



Eugene City Council

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EUGENE CITY COUNCIL AGENDA

October 9, 2019

12:00 p.m. CITY COUNCIL WORK SESSION
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

Meeting of October 9, 2019;
Her Honor Mayor Lucy Vinis Presiding

Councilors

Betty Taylor, President
Mike Clark
Chris Pryor
Jennifer Yeh

Emily Semple, Vice President
Greg Evans
Claire Syrett
Alan Zelenka

12:00 p.m. EUGENE CITY COUNCIL WORK SESSION

- 1. WORK SESSION: Parks and Recreation System Development Charge Methodology Update**
- 2. WORK SESSION: Small Cell Technology in the Right-of-Way**

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El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

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EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Parks and Recreation System Development Charge Methodology Update

Meeting Date: October 9, 2019
Department: Public Works
www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Carolyn Burke
Contact Telephone Number: 541-682-4914

ISSUE STATEMENT

With the adoption of the Parks and Recreation System Plan in July 2018 a new project list and priorities for project implementation were established. The project list and priorities are the basis for an updated System Development Charge methodology. A work session was held on July 8, 2019, that provided information on the methodology update, the impact to rates, and implementation options. Several councilors requested additional information that is contained within this AIS. This work session is an opportunity for City Council to further discuss the draft methodology.

BACKGROUND

In July 2018, City Council unanimously adopted *Picture. Plan. Play. A Vision and Implementation Plan for Eugene's Parks and Recreation System*, commonly referred to as the Parks and Recreation System Plan. This plan was built on the input of over 12,000 individuals who participated in a multi-year, award-winning public engagement process. The plan outlines a vision to be implemented over the next 30 years, including: renovating existing facilities; acquiring land and building new facilities in unserved areas of town; completing connections throughout the park, path and trail system; and engaging partners to leverage resources and improve services.

The implementation of the Parks and Recreation System Plan will require multiple capital funding sources, including bond measures, SDCs, grants, donations and partnerships. SDCs are specifically targeted towards funding portions of the system that are required to support an expanding population. For this reason, SDC fees are applied to the construction of new residential and commercial development. This SDC fee is based on the cost of projects that are planned to occur over the next 20 years that will help meet the park and recreation needs of an increasing population.

At the July 8, 2019, work session, several councilors requested additional information.

Councilor Clark asked what percentage of projects on the 2007 SDC project list are on the proposed 2019 project list. Staff's analysis shows the following status of the 120 projects on the 2007 project list:

- 37 projects, or 31 percent, are carried forward onto the proposed 2019 list
- 55 projects, or 46 percent, have been fully or partially implemented
- 5 projects, or 4 percent, are funded and scheduled for completion in relation to the 2018 bond measure
- The remaining projects that have not been completed or carried forward are either no longer feasible or have been replaced by other project priorities

It is not unusual to have unfinished projects on the 2007 project list, given that the list was intended for implementation over a 20-year period. It is therefore expected that a number of projects would be carried forward.

Another important consideration is the amount of SDCs that have been collected and spent. At the time of adoption, the 2007 project list was estimated to cost \$56.6 million. Since that time, \$27 million, or 48 percent of the total cost, has been collected. That includes a balance available of \$7.8 million that is being applied to the 2019 project list to “buy down” the total cost and account for projects that are on the 2019 list but are in progress.

Councilor Syrett requested information on the percent increase for each housing type when the SDCs were last updated in 2007. Resolution No. 4900 was adopted on April 9, 2007, and resulted in the following rate increases:

- Single-Family rates increased from \$1,345 to \$2,924, a 117 percent increase
- Duplex/Townhome rates increased from \$1,345 to \$2,370, a 76 percent increase
- Multi-Family/Condo rates increased from \$1,345 to \$1,850, a 38 percent increase

Councilor Zelenka requested data on current rates for Springfield, Albany and Portland. Springfield and Albany have been added to the comparison chart that is included in Attachment A. Portland’s rate structure is too complex to fit into the comparison chart but is summarized in the attachment.

Councilor Evans asked how many developers are building smaller homes, less than 1,600 square feet. This and additional building permit data for the last five years is included in Attachment B.

For reference, the most up-to-date project list and rate schedule are included in Attachment C and D.

Proposed Next Steps

Proposed next steps follow the same process as the recent adoption of the Transportation SDC methodology update:

Written notice of System Development Charge methodology update sent to interested parties 90 days prior to public hearing
 Conduct additional outreach to interested parties
 Make draft methodology available to all interested parties 60 days prior to public hearing
 Council work session on proposed methodology (to be scheduled)

Public hearing, tentatively scheduled for January 20, 2020
Modifications to proposed methodology, if needed
Council deliberation and action

PREVIOUS COUNCIL DIRECTION

[July 16, 2018, Public Hearing](#)

City Council unanimously adopted *Picture. Plan. Play. A Vision and Implementation Plan for Eugene's Parks and Recreation System*. The projects and priorities in this plan are the basis for the Parks and Recreation SDC methodology update.

[July 8, 2019 Work Session](#)

COUNCIL OPTIONS

None. This is an information item only.

CITY MANAGER'S RECOMMENDATION

None. This is an information item only.

SUGGESTED MOTION

None. This is an information item only.

ATTACHMENTS

- A. Single-Family Rate Comparison of Oregon Cities
- B. Single-Family Dwelling Building Permit Data: 2014 to 2019
- C. Parks and Recreation SDC Project List, September 4, 2019
- D. Parks and Recreation SDC Rate Schedule, September 10, 2019

FOR MORE INFORMATION

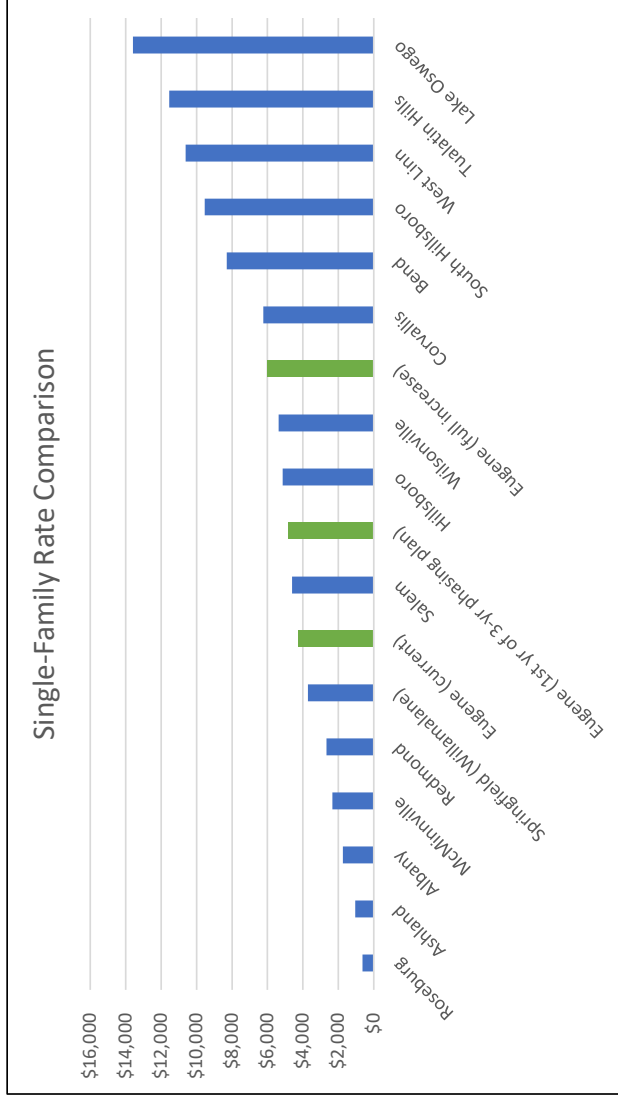
Staff Contact: Carolyn Burke, Parks and Natural Resource Planning Manager
Telephone: 541-682-4914
Staff E-Mail: cburke@eugene-or.gov

Oregon Cities Parks SDC Rate Comparison

Sept. 3, 2019

Oregon Cities	Parks SDC Rate*
Roseburg	\$634
Ashland	\$1,041
Albany	\$1,745
McMinnville	\$2,331
Redmond	\$2,672
Springfield (Willamalane)	\$3,721
Eugene (current)	\$4,246
Salem	\$4,613
Eugene (1st yr of 3-yr phasing plan)	\$4,828
Hillsboro	\$5,147
Wilsonville	\$5,374
Eugene (full increase)	\$5,992
Corvallis	\$6,238
Bend	\$8,300
South Hillsboro	\$9,534
West Linn	\$10,616
Tualatin Hills	\$11,545
Lake Oswego	\$13,595

*Based on best information available with original comparison compiled by Bend Parks and Rec, December 2018



Portland Parks and Recreation SDC Rates

Effective July 1, 2019 through June 30, 2020

Type of Unit	Non-Central City	Central City
Less than 700 sq. ft.	\$6,472	\$5,118
700- 1,199 sq. ft.	\$9,682	\$7,656
1,200- 1,699 sq. ft.	\$11,641	\$9,204
1,700- 2,199 sq. ft.	\$13,217	\$10,451
2,200 or more sq. ft.	\$14,633	\$11,570

SINGLE FAMILY PERMIT DATA, not including garages, carports, decks, etc.

September 3, 2019

Year	< 800 sf	# of Unique Builders	801-1,500 sf	# of Unique Builders	1,501-3,000 sf	# of Unique Builders	> 3,000 sf	# of Unique Builders	Total Permits by Year
2014	-		31	16	160	54	29	17	220
2015	3	2	27	13	143	46	19	15	192
2016	13	2	73	17	206	65	28	18	320
2017	29	18	56	22	245	58	27	13	357
2018	2	2	30	16	162	57	34	23	228
2019 thru 6/30	1	1	27	11	84	31	12	12	124
Total permits/ builders by size	48		244		1,000		149		1,441
% permits by size	3%		17%		69%		10%		100%

* permit counts and square feet based on impercise data.

Parks and Recreation SDC Project List (Draft: Sept. 4, 2019)

Project Number	Facility Type	Project Name	Timeframe (Priority)	Total Cost	Rehabilitation Costs	New Capacity Costs	Growth Cost	Growth % of Total Project \$
B1	Nhood	Acquire new neighborhood park sites in underserved areas (Bc; Be)	2	\$1,800,000	0	\$1,800,000	\$1,800,000	100%
B2	Community	Golden Gardens Park general park development to serve Ba	1	\$1,000,000	0	\$1,000,000	\$885,307	89%
B5	Rec Facility	Multi-field sports complex	1/2	\$25,100,000	0	\$25,100,000	\$17,642,178	70%
B7	Nhood	Andrea Ortiz Park development and access improvements	1	\$800,000	0	\$800,000	\$800,000	100%
B8	Nhood	Build playground at Echo Hollow Pool to serve Bd	1	\$200,000	0	\$200,000	\$194,081	97%
B13	Community	Bethel Community Park spray play	1	\$400,000	0	\$400,000	\$174,938	44%
B14	Community	Bethel Community Park running trail (Trail Plan #44)	2	\$75,000	0	\$75,000	\$40,182	54%
B15	Natural Area	Enhance and provide interpretation for Bethel Community Park wetland	2	\$20,000	14,000	\$6,000	\$341	2%
B17	Community	Petersen Park community garden	2	\$200,000	0	\$200,000	\$168,690	84%
B25	Natural Area	Fir Butte habitat restoration (BLM)	2	\$40,000	26,000	\$14,000	\$797	2%
B26	Natural Area	Willamette Daisy Meadow and Green Hill to Fern Ridge habitat restoration	2	\$50,000	25,000	\$25,000	\$1,423	3%
B28	Natural Area	A2 Channel to Meadowlark Prairie Trail acquisition (Trail Plan #C9)	1/2	\$1,280,000	0	\$1,280,000	\$685,778	54%
B29	Other	Farm Belt Trail connection from Hwy 99 to A2 Channel trail acquisition (Trail Plan #C10)	1/2	\$700,000	0	\$700,000	\$375,035	54%
B30	Natural Area	Kalapuya High School to Dragonfly Bend trail acquisition (Trail Plan #38)	2	\$500,000	0	\$500,000	\$267,882	54%
B33	Natural Area	West Eugene Wetlands at Greenhill to Fern Ridge Reservoir/ Fir Butte Road trail development (Trail Plan #29)	2	\$100,000	0	\$100,000	\$50,514	51%
B35	Nhood	Improve access to Irwin Park from Bb	1	\$75,000	0	\$75,000	\$6,317	8%
B36	Nhood	Improve access to Malabon Elementary playground to serve Bd	1	\$75,000	0	\$75,000	\$6,317	8%
B37	Nhood	Improve access to Petersen Park to serve Bf	1	\$50,000	0	\$50,000	\$9,372	19%
B41	Systemwide	Eugene Recreational Walking Routes Planning/ Neighborhood Greenways: Bethel	1	\$150,000	0	\$150,000	\$28,115	19%
B42	Rec Facility	Echo Hollow Pool expansion/ remodel	1	\$10,500,000	3,967,000	\$6,533,000	\$3,741,388	36%
B43	Rec Facility	Petersen Barn expansion/ remodel	2	\$6,771,527	1,196,000	\$5,575,527	\$1,857,533	27%
C1	Metro	Riverfront Park and Plaza at former EWEB site to serve CCa	1	\$4,500,000	0	\$4,500,000	\$4,500,000	100%
C2	Metro	Acquire land or easement in front of SMJ house	2	\$750,000	0	\$750,000	\$750,000	100%
C3	Metro	Acquire land at 4j admin site	2	\$1,000,000	0	\$1,000,000	\$1,000,000	100%
C4	Community	City Central dog park (location TBD)	2	\$250,000	0	\$250,000	\$109,336	44%
C5	Metro	Downtown play area to serve CCa	1	\$1,000,000	0	\$1,000,000	\$970,405	97%
C13	Metro	Washington/Jefferson Park master plan and renovation	2	\$500,000	100,000	\$400,000	\$57,329	11%
C14	Metro	Washington/Jefferson Park basketball court rehabilitation	1	\$150,000	30,000	\$120,000	\$22,492	15%
C17	Metro	Skinner Butte Park habitat restoration	1/2	\$80,000	20,000	\$60,000	\$8,599	11%
C18	Metro	Skinner Butte Park pedestrian trails (Trail Plan #43)	1/2	\$142,000	0	\$142,000	\$71,730	51%
C24	Metro	Owen Rose Garden Management Plan & Renovation	2	\$25,000	12,500	\$12,500	\$2,343	9%
C27	Metro	South Bank running trail (Trail Plan #32)	1	\$250,000	0	\$250,000	\$126,286	51%
C31	Nhood	Eugene Recreational Walking Routes Planning / N'hood Greenways: City Central	2	\$150,000	0	\$150,000	\$150,000	100%
C32	Rec Facility	Campbell Community Center expansion/ remodel	1	\$5,000,000	1,667,178	\$3,332,822	\$1,118,269	22%
C33	Rec Facility	River House Outdoor Center expansion/ remodel	2	\$2,979,000	45,000	\$2,934,000	\$977,486	33%

Project Number	Facility Type	Project Name	Timeframe (Priority)	Total Cost	Rehabilitation Costs	New Capacity Costs	Growth Cost	Growth % of Total Project \$
E2	Systemwide	Implement comprehensive signage improvements	1/2	\$150,000	105,000	\$45,000	\$8,435	6%
E5	Systemwide	Develop and implement a comprehensive approach to locating inclusive play	1/2	\$800,000	240,000	\$560,000	\$104,963	13%
E6	School	Update school playground usage agreements and partner to provide renovations as needed	1/2	\$1,000,000	500,000	\$500,000	\$93,717	9%
E8	Systemwide	Develop and implement a comprehensive approach to locating multi-generational playgrounds/exercise equipment	1/2	\$1,000,000	0	\$1,000,000	\$187,433	19%
E9	Systemwide	Continue to make ADA accessibility improvements throughout system	1	\$300,000	0	\$300,000	\$56,230	19%
E11	Other	P'tanque Court Improvements	2	\$30,000	0	\$30,000	\$30,000	100%
E14	Metro	River visioning project implementation to improve safe access to the Willamette River for swimming, fishing, paddling and nature viewing while maintaining or improving habitat for fish and wildlife	1/2	\$6,000,000	0	\$6,000,000	\$859,928	14%
E15	Natural Area	Amazon Creek water trail feasibility study	2	\$75,000	0	\$75,000	\$37,886	51%
E16	Natural Area	Trail Plan Special Studies	1/2	\$50,000	0	\$50,000	\$25,257	51%
E18	Other	Bicycle related facilities including mountain bike skills park, pump track and educational traffic garden	2	\$100,000	0	\$100,000	\$50,514	51%
E19	Natural Area	Feasibility study of bike/ped bridge over Willamette River to connect to Springfield	2	\$100,000	0	\$100,000	\$50,514	51%
E22	Natural Area	Access and parking improvements at high-use trailheads	1	\$1,000,000	0	\$1,000,000	\$752,571	75%
RS1	Nhood	Acquire new neighborhood park sites in underserved areas (RS; RSd; RSg; RSh)	1/2	\$2,800,000	0	\$2,800,000	\$2,800,000	100%
RS2	Metro	Acquire and build urban plaza to serve RSc	1/2	\$2,000,000	0	\$2,000,000	\$1,469,479	73%
RS3	Community	Santa Clara Community Park acquisition	1/2	\$2,500,000	0	\$2,500,000	\$2,500,000	100%
RS4	Community	Santa Clara Community Park development	1/2	\$5,000,000	0	\$5,000,000	\$4,426,537	89%
RS5	Community	Santa Clara Community Park running trail (Trail Plan #37)	2	\$150,000	0	\$150,000	\$80,365	54%
RS7	Nhood	Ferndale Park development	1	\$1,000,000	0	\$1,000,000	\$970,405	97%
RS8	Nhood	Lone Oak Park development	2	\$1,000,000	0	\$1,000,000	\$970,405	97%
RS9	Nhood	Ruby Park development	1	\$750,000	0	\$750,000	\$727,804	97%
RS10	Nhood	Terra Linda Park development	2	\$1,000,000	0	\$1,000,000	\$970,405	97%
RS12	Nhood	West Bank/ Hillcrest Site	2	\$750,000	0	\$750,000	\$727,804	97%
RS14	Nhood	West Bank Park playground(s) to serve RSe and RSh	1	\$700,000	0	\$700,000	\$679,283	97%
RS15	Community	RR/SC community garden (location TBD)	1	\$200,000	0	\$200,000	\$168,690	84%
RS16	Community	RR/SC dog park (location TBD)	1	\$250,000	0	\$250,000	\$109,336	44%
RS17	Community	RR/SC spray play at Santa Clara Community Park	2	\$350,000	0	\$350,000	\$153,071	44%
*RS27	Natural Area	Acquire riverfront property between Beltline and Hileman Landing to provide access to natural areas and connectivity	1/2	\$2,000,000	0	\$2,000,000	\$1,628,611	81%
RS30	Other	Farm Belt Trail connection from Hileman Landing to Hwy 99 trail acquisition (Trail Plan #C10)	1/2	\$1,000,000	0	\$1,000,000	\$535,764	54%
RS31	Linear	West Bank Path running trail (Trail Plan #31)	2	\$252,000	0	\$252,000	\$127,296	51%
RS32	Nhood	Improved crossing of Irvington, at Arrowhead	1	\$75,000	0	\$75,000	\$6,317	8%
RS39	Nhood	Eugene Recreational Walking Routes Planning / N'hood Greenways: RR/SC	1	\$150,000	0	\$150,000	\$150,000	100%
SE1	Nhood	Acquire new neighborhood park sites in underserved areas (SEb; SEf)	2	\$1,250,000	0	\$1,250,000	\$1,250,000	100%
SE2	Community	Acquire Amazon Park inholdings	1	\$500,000	0	\$500,000	\$500,000	100%

Project Number	Facility Type	Project Name	Timeframe (Priority)	Total Cost	Rehabilitation Costs	New Capacity Costs	Growth Cost	Growth % of Total Project \$
SE4	Natural Area	Tugman Park habitat restoration	2	\$50,000	30,000	\$20,000	\$1,138	2%
SE12	Community	Westmoreland Park tennis court renovation	2	\$650,000	260,000	\$390,000	\$73,099	11%
SE17	Natural Area	Habitat renovation in Amazon ash forest and wet prairie sites	1/2	\$50,000	17,500	\$32,500	\$1,850	4%
SE18	Metro	Hendricks Park rehabilitation	2	\$500,000	200,000	\$300,000	\$42,996	9%
SE19	Metro	Hendricks Park Rhododendron Garden management plan and rehabilitation	1/2	\$150,000	60,000	\$90,000	\$16,869	11%
SE22	Metro	Hendricks Park Forest Management Plan implementation and habitat restoration	2	\$250,000	125,000	\$125,000	\$17,915	7%
SE24	Metro	Wayne Morse Family Farm nature play to serve SEB	2	\$100,000	0	\$100,000	\$14,332	14%
SE25	Natural Area	Wayne Morse habitat restoration	2	\$50,000	25,000	\$25,000	\$1,423	3%
SE36	Natural Area	Amazon Creek habitat restoration	1/2	\$1,400,000	700,000	\$700,000	\$39,838	3%
SE39	Natural Area	Moon Mountain habitat restoration	2	\$50,000	30,000	\$20,000	\$1,138	2%
SE42	Natural Area	Implement Mariposa Woodlands (Spencer Butte) habitat restoration management plan	1	\$75,000	37,500	\$37,500	\$2,134	3%
SE44	Natural Area	Spur and neighborhood connector trails in various locations acquisition (Priority 2) (Trail Plan #5, 7, 8, 9, 10, 13, 15, 16)	2	\$250,000	0	\$250,000	\$133,941	54%
SE45	Natural Area	Moon Mountain to 30th Avenue trail connector loop acquisition (Trail Plan #21)	2	\$945,000	0	\$945,000	\$506,297	54%
SE46	Natural Area	Ribbon Trail to Bloomberg Park trail acquisition (Trail Plan #22)	2	\$250,000	0	\$250,000	\$133,941	54%
SE47	Natural Area	Suzanne Arlie Park to 30th Avenue trail acquisition (Trail Plan #C7)	1/2	\$900,000	0	\$900,000	\$482,188	54%
SE48	Natural Area	30th Avenue to Moon Mountain Park trail acquisition (Trail Plan #C8)	2	\$200,000	0	\$200,000	\$107,153	54%
SE49	Natural Area	Moon Mountain to Willamette River basin trail acquisition (Trail Plan #C12)	2	\$200,000	0	\$200,000	\$107,153	54%
SE50	Natural Area	South Eugene Meadows pedestrian trail (Trail Plan #3)	2	\$65,000	0	\$65,000	\$32,834	51%
SE51	Natural Area	South Eugene Meadows to Ridgeline Trail at Willamette Street (Trail Plan #4)	1	\$275,000	0	\$275,000	\$138,914	51%
SE52	Natural Area	Spur and neighborhood connector trails in various locations (Priority 1) (Trail Plan #11, 14, 17)	1	\$175,000	0	\$175,000	\$88,400	51%
SE54	Natural Area	Spencer Butte restroom improvements	1	\$250,000	0	\$250,000	\$14,228	6%
SE55	Natural Area	Spencer Butte Park west side pedestrian trail (Trail Plan #12a)	1	\$100,000	0	\$100,000	\$50,514	51%
SE56	Natural Area	Spencer Butte Park barrier-free trail (Trail Plan #39)	1	\$30,000	0	\$30,000	\$15,154	51%
SE57	Metro	Suzanne Arlie Park master plan implementation	2	\$500,000	150,000	\$350,000	\$50,162	10%
SE58	Natural Area	Suzanne Arlie Park Ridgeline Trail extension (Trail Plan #18)	1	\$260,000	0	\$260,000	\$131,337	51%
SE59	Natural Area	Suzanne Arlie Park connector trails and trailhead (Trail Plan #19)	2	\$625,000	0	\$625,000	\$315,714	51%
SE61	Natural Area	Moon Mountain Park shared-use trail and trailhead (Trail Plan #20)	2	\$350,000	0	\$350,000	\$176,800	51%
SE65	Nhood	Eugene Recreational Walking Routes Planning / N'hood Greenways: Southeast Eugene	2	\$150,000	0	\$150,000	\$150,000	100%
SW1	Nhood	Acquire new neighborhood parks in underserved areas (Swa; SWc/f; SWg)	2	\$2,100,000	0	\$2,100,000	\$2,100,000	100%
SW3	Nhood	Mattie Reynolds Park development	1	\$1,000,000	0	\$1,000,000	\$970,405	97%
SW4	Nhood	Warbling Creek Park development	2	\$1,000,000	0	\$1,000,000	\$970,405	97%
SW5	Community	Southwest spray play (location TBD)	2	\$350,000	0	\$350,000	\$153,071	44%
SW6	Community	Southwest dog park (location TBD)	2	\$250,000	0	\$250,000	\$109,336	44%
SW7	Nhood	Amazon channel playground to serve SWd	1	\$250,000	0	\$250,000	\$242,601	97%

Project Number	Facility Type	Project Name	Timeframe (Priority)	Total Cost	Rehabilitation Costs	New Capacity Costs	Growth Cost	Growth % of Total Project \$
SW8	Natural Area	Melvin Miller nature play to serve SW/g	1	\$100,000	0	\$100,000	\$97,040	97%
SW11	Community	Churchill Sports Park renovation	2	\$1,250,000	625,000	\$625,000	\$553,317	44%
SW13	School	Churchill HS tennis court renovation (4J)	1	\$650,000	195,000	\$455,000	\$85,282	13%
SW18	Linear	Fern Ridge Path linear park enhancements	1	\$500,000	250,000	\$250,000	\$46,858	9%
SW21	Natural Area	Murray Hill habitat restoration	2	\$60,000	39,000	\$21,000	\$1,195	2%
SW22	Natural Area	Wild Iris Ridge habitat restoration	1/2	\$75,000	37,500	\$37,500	\$2,134	3%
SW25	Natural Area	Willow Creek Rd to West 11th Ave trail acquisition (Trail Plan #C2)	2	\$525,000	0	\$525,000	\$281,276	54%
SW26	Natural Area	Murray Hill to Wild Iris Ridge trail acquisition (Trail Plan #C3)	2	\$805,000	0	\$805,000	\$431,290	54%
SW27	Natural Area	Wild Iris Ridge to Fern Ridge Path trail acquisition (Trails Plan #C4)	1	\$276,000	0	\$276,000	\$147,871	54%
SW28	Natural Area	Wild Iris Ridge to Blanton Road and South Eugene Meadows trail acquisition (Trail Plan #C5)	1/2	\$4,000,000	0	\$4,000,000	\$2,143,057	54%
SW31	Natural Area	Wild Iris Ridge (south end) shared-use trail (Trail Plan #2)	2	\$150,000	0	\$150,000	\$75,771	51%
SW33	Natural Area	Murray Hill shared-use trail (Trail Plan #41)	2	\$145,000	0	\$145,000	\$73,246	51%
SW34	Nhood	Eugene Recreational Walking Routes Planning / N'hood Greenways: Southwest Eugene	1	\$150,000	0	\$150,000	\$150,000	100%
SW35	Rec Facility	New multipurpose community center and pool facility	1/2	\$18,200,000	0	\$18,200,000	\$6,063,480	33%
W1	Nhood	Acquire new neighborhood park sites in underserved areas (Wb; Wc; Wf; Wh)	2	\$2,500,000	0	\$2,500,000	\$2,500,000	100%
W2	Nhood	Striker Field development	1	\$3,200,000	0	\$3,200,000	\$3,105,296	97%
W3	Nhood	Chase Commons development	1	\$1,000,000	0	\$1,000,000	\$970,405	97%
W20	School	Sheldon HS tennis court renovation (4J)	2	\$150,000	75,000	\$75,000	\$14,058	9%
W23	Metro	Alton Baker Park (west) master plan update and renovation	1/2	\$7,500,000	2,250,000	\$5,250,000	\$752,437	10%
W24	Metro	Alton Baker lighting improvements	1/2	\$1,750,000	437,500	\$1,312,500	\$238,727	14%
W26	Metro	Alton Baker Park Canoe Canal feasibility study and restoration	1/2	\$6,000,000	2,400,000	\$3,600,000	\$515,957	9%
W27	Metro	Whilamut Natural Area of Alton Baker Park master plan update and implementation	1/2	\$200,000	100,000	\$100,000	\$18,189	9%
W28	Natural Area	East Bank Path near Bellline to Armitage Park feasibility study	2	\$125,000	0	\$125,000	\$63,143	51%
W29	Natural Area	Acquire natural areas along the Willamette River, north of Bellline	2	\$1,000,000	0	\$1,000,000	\$1,000,000	100%
W30	Natural Area	Delta Ponds bridge and Debrick Slough trail (Trail Plan #34)	1	\$1,000,000	0	\$1,000,000	\$505,143	51%
W37	Nhood	Increase access to Sheldon Sports Park from We	1	\$148,000	0	\$148,000	\$12,465	8%
W38	Nhood	Increase access to Bond Lane Park from Wg	1	\$75,000	0	\$75,000	\$6,317	8%
W39	Systemwide	Eugene Recreational Walking Routes Planning/ Neighborhood Greenways: Willakenzie	1	\$150,000	0	\$150,000	\$28,115	19%
W40	Rec Facility	Sheldon Community Center Expansion/ remodel	1/2	\$10,585,611	3,002,000	\$7,583,611	\$2,526,542	24%
W40	Rec Facility	Sheldon Pool Expansion/ remodel	1	\$5,968,170	0	\$5,968,170	\$3,472,058	58%
TOTAL SDC Project Costs							\$95,083,435	44%
SDC Balance Available (end of FY19)							\$7,805,174	
Calibrated SDC Project Costs							\$87,278,261	

***Note:** Project RS27 was inadvertently left off the previous project list.

DRAFT Parks and Recreation SDC Rate Schedule

Sept. 10, 2019

Development Type	Persons/ household	Current Rate	Proposed Rates	% Change
Single-Family (Avg)	2.51	\$ 4,246	\$ 6,077	43%
Accessory Dwelling Unit	1.25	\$ 3,442	\$ 3,035	-12%
800 or less	1.25	\$ 4,246	\$ 3,035	-29%
801-1500	1.96	\$ 4,246	\$ 4,740	12%
1501-3000	2.71	\$ 4,246	\$ 6,561	55%
Over 3000	3.37	\$ 4,246	\$ 8,162	92%
Mobile Home	1.76	\$ 3,442	\$ 4,262	24%
Multifamily (Avg)	1.76	\$ 2,686	\$ 4,262	59%
0 Bedrooms	1.09	\$ 2,686	\$ 2,640	-2%
1 Bedroom	1.2	\$ 2,686	\$ 2,906	8%
2 Bedrooms	1.99	\$ 2,686	\$ 4,819	79%
3+ Bedrooms	2.51	\$ 2,686	\$ 6,079	126%
Nonresidential				
A (Hote/motel) Unit = rooms	2.3	\$ 1,697	\$ 2,451	44%
	emp/TGSF			
B (Office, Eating&Drinking)	3.3	\$ 1,134	\$ 1,599	41%
C (Industrial)	2.1	\$ 694	\$ 986	42%
D (Retail, General Service)	1.2	\$ 413	\$ 578	40%
E (Warehousing)	0.5	\$ 167	\$ 235	41%

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Small Cell Technology in the Right-of-Way

Meeting Date: October 9, 2019
Department: Public Works
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Scott Milovich
Contact Telephone Number: 541-682-4813

ISSUE STATEMENT

The City Council requested a work session to better understand how small cell technology is installed and regulated in the right-of-way. This presentation will include an overview of the existing program to regulate and permit small cell installations in City right-of-way as well as a description of current and pending installations.

BACKGROUND

In accordance with City Code, Eugene Public Works permits telecommunications equipment in the City's right-of-way, including equipment classified as "small cell."

"Small cell" is an umbrella term for low-powered radio access nodes, including Distribution Antenna Systems, designed to complement the larger macro cell network. They have shorter range and use smaller equipment and antennas than traditional macro cell sites.

The permitting process for "small cell" equipment follows established standards and guidelines developed for public and operator safety including maintaining adequate sightlines and traffic control, aesthetics, efficient working conditions, and effective management of the public rights-of-way. These guidelines and standards are based on adopted administrative rules, council's adopted Telecommunications Vision and Policy, Eugene Code, council's adopted findings in telecommunications-related land use and right-of-way ordinances, and Federal Communication Commission rules. In addition, small cell equipment installed on City-owned poles is subject to requirements of City lease agreements.

The City's aesthetic standards and application requirements are related to undergrounding, stealth technology, total volume of equipment, ornamental and architectural poles, and traffic signal poles. City staff also follow [guidelines](#) that establish general parameters under which requests for telecommunications facilities may be allowed within the public right-of-way. The primary objective of the guidelines is to provide telecommunications providers with a better sense of what the City, Eugene Water & Electric Board, and other right-of-way facility owners will accept related to telecommunications facilities in the right-of-way. Staff first created the guidelines in 2014 and have since updated them three times, the latest in 2018.

Permit applications require detailed plan sets describing the location and configuration of the proposed installation, associated utility connections, how the installation meets accessibility requirements, and Radio Frequency engineering reports that demonstrate compliance with FCC regulations regarding emissions. Additionally, applications for installations on City-owned poles include structural engineering reports and must meet requirements for serviceability of the pole and street lighting infrastructure.

Staff review these submittals to determine if the proposed installations meet the guidelines and requirements. The Public Works website has information describing the program and permit requirements and has a map with information regarding the status of permit applications and current installations.

Legal and Legislative Activities

The City is one of over 80 other cities, counties and government associations challenging the FCC Small Cell Order (<https://docs.fcc.gov/public/attachments/FCC-18-133A1.pdf>), which restricts local control over small cell installations. The City's case, *City of Eugene, et al. v. Federal Communications Commission*, has been fully briefed but not yet argued in the Ninth Circuit Court of Appeals.

At the federal legislative level, H.R. 530 the "[Accelerating Broadband Development by Empowering Local Communities Act of 2019](#)" was introduced into the House of Representatives and subsequently referred to the House Committee on Energy and Commerce. The bill, if passed, would nullify the recent actions by the FCC in its Small Cell Order. The bill does not address in any manner the issue of safety concerns of small cell networks' RF emissions, only the FCC's recent actions. Mayor Vinis signed onto a [support letter](#) for H.R. 530, which currently has 126 local leaders and 130 public utilities from 47 states as co-signers.

In December 2018, Congresswoman Anna Eshoo and Senator Richard Blumenthal sent a letter to FCC Commissioner Brendan Carr seeking answers regarding potential health risks posed by new 5G wireless technology. Commissioner Carr [responded](#) that the FCC and Federal Drug Administration's research as well as RF emissions safety standards are up to date and complete.

At the Oregon State Legislature, [Senate Bill 283](#), will direct the Oregon Health Authority to review peer-reviewed, independently-funded scientific studies of health effects of exposure to microwave radiation, particularly exposure that results from use of wireless network technologies in schools, and to report the results of the review to the interim committee of Legislative Assembly related to education not later than January 2, 2021. This bill was signed by the Governor and became effective August 9, 2019.

PREVIOUS COUNCIL DIRECTION

[April 17, 2019, Work Session](#)

Eugene City Council unanimously passed [Resolution No. 5264](#) requesting the federal government update studies on potential health risks of 5G radio frequency wireless emissions and publish the findings.

COUNCIL OPTIONS

This work session is informational only.

CITY MANAGER'S RECOMMENDATION

There is no recommendation at this time.

SUGGESTED MOTION

This work session is informational only.

ATTACHMENTS

None

FOR MORE INFORMATION

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