



Eugene City Council

125 E. 8th Ave., 2nd Floor
Eugene, OR 97401-2793
541-682-5010 • 541-682-5414 Fax
www.eugene-or.gov

EUGENE CITY COUNCIL AGENDA

April 18, 2018

12:00 p.m. CITY COUNCIL WORK SESSION
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

Meeting of April 18, 2018;
Her Honor Mayor Lucy Vinis Presiding

Councilors

Mike Clark, President
Greg Evans
Emily Semple
Jennifer Yeh

Betty Taylor, Vice President
Chris Pryor
Claire Syrett
Alan Zelenka

12:00 p.m. CITY COUNCIL WORK SESSION
Harris Hall, 125 East 8th Avenue

A. WORK SESSION: MovingAhead Project Update

B. WORK SESSION: 1,000-Foot Marijuana Buffer Zone

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El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010,
or visit us online at www.eugene-or.gov.

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: MovingAhead Project Update

Meeting Date: April 18, 2018

Departments: Planning and Development, Public Works

Staff Contacts: Zach Galloway, 541-682-5485; Chris Henry, 541-682-8472

Agenda Item Number: 1

www.eugene-or.gov

ISSUE STATEMENT

The City of Eugene and Lane Transit District, with the help of other regional partners, are collaborating on the MovingAhead project to determine how best to invest on our main corridors that connect our neighborhoods, shopping areas and places of employment. After years of long-range planning in our community, MovingAhead is an implementation effort that will result in prioritized transit, walking and biking projects in each of five corridors as identified in Envision Eugene, LTD's Long-Range Transit Plan, and the Eugene 2035 Transportation System Plan.

In 2018, the MovingAhead project team will finalize the technical analysis and then move into a phase of extensive public engagement to gather feedback on the analysis and potential investments. Following that outreach, the formal decision making process by the Eugene City Council and Lane Transit District Board of Directors is planned for later this year. The decision makers will be asked to select a preferred package of walking, biking and transit investments.

BACKGROUND

The MovingAhead project began with public workshops held along each of the 5 corridors under consideration. At each workshop, local residents were asked to design their ideal street to accommodate people walking, biking, driving, and using transit. After gathering that public input, the project team developed conceptual designs on which the formal technical analysis was conducted. These conceptual designs include Enhanced Corridor and EmX alternatives.

Comprehensive bus rapid transit—known as EmX locally—is a recognizable transit service in our community. The No-build alternative assumes maintaining the current service on a street. On a continuum of transit service investments, the Enhanced Corridor alternatives fall between the other two alternatives, thereby providing greater transit frequency through minimal infrastructure investments. These may include traffic signal prioritization of buses or additional lanes to create 'queue jump', which allows buses to bypass points of congestion. There are complementary pedestrian and bicycle infrastructure investments in both the EmX and Enhanced Corridor alternatives. (Attachment A includes proposed alignments for each corridor.)

The Eugene City Council and Lane Transit District Board of Directors have received project updates and twice taken action to focus the MovingAhead analysis on five major corridors. In

October 2015, the council and board advanced the following MovingAhead corridors for further study to evaluate an EmX alternative, an Enhanced Corridor alternative, and a No-Build alternative:

- Highway 99 Corridor
- River Road Corridor
- Coburg Road Corridor
- 30th Avenue/Lane Community College Corridor

Also, the council and board recommended that the Martin Luther King, Jr. Boulevard Corridor advance as an Enhanced Corridor alternative and a No-Build alternative. This direction was reaffirmed in April 2016 by a joint action.

With Council and Board direction to proceed, MovingAhead is developing the groundwork for five transportation corridors simultaneously instead of one-by-one, as has been the past practice. This system-level approach readies projects for funding and construction on parallel paths. It also gains efficiencies in the environmental analysis and reduces the time to deliver important transportation services to our community. It's a responsible approach to understand the complexities of environmental impacts and benefits as required by the National Environmental Policy Act. The NEPA process analyzed EmX, Enhanced Corridor, and No-build alternatives.

NEXT STEPS

After gathering public input to inform the conceptual designs in May 2015, the project team shifted focus to the technical analysis of those designs. With this analysis approaching completion, MovingAhead is preparing to reengage the public to gather feedback on the analysis prior to the concluding decision-making phase.

Finalize Technical Analysis

The technical analysis—known as the Alternatives Analysis—that is required as part of the National Environmental Policy Act process, will be completed in summer 2018. This comparative analysis helps us understand the potential environmental effects—both impacts and benefits—of the different alternatives. The legally required and responsible analysis is intended to inform decisions for selecting a preferred package of active transportation investments. However, preliminary results reveal that no single corridor alternative significantly outperforms others. In brief, all of the Enhanced Corridor and EmX alternatives advance the project objectives, to varying degrees based on the level of investment. In contrast, choosing to build nothing new on a corridor does not advance the project objectives.

With a lack of major separation among corridor alternatives identified in the Alternatives Analysis, the project team chose to add a values-based consideration to the analysis to inform decision-making. We conducted a public opinion poll that drew on values from existing plans (e.g., Transportation System Plan, Envision Eugene) to determine which values Eugene residents deemed most important in creating a successful transportation system. Values related to safety, livable communities with access to all modes of travel, environmental stewardship, and benefits to economic development ranked highest in the poll results.

Since the technical analysis did not create separation among the corridor alternatives, the project team is now working to develop investment packages (i.e., joining two or more corridor alternatives) to determine if there are complementary benefits of different combinations. These possible synergies will be based on both the technical objectives and the community's values.

Public Outreach and Feedback

With the technical analysis nearly complete, the bulk of the next project phase centers on public involvement. First, in late spring 2018, we will focus outreach to owners whose properties are potentially affected by the concept designs. Public outreach will then shift to a broader audience to inform residents of the process schedule, their opportunities to review, and ways to provide feedback on the evaluation. In late summer 2018, the analysis will be released for public review and feedback. Our intent is to make the highly-technical analysis accessible and clear.

The project team will employ varied methods to enable meaningful feedback. Those methods include conventional open houses, online surveys, tabling and neighborhood meetings as well as online open houses, small group listening sessions, targeted outreach to under-represented groups, and infographics to distill the complex information in more easily understood ways. Once the public review period concludes, the project team will share that feedback with decision-makers.

Decision-Making Process

The MovingAhead project includes an Oversight Committee and a Sounding Board. The former is comprised of elected officials and executive staff from the City, Lane Transit District, ODOT, and Lane County, while the latter's members come from and represent numerous City of Eugene and LTD committees and commissions. Both entities review project proposals, offer critical feedback to the project management team, and act as conduits back to their constituencies and fellow committee/commission members. Both bodies will meet throughout 2018 to ensure broad distribution of project information and preparation for the final decision-making process. A process schedule is included here as Attachment B.

The public outreach, review and feedback period will conclude in fall 2018. At that time, the project team will revise the draft analyses to address public comments, as appropriate, to ensure technical accuracy. The Oversight Committee will make a formal recommendation to the Lane Transit District Board and Eugene City Council. LTD's Strategic Planning Committee will also make a recommendation to the LTD Board. Then, the Eugene City Council and LTD Board will be asked to select a preferred package of active transportation investments (e.g., EmX, Enhanced Corridor, or No-build alternatives).

The selected package will be advanced to the next MovingAhead project phase, which will include preparing NEPA environmental reviews, initiating the Federal Transit Administration project development process for qualifying projects and seeking other funds for project elements that do not qualify for FTA funding. The next project phase will also include design refinements, which will be based on input received during the public review period this year and subsequent outreach to stakeholders along the corridor in the next phase. The selected package will include designs that reflect our community priorities and enable the City and Lane Transit District to make smaller,

strategic investments such as pedestrian crossing signals and islands. This type of incremental implementation allows us to make investments today that address our community's needs without precluding our ability to later construct a larger project.

RELATED CITY POLICIES

The MovingAhead project is in alignment and consistent with policy direction contained in Envision Eugene, the Eugene 2035 Transportation System Plan, Eugene's Climate Recovery Ordinance, Lane Transit District's Long-Range Transit Plan, and our Regional Transportation Plan.

COUNCIL OPTIONS

This is an informational item. No action is requested.

CITY MANAGER'S RECOMMENDATION

This is an informational item only.

SUGGESTED MOTION

This is an informational item only.

ATTACHMENTS

- A. MovingAhead Maps of Corridor Alternatives
- B. Project Timeline

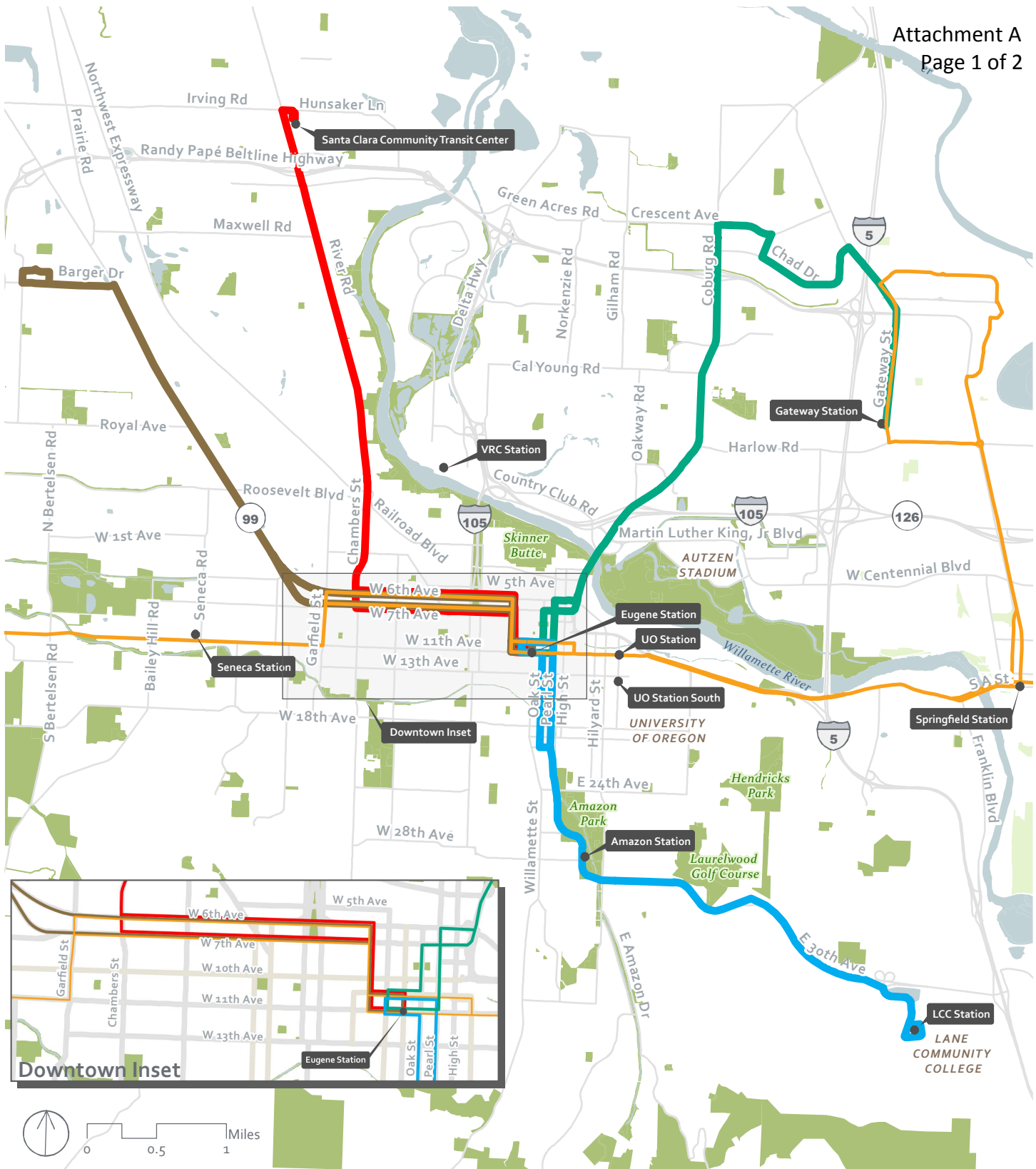
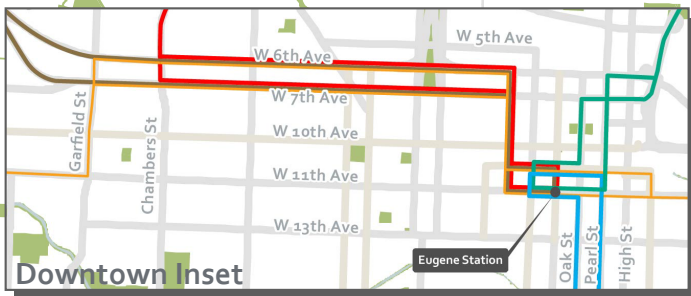
FOR MORE INFORMATION

Please visit the project website at www.movingahead.org.

Staff Contact: Zach Galloway, Senior Planner
Telephone: 541-682-5485
Staff E-Mail: zach.a.galloway@ci.eugene.or.us

Staff Contact: Chris Henry, Transportation Planning Engineer
Telephone: 541-682-8472
Staff E-Mail: chris.c.henry@ci.eugene.or.us

Staff Contact: Sasha Luftig, Lane Transit District Senior Project Manager
Telephone: 541-682-6135
Staff E-Mail: sasha.luftig@ltd.org



Legend

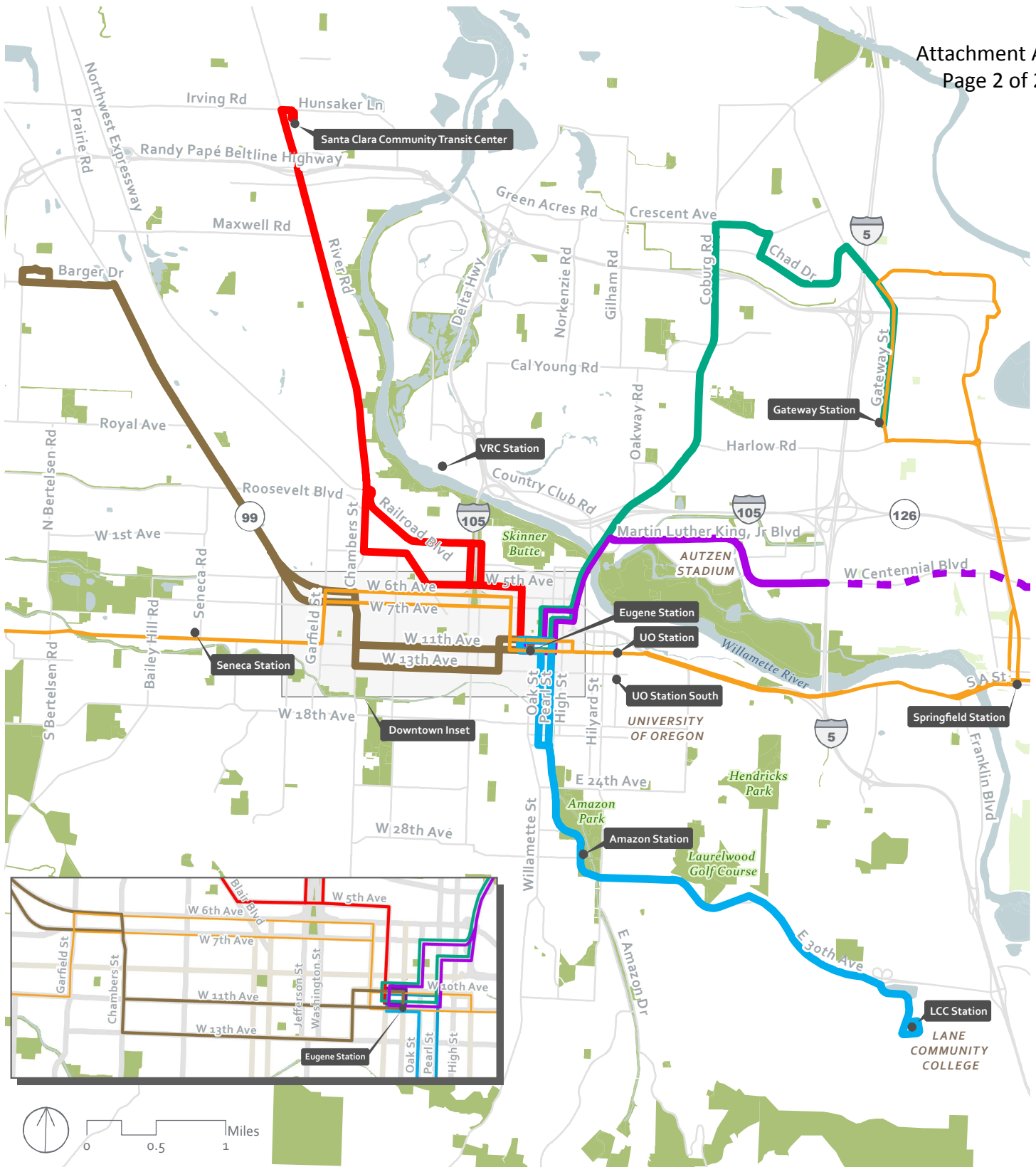
- 30th Avenue to Lane Community College Corridor
- Coburg Road Corridor
- Highway 99 Corridor
- River Road Corridor

- 2035 No-Build EmX
- Road
- Water
- Park

Vicinity Map

EmX Alternatives
Overview

April 18, 2018, Work Session - Item 1

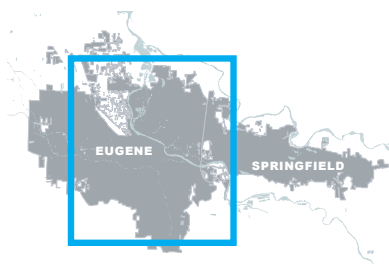


Legend

- 30th Avenue to Lane Community College Corridor
- Coburg Road Corridor
- Highway 99 Corridor
- Martin Luther King, Jr Blvd Corridor
- - - Continues east of I-5 as existing route #13
- River Road Corridor
- 2035 No-Build EmX
- Road
- Water
- Park

Vicinity Map

Enhanced Corridor Alternatives Overview



Timeline 2018

	WINTER JAN – MAR	SPRING APR – JUN	SUMMER JUL – SEPT	FALL OCT – DEC
Alternatives Analysis			▲ Publish Findings	
Community Engagement Community Presentations, Events, Open Houses & Online Feedback Opportunities	▲ Community Values Survey	▲ Community Presentations & Events begin	▲ Open Houses 30 Day Comment Period	▲ Open House 30 Day Comment Period
Recommend & Adopt Investment Package of Multimodal Improvements				
Sounding Board Meetings	▲	▲	▲ ▲	
Oversight Committee Meetings		▲ ▲	▲	▲ ▲
Strategic Planning Committee Meetings		▲	▲	▲
LTD Board		▲	▲	▲
City Council		▲	▲ Joint Work Session	▲ Joint Work Session

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: 1,000-Foot Marijuana Buffer Zone

Meeting Date: April 18, 2018
Department: Planning and Development
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Mike McKerrow
Contact Telephone Number: 541-682-5288

ISSUE STATEMENT

State standards require medical marijuana dispensaries to have a 1,000-foot separation from schools and other medical dispensaries. Recreational marijuana businesses require the same separation from schools but not from each other. State law allows cities to adopt separation standards for retail marijuana uses as appropriate for their community. At a March 15, 2017, work session, the council discussed this option but did not take any action. At a July 19, 2017, work session, the council revisited this option but did not take any action. Recently the council requested a new work session for further discussion.

BACKGROUND

When the state legislature approved medical marijuana dispensaries and recreational marijuana sales, Eugene's land use code was not modified. Both businesses are considered as "Specialty Store" in the land use code and are permitted in a variety of zones. The Oregon Liquor Control Commission reviews and issues licenses for recreational marijuana sales. State law prohibits use of marijuana products in public places.

As part of the Oregon Liquor Control Commission approval process, Eugene staff reviews a land use compatibility application for each site to confirm the use is in a permitted zone. Currently, the City reviews and approves all such applications if the use is allowed in the zone even if there has been a previous land use compatibility application at the same site. This policy is in place since it is not known if the land use compatibility applicant will submit their full application to OLCC. Also, not all applications submitted to OLCC meet the State requirements for approval so a second applicant for that same proposed business location would still need an approved land use compatibility application from the City. If the council directs the City Manager to adopt a separation ordinance, staff will need to determine the legal standing of previously approved land use compatibility applications that have not yet resulted in an open business.

As of April 11, 2018, Eugene has 50 licensed recreational dispensaries (down 6 from July, 2017). Of those, 36 businesses (72%) are within 1,000 feet (approximately 2.5 blocks) from at least one other retail business. Generally, the businesses in close proximity are in the downtown area or

near 6th and 7th Avenues east of Chambers. Attachment A is a map showing the locations of the businesses

A draft ordinance requiring a minimum of 1000 feet between any new and existing retail marijuana stores is attached as Exhibit B.

RELATED CITY POLICIES

Since Eugene's original zoning ordinance adoption in 1948, there has not been any minimum separation requirement in the land use code for any specific type of business, including adult-related businesses.

COUNCIL OPTIONS

Direct the City Manager to revise the land use code to require a minimum of 1000 feet between future recreational marijuana businesses or take no action and leave the land use code as it is.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends modifying the land use code to include the minimum 1000-foot separation for future recreational businesses and scheduling a public hearing.

SUGGESTED MOTION

Move to direct the City Manager to schedule a public hearing for a proposed ordinance to require a minimum 1000 feet for future recreational marijuana businesses.

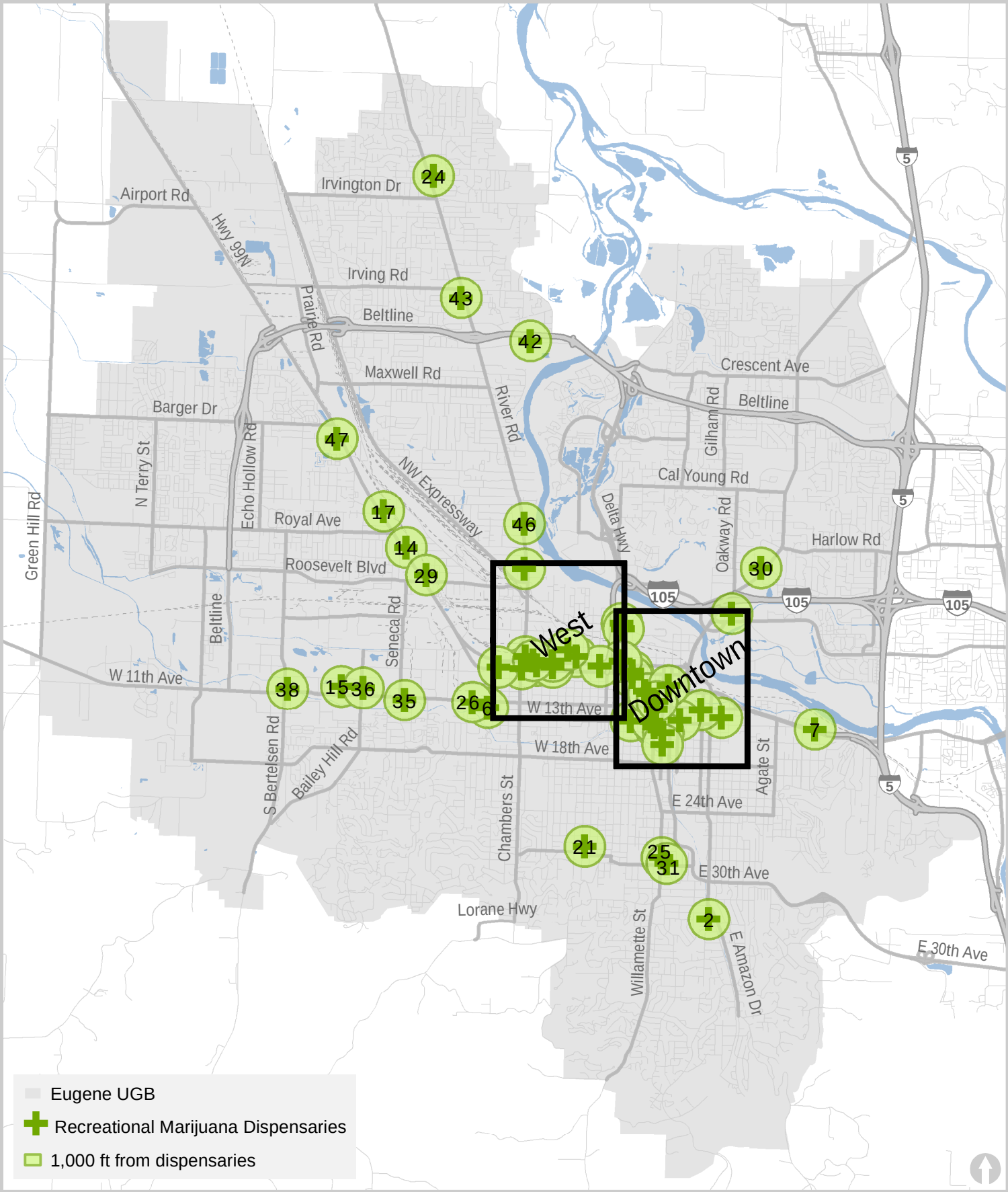
ATTACHMENTS

- A. Map of Recreational Marijuana Dispensaries in Eugene dated 4/11/18
- B. Draft Ordinance

FOR MORE INFORMATION

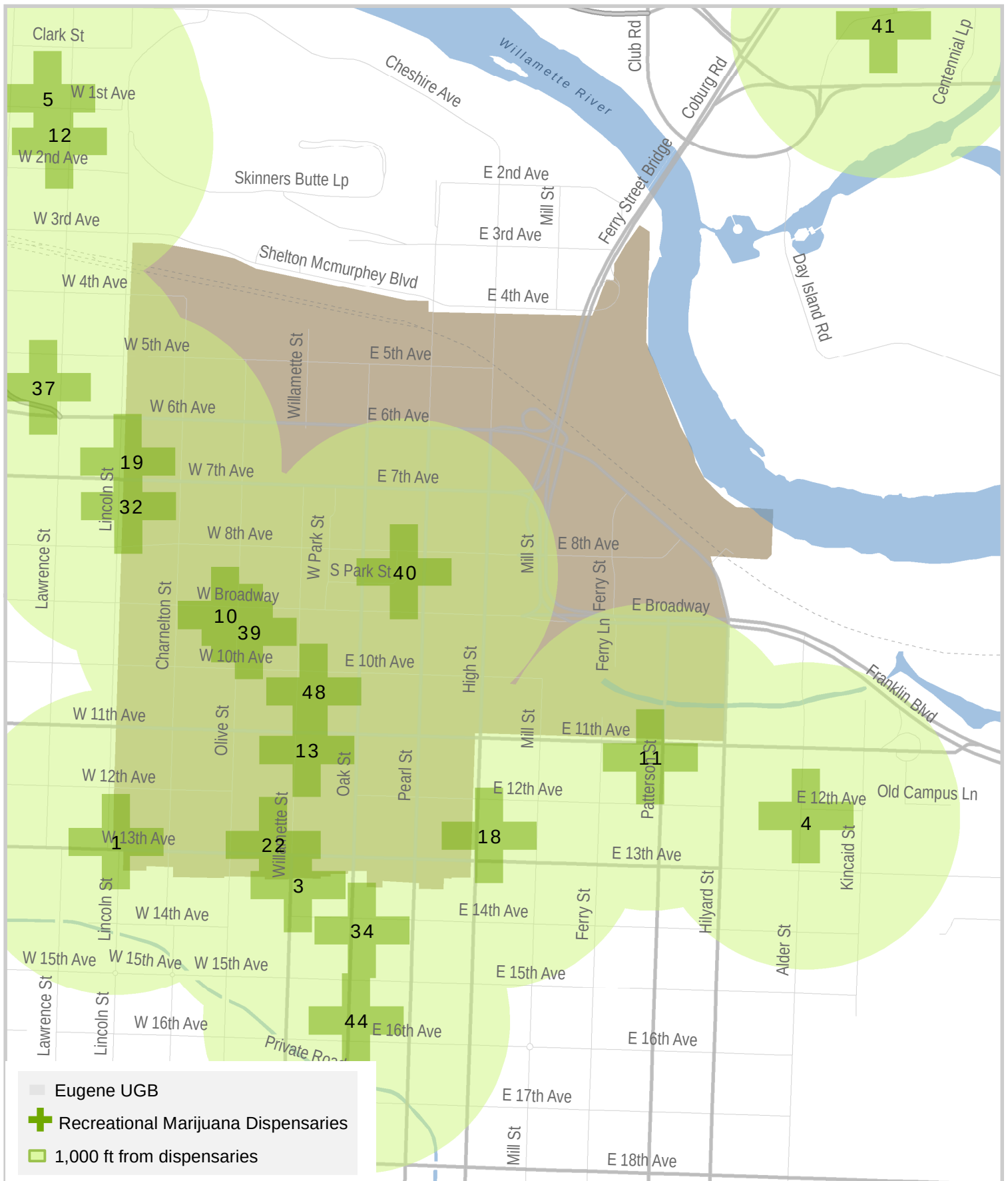
Staff Contact: Mike McKerrow
Telephone: 541-682-5288
Staff E-Mail: mike.j.mckerrow@ci.eugene.or.us

Recreational Marijuana Dispensaries



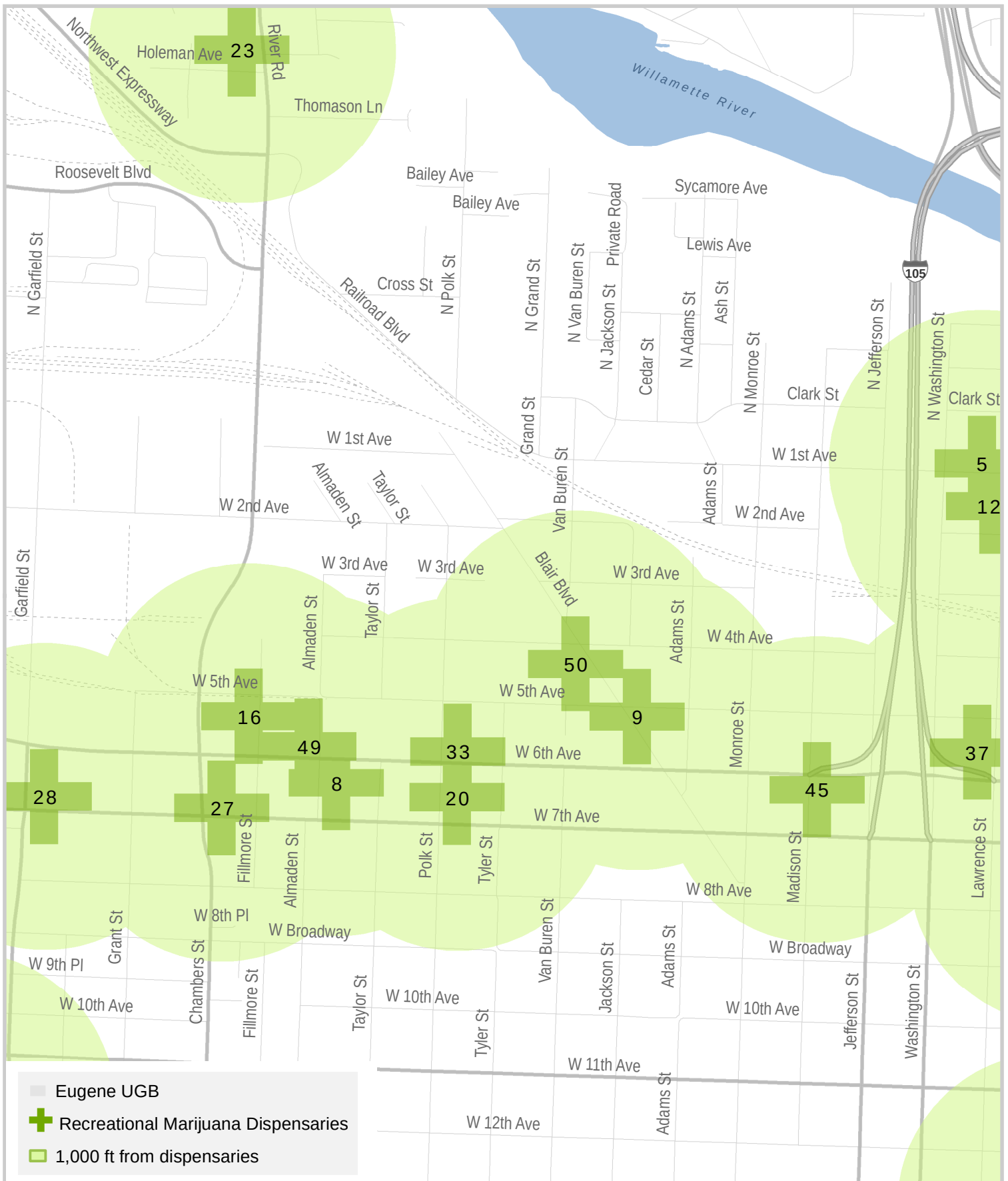
Map displays only Medical dispensaries that have waived confidentiality and consented for information to be public. There may be other dispensaries, but locations are confidential.
Data: Recreational Marijuana Dispensaries: OLCC extracted 4/11/2018
Caution: This map is based on imprecise source data, subject to change, and for general reference only.

Recreational Marijuana Dispensaries: Downtown



Map displays only Medical dispensaries that have waived confidentiality and consented for information to be public. There may be other dispensaries, but locations are confidential.
 Data: Recreational Marijuana Dispensaries: OLCC extracted 4/11/2018
 Caution: This map is based on imprecise source data, subject to change, and for general reference only.

Recreational Marijuana Dispensaries: West Map



Map displays only Medical dispensaries that have waived confidentiality and consented for information to be public. There may be other dispensaries, but locations are confidential.
 Data: Recreational Marijuana Dispensaries: OLCC extracted 4/11/2018
 Caution: This map is based on imprecise source data, subject to change, and for general reference only.

0 0.5 Miles

City of Eugene, PDD
4/11/2018





Table to Accompany Maps

Map Id	Name	Address	Medical Grade	Delivery
1	4-TWENTY MARKET	1293 LINCOLN ST		
2	AMAZON ORGANICS	3443 HILYARD ST. SUITE F	Yes	Yes
3	CANNABIS RE-LEAF	1361 WILLAMETTE STREET		
4	APOTHCA	804 E. 12TH AVENUE	Yes	Yes
5	BUDS LLC	439 W 1ST AVE	Yes	Yes
6	ELEV8 CANNABIS	2055 W 12TH AVE	Yes	Yes
7	EUGENE OG	2045 FRANKLIN BLVD.	Yes	Yes
8	EMERALD CITY MEDICINAL	1474 WEST 6TH AVENUE		
9	GLASSROOTS	980 WEST 5TH AVE	Yes	
10	FLOWR OF LYFE	114 WEST BROADWAY	Yes	
11	CANNABLISS & CO.	588 E. 11TH		Yes
12	GRASSLANDS DISPENSARY	154 LAWRENCE ST		
13	EUGREEN HEALTH CENTER	1111 WILLAMETTE ST.	Yes	
14	GREEN HEALTH ASSOCIATES	607 HIGHWAY 99 NORTH	Yes	
15	EUGREEN HEALTH CENTER	1000 OBIE STREET SUITE A		Yes
16	GREENMAN	540 FILLMORE STREET SUITE A		
17	HWY 99 CANNABIS, CO.	1083 B HWY 99 N.		
18	HUSH	1257 HIGH ST SUITE A		
19	HUNKY DORY	675 LINCOLN ST		Yes
20	LA MOTA	1291 W. 7TH AVE	Yes	Yes
21	MOSS CROSSING	2751 FRIENDLY ST.	Yes	
22	JAMAICA JOEL'S	37 W. 13TH AVE. SUITE 201	Yes	Yes
23	NECTAR	340 RIVER ROAD	Yes	Yes
24	MOOD	40 RIVER LOOP 2 BUILDING 1 SUITE B		
25	NEXT LEVEL WELLNESS	2837 WILLAMETTE STREET SUITE A	Yes	
26	PROHIBITIONS FALLS	2270 WEST 11TH		
27	QUICK STOP CANNABIS	1681 W. 7TH AVENUE	Yes	Yes
28	RIVER VALLEY REMEDIES	1985 W 7TH AVE		Yes
29	RARE EARTH ORGANICS LLC	2699 ROOSEVELT BLVD		Yes
30	NODAK GREEN PRAIRIE	390 COBURG ROAD SUITE A - 2	Yes	
31	SOLUTIONS OF THE MILLENNIUM LLC	2893 OAK ST	Yes	
32	SPACEBUDS	741 LINCOLN STREET	Yes	Yes
33	STAR LEAF CANNABIS	1279 W 6TH AVE		
34	FREQUENT VIBRATIONZ	1409 OAK ST.	Yes	Yes
35	MARY JANE'S POT SHOP	3170 WEST 11TH AVENUE UNIT A		
36	SOUTHERN OREGON CANNABIS CONNECTION	1055 BAILEY HILL RD. SUITE C		
37	OREGON MEDIGREEN	570 LAWRENCE ST #112		
38	SWEET TREE FARMS	4097 WEST 11TH AVE		
39	SWEET LEAF CANNABIS	943 OLIVE ST	Yes	Yes
40	TERRAPIN CARE STATION	835 E PARK ST #100		
41	THE PEOPLE'S WELLNESS CENTER	71 CENTENNIAL LOOP SUITE B	Yes	Yes
42	THE HERBAL CONNECTION	463 RIVER AVE.	Yes	
43	OREGON'S GREEN RUSH	2644 RIVER ROAD #5	Yes	Yes
44	THE GREENER SIDE	1553 OAK ST		
45	SUNSHINE WEED COMPANY	698 WEST 6TH AVE		



Table to Accompany Maps

Map Id	Name	Address	Medical Grade	Delivery
46	TERPENE STATION	645 RIVER RD STE 3	Yes	
47	TJ'S PROVISIONS	1910 EMPIRE PARK DRIVE		
48	TJ'S ON THE ALLEY	1027 WILLAMETTE STREET	Yes	Yes
49	WILDFLOWER PNW	1509 W 6TH AVE		
50	TWENTY AFTER FOUR WELLNESS CENTER	420 BLAIR BLVD SUITE A	Yes	Yes

Data: Contains only Medical dispensaries that have waived confidentiality and consented for information to be public. There may be other dispensaries, but locations are confidential. Data: Oregon Liquor Control Commission (OLCC) 4/11/2018

ORDINANCE NO. _____

AN ORDINANCE CONCERNING SEPARATION BETWEEN RETAIL MARIJUANA USES AND AMENDING SECTIONS 9.2160, 9.2161, _____ AND _____ OF THE EUGENE CODE, 1971.

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. The entry for “Specialty Store” in the “Trade (Retail and Wholesale)” section of Table 9.2160 of the Eugene Code, 1971, is amended to provide as follows:

Table 9.2160 Commercial Zone Land Uses and Permit Requirements				
	C-1	C-2	C-3	GO
Trade (Retail and Wholesale)				
Specialty Store (an example includes a gift store)	P(1)(10)	P(10)	P(10)	P(2)(10)

Section 2. Subsection (10) is added to Section 9.2161 of the Eugene Code, 1971, to provide as follows:

9.2161 Special Use Limitations for Table 9.2160.

(10) *Separation Between Retail Marijuana Uses. Any portion of the building used for a new retail marijuana use must be located a minimum of 1,000 feet from the building of an existing retail marijuana use.*

Section 3. / Section 4.

[Similar standard for Retail Marijuana Uses in the Campus Employment and Mixed Use Employment Zones]

Section 5. / Section 6.

[Similar standard for Retail Marijuana Uses in the Royal Node Special Area Zone's Residential Mixed Use, Commercial Mixed Use & and Main Street Commercial subareas]

Section 7. / Section 8.

[Similar standard for Retail Marijuana Uses in the Whitaker Special Area Zone]

Section 7. / Section 8.

{00248332;1 }

[Similar standard for Retail Marijuana Uses in the Blair Boulevard Historic Commercial Special Area Zone]

Section 9. The City Recorder, at the request of, or with the consent of the City Attorney, is authorized to administratively correct any reference errors contained herein, or in other provisions of the Eugene Code, 1971, to the provisions added, amended or repealed herein.

Passed by the City Council this

____ day of _____, 2018

Approved by the Mayor this

____ day of _____, 2018

City Recorder

Mayor