



Eugene City Council

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Eugene, OR 97401-2793
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www.eugene-or.gov

EUGENE CITY COUNCIL AGENDA

April 22, 2019

7:30 p.m. CITY COUNCIL MEETING
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

Meeting of April 22, 2019;
Her Honor Mayor Lucy Vinis Presiding

Councilors

Betty Taylor, President
Greg Evans
Mike Clark
Jennifer Yeh

Emily Semple, Vice President
Chris Pryor
Claire Syrett
Alan Zelenka

7:30 p.m. CITY COUNCIL MEETING
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

1. PUBLIC FORUM

2. CONSENT CALENDAR

A. Approval of City Council Minutes

- March 11, 2019, Work Session
- March 11, 2019, Meeting
- March 13, 2019, Work Session

B. Approval of Tentative Working Agenda

3. WORK SESSION: Expanded Hours at Autzen Stadium

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010,
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EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Public Forum

Meeting Date: April 22, 2019
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This segment allows citizens the opportunity to express opinions and provide information to the council. Testimony presented during the Public Forum should be on City-related issues and should not address items which have already been heard by a Hearings Official or are on the present agenda as a public hearing item.

SUGGESTED MOTION

No action is required; this is an informational item only.

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: bforrest@eugene-or.gov

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Approval of City Council Minutes

Meeting Date: April 22, 2019
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 2A
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This is a routine item to approve City Council minutes.

SUGGESTED MOTION

Move to approve the minutes for the work session and meeting from March 11, 2019, as well as the work session from March 13, 2019.

ATTACHMENTS

- A. March 11, 2019, Work Session
- B. March 11, 2019, Meeting
- C. March 13, 2019, Work Session.

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: bforrest@eugene-or.gov

MINUTES

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**March 11, 2019
5:30 p.m.**

Councilors Present: Emily Semple, Jennifer Yeh, Councilor Zelenka, Mike Clark, Chris Pryor

Councilors Absent: Greg Evans, Betty Taylor, Claire Syrett

Mayor Vinis opened the March 11, 2019, work session of the Eugene City Council.

1. Committee Reports and Items of Interest

- Councilor Semple – expressed concern about the delays in creating a downtown support center and bathrooms for people experiencing homelessness.
- Mayor Vinis – reported on her United Front trip; expressed gratitude for the Public Works Department’s hard work during the recent snowstorm; reminded everyone the City does not attend to fallen trees on private property.
- Councilor Clark – also noted the responsiveness of the Public Works Department; noted the challenges that losing power present and asked whether the City might be able to work with EWEB to reduce the number of future outages.

Mayor Vinis adjourned the work session of the Eugene City Council and convened a work session of the Eugene Urban Renewal Agency.

2. WORK SESSION: Downtown Riverfront Project and Riverfront Urban Renewal Investments

Community Development Director Mike Kinnison, Principal Landscape Architect Emily Proudfoot, and Senior Financial Analyst Maurizio Bottalico gave a presentation on prior investments, current investments, the Riverfront Park design, the current financial capacity, and next steps on the riverfront projects.

Council Discussion

- Councilor Clark – asked when the sale of the property was completed, whether any of the parks bond measure funds were to be used for the Riverfront Park, how long the park had been in the planning process, how much money would be appropriated through the Capital Improvement Program, and when the park would be completed.
- Councilor Pryor – appreciated the update on the project and the anticipated financial needs to complete the work; commended staff on the thoughtful process thus far.
- Councilor Yeh – thanked staff for including art pieces related to Eugene’s history; asked whether neighborhood parks could get such quality planning, whether the project could be completed for \$4 million, and whether the West Bank Park presented similar challenges.
- Councilor Semple – asked for clarification on the use of the word “reserve” in the presentation; thanked staff for their good work on the community meetings related to the project, and requested incorporation of a dog park.
- Councilor Zelenka – thanked staff for the presentation; asked how many visitors other parks see in a day, for more details on the project timeline, and for more details on the “river loans” reference in the agenda item summary.

Mayor Vinis adjourned the work session of the Eugene Urban Renewal Agency and re-convened the work session of the Eugene City Council.

3. **WORK SESSION: Single-Use Plastic Items**

Waste Prevention Manager Michael Wisth presented on the advantages and disadvantages of plastic alternatives, the health considerations for restaurant/retail food patrons, and efforts to work with Lane County on educational opportunities. Intergovernmental Relations Manager Ethan Nelson provided an update on related legislation.

Council Discussion

- Councilor Clark – said the City should incentivize innovation rather than forcing businesses and residents to comply; suggested a competition to spur the invention of better options.
- Councilor Zelenka – noted how helpful the graphs were for understanding the impact of the type of material used to make the packaging; asked how HB 2509 compares to Eugene's current code; asked about the status of state bills pertaining to polystyrene and plastic straws.
- Councilor Pryor – said that incentives used to work better than they do now; asked whether aluminum foil could be a good alternative to some containers; expressed his support for staff's recommendations.
- Councilor Semple – expressed disappointment that there were no good alternatives to plastic; expressed interest in Councilor Clark's suggestion about incentivizing innovation locally; expressed gratitude for the life-cycle analysis of containers; expressed hope the City could draft an ordinance and hold a public hearing sooner rather than later.
- Councilor Yeh – asked whether staff had adequate funding for educational programming.
- Councilor Clark – asked for clarification on Option 3.
- Councilor Zelenka – asked the City Attorney whether it was possible to vote on all three recommendations at once.
- Councilor Clark – asked whether banning polystyrene was included in the recommendations.

MOTION AND VOTE: Councilor Semple, seconded by Councilor Pryor, moved to:

1. Direct the City Manager to draft an amendment to the current bag ban to include single use carryout bags for retail food businesses; wait until HB 2509 has come to fruition before scheduling a public hearing; and direct the IGR Manager to support inclusion of restaurants into HB 2509, remove the pre-emption of locally adopted ordinances, and maintain a 5 cent bag fee.
2. Direct the City Manager to draft an ordinance banning polystyrene carryout containers based on the standards within HB 2883; wait until HB 2883 has come to fruition before scheduling the public hearing; and direct the IGR Manager to lobby in support of HB 2883 as a state wide law to ban polystyrene containers for food vendors.
3. Direct the City Manager to draft an ordinance and schedule a public hearing in May requiring retain food businesses to provide single-use serviceware and utensils only upon request by the customer. Includes straws, lids, utensil, stirrers and packaged condiments.

PASSED: 5:0.

The work session adjourned at 7:00 p.m.

Respectfully submitted,

Beth Forrest
City Recorder

Link to the webcast of this City Council meeting: [here](#).
(Recorded by Cas Casados)

MINUTES

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**March 11, 2019
5:30 p.m.**

Councilors Present: Emily Semple, Jennifer Yeh, Alan Zelenka, Mike Clark, Chris Pryor

Councilors Absent: Greg Evans, Betty Taylor, Claire Syrett

Mayor Vinis opened the March 11, 2019, meeting of the Eugene City Council.

1. CEREMONIAL MATTERS

Mayor Vinis introduced the Executive Director Ed Boyd of the Oregon Accreditation Alliance, who presented Police Chief Chris Skinner with the Eugene Police Accreditation.

2. PUBLIC FORUM

1. Todd Boyle – spoke to the need for low-income people to be able to afford housing.
2. Jon Kloor – spoke to Northwest Natural's de-carbonization goals and plans.
3. Lauri Segel – requested a moratorium on 5G infrastructure.
4. Joseph Vaccher – addressed the 5G infrastructure installation near his property.
5. Kathy Ging – read a portion of a letter by Harry Leeman.
6. Bekki Bruckner – insisted the City place a moratorium on 5G infrastructure.
7. Charles Coxon – continued reading the letter by Harry Leeman.
8. Gwen Jaspers – spoke to her concerns about 5G.
9. Sabrina Siegel – spoke to her personal experience with electromagnetic sensitivity.
10. Jesse Hubbe – called for a moratorium on 5G infrastructure.
11. Victor Odilivak – demanded an immediate moratorium on 5G technology.
12. Colin Farnsworth – requested that council consider a moratorium on 5G technology.
13. Loretta Huston – requested a moratorium on 5G technology infrastructure.
14. Ron Breaden – spoke to the impact of excessive taxation on low-income people.
15. John Ammondson – urged council to take action on plastic pollution.
16. Alyssa Gilbert – spoke to her concerns about plastic pollution.
17. Elizabeth Radcliffe – thanked council for taking action on banning polystyrene.
18. Eliza Kashinsky – urged council to take more immediate action on housing.
19. Joshua Korn – spoke to military usage of technology similar to 5G.
20. Betzi Hitz – spoke in support of a swift transition to electric vehicles.
21. Linda Perrine – urged the City to consider action toward electric vehicle infrastructure.
22. Stefan Strek – expressed concern that the City isn't listening to its residents.
23. Tom Kwock-Hing – expressed frustration that his complaints haven't been addressed.
24. Jim Ball – urged the City to work toward smart electrification.
25. Timothy Morris – asked the City to do more to address the concerns of renters.
26. Linda Heyl – outlined emission trends from recent reports she finds concerning.
27. Ryan Moore – spoke to the power differential between owners and renters.
28. Josh Caraco – spoke to the importance of renter protections.
29. Daniel Ivy – requested swift action to address the housing crisis.
30. Donna Riddle – expressed dismay at the lack of action of on housing for the homeless.
31. Dallas Smith – urged council to remove limitations on accessory dwelling units.
32. Julian Leiberan-Titus – expressed concern at the rapidly rising cost of housing.

33. Angela Hickman – expressed fear about her rising rent.
34. Steve Coatsworth – urged council to take more action on renters’ rights.
35. Drix – spoke to the importance of getting involved to make the community better.
36. Michael Gannon – would like the City to do more to protect pedestrians.
37. Julia Hernandez – spoke to her concerns about the rising costs of rent.
38. Eric Jackson – expressed anger at being arrested while protesting outside The Shedd.
39. Shelby Shay – expressed frustration at the lack of fairness in treatment of homeless.

Council Discussion:

- Councilor Clark – thanked people who came to speak to their concerns about housing; expressed support for strategies that make bare land more affordable and available and/or decrease the costs for building on that land.
- Mayor Vinis – clarified that council wasn’t voting on the CET until after its spring break; reminded everyone that the City has signed onto a federal lawsuit pertaining to 5G.

3. **CONSENT CALENDAR**

A. Approval of City Council Minutes

- February 11, 2019, Work Session
- February 11, 2019, Meeting
- February 13, 2019, Work Session

B. Approval of Tentative Working Agenda

C. Approval of a Resolution Annexing Land to the City of Eugene (Assessor’s Map 17-03-08-31 Tax Lots 2900 and 3000 — located at 3510 Walton Lane (City File: LH Fund 3; A 18-8)).

D. Approval of a Resolution Annexing Land to the City of Eugene (Assessor’s Map 17-04-24-32, Tax Lot 3300 — located at 503 Sunnyside Drive) and a Portion of the Right-of-Way (Sunnyside Drive Adjacent to the Property) (City File: Morrow/Thomas; A 18-11).

E. Adoption of an Ordinance Providing for Withdrawal of Annexed Properties from the Following Special Districts: the Santa Clara Rural Fire Protection District; Santa Clara Water District; Willakenzie Rural Fire Protection District; Lane Fire Authority; River Road Parks and Recreation District; and River Road Water District.

MOTION AND VOTE: Councilor Semple, seconded by Councilor Pryor, moved to approve the items on the Consent Calendar. **PASSED 5:0**

4. **PUBLIC HEARING AND ACTION: FY20-25 Capital Improvement Program**

City Manager Jon Ruiz introduced the item.

Mayor Vinis opened the public hearing.

Testimony:

1. Teresa Bishow – expressed concerns that the proposed CIP did not fund Striker Field Park.
2. John Barofsky – noted marginal beginning working capital transfer changes over time.
3. John Jaworski – expressed frustration at Striker Field Park not being included in the CIP.

Mayor Vinis closed the public hearing.

Discussion:

- Councilor Clark – expressed frustration that Striker Field Park was not included, despite previous agreements.

- Councilor Semple – agreed north Eugene needed more support and resources; requested the City pay for porta-potties until the construction is complete.
- Councilor Zelenka – supported the idea behind the motion to amend, but also noted it didn't clarify how the funds would be reapportioned within the CIP or whether funds would be pulled from elsewhere.
- Councilor Clark – emphasized that he preferred the project be fully funded and completed within the next year or two.
- Councilor Zelenka – expressed doubt that the project could be completed within a single year; expressed gratitude for staff including greenhouse gas emissions as part of the budget in order for council to better understand how to reach its CRO goals.
- Councilor Pryor – agreed that it's time to develop Striker Field.

MOTION AND VOTE: Councilor Semple, seconded by Councilor Pryor, moved to adopt the FY 20-25 Capital Improvement Program as recommended by the Budget Committee, and to direct the City Manager to come back as part of the FY20 budget with full funding for Striker Field Park and an un-phased schedule. **PASSED: 5:0.**

Mayor Vinis closed the meeting of the Eugene City Council and opened a meeting of the Eugene Urban Renewal Agency.

5. ACTION: Appointment to River Guides for the Riverfront Urban Renewal Plan

Mayor Vinis announced that she was nominating Karen Williams to the River Guides.

MOTION AND VOTE: Councilor Semple, seconded by Councilor Pryor, moved to appoint the Mayor's nominee to the River Guides. **PASSED: 5:0.**

Mayor Vinis closed the meeting of the Eugene Urban Renewal Agency and reconvened the meeting of the Eugene City Council.

6. POTENTIAL ACTION: Resolution Supporting Allocation of Lottery Backed Bond Funds to the Eugene Family YMCA for Construction of a New YMCA Facility in Eugene

Councilor Zelenka spoke about the history of the YMCA in Eugene and its need to build a new facility to continue its work.

MOTION AND VOTE: Councilor Zelenka, seconded by Councilor Semple, moved to adopt a resolution supporting allocation of lottery backed bond funds to the Eugene Family YMCA for construction of a new YMCA facility in Eugene. **PASSED: 5:0.**

The meeting adjourned at 10:00 p.m.

Respectfully submitted,

Beth Forrest
City Recorder

(Recorded by Cas Casados)

Link to the webcast of this City Council meeting: [here](#).

MINUTES

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**March 13, 2019
12:00 p.m.**

Councilors Present: Emily Semple, Mike Clark, Chris Pryor, Claire Syrett, Jennifer Yeh, Alan Zelenka

Councilors Absent: Betty Taylor, Greg Evans

Mayor Vinis opened the March 13, 2019, Work Session of the Eugene City Council.

1. WORK SESSION: Renter Protections

Grants Manager, Stephanie Jennings gave a council follow-up staff presentation about the experience of Eugene renters and local current rental market issues related to affordability, availability, access, quality, and stability. Ms. Jennings also provided an update on proposed state legislation related to rental protections.

Council Discussion

- Councilor Clark - requested data to reflect number of single adults vs. multiple adults in single-family housing, remarking that there are more single adults living in single-family housing in Eugene compared to other communities in Oregon; suggested there is a discrepancy between the model for which single-family homes were built and who currently lives in single-family homes; raised concern that council's decisions make more homes more expensive to rent.
- Councilor Syrett - appreciated the use of the word "home" rather than "unit" as an example of the disparity in attitudes regarding home ownership and rent; stated the need for accurate vacancy rates to understand rental conditions in Eugene; supported exploring in greater detail application fees and the use of a smart phone app that could house a universal application and fee; remarked that conditional to passing a Construction Excise Tax (CET), the city should look at creating a revolving loan fund to support first and last month payments and security deposits, strengthening protection preventing retaliation, monthly fees for pets rather than blanket security deposits, landlords to provide rights and responsibilities prior to renting, and to look into strategic collaborations with local agencies to support those with disabilities and the unhoused in the community.
- Councilor Pryor - remarked that while the study contains a self-selection bias, shading the results being discussed, the feedback is direct, informative, and of value; remarked that this is an indicator that the council should remain engaged with the topic; suggested that while initial council engagement may raise rents, council-supported financial supports will ultimately reduce these costs.
- Councilor Zelenka - questioned why Eugene's rental population is so much higher (as compared to national rental figures) and suggested that more data in comparison to similarly sized communities in college towns would be helpful; questioned the accuracy of reported rental rates to actual rental stock and lamented the high rates of renter displacement due to increased rental costs; noted the intersection of housing availability, affordability, and displacement as something he'd like to discuss more in the next work

session; reiterated the remarks from councilors about high cost of application fees and the use of a universal application, highlighting an existing application called One App Oregon and commented on the lack of standards regarding security deposits within Eugene rental housing code.

- Councilor Semple - reiterated previous councilor comments regarding multiple application fees, renter projections from retaliation, security deposits, animal fees, etc.
- Mayor Vinis - asked if month-to-month rentals were considered in listening sessions, especially in relation to the potential effects of proposed state legislation; questioned if a tool like Housing Navigators would be helpful for renters.
- Councilor Clark – requested a definitive number of renters in Eugene and a definitive number of what kinds of homes they live in; asked for a definitive understanding of the types of homes that exist within the city (single family vs. duplex vs. multiple family, for example), and suggested that historical data collection has not been accurate to this end; encouraged assisting renters in becoming homeowners to open the rental market and create stability for those becoming homeowners; referred to Springfield’s revolving loan fund to assist with down payments as a possible support.
- Councilor Zelenka - suggested the number of rent-burdened is ultimately the crisis and questioned the plausibility of a resolution process addressing security deposits in the rental housing code; suggested ways to increase education for renters about renter resources; asserted support for use of CET to provide City-funded financial supports; wondered what was to come out of the survey and listening sessions and asked to integrate renter perspectives and potential actions out of renter protection efforts with Housing Tools and Strategies process.
- Councilor Yeh - requested staff come back with actions council can consider for both renters with urgent needs and renters with long-term but important needs; wondered what council can do create stability for renters and potential homeowners; thanked committee members for their work.
- Councilor Clark - reiterated the need for more homeowners, the City’s role in creating financial resources for homeownership, and asked if there are similar strategies the council can engage.

2. WORK SESSION: Housing Tools and Strategies

Economic Development Planner Anne Fifield, Community Development Director Michael Kinnison, and Metro Community Planning Manager Terri Harding provided a summary of information regarding the potential actions that were identified in the Housing Tools and Strategies workgroup, an update on the body of work currently underway, and where staff will focus on the next phase of work.

Council Discussion

- Mayor Vinis - noted her appreciation for the presentation.
- Councilor Clark - agreed with staff comments and suggested there is a lack of affordability for a diversity of homes, and disparate types of housed populations to the model for which homes were locally built;. Councilor Clark questioned if it is best to construct homes to how households organize as Eugene may differ in how “household” is defined from other communities.
- Councilor Pryor - questioned if the City can reduce costs associated with building affordable homes; commented on prior attempts to do so, noting that these fixes are not easy; requested attempts to do so be intentional, sincere, and authentic; stated that he does not want the issue to be ignored because it’s complicated.
- Councilor Zelenka - noted appreciation for ever-improving format of items and acknowledged depth of problem which has developed over decades; said this issue is a

crisis for which the City meets immediate needs and addresses long term needs; noted the issue of affordability is a market failure and policy issue, requiring government assistance, and noted this is the reason he favors a one percent construction excise tax to address short-term fixes; mentioned the need for greater renter perspectives in Housing Tools and Strategies and that the City could bring together work with Renter Protections and next steps to fill in gaps of Housing Tools and Strategies.

- Councilor Syrett - used a car market analogy to address home building market failures in meeting housing needs; noted the need for the City to assist renters and homeowners with available choices for housing that works for their circumstance where market cannot provide those same choices.
- Councilor Yeh - wondered if Planning and Development has capacity to do all this work and asked what resources are needed to get work done.
- Councilor Semple - noted excitement around aligning zoning and comprehensive plans, suggesting this will be helpful to building the right buildings for the right people in the right places; wondered how the City can develop SROs to serve the unhoused and supported auxiliary dwelling unit development and pre-approved plans; reiterated support for financial assistance with down payments, foreclosure support, security deposits, etc.; wondered how the private sector can support this work, and who else to ask to support financial needs.
- Councilor Clark - disagreed with Councilor Zelenka's assessment of the issue being a market failure and suggested building homes needs to be less expensive; suggested the City needs to specify what kind of housing is for built for certain types of incomes (single income household vs. multiple income households).
- Councilor Zelenka - supported market failure theory and ways to address the strategies needed to address that failure; questioned how to eliminate building costs and suggested that there is no meaningful way to do so, which is why financial supports to the renter/homeowner from the city are so important; requested a filter for impacts related to categories that are "in-progress" or "recommendations and suggested "level of support" not appropriately named and should be renamed "source".
- Councilor Pryor - suggested not all barriers to building are cost-related.
- Mayor Vinis - spoke about Peter Keys experience at the University of Oregon; suggested utilizing census data to evaluate intersections of data mentioned by Councilor Clark as well as other designs.

The meeting adjourned at 1:44 p.m.

Respectfully submitted,

Samantha Roberts
Deputy City Recorder

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Approval of Tentative Working Agenda

Meeting Date: April 22, 2019
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 2B
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This is a routine item to approve City Council Tentative Working Agenda.

BACKGROUND

On July 31, 2000, the City Council held a process session and discussed the Operating Agreements. Section 2, notes in part that "The City Manager shall recommend monthly to the council which items should be placed on the council agenda. This recommendation shall be placed on the consent calendar at the regular City Council meetings (regular meetings are those meetings held on the second and fourth Monday of each month in the Council Chamber). If the recommendation contained in the consent calendar is approved, the items shall be brought before the council on a future agenda. If there are concerns about an item, the item may be pulled from the consent calendar at the request of any councilor or the Mayor. A vote shall occur to determine if the item should be included as future council business." Scheduling of this item is in accordance with the Council Operating Agreements.

RELATED CITY POLICIES

There are no policy issues related to this item.

COUNCIL OPTIONS

The council may choose to approve, amend or not approve the tentative agenda.

CITY MANAGER'S RECOMMENDATION

The City Manager has no recommendation on this item.

SUGGESTED MOTION

Move to approve the items on the Tentative Working Agenda.

ATTACHMENTS

A. Tentative Working Agenda

FOR MORE INFORMATION

Staff Contact: Beth Forrest

Telephone: 541-682-5882

Staff E-Mail: bforrest@eugene-or.gov



City Council Tentative Agenda

Updated April 11, 2019

Meeting Location: Harris Hall, 125 East 8th Avenue, unless otherwise noted

April 2019						
Date	Day	Time	Title		Length	Dept. Contact
15-Apr	Monday	5:30 pm	 URA – Riverfront Park & Plaza Funding (Work Session and Possible Action)	30 mins	Michael Kinnison, PDD	
			 Highway 99/Bethel Urban Renewal District (Work Session)	60 mins	Anne Fifield, PDD	
		7:30 pm	 Items of Interest		Becky DeWitt, CS James Lenhart, Fire Lt. Jen Bills, EPD	
			 Ordinance on Presiding Judge (Public Hearing)			
 Ordinance Concerning Hazardous Substance User Fees (Public Hearing and Possible Action)						
			 Ord. on Unlawful Transfer on Vehicular Portion of Right-of-Way (Action)			
Expected absences for 4/15: none						
17-Apr	Wednesday	12 pm	 Presiding Judge (Work Session)	45 mins	Becky DeWitt, CS	
			 Inclusionary Zoning (Work Session)	45 mins	Stephanie Jennings, PDD	
Expected absences for 4/17: none						
22-Apr	Monday	5:30 pm	 Boards and Commissions Interviews	90 mins	Cas Casados, CS	
		7:30 pm	 Public Forum  Expanded Hours at Autzen Stadium (Work Session)		Becky DeWitt, CMO	
Expected absences for 4/22: Vinis						
24-Apr	Wednesday	12 pm	 URA-Riverfront Steam Plant Proposal (Work Session)	45 mins	Amanda D’Souza, PDD	
			 Boards and Commissions Interviews	45 mins	Cas Casados, CS	
Expected absences for 4/24: Vinis						



Work Session



Action



Public Hearing



Public Forum



Consent Calendar



Committee Reports/Items of Interest



Ceremonial Matters

April 22, 2019 Pledge of Allegiance

24-Apr	Wednesday	5:30 pm	 Budget Committee City Manager's Budget Presentation		Twylla Miller, CS
<i>Expected absences for 4/24: Vinis</i>			<i>Location: Bascom/Tykeson Room, Library</i>		

May 2019						
Date	Day	Time	Title		Length	Dept. Contact
8-May	Wednesday	12 pm		River Road-Santa Clara Neighborhood Plan (Work Session)	45 mins	Eric Brown, PDD
				Franklin Boulevard Transformation Project (Work Session)	45 mins	Larisa Varela, PW
Expected absences for 5/8: none						
8-May	Wednesday	5:30 pm		Budget Committee Meeting		Twylla Miller, CS
Expected absences for 5/8:			Location: Bascom/Tykeson Room, Library			
13-May	Monday	5:30 pm		Committee Reports and Items of Interest	90 mins	Jason Dedrick, CS
			Joint Mtg. w/County Commissioners Homeless Services Systems Analysis Report Implementation (Work Session)			
		7:30 pm		Public Forum		John Huberd, PW Nick Gioello, PDD Amanda D’Souza, PDD
				MWMC Budget Ratification (Consent Calendar)		
				Ordinance on Vacation of Public Right-of-Way for Obie Co/5 th St. Market Expansion (Public Hearing)		
				East 3 rd Alley Property Disposition (Action)		
Expected absences for 5/13: none						
15-May	Wednesday	12 pm		Urban 3 Mapping Value (Work Session)	60 mins	Chad Cramer, PDD
				Rest Stop Program (Update)	30 mins	Jason Dedrick, CS
Expected absences for 5/15: none						
15-May	Wednesday	5:30 pm		Budget Committee Meeting		Twylla Miller, CS
Expected absences for 5/15:			Location: Bascom/Tykeson Room, Library			

20-May	Monday	5:30 pm	 Clear & Objective Housing Approval Criteria (Work Session)	90 mins	Jenessa Dragovich, PDD
		7:30 pm	 Ordinance Concerning Accessory Dwelling Units (LUBA Remand) (Public Hearing)		Alissa Hansen, PDD
Expected absences for 5/20: none					
22-May	Wednesday	12 pm	 Presentation from Northwest Natural Gas (Work Session)	45 mins	Ethan Nelson, CS
			 Bond Measure to Fix Streets/2019 Pavement Management Report (Work Session)	45 mins	Matt Rodrigues, PW
Expected absences for 5/22: Pryor					
22-May	Wednesday	5:30 pm	 Budget Committee Meeting		Twylla Miller, CS
Expected absences for 5/22: Pryor					
28-May	Tuesday	5:30 pm	 Committee Reports and Items of Interest		
			 Town Square Update (Work Session)	45 mins	Will Dowdy, PDD
			 Parks and Recreation SDC Methodology (Work Session)	45 mins	Carolyn Burke, PW
		7:30 pm	 Public Forum		
			 Ordinance on Vacation of Public Right-of-Way for Obie Co/5 th St. Market Expansion (Action)		Nick Gioello, PDD
Expected absences for 5/28: Pryor					
29-May	Wednesday	12 pm	 Executive Session pursuant to ORS 192.660(2)(e) and ORS 192.660(2)(f)	45 mins	
			 Data Collection Policy/Protection of Individuals and Groups (Work Session)	45 mins	Jen Van Der Haeghen, CS
Expected absences for 5/29: Pryor					
29-May	Wednesday	5:30 pm	 Budget Committee Meeting		Twylla Miller, CS
Expected absences for 5/29: Pryor					

June 2019						
Date	Day	Time	Title		Length	Dept. Contact
10-Jun	Monday	5:30 pm	 Committee Reports and Items of Interest		90 mins	Alissa Hansen, PDD
		 Ordinance Concerning Accessory Dwelling Units (LUBA Remand) (Work Session)				
		7:30 pm	 Public Forum			Cas Casados, CS
			 Appointments to Boards and Commissions (Action)			
Expected absences for 6/10: none						
12-Jun	Wednesday	12 pm	 Urban Reserves Update/Next Steps (Work Session)		60 mins	Rebecca Gershow, PDD
			 TBD (Work Session)		30 mins	
Expected absences for 6/12: none						
17-Jun	Monday	5:30 pm	 Alley Access Rules (Work Session)		45 mins	Robin Hostick, PDD
			 Downtown Update (Work Session)		45 mins	Jeff Perry, CS
		7:30 pm	 TBD (Public Hearing)			
Expected absences for 6/17: none						
19-Jun	Wednesday	12 pm	 Commercial Setbacks (Work Session)		45 mins	Denny Braud, PDD
			 TBD (Work Session)		45 mins	
Expected absences for 6/19: none						
24-Jun	Monday	5:30 pm	 Committee Reports and Items of Interest		45 mins	Alissa Hansen, PDD
			 Ordinance Concerning Accessory Dwelling Units (LUBA Remand) (Work Session & Possible Action)			
			 TBD (Work Session)		45 mins	

24-Jun	Monday	7:30 pm	 Public Forum  Supplemental Budget 2 (Public Hearing and Action)  URA Supplemental Budget 2 (Public Hearing and Action)  FY20 Proposed Budget (Public Hearing and Action)  URA – FY20 Proposed Budget (Public Hearing and Action)  Ordinance on Downtown Riverfront Land Use Package (Public Hearing)		Jamie Garner, CS Jamie Garner, CS Jamie Garner, CS Jamie Garner, CS Michael, Kinnison, PDD
<i>Expected absences for 6/24: none</i>					
26-Jun	Wednesday	12 pm	 Parks and Recreation SDC Methodology (Work Session)  TBD (Work Session)	45 mins 45 mins	Carolyn Burke, PW
<i>Expected absences for 6/26: none</i>					

July 2019						
Date	Day	Time	Title		Length	Dept. Contact
8-Jul	Monday	5:30 pm	 Committee Reports and Items of Interest		45 mins	
			 TBD (Work Session)		45 mins	
		7:30 pm	 Public Forum			
Expected absences for 7/8: none						
10-Jul	Wednesday	12 pm	 TBD (Work Session)		45 mins	
			 TBD (Work Session)		45 mins	
Expected absences for 7/10: none						
15-Jul	Monday	5:30 pm	 TBD (Work Session)		45 mins	
			 TBD (Work Session)		45 mins	
		7:30 pm	 TBD (Public Hearing)			
Expected absences for 7/15: none						

17-Jul	Wednesday	12 pm	 Downtown Riverfront Land Use Package (Work Session)	45 mins	Michael, Kinnison, PDD
			 TBD (Work Session)	45 mins	
Expected absences for 7/17: none					
22-Jul	Monday	5:30 pm	 Committee Reports and Items of Interest		Michael, Kinnison, PDD
			 Downtown Riverfront Land Use Package (Work Session and Action)	45 mins	
			 TBD (Work Session)	45 mins	
		7:30 pm	 Public Forum		
Expected absences for 7/22: none					
24-Jul	Wednesday	12 pm	 TBD (Work Session)	45 mins	
			 TBD (Work Session)	45 mins	
Expected absences for 7/24: none					

Council Break: July 25 – September 9

 Work Session	 Action	 Public Hearing	 Public Forum	 Consent Calendar
 Committee Reports/Items of Interest	 Ceremonial Matters	 Pledge of Allegiance		

Approved Work Session Polls to be Scheduled	Councilor	Date Approved
Hwy 99/Bethel Urban Renewal District – <i>scheduled 4/15/19</i>	Evans	11/9/17
Data Collection Policy/Protection of Individuals and Groups – <i>scheduled 5/29/19</i>	Syrett	7/19/18
Revisit City Code Regarding Alley Access Rules – <i>scheduled 6/17/19</i>	Semple	10/11/18
Update Eugene Sign Code to Accommodate Digital Display Technology	Pryor	02/14/19
Follow-Up Work Sessions to be Scheduled		
TAC Report (\$1 Million Shelter) – <i>scheduled 5/13/19</i>		
Commercial Setbacks – <i>scheduled 5/8/19</i>		
Inclusionary Zoning – <i>scheduled 4/17/19</i>		

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Expanded Hours at Autzen Stadium

Meeting Date: April 22, 2019
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 3
Staff Contact: Becky DeWitt
Contact Telephone Number: 541-682-5616

ISSUE STATEMENT

This is an opportunity for the City Council to discuss and provide direction on a request from the University of Oregon to make permanent a change to Eugene City Code 4.190, Consumption or Possession in Unlicensed Public Spaces Prohibited.

BACKGROUND

City Code 4.190 (4) language provides for consumption of alcoholic beverages for a period commencing four hours in advance of scheduled collegiate football games at Autzen Stadium. In spring 2018, the University of Oregon asked the council to consider revising the code to expand the pre-game period when people can consume alcohol from four hours pre-kickoff to six hours pre-kickoff (but not earlier than 7:00 a.m.).

A public hearing was held on June 18, at which three people testified in support of the ordinance.

On July 9, 2018, Council voted to amend EC 4.190 as requested by the University, together with a unanimously passed motion adding a new Section 3 to the ordinance that states:

“Section 1 of this ordinance shall sunset and be repealed, effective July 1, 2019, unless extended or made permanent by future Council action. If the University of Oregon (“UO”) intends to request that Council extend or make permanent this ordinance, the UO must submit to Council by April 1, 2019, the following:

- 1) Information regarding tailgating traffic, and alcohol-related arrests, during the 2018 football season in comparison to previous years
- 2) A coordinated neighborhood parking plan between the UO and the City to ensure emergency vehicle access and mitigation of negative impacts to affected areas
- 3) An Autzen Stadium entry and re-entry policy that addresses the issue of over-consumption of alcohol by spectators
- 4) An under-age drinking enforcement policy and plan for tailgating before, during and after the UO football games.”

A memo and report was sent to the Mayor and City Council on March 29, 2019, from Senior Associate Athletic Director Mike Duncan, detailing the University’s response to the four criteria above and requesting a permanent amendment to the ordinance (Attachment A).

Representatives from the University of Oregon will be available to answer questions regarding the report.

PREVIOUS COUNCIL DIRECTION

[June 18, 2018, Public Hearing](#)

Three people spoke in support of the proposed ordinance.

[July 9, 2018, Meeting](#)

Motion: Adopt an ordinance concerning Autzen Stadium and amending Section 4.190 of the Eugene Code and add a new Section 3 that states:

“Section 1 of this ordinance shall sunset and be repealed, effective July 1, 2019, unless extended or made permanent by future Council action. If the University of Oregon (“UO”) intends to request that Council extend or make permanent this ordinance, the UO must submit to Council by April 1, 2019, the following: 1) Information regarding tailgating traffic, and alcohol-related arrests, during the 2018 football season in comparison to previous years; 2) a coordinated neighborhood parking plan between the UO and the City to ensure emergency vehicle access and mitigation of negative impacts to affected areas; 3) an Autzen Stadium entry and re-entry policy that addresses the issue of over consumption of alcohol by spectators; and 4) an under-age drinking enforcement policy and plan for tailgating before, during and after the UO football games.”

Motion passed 8:0.

COUNCIL OPTIONS

The council’s options include:

1. Take no further action and allow the expanded hours to sunset.
2. Update Section 3 and schedule a public hearing on May 20 to extend the current ordinance’s sunset.
3. Update Section 3 and schedule a public hearing on May 20 to make the current ordinance permanent.
4. Update Section 3, make other revisions to the current ordinance and schedule a public hearing.

CITY MANAGER’S RECOMMENDATION

The City Manager recommends Option 3: Update Section 3 and schedule a public hearing on May 20 to make the current ordinance permanent.

SUGGESTED MOTION

Move to direct the City Manager to schedule a public hearing on May 20 on an ordinance that will make the current ordinance permanent.

ATTACHMENTS

- A. University of Oregon Report on Expansion of Autzen Tailgating Hours
- B. Ordinance 20597, adopted July 9, 2018

FOR MORE INFORMATION

Staff Contact: Becky DeWitt

Telephone: 541-682-5616

Staff E-Mail: bdewitt@eugene-or.gov

March 27, 2019

Memo

To: Eugene City Council
From: Mike Duncan, University of Oregon Athletic Dept.
Re: Permanent Amendment of Autzen Tailgating Hours

As requested by Council, we are submitting our report regarding the changes council approved last year regarding the UO Tailgate ordinance (Council Bill 5191). With this report, we would like to request a permanent amendment to the ordinance.

Council asked for reporting on the four items listed below.

1. Information regarding tailgating traffic, and alcohol related arrests, during the 2018 football season in relation to previous years.

The University of Oregon noticed no negative impacts from the extension of tailgating hours at Autzen Stadium. UO Police experienced no calls for service related to the extended hours for tailgating. Both Eugene Police and UO Police advised that the earlier hours helped mitigate pre-game traffic and no negative impact. The charts below detail information regarding ejections from the stadium. In 2018, we saw a reduction in total ejections from an average of 37 to 24 per game. In addition, alcohol related ejections went down from an average of 33 to an average of 18 per game. According to law enforcement and the OLCC, the level of intoxication within the stadium was observed to be less than in recent years.

2018 SEASON GAME		LAW ENFORCEMENT			MEDICAL	
Date	Opponent	Total Ejections	Alcohol Ejections	Other Ejections	Medical Calls	Medical Transports
1-Sep	Bowling Green	21	19	2	21	1
8-Sep	Portland State	1	1	0	16	4
15-Sep	San Jose State	20	17	3	16	4
22-Sep	Stanford	36	23	13	27	3
13-Oct	Washington	31	17	14	26	9
3-Nov	UCLA	34	25	9	10	4
17-Nov	Arizona State	25	22	3	19	3
SEASON TOTAL		168	124	44	135	28
SEASON AVERAGE		24	18	6	19	4

2017 SEASON GAME		LAW ENFORCEMENT			MEDICAL	
Date	Opponent	Total Ejections	Alcohol Ejections	Other Ejections	Medical Calls	Medical Transports
2-Sep	Southern Utah	28	28	0	29	4
9-Sep	Nebraska	22	21	1	31	6
30-Sep	California	39	32	7	20	8
7-Oct	Washington State	47	41	6	23	7
28-Oct	Utah	33	26	7	16	1
18-Nov	Arizona	53	48	5	10	1
25-Nov	Oregon State	40	37	3	17	4
SEASON TOTAL		262	233	29	146	31
SEASON AVERAGE		37	33	4	21	4

2. A coordinated neighborhood parking plan between the UO and the City to ensure emergency vehicle access and mitigation of negative impacts to affected areas.

After hearing concerns from the Chevy Chase neighborhood, the university brought together EPD, UOPD, Eugene-Springfield Fire, city and university parking and transportation officials to survey the neighborhood and meet with neighbors. Following the meeting, city transportation engineers recommended yellow curb striping throughout the neighborhood to limit the number of parking spaces. This as well as increased parking patrols during events and the halftime no reentry policy has helped to curtail the tailgate activity occurring in the neighborhood. Neighbors have reported that conditions have improved and are thankful and appreciative of our continued attention to the situation.

3. An Autzen Stadium entry and re-entry policy that addresses the issue of over consumption of alcohol by spectators.

The University of Oregon implemented a no re-entry policy and a clear bag policy for guest attending events at Autzen Stadium.

In the past fans were able to leave the stadium during the game and return later without purchasing a new ticket. Allowing re-entry supported half-time binge-drinking behavior. This behavior declined dramatically, as shown by a lower number of ejections for 2018 and based on police officer anecdotal observation. Officers also reported seeing a lower number of fans incapacitated from alcohol consumption compared to prior years.

4. An under-age drinking enforcement policy and plan for tailgating before, during and after the UO football games.

The UO, through law enforcement, alcohol monitors and event staff enforce a zero tolerance policy for under-age drinking in and around Autzen Stadium. In addition, parking in the University's Autzen Stadium lots is reserved for donors only. If there are problems in specific spots, the donors are contacted and may lose their parking privileges. In addition, alcohol is not allowed to be brought into the student seating sections and additional alcohol monitors are deployed to those sections.

The implementation of the UOPD student-assistance “ambassador program has been very successful and is outlined below.

UOPD Safety Ambassadors – Take Home Service

The UOPD Safety Ambassador Program offers a free shuttle to University of Oregon Students during Oregon Football games at Autzen Stadium, operating from kick-off through the start of the 3rd quarter. This shuttle allows a safe transportation option for Oregon students who may be alone, intoxicated or unable to get home safely on their own from Autzen Stadium. The shuttle provides transportation from Autzen Stadium to their residence within the UOPD Safe Rides boundary map. The purpose of this shuttle is to mitigate the harmful effects of alcohol-related issues and support the safety and well-being for the University of Oregon students. Provide a safe alternative from walking alone or driving under the influence and reducing the risk of endangering themselves and/or others.

In addition to the Safe Rides service, student Safety Ambassadors educate their peers at a booth prominently located at the South Gates of Autzen Stadium. Ambassadors promote campus resources and ride services, positive fan behavior and safe partying, while assisting the education of athletics new policies (clear bag policy, no re-entry) and prohibited items. During the 2018-19 home football season, Safety Ambassadors provided over 500 rides home to students, with an average of four, 12 passenger vehicles, serving approximately 85 riders home per game.



COUNCIL ORDINANCE NO. 20597

COUNCIL BILL 5191

**AN ORDINANCE CONCERNING AUTZEN STADIUM AND
AMENDING SECTION 4.190 OF THE EUGENE CODE, 1971.**

ADOPTED: July 9, 2018

SIGNED: July 12, 2018

PASSED: 8:0

REJECTED:

OPPOSED:

ABSENT:

EFFECTIVE: August 11, 2018



ORDINANCE NO. 20597

AN ORDINANCE CONCERNING AUTZEN STADIUM AND AMENDING SECTION 4.190 OF THE EUGENE CODE, 1971.

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. Subsection (4) of Section 4.190 of the Eugene Code, 1971, is amended
to provide as follows:

4.190 Consumption or Possession in Unlicensed Public Places Prohibited.

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- (4) During a period commencing six hours before the start of a scheduled collegiate football game at Autzen Stadium and when the game is completed, malt beverages and alcoholic liquors may be drunk or consumed:
 - (a) In the state-owned parking lots immediately adjacent to Autzen Stadium; and
 - (b) On property extended for use as a parking facility not covered by subsection (4)(a) and located within the area bounded as depicted on the map 4.190(4)(b) appended to this chapter and attached to the ordinance amending this provision, provided the responsible person, who may be the property owner or person with authority over parking operations on the property, has posted signs at each entrance to the property and distributes to each driver using the property a handbill, containing the following language:
 - 1. It is illegal to consume alcoholic liquor or possess an open alcoholic beverage container in a public place or on private property extended to the public for use;
 - 2. An exemption is provided for the consumption of alcoholic beverages on this property during the time period commencing four hours before the start of a scheduled collegiate football game at Autzen Stadium and ending when the game is completed;
 - 3. The exemption applies only to the parking area on this property;
 - 4. Providing alcohol to minors and consumption of alcohol by minors is prohibited;
 - 5. The sale of alcohol is prohibited;
 - 6. Disorderly conduct will not be tolerated; and

7. Persons violating the law or creating a nuisance are subject to eviction and loss of parking privileges pursuant to the authority of the property owner or parking lot operator.

The type-face for the signs shall be clear and legible and use a type-face with letters at least two inches high. The type-face for the handbills shall be clear and legible and use at least a 12 point font. The exemption authorized by this subsection (b) applies only to property of responsible persons, who may be property owners or persons with authority over parking operations on the property, who have requested the exemption using a form developed by the City. The request form shall require the property address where the exemption will apply, the name of the responsible person, and the mailing address for the responsible person. It shall be the responsible person's obligation to update the mailing address by informing the City of any changes. Exemptions are not transferable.

Section 2. The City Recorder, at the request of, or with the consent of the City Attorney, is authorized to administratively correct any reference errors contained herein, or in other provisions of the Eugene Code, 1971, to the provisions added, amended or repealed herein.

Section 3. Section 1 of this Ordinance shall sunset and be repealed, effective July 1, 2019, unless extended or made permanent by future Council action. If the University of Oregon ("UO") intends to request that Council extend or make permanent this Ordinance, the UO must submit to Council by April 1, 2019, the following: 1) Information regarding tailgating, traffic, and alcohol-related arrests, during the 2018 football season in comparison to previous years; 2) a coordinated neighborhood parking plan between the UO and the City to ensure emergency vehicle access and mitigation of negative impacts to affected areas; 3) an Autzen Stadium entry and re-entry policy that addresses the issue of over-consumption of alcohol by spectators; and 4) an under-age drinking enforcement policy and plan for tailgating before, during and after the UO football games.

Passed by the City Council this

9th day of July, 2018



Deputy City Recorder

Approved by the Mayor this

12 day of July, 2018



Mayor