



Eugene City Council

101 W 10th Ave., Suite 203
Eugene, OR 97401
541-682-5010 • 541-682-5414 Fax
www.eugene-or.gov

EUGENE CITY COUNCIL AGENDA

April 25, 2022

5:30 p.m. CITY COUNCIL WORK SESSION

As the state and community recover from the COVID-19 pandemic, City Council meetings will continue to be held remotely using virtual meeting technology. Information about online or other options for access and participation will be available at <https://www.eugene-or.gov/3360/Webcasts-and-Meeting-Materials>

Meeting of April 25, 2022; Her Honor Mayor Lucy Vinis Presiding

Councilors

Claire Syrett, President
Mike Clark
Randy Groves
Jennifer Yeh

Matt Keating, Vice President
Greg Evans
Emily Semple
Alan Zelenka

5:30 p.m. CITY COUNCIL WORK SESSION

- 1. WORK SESSION: 2022 General Obligation Bonds for Street Repairs**
- 2. WORK SESSION: Biennial Budget Process**

For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010
or visit us online at www.eugene-or.gov.

April 25, 2022 Work Session

EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Work Session: 2022 General Obligation Bonds for Street Repairs

Meeting Date: April 25, 2022
Department: Public Works
www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Jenifer Willer
Contact Telephone Number: 541-682-6036

ISSUE STATEMENT

This work session is an opportunity for the Eugene City Council to discuss funding capital street repair projects with a renewal of the General Obligation (GO) bond measure to fix streets. If City Council directs staff to prepare a resolution, Council will be asked to act prior to the summer break to approve a resolution to place a GO bond measure on the November 2022 ballot.

BACKGROUND

Council Action History

Following considerable study and discussion, including forming a Council Committee on Transportation Funding and convening an ad hoc citizen Street Maintenance Task Force, on July 28, 2008, Council approved Resolution 4953, calling a city election on a measure authorizing the issuance of \$35.9 million of general obligation bonds to fund street preservation projects. On November 4, 2008, Eugene voters passed the five-year general obligation bond to fix streets, payable from property taxes beginning November 2009 and continuing through November 2013. The taxes levied from the 2008 street bond ended in 2013.

On July 9, 2012, Council approved Resolution 5063, calling a city election on a measure authorizing the issuance of \$43 million of general obligation bonds to fund street preservation projects, and bicycle and pedestrian projects. In November 2012, Eugene voters overwhelmingly approved Measure 20-197 that continued the City's street repair program for another five years. The new bond measure committed to fix 76 streets and provided an average of \$516,000 per year for bicycle and pedestrian projects. The taxes levied pursuant to the 2012 street bond ended in 2018.

On July 24, 2017, Council approved Resolution 5204, calling a city election on a measure authorizing the issuing of \$51.2 million of general obligation bonds to fund street preservation projects, and bicycle and pedestrian projects. In November 2017, Eugene voters again approved Measure 20-275 that continued the City's street repair program for another five years. The new bond measure funded 78 named streets repairs representing approximately 88 lane miles of streets. The 2017 measure also included an annual average of \$1 million to fund bicycle and pedestrian projects. The bond measure took effect in 2019 and continued the bond-funded

pavement preservation program that was first approved by local voters in 2008. The taxes levied pursuant to the 2017 street bond end in 2023.

The 2022 Pavement Management Report was presented to Council on April 20, 2022 and provided updated information on the condition of asphalt paving in Eugene using 2021 rating and inventory data. The report showed progress had been made on the condition of Eugene's streets in large part due to the additional funds available from the GO bonds, but more work was needed to further reduce the backlog of repairs on the 1,408 lane miles of streets in the City. Specifically, the 2021 report calculated the backlog of repairs on improved asphalt streets was \$87.6 million. After the completion of the current bond and without a sufficient and continuing funding source, the backlog is projected to continue to grow to \$296 million in the next 10 years.

In anticipation of the expiration of the 2017 bond measure and to continue a consistent delivery of preservation projects, staff are recommending a 2022 bond measure.

Stakeholder Engagement

Staff met with several interested stakeholder groups for input on considerations for the contents of a new street bond including potential changes to the bond to better align the work with the City's Climate Action Plan 2.0, Transportation System Plan, and Vision Zero Action Plan. Some of the groups staff met with include:

- Active Transportation Committee
- Eugene Street Repair Review Panel
- Better Eugene Springfield Transportation (BEST) convened a group of interested non-profits that included representation from BEST, AARP, League of Women Voters, and 350 Eugene
- Eugene Human Rights Commission
- Greater Area Chamber of Commerce Local Government Affairs Committee (LGAC)
- Eugene Sustainability Committee

Public Opinion Polling

The public opinion polling is being conducted by DHM Research (DHM) in April to gather statistically valid polling data on support for a bond renewal and potential changes to better align a new bond with the City's transportation and climate related plans. A representative of DHM will present the results of the polling at a future work session or by separate report, based on when polling is complete.

Bond Scenarios for Consideration

Based on street conditions, adopted plans and policies, stakeholder engagement, and polling information, an internal Transportation Policy Team, led by the Public Works Director and including Division Managers from Community Development, Engineering, Maintenance, Parks and Open Space, and Planning is considering three potential bond scenarios for Council consideration.

There are some general recommendations that apply to all the proposed scenarios:

- The bond continues to be focused on the preservation of existing infrastructure with named projects.
- The rate be based on the current bond rate

- Continue a department advisory committee to annually review the bond progress and report to the City Manager.
- Continue annual independent financial audits of the bond expenditures.

The 2017 bond was set at \$51.2 million based on a tax rate of \$0.65 per \$1000 in assessed value. Due to new development and increases in the property values, the current rate is \$0.63 per \$1000. Staff propose to set a 2022 bond amount of \$61.2 million based on the current rate of \$0.63 per \$1000.

The current bond requires an annual average of \$1 million per year be spent on active transportation projects. This is 10% of the funds available for projects. These projects were not named in the bond measure; rather, the selection of the projects is guided by the Pedestrian and Bicycle Master Plan, City staff, the Active Transportation Committee, and the City's goals to increase safety on City streets. Options under consideration are to keep the amount at 10% of the funding or increasing this amount to 20% or 30%.

The bulk of the current bond measure is made up of named street projects focused on the preservation of the street. Resolution 5306 required that:

The bond proceeds will be used to overlay or reconstruct the driving surface of streets as well as to preserve existing integral elements of the street such as curbs, gutters, sidewalks, on-street bike lanes, traffic signals, street lights, medians, traffic calming devices, and other integral parts of a street preservation project.

The current bond is focused on the preservation of existing systems, but based on adopted plans, such as the Transportation System Plan, Climate Action Plan, and Vision Zero Plan, staff are proposing to allow for construction of new street elements listed for preservation under the current bond that would create a "complete street" and address climate and safety goals.

Timing

If City Council would like to place a new street repair bond on the upcoming ballot, a resolution should be approved prior to City Council's summer break to comply with the timelines for the November election.

Based on the discussion at this current work session, staff will bring back additional information and details for potential bond recommendations at a future work session for City Council consideration and potential action. If Council directs staff to prepare a resolution for a bond measure, the resolution will be brought to Council to allow for the timely submittal of the bond measure information to the County Elections.

COUNCIL OPTIONS

This work session is informational regarding the SRRP and PMS Reports; no action is requested.

FOR MORE INFORMATION

Staff Contact: Jenifer Willer, City Engineer
Telephone: 541-682-6036
Staff E-Mail: jwiller@eugene-or.gov

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Biennial Budget Process

Meeting Date: April 25, 2022
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Vicki Silvers
Contact Telephone Number: 541-682-5082

ISSUE STATEMENT

The purpose of this item is to provide information on a change in approach to the City of Eugene's budget process. This presentation is informational and is an opportunity for Council to ask questions and share comments on the process.

BACKGROUND

On February 14, 2022, Council held a work session lead by Abby Alway and City Manager, Sarah Medary. That work session was an opportunity to share information about Priority Based Budgeting, a new budget process the City is moving toward. At that work session, City Manager Medary also highlighted moving to a biennial budget.

Moving to a biennial budget cycle helps achieve several goals: it provides time each cycle to complete the Priority Based Budget process, creates space for staff to have a more deliberative budget process and supports a regular cycle of public engagement and Council strategic planning. The aim with all these efforts is to provide more financial transparency, stewardship, and accountability.

Based on Council, Budget Committee, and community feedback the City is moving towards a budget method that will match available resources with community priorities each year rather than basing a new budget on revisions to the prior year budget. The new process will include the community engagement and feedback, Council identifying strategic priorities, and the City Manager building a budget that includes programs to support those priorities. This will allow for more robust engagement earlier in the budget process and flexibility to address new and emerging needs.

During this work session, staff will share additional information on the biennial budget cycle.

COUNCIL OPTIONS

Informational only.

FOR MORE INFORMATION

Staff Contact: Vicki Silvers, Assistant Finance Director
Telephone: 541-682-5082
Staff E-Mail: vsilvers@eugene-or.gov