City Council
125 E. 8th Ave., 2nd Floor
Eugene, OR 97401-2793
541-682-5010 • 541-682-5414 Fax
www.eugene-or.gov

EUGENE CITY COUNCIL AGENDA

May 29, 2018

7:30 p.m. CITY COUNCIL MEETING
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

Meeting of May 29, 2018;
Her Honor Mayor Lucy Vinis Presiding

Councilors

Mike Clark, President	Betty Taylor, Vice President
Greg Evans	Chris Pryor
Emily Semple	Claire Syrett
Jennifer Yeh	Alan Zelenka

7:30 p.m. CITY COUNCIL MEETING
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

Mayor: *I call the May 29, 2018, City Council meeting to order.*

1. **PLEDGE OF ALLEGIANCE TO THE FLAG**

2. **PUBLIC FORUM**

3. **CONSENT CALENDAR**
   A. **Approval of City Council Minutes**
   B. **Approval of Tentative Working Agenda**
   C. **Approval of Extension of Opportunity Village Temporary Use Period**

4. **PUBLIC HEARING: An Ordinance Concerning Waiving Off-Street Parking Requirements for the Edison Elementary School Site, and Amending Section 9.6410 of the Eugene Code, 1971. (City File CA 18-2)**

5. **PUBLIC HEARING: A Resolution Adopting Modifications to the Regional and Local Wastewater System Development Charge Methodologies**

6. **ACTION: Eugene-Springfield 2019 One-Year Action Plan for Affordable Housing and Community Development**

7. **ACTION: An Ordinance Concerning the Prohibition of Unlicensed Dogs Within the Downtown Core and Amending Section 4.427 of the Eugene Code, 1971.**

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010,
or visit us online at ***www.eugene-or.gov.***

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Public Forum

Meeting Date: May 29, 2018
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This segment allows citizens the opportunity to express opinions and provide information to the council. Testimony presented during the Public Forum should be on City-related issues and should not address items which have already been heard by a Hearings Official, or are on the present agenda as a public hearing item.

SUGGESTED MOTION

No action is required; this is an informational item only.

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Approval of City Council Minutes

Meeting Date: May 29, 2018
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 3A
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT
This is a routine item to approve City Council minutes.

SUGGESTED MOTION
Move to approve the following 2018 minutes: the Work Sessions on May 9, May 14, May 16, and May 21; and the Meeting on May 14.

ATTACHMENTS
A. May 9, 2018, Work Session
B. May 14, 2018, Work Session
C. May 14, 2018, Meeting
D. May 16, 2018, Work Session
E. May 21, 2018, Work Session

FOR MORE INFORMATION
Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

ATTACHMENT A

M I N U T E S

Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

May 9, 2018
12:00 p.m.

Councilors Present: Emily Semple, Betty Taylor, Alan Zelenka, Jennifer Yeh, Mike Clark, Chris Pryor

Councilors Absent: Greg Evans, Claire Syrett

Mayor Vinis opened the May 9, 2018, Work Session of the Eugene City Council.

1. WORK SESSION: University of Oregon Hayward Field

City Attorney Kathryn Brotherton gave context to the Historic Review Designation process in the City Code and how it relates to the Hayward Field East Grandstand issue.

Council Discussion

- The University did not provide any opportunity for public engagement before the announcement of its plans for Hayward Field; Council felt it was important to have a forum for testimony on this issue.
- The intended motion signifies the University's and Council's commitment to work together on the project while engaging the community and addressing concerns; it does not rule out any creative ideas that may use or preserve the East Grandstands.
- It is important to respect and honor history, but at the same time move forward and think about future needs.
- Support the historic designation of the East Grandstand, Delaying the demolition and construction process is acceptable in order to consider all options.
- Concerns about losing the historic aspects of the track and field facility are valid, but there are ways to preserve those elements by using salvaged materials to tell the story.

> **MOTION:** Councilor Zelenka, seconded by Councilor Clark, moved to not proceed with a historic designation for the Hayward Field East Grandstand and to direct the City Manager to: (1) offer to work with and support the University of Oregon as the University engages the community in discussions regarding the preservation and storage of east grandstand elements, including the University's community process to develop recommendations on reuse of salvaged materials as much as feasible; (2) offer to work with the University and surrounding neighborhoods to assure that the University mitigates the impacts of the new track and field facility construction; and 3) offer to work with the University as it establishes a noise, parking, and traffic plan, and on-going neighborhood assessment process, for events occurring at the new facility before it goes into operation.

Council Discussion

- The motion encompasses two separate issues: historic designation and direction to the City Manager to work with the University.

MOTION: Councilor Semple, seconded by Councilor Taylor, moved to divide the motion into the historic designation part and then to direct the City Manager from then on would be the other motion. **PASSED 4:3**, Councilors Semple, Taylor, Zelenka, and Mayor Vinis in favor.

MOTION: Councilor Zelenka, seconded by Councilor Clark, moved to not proceed with a historic designation for the Hayward Field East Grandstand

Council Discussion

- Questions were raised about the effect of moving forward with historic designation process for the Hayward Field East Grandstand.
- The historic designation would not stop the demolition process; it would be a symbolic gesture only.
- If Council moved forward with an historic designation, it could adversely affect the University's timeline.
- The mission of the University is to look towards tomorrow and build on its legacy.

VOTE: PASSED 5:1, Councilor Taylor opposed.

MOTION: Councilor Zelenka, seconded by Councilor Clark, moved to direct the City Manager to: (1) offer to work with and support the University of Oregon as the University engages the community in discussions regarding the preservation and storage of east grandstand elements, including the University's community process to develop recommendations on reuse of salvaged materials as much as feasible; (2) offer to work with the University and surrounding neighborhoods to assure that the University mitigates the impacts of the new track and field facility construction; and 3) offer to work with the University as it establishes a noise, parking, and traffic plan, and on-going neighborhood assessment process, for events occurring at the new facility before it goes into operation.

Council Discussion

- Encourage the University to take public engagement seriously. Appreciate President Schill's commitment to work with the City and community to mitigate impacts.
- More information requested about the cost and staff time that the City would invest if the project continues and the sacrifices that would have to be made to support these efforts.

VOTE: PASSED 6:0.

2. Committee Reports and Items of Interest

Council Discussion

- Interest expressed in having more extensive City Council minutes and publishing meeting notices and agendas in more places.
- Downtown needs are growing; more emphasis needed on addressing downtown issues.
- The Housing Policy Board is talking about ongoing efforts around affordable housing – homelessness and housing have become high-focus issues and more resources are needed.
- The LCOG performance evaluation showed that there has been great improvement in the organization over the last few years. The main challenge is to publicize the services they provide.
- Consider reestablishing the position of Public Service Officer.

- A shelter would help mitigate some of the issues downtown and give people a place to socialize and stay warm.
- Chief Chris Skinner introduced himself and talked about his first few days in office.

The meeting adjourned at 1:00 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

ATTACHMENT B

M I N U T E S

Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

May 14, 2018
5:30 p.m.

Councilors Present: Emily Semple, Betty Taylor, Alan Zelenka, Jennifer Yeh, Mike Clark, Claire Syrett, Chris Pyror

Councilors Absent: Greg Evans

Mayor Vinis opened the May 14, 2018, Work Session of the Eugene City Council.

1. Work Session: Downtown Update

Facilities Director Jeff Perry, Community Programs Manager Colette Ramirez, Urban Development Manger Will Dowdy, and Police Chief Chris Skinner, gave an update on initiatives taken downtown last summer season and what new programs will go into effect this summer.

Council Discussion

- Information requested about the attended restrooms and how they operate.
- Consider featuring art from Eugene's Sister Cities at one or more downtown event.
- Support free parking on certain days related to downtown programming.
- Support deploying sidewalk scrubber on Saturday and Sunday mornings.
- Excited about downtown ambassadors and how they might influence behaviors downtown.
- More information about funding for different programs needed.
- The practical and privacy aspects of camera usage, recording, and real time monitoring discussed.
- There is a disconnect between talking about positive planning and programming vs. what is being done to address bad behavior.
- Concerns expressed about individuals struggling with mental health and the need for more help from Cahoots.
- Important to consider and have a plan for dealing with bad behaviors that get pushed out to other areas.
- Support the concept of day storage lockers.
- Support further consideration of opening the walls surrounding Kesey Square.

2. EXECUTIVE SESSION: Pursuant to ORS 192,660(2)(f)

The City Council met in Executive Session pursuant to ORS 192.660(2)(f) to consider information or records that are exempt by law from public inspection.

The meeting adjourned at 7:06 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

ATTACHMENT C

M I N U T E S

Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

May 14, 2018
7:30 p.m.

Councilors Present: Emily Semple, Betty Taylor, Alan Zelenka, Jennifer Yeh, Mike Clark, Claire Syrett, Chris Pyror

Councilors Absent: Greg Evans

Mayor Vinis opened the May 14, 2018, meeting of the Eugene City Council.

1. PUBLIC FORUM

1. Randall Cearley –asked Council not to implement the proposed fireworks ordinance.
2. David Larson - asked Council not to implement the proposed fireworks ordinance.
3. David Piccioni – voiced concern about putting cameras downtown.
4. Stefan Strek – spoke about his election campaign.
5. Jonathan Pincus – expressed dismay with Council decision regarding Hayward Field.
6. Jason Trout – asked Council to stay consistent with state fireworks law.
7. Teresa Bishow - expressed support for development of Striker Field using SDC park funds.
8. Joe Tanner – talked about zoning as it relates to churches and the burden it puts on them.
9. Dane Butler – expressed support for development of Striker Field using SDC park funds.
10. Kimberly Gladen – expressed concerns with drug sales at Saturday Market.
11. Thomas Alberti – voiced concerns about transportation regulations that have occurred recently.
12. Aaron Taylor – asked Council not to implement the proposed fireworks ordinance.
13. Quintin Cooper – asked Council to consider creating a Eugene Youth Advisory Committee.
14. Penny Patterson – expressed support for development of Striker Field using SDC park funds.
15. Shellee Corell – asked for enforcement of illegal fireworks instead of new ordinance.
16. Kaarin Knudson – provided an update on collaborative effort to supply more diverse housing.
17. Ariel Siufua –supported existing fireworks sales and cracking down on illegal ones.
18. Patrick Koch – supported fireworks sales as effective fundraiser; provides many beneifts.
19. Anthony Hopper – asked for enforcement of current illegal fireworks instead of new ordinance.

Council Discussion

- There has been an extensive public process regarding the public passenger vehicle code.
- Support the young man who spoke about creating a Youth Advisory Committee.

2. CONSENT CALENDAR

A. Approval of City Council Minutes
- April 16, 2018, Public Hearing
- April 18, 2018, Work Session
- April 23, 2018, Work Session
- April 23, 2018 Meeting
- April 25, 2018, Work Session

B. Approval of Tentative Working Agenda

C. Ratification of the Metropolitan Wastewater Management Commission FY19Regional Wastewater Program Budget and Capital Improvements Program

D. Adoption of a Resolution Approving a Low-Income Rental Housing Property Tax Exemption Renewal for Hilyard Terrace, Located at 535-695 Betty Niven Drive, Eugene, Oregon.(St. Vincent de Paul Society of Lane County, Inc./Applicant)

E. Approval of a Resolution Annexing Land to the City of Eugene (Assessor's Map 17-03-08-00, Tax Lot 307—located on Gilham Road north of Country Haven Drive). (Bruce Wiechert Custom Homes; A 18-1)

Councilor Zelenka pulled Items C and D from the Consent Calendar.

MOTION AND VOTE: Councilor Clark, seconded by Councilor Taylor, moved to approve the remaining items on the Consent Calendar. **PASSED 7:0.**

Council Discussion

- Important to recognize the Metropolitan Wastewater Management Commission Budget and the poplar harvest management services included in the Capital Improvement Program.

VOTE ON ITEM C: PASSED 7:0

Council Discussion

- Low-Income Rental Housing Property Tax Exemption renewals provide many affordable units and should be celebrated.

VOTE ON ITEM D: PASSED 7:0

3. PUBLIC HEARING: An Ordinance Concerning the Prohibition of Unlicensed Dogs Within the Downtown Core and Amending Section 4.427 of the Eugene Code, 1971

City Manager Jon Ruiz introduced the Public Hearing about the proposed ordinance regarding dog licensing within the downtown core. Council is scheduled to take action on May 29.

1. Tiffany Edwards – expressed support on behalf of the Chamber for dog licensing downtown.
2. David Piccioni – voiced support for licensing because it might minimize euthanizing.
3. Susan Costa – expressed support for dog licensing in the downtown core.
4. Kimberly Gladen – spoke about safety issues and supported dog licensing downtown.

Council Discussion

- Supportive of dog licensing because it requires a rabies shot.
- Questions raised about why the Dining Room was not a part of the downtown map.

Mayor Vinis adjourned the Public Hearing of the Eugene City Council and opened a meeting of the Eugene Urban Renewal Agency.

4. URBAN RENEWAL AGENCY ACTION: Appointment to Riverfront Renewal Guides for the Riverfront Urban Renewal Plan

MOTION AND VOTE: Councilor Clark, seconded by Councilor Taylor, moved to appoint the Mayor's nominee of Thomas Fiorelli to the River Guides. **PASSED 7:0**

Mayor Vinis adjourned the meeting of the Eugene Urban Renewal Agency and reopened the meeting of the Eugene City Council.

5. ACTION: An Ordinance Concerning Fireworks Restrictions and Amending Sections 4.934 and 4.996 of the Eugene Code, 1971

MOTION: Councilor Clark, seconded by Councilor Taylor, moved to adopt Council Bill 5180, the ordinance set forth in Attachment B, restricting the dates consumer fireworks may be used to December 31, January 1, July 3 or July 4, limiting display fireworks to July 3 through July 5, and adding Administrative Civil Penalty provision.

Council Discussion

- The problems surrounding fireworks are problems of enforcement and further restrictions are not going to make things better.

VOTE: PASSED 5:2, Councilors Yeh and Clark and opposed.

5. **ACTION: Ordinance #1: An Ordinance Concerning Secondary Dwellings and Amending Sections 9.0500, 9.2010, 9.2011, 9.2740, 9.2741, 9.2750, 9.2751, 9.3115, 9.3125, 9.3210, 9.3215, 9.3310, 9.3510, 9.3810, 9.3815, 9.3910 and 9.3915 of the Eugene Code, 1971.Ordinance #2: An Ordinance Concerning Secondary Dwellings and Amending Section 9.0500 of the Eugene Code. Ordinance #3: An Ordinance Concerning Housing on Church, Synagogue and Temple Property and Amending Sections 9.2740 and 9.2741 of the Eugene Code. (City File CA 18-1)**

MOTION: Councilor Clark, seconded by Councilor Taylor, moved to postpone consideration of these ordinances on Item 6 until we've had one more Work Session on the subject.

Council Discussion

- Agree that there needs to be a more robust conversations around accessory dwelling units, but comfortable moving forward on tonight's items.

AMENDED MOTION *(including friendly amendment)* AND VOTE: Councilor Clark, seconded by Councilor Taylor, moved to postpone consideration of Council Bill 5184 and Council Bill 5185 until we've had another Work Session on May 23. **PASSED 7:0.**

MOTION: Councilor Clark, seconded by Councilor Taylor, moved to adopt Council Bill 5186, an Ordinance Concerning Housing on Church, Synagogue, and Temple Property.

Council Discussion

- This bill fixes a loophole that did not allow two dwellings to be built on places of worship.

VOTE: PASSED 7:0.

Council Discussion

- Questions raised about changing the use of "Secondary Dwelling Unit" to "Accessory Dwelling Unit."
- Concerned about the lack of clarity and direction from the legislature on how to implement SB 1051.
- Important to flesh out a sense of what Phase 2 is going to look like and how long it will take at the May 23 work session.
- Many of the Phase 2 questions may need to be explored before deciding in Phase 1where SDUs should be built.
- More information needed about what in the code makes it easy to build an ADU and what the current impediments to building an ADU are.
- A workshop is planned during the June 11 work session time to get the community's concerns on the table.
- Important to ensure that the people who actually design and build SDUs will be involved in the workshop conversation.

The meeting adjourned at 9:18 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

ATTACHMENT D

M I N U T E S

Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

May 16, 2018
12:00 p.m.

Councilors Present: Emily Semple, Betty Taylor, Alan Zelenka, Jennifer Yeh, Mike Clark, Greg Evans, Claire Syrett, Chris Pryor

Mayor Vinis opened the May 16, 2018, Work Session of the Eugene City Council.

1. WORK SESSION: Community Justice System Update

Assistant City Manager Kristie Hammitt and Police Chief Chris Skinner gave an update about community justice initiatives including efficiencies and providing better services with the current available resources.

Council Discussion

- Would like to see the community polling for police services approached differently than for the parks and rec system plan.
- Support better response to chronic neighborhood issues.
- Information requested about staffing levels and purpose of Community Service Officers.
- Training is a critical piece of recruitment and retaining officers; diversity training should be focus.
- A combined strategy should be developed for both acute and chronic issues.
- Continued focus need by the Budget Committee on the development of public safety solutions each year.
- It is important to have data and analytics to monitor the progress and value of programs such as community court.
- There is ongoing frustration about the pace of progress; want to see money being put towards increased public safety.
- Information requested about current vacancies for 911 call center positions as well as sworn officers and the minimums to meet staffing requirements.
- Support looking for more sources of revenue from the general budget to be put towards public safety and community justice.
- Concerned that when the community is aware of gaps in coverage, some take advantage of it.
- Consider a plan for coverage while new members of the force are going through the 18-month academy and intake process.

2. WORK SESSION AND POTENTIAL ACTION: Multiple-Unit Housing SDC Credit/Crescent Place Apartments

Public Works Director Sarah Medary and City Engineer Mark Schoening gave an update about an SDC credit application in North Eugene.

> **MOTION:** Councilor Clark, seconded by Councilor Taylor, moved to adopt Resolution No. 5226 approving a parks systems development charge credit for multiple-unit housing (The McKenzie at Crescent Village).

Council Discussion

- Support the SDC credits –more housing, safe streets, and recreation opportunities are needed.
- The idea behind these SDC credits was for the impacts of development to be mitigated.
- Many community members have voiced their support for the proposed SDC credits.

VOTE: PASSED 8:0.

MOTION AND VOTE: Councilor Clark, seconded by Councilor Taylor, moved to adopt Resolution No. 5227 approving transportation systems development charge credit for multiple-unit housing (The McKenzie at Crescent Village). **PASSED 8:0.**

The meeting adjourned at 1:18 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

ATTACHMENT E

M I N U T E S

Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

May 21, 2018
5:30 p.m.

Councilors Present: Emily Semple, Betty Taylor, Alan Zelenka, Jennifer Yeh, Greg Evans, Claire Syrett, Chris Pryor

Councilors Absent: Mike Clark

Councilor Taylor opened the May 21, 2018, Work Session of the Eugene City Council.

1. WORK SESSION: Boards and Commissions Interviews - Budget Committee, Civilian Review Board, Human Rights Commission, Planning Commission, Toxics Board

The following candidates who were chosen for interviews gave three-minute presentations on their qualifications and interest in serving on the board or commission:

Budget Committee Interviews
John Gogol
Ryan Moore
Tai Pruce-Zimmerman
Adam Rue
Alicia Voorhees

Toxics Board
Donald Eagan
Nicole Paterson

Civilian Review Board Interviews
Christopher Hayes
Jesse London
Lindsey Foltz

Planning Commission
Chris Ramey
Ken Beeson
Tiffany Edwards
Lisa Fragala
Nicholas Melzer

Human Rights Commission Interviews
Grace Zina
Rick Guerra
Serena Markstrom
Ana Molina Trejo

The meeting adjourned at 7:26 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Approval of Tentative Working Agenda

Meeting Date: May 29, 2018 | Agenda Item Number: 3B
Department: City Manager's Office | Staff Contact: Beth Forrest
www.eugene-or.gov | Contact Telephone Number: 541-682-5882

ISSUE STATEMENT
This is a routine item to approve City Council Tentative Working Agenda.

BACKGROUND
On July 31, 2000, the City Council held a process session and discussed the Operating Agreements. Section 2, notes in part that "The City Manager shall recommend monthly to the council which items should be placed on the council agenda. This recommendation shall be placed on the consent calendar at the regular City Council meetings (regular meetings are those meetings held on the second and fourth Monday of each month in the Council Chamber). If the recommendation contained in the consent calendar is approved, the items shall be brought before the council on a future agenda. If there are concerns about an item, the item may be pulled from the consent calendar at the request of any councilor or the Mayor. A vote shall occur to determine if the item should be included as future council business." Scheduling of this item is in accordance with the Council Operating Agreements.

RELATED CITY POLICIES
There are no policy issues related to this item.

COUNCIL OPTIONS
The council may choose to approve, amend or not approve the tentative agenda.

CITY MANAGER'S RECOMMENDATION
The City Manager has no recommendation on this item.

SUGGESTED MOTION
Move to approve the items on the Tentative Working Agenda.

ATTACHMENTS

A. Tentative Working Agenda

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

City Council Tentative Agenda

Updated May 23, 2018
Meeting Location: Harris Hall, 125 East 8th Avenue, unless otherwise noted

May 2018					
Date	**Day**	**Time**	**Title**	**Length**	**Dept. Contact**
29-May	Tuesday	5:30 pm	Committee Reports and Items of Interest	45 mins	Jenessa Dragovich, PDD
			URA Exec Session (ORS 192.660(2)(e))		
			Clear and Objective Housing Standards Update (Work Session)		
		7:30 pm	Pledge of Allegiance to the Flag (Memorial Day)		
			Public Forum		
			Extension of Opportunity Village Temporary Use Period (Consent Calendar)		Scott Milovich, PW
			Ordinance Concerning Edison Elementary School Site Parking (Public Hearing)		Alissa Hansen, PDD
			Amendment to Wastewater SDC Methodology (Public Hearing)		Mark Schoening, PW
			2019 Action Plan for Affordable Housing and Community Development Using HUD funds (Action)		Stephanie Jennings, PDD
			Ordinance on Dog Licensing (Action)		Denny Braud, PDD
Expected absences for 5/29: none					
30-May	Wednesday	12 pm	Urban Reserves Planning (Work Session)	45 mins	Rebecca Gershow, PDD
			Barriers to Housing (Work Session)	45 mins	Anne Fifield, PDD
Expected absences for 5/30: none					
30-May	Wednesday	5:30 pm	Budget Committee Meeting		Jamie Garner, CS
Expected absences for 5/30: none					

Work Session | Action | Public Hearing | Public Forum | Consent Calendar
Committee Reports/Items of Interest | Ceremonial Matters | Pledge of Allegiance

June 2018					
Date	**Day**	**Time**	**Title**	**Length**	**Dept. Contact**
11-Jun	Monday	5:30 pm	Committee Reports and Items of Interest		
			Phase 1 Implementation SB1051 (Work Session)	45 mins	Alissa Hansen, PDD
			Envision Eugene Comprehensive Plan Phase 2 (Work Session)	45 mins	Chelsea Hartman, PDD
		7:30 pm	Pledge of Allegiance to the Flag (Flag Day)		
			Ceremonial Matters		
			Public Forum		
			Resolution on LIRHPTE for Woodleaf Village (Consent Calendar)		Ellen Meyi-Galloway, PDD
			Wildlife Feeding Ordinance (Public Hearing)		Rachelle Nicholas, PDD
			Ordinance Concerning Edison Elementary School Site Parking (Action)		Alissa Hansen, PDD
			Amendment to Wastewater SDC Methodology (Action)		Mark Schoening, PW
Expected absences for 6/11: none					
13-Jun	Wednesday	12 pm	Transportation SDC Methodology (Work Session)	45 mins	Dan Kaler, PW
			Ordinance for Protection of Individuals and Groups (Work Session)	45 mins	Jen VanDerHaeghen Becky DeWitt, CS
Expected absences for 6/13: none					

18-Jun	Monday	7:30 pm	Modification to Transportation SDC Methodology (Public Hearing) FY18 Supplemental Budget (Public Hearing & Possible Action) FY19 Proposed Budget (Public Hearing & Possible Action) URA FY19 Proposed Budget (Public Hearing & Possible Action) Autzen Parking Hours Expansion (Public Hearing) Resolution Authorizing Sale of General Obligation Bonds to Fund Street Preservation & Bicycle and Pedestrian Projects **and** Resolution Authorizing Sale of General Obligation Bonds to Fund Park and Recreation Projects (Action)		Dan Kaler, PW Jamie Garner, CS Jamie Garner, CS Jamie Garner, CS Becky DeWitt, CS Twylla Miller, CS
Expected absences for 6/18: none					
20-Jun	Wednesday	12 pm	Nuisance Codes (Work Session) C-2 Zoning (Work Session)	45 mins 45 mins	Rachelle Nicholas, PDD Alissa Hansen, PDD
Expected absences for 6/18: none					
25-Jun	Monday	5:30 pm	Committee Reports and Items of Interest Zone of Benefit/Reimbursement District (Work Session) Unimproved Roads (Work Session)	45 mins 45 mins	Mark Schoening, PW Mark Schoening, PW
		7:30 pm	Public Forum Boards and Commission Appointments (Action)		Cas Casados, CS
Expected absences for 6/25: Taylor, Semple, Evans					
27-Jun	Wednesday	12 pm	2021 Update (Work Session) TBD (Work Session)	45 mins 45 mins	Stephanie Scafa, PDD
Expected absences for 6/27: Taylor, Semple, Evans					

July 2018					
Date	**Day**	**Time**	**Title**	**Length**	**Dept. Contact**
09-Jul	Monday	5:30 pm	Committee Reports and Items of Interest	45 mins	Jen VanDerHaeghen, CS
			Marginalized Voices (Work Session)		
			TBD (Work Session)		
		7:30 pm	Pledge of Allegiance to the Flag and Reading of the Declaration of Independence (Independence Day)		
			Ceremonial Matters		
			Public Forum		
			Autzen Parking Hours Expansion (Action)		Becky DeWitt, CS
			Smoke-Free Opt-In Ordinance (Work Session)		Becky DeWitt, CS
Expected absences for 7/9: none					
11-Jul	Wednesday	12 pm	Council Retreat Update (Work Session)	90 mins	Jason Dedrick, CS
Expected absences for 7/11: none					
16-Jul	Monday	5:30 pm	Police Auditor Annual Evaluation (Work Session)	45 mins	Keri Beraldo, CS
			City Manager Annual Evaluation (Work Session)	45 mins	Keri Beraldo, CS
		7:30 pm	Skinner Butte Height Limitation Amendment and Gordon Hotel Sign Code Amendments (Public Hearing)		Will Dowdy, PDD
			Ordinance on Separation Between Retail Marijuana Uses (Public Hearing)		Mike McKerrow, PDD
			Measure 49 Claim for Property Located West of Portland Alley (Assessor's Map 18-03-06-42, Tax Lot 2700) (Public Hearing)		Gabe Flock, PDD
Expected absences for 7/16: none				*** NOTE: 5:30 Work Session Added*	
18-Jul	Wednesday	12 pm	Public Safety/Community Justice Update (Work Session)	90 mins	Kristie Hammitt Chief Chris Skinner

Expected absences for 7/18: none					
23-Jul	Monday	5:30 pm	Committee Reports and Items of Interest Joint Work Session with Planning Commission (Work Session)	90 mins	Robin Hostick, PDD
		7:30 pm	Public Forum Skinner Butte Height Limitation and Gordon Hotel Sign Code Amendments (Action)		Will Dowdy, PDD
			Ordinance on Separation Between Retail Marijuana Uses (Action)		Mike McKerrow, PDD
			Modification to Transportation SDC Methodology (Action)		Dan Kaler, PW
Expected absences for 7/23:					
25-Jul	Wednesday	12 pm	Joint Meeting with LTD Board (Work Session)	60 mins	Zach Galloway, PDD
			Transportation System Plan Updates (Work Session)	30 mins	Rob Inerfeld, PW
Expected absences for 7/25:					

Council Break: July 26 – September 10

Work Session | Action | Public Hearing | Public Forum | Consent Calendar

Committee Reports/Items of Interest | Ceremonial Matters | Pledge of Allegiance

Approved Work Session Polls to be Scheduled	Councilor	Date Approved
Rest Stop Siting Policy	Evans	11/9/17
Hwy 99/Bethel Urban Renewal District	Evans	11/9/17
Home Energy Score Policy for Home Sales & Rentals	Semple	3/9/18

Follow-Up Work Sessions to be Scheduled
$1 Million Shelter
Commercial Setbacks
Property Leases
Inclusionary Zoning

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Approval of Extension of Opportunity Village Temporary Use Period

Meeting Date: May 29, 2018
Department: Public Works
www.eugene-or.gov

Agenda Item: 3C
Staff Contact: Scott Milovich
Contact Telephone Number: 541-682-4813

ISSUE STATEMENT

The City's agreement with Opportunity Village Eugene permitting use of the Public Works Maintenance site at 111 North Garfield for micro-housing development to assist homeless individuals is due to sunset on June 1, 2018. Staff are recommending an extension of the sunset date for an additional two years through June 1, 2020.

BACKGROUND

On December 10, 2012, the council passed the motion to authorize the City Manager to take the steps necessary to locate a pilot project for a low-cost micro-housing project for homeless individuals at a City-owned property located at 111 North Garfield Street for a period ending October 1, 2014. In 2014 and 2016, the council passed a motion extending the temporary use period.

OVE has capacity to house up to 45 people in 30 residential units consisting of a mix of small bungalows and Conestoga huts. The site hosts a number of community spaces and infrastructure, such as showers, a communal kitchen, raised garden beds and a community space with computer access.

RELATED CITY POLICIES

- Eugene Code 4.815 Prohibited Camping, and Eugene Code 4.816 Permitted Camping.
- Council goal for a safe community: A community where all people are safe, valued and welcome, including desired outcomes for decreased property crime, a greater sense of safety, visible and accessible police presence, and better police/community relations.

COUNCIL OPTIONS

The council may choose to extend the temporary use period authorizing OVE, or allow it to sunset on June 1, 2018.

CITY MANAGER'S RECOMMENDATION
The City Manager recommends extending the temporary use period through June 1, 2020.

SUGGESTED MOTION
Move to authorize the City Manager to extend the temporary use period for Opportunity Village Eugene through June 1, 2018.

FOR MORE INFORMATION
Staff Contact: Scott Milovich
Telephone: 541-682-4813
Staff E-Mail: scott.r.milovich@ci.eugene.or.us

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Public Hearing: An Ordinance Concerning Waiving Off-Street Parking Requirements for the Edison Elementary School Site, and Amending Section 9.6410 of the Eugene Code, 1971. (City File CA 18-2)

Meeting Date: May 29, 2018
Department: Planning and Development
www.eugene-or.gov

Agenda Item Number: 4
Staff Contact: Alissa Hansen
Contact Telephone Number: 541-682-5508

ISSUE STATEMENT

The City Council will hold a public hearing on a site-specific land use code amendment to waive parking requirements for a new or remodeled school on the Edison Elementary School site. If the proposed amendment is adopted by the City Council, no on-site parking (parking lot or parking structure) would be required in conjunction with the construction of any future new or remodeled school on the Edison Elementary School site located at 1328 E. 22nd Avenue in Eugene. In lieu of providing on-site parking, Eugene School District 4J would be required to submit a transportation demand management plan that contains strategies for reducing motor vehicle use and parking demand to the City of Eugene for review and approval.

BACKGROUND

Edison Elementary School, located in southeast Eugene, south of the University of Oregon, is one of the oldest schools and smallest school sites in the Eugene School District 4J. Edison has been identified for possible reconstruction or remodel as part of a 4J's proposed upcoming bond measure. An aerial photo of the school property is provided as Attachment A.

The Edison site has no on-site parking. However, there are 35 on-street parking spaces on the block face of the school property. Since the expansion of the residential parking permit program in the south university area, which places a two-hour limit on on-street parking for non-permit holders, the City of Eugene and Edison have entered into a permit agreement. This agreement grants parking permits for school employees to park on the block face of the property.

As part of an upcoming bond measure proposal, 4J is looking at rebuilding or remodeling Edison to accommodate at least 450 students (current capacity is approximately 325, and enrollment is slightly higher). Based on the proposed student capacity, Eugene's land use code would require 42 on-site parking spaces.

Given the size of the school site, concern has been raised by community members and 4J that requiring on-site parking would take up space that's currently used for play areas, fields and other

needs. According to 4J, tentative cost estimates for structured parking are approximately $3 million to $5 million dollars, which would add to the overall cost of the bond measure.

The City heard support from neighborhood residents to waive on-site parking requirements and grandfather the existing on-street parking. An organized group has been conducting outreach with neighbors of the school, parents, teachers and staff, and neighborhood residents. Based on their outreach in late 2017 and early 2018, they reported strong support for grandfathering the existing on-street parking. In addition, the South University Neighborhood Association and the Edison Parent Council have passed resolutions supporting grandfathering street parking and opposing the construction of on-site parking. 4J also submitted a letter to City Council supporting the waiver of on-site parking requirements.

In response to support from neighborhood residents and 4J, on February 12, 2018, the City Council initiated a land use code amendment to waive on-site parking requirements for a new or remodeled school on the Edison Elementary School site and require 4J School District to enter into a transportation demand management program agreement with the City of Eugene.

Such a land use code amendment is not unprecedented. The Autzen Stadium complex has unique parking requirements that are adopted as part of Eugene's land use code. Other developments with unique circumstances also have special parking requirements that were approved through land use application processes. These parking reductions are typically approved in conjunction with a requirement that the property owner develop a transportation demand management program in coordination with the City. TDM programs are intended to reduce demand on the transportation system and reliance on the use of cars, and encourage more walking, biking, transit and ridesharing.

Because the land use code amendment is site-specific (in that it only applies to the Edison Elementary School site) it is considered quasi-judicial, and is subject to the quasi-judicial procedures from the Eugene Code, as opposed to the legislative procedures.

Planning Commission Process

Notice of the Planning Commission public hearing was mailed to the property owner and the school, owners and occupants of property within 300 feet of the site, all neighborhood organizations in Eugene, the Oregon Department of Land Conservation and Development, Lane County, City of Springfield, and community groups and individuals who have requested notice. Signs announcing the Planning Commission hearing were posted on and around the property consistent with Eugene Code requirements. Although not required by the land use code, notice of the public hearing was published in the Register Guard. In addition to the notices required by the land use code, current information regarding this and other land use code updates is available on the City's Land Use Code Amendments web page.

The Planning Commission held a public hearing on April 10, 2018, to consider the proposed land use code amendment. The webcast of the meeting is available here. Three people testified at the public hearing, and all spoke in favor of the proposed amendment. Immediately following the close of the public hearing, the Planning Commission deliberated and voted to recommend

approval of the proposed amendment. The Planning Commission's recommendation is reflected in the ordinance provided as Attachment B.

City Council Process
Notice of the City Council public hearing was mailed on May 18, 2018, to the property owner and school, anyone who submitted written or oral testimony in a timely manner during the Planning Commission hearing procedures and anyone who requested notice of the Planning Commission's recommendation.

Testimony received to-date is available for review in a binder in the City Council's office. A complete set of record materials, are available for review in a binder located at the City Council Office, or at Planning and Development Department at 99 W. 10th Avenue. As a courtesy, some of the materials are also available for review online here. Any additional written comments received after the preparation of this agenda item summary will be provided to the City Council prior to the public hearing for inclusion into the public record.

RELATED CITY POLICIES
Findings addressing consistency with related City policies, including provisions of the Metro Plan and applicable refinement plans, are included as an exhibit to each proposed ordinance.

COUNCIL OPTIONS
No action is required at this time; however, options will be provided at the time of City Council deliberations and action scheduled for June 11, 2018.

CITY MANAGER'S RECOMMENDATION
This item is scheduled for a public hearing only. Following the public hearing and City's receipt of any testimony, the City Manager will make a recommendation to be included in the council packet for action on June 11, 2018.

RECOMMENDED MOTION
None at this time. This item is scheduled for a public hearing only.

ATTACHMENTS
A. Aerial Photo of the Edison Elementary School Site
B. Draft Ordinance

FOR MORE INFORMATION
Staff Contact: Alissa Hansen
Telephone: 541-682-6508
Staff E-Mail: alissa.h.hansen@ci.eugene.or.us

ATTACHMENT A

Edison Elementary School

Legend
- Streets
- Taxlots

0 20 40 80 Ft

Caution:
This map is based on imprecise source data, subject to change, and for general reference only.

February 01, 2018

May 29, 2018, Meeting - Item 4

ORDINANCE NO. _____

AN ORDINANCE CONCERNING WAIVING OFF-STREET PARKING REQUIREMENTS FOR THE EDISON ELEMENTARY SCHOOL SITE, AND AMENDING SECTION 9.6410 OF THE EUGENE CODE, 1971.

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. Subsection (3)(e) of Section 9.6410 of the Eugene Code, 1971, is added to provide as follows:

9.6410 Motor Vehicle Parking Standards.

(3) Minimum Number of Required Off-Street Parking Spaces. Except as provided in this section, or in an adjustment pursuant to EC 9.8030(10) Motor Vehicle Parking and Loading Standards Adjustment, the minimum number of required off-street parking spaces shall be calculated as provided in Table 9.6410 Required Off-Street Motor Vehicle Parking.

(e) The off-street parking requirements of Table 9.6410 Required Off-Street Motor Vehicle Parking do not apply to a new building, building addition, or building alteration owned by the Eugene School District 4J and located on the Edison Elementary School site (map/tax lot 18-03-05-13-08300) if a proposed Transportation Demand Management (TDM) plan has been approved by the city. Eugene School District 4J shall submit a TDM plan to the city for review and approval prior to submittal of a building permit for a new building, building addition, or building alteration on the Edison Elementary School site that would trigger the off-street parking requirements of Table 9.6410. The TDM plan shall contain strategies for reducing motor vehicle use and parking demand generated by the development and shall establish benchmarks by which the program's effectiveness will be measured annually. The TDM plan shall include, but need not be limited to: strategies to address the use of street parking, Safe Routes to School planning, and the promotion of bicycling, walking, busing and carpooling to school.

Section 2. The findings set forth in Exhibit A attached to this Ordinance are adopted as findings in support of this Ordinance.

Section 3. The City Recorder, at the request of, or with the concurrence of the City Attorney, is authorized to administratively correct any reference errors contained herein or in

other provisions of the Eugene Code, 1971, to the provisions added, amended or repealed herein.

Passed by the City Council this

___ day of _____, 2018

_____
City Recorder

Approved by the Mayor this

____ day of _____, 2018

_____
Mayor

Exhibit A

Findings

Edison Elementary School Site Parking (City File # CA 18-2)

Overview

The land use code amendment waives parking requirements for a new or remodeled school on the Edison Elementary School site. No on-site parking (parking lot or parking structure) will be required in conjunction with the construction of any future new or remodeled school on the Edison Elementary School site located at 1328 E. 22nd Avenue in Eugene. In lieu of providing on-site parking, Eugene School District 4J will be required to submit a transportation demand management plan that contains strategies for reducing motor vehicle use and parking demand to the City of Eugene for review and approval.

Findings

Eugene Code Section 9.8065 requires that the following approval criteria (in ***bold italics***) be applied to a code amendment:

(1) The amendment is consistent with applicable statewide planning goals adopted by the Land Conservation and Development Commission.

Goal 1 - Citizen Involvement. To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.

The City has acknowledged provisions for community involvement which insure the opportunity for citizens to be involved in all phases of the planning process and set out requirements for such involvement. This land use code amendment does not amend the City's citizen involvement program. The process for adopting this amendment complied with Goal 1 because it is consistent with the City's acknowledged citizen involvement provisions.

A Notice of Proposed Amendment was filed with the Oregon Department of Land Conservation and Development on March 6, 2018. The Planning Commission held a public hearing on this code amendment on April 10, 2018. The City Council held a public hearing on this code amendment on May 29, 2018. Consistent with land use code requirements, the Planning Commission public hearing on the proposal was duly noticed to all neighborhood organizations in Eugene, as well as community groups and individuals who requested notice. Signs announcing the public hearing were posted March 12, 2018 on and around the property, consistent with land use code requirements. In addition, although not required, notice of the public hearing was also published in the Register Guard. Information concerning the amendment, including the dates of the public hearings was posted on the City of Eugene website.

These processes afford ample opportunity for citizen involvement consistent with Goal 1. Therefore, the ordinance is consistent with Statewide Planning Goal 1.

Goal 2 - Land Use Planning. To establish a land use planning process and policy framework as a basis for all decisions and actions related to use of land and to assure an adequate factual basis for such decisions and actions.

Eugene's land use code specifies the procedure and criteria that were used in considering this amendment. The record shows that there is an adequate factual basis for the amendment. The Goal 2 coordination requirement is met when the City engages in an exchange, or invites such an exchange, between the City and any affected governmental unit and when the City uses the information obtained in the exchange to balance the needs of the citizens.

To comply with the Goal 2 coordination requirement, the City engaged in an exchange about the subject of this amendment with all of the affected governmental units. Specifically, the City provided notice of the proposed action and opportunity to comment to the Oregon Department of Land Conservation and Development, as well as to Lane County and the City of Springfield. Eugene School District 4J participated in this land use process by appearing at the Planning Commission hearing and submitting written testimony. No exceptions to Statewide Planning Goal 2 are required for this amendment. Therefore, the amendment is consistent with Statewide Planning Goal 2.

Goal 3 - Agricultural Lands. *To preserve agricultural lands.*

The amendment is for property located within the urban growth boundary and does not affect any land designated for agricultural use. Therefore, Statewide Planning Goal 3 does not apply.

Goal 4 - Forest Lands. *To conserve forest lands.*

The amendment is for property located within the urban growth boundary and does not affect any land designated for forest use. Therefore, Statewide Planning Goal 4 does not apply.

Goal 5 - Open Spaces, Scenic and Historic Areas, and Natural Resources. *To conserve open space and protect natural and scenic resources.*

OAR 660-023-0250(3) provides: Local governments are not required to apply Goal 5 in consideration of a PAPA unless the PAPA affects a Goal 5 resource. For purposes of this section, a PAPA would affect a Goal 5 resource only if:

(a) The PAPA creates or amends a resource list or a portion of an acknowledged plan or land use regulation adopted in order to protect a significant Goal 5 resource or to address specific requirements of Goal 5;

(b) The PAPA allows new uses that could be conflicting uses with a particular significant Goal 5 resource site on an acknowledged resource list; or

(c) The PAPA amends an acknowledged UGB and factual information is submitted demonstrating that a resource site, or the impact areas of such a site, is included in the amended UGB area.

This amendment does not create or amend the City's list of Goal 5 resources, do not amend a code provision adopted in order to protect a significant Goal 5 resource or to address specific requirements of Goal 5, does not allow new uses that could be conflicting uses with a significant Goal 5 resource site and does not amend the acknowledged urban growth boundary. Therefore, Statewide Planning Goal 5 does not apply.

Goal 6 - Air, Water and land Resource Quality. *To maintain and improve the quality of the air, water*

and land resources of the state.

Goal 6 addresses waste and process discharges from development, and is aimed at protecting air, water and land from impacts from those discharges. This amendment does not affect the City's ability to provide for clean air, water or land resources. Therefore, Statewide Planning Goal 6 does not apply.

Goal 7 - Areas Subject to Natural Disasters and Hazards. *To protect life and property from natural disasters and hazards.*

Goal 7 requires that local government planning programs include provisions to protect people and property from natural hazards such as floods, landslides, earthquakes and related hazards, tsunamis and wildfires. The Goal prohibits a development in natural hazard areas without appropriate safeguards. The amendment does not affect the City's restrictions on development in areas subject to natural disasters and hazards. Further, the amendment does not allow for new development that could result in a natural hazard. Therefore, Statewide Planning Goal 7 does not apply.

Goal 8 - Recreational Needs. *To satisfy the recreational needs of the citizens of the state and visitors, and where appropriate, to provide for the siting of necessary recreational facilities including destination resorts.*

Goal 8 ensures the provision of recreational facilities to Oregon citizens and is primarily concerned with the provision of those facilities in non-urban areas of the state. The amendment does not affect the City's provisions for or access to recreation areas, facilities or recreational opportunities. Therefore, Statewide Planning Goal 8 does not apply.

Goal 9 - Economic Development. *To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens.*

Goal 9 requires cities to evaluate the supply and demand of commercial land relative to community economic objectives. The amendment does not impact the supply of industrial or commercial lands. Therefore, the amendment is consistent with Statewide Planning Goal 9.

Goal 10 - Housing. *To provide for the housing needs of citizens of the state.*

Goal 10 requires communities to provide an adequate supply of residential buildable land to accommodate estimated housing needs for a 20-year planning period. The amendment does not impact the supply of residential lands. Therefore, the amendment is consistent with Statewide Planning Goal 10.

Goal 11- Public Facilities and Services. *To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.*

The amendment does not affect the City's provision of public facilities and services. Therefore, Statewide Planning Goal 11 does not apply.

Goal 12- Transportation. *To provide and encourage a safe, convenient and economic transportation system.*

The Transportation Planning Rule (OAR 660-012-0060) contains the following requirement:

(1) If an amendment to a functional plan, an acknowledged comprehensive plan, or a land use regulation (including a zoning map) would significantly affect an existing or planned transportation facility, then the local government must put in place measures as provided in section (2) of this rule, unless the amendment is allowed under section (3), (9) or (10) of this rule. A plan or land use regulation amendment significantly affects a transportation facility if it would:

(a) Change the functional classification of an existing or planned transportation facility (exclusive of correction of map errors in an adopted plan);

(b) Change standards implementing a functional classification system; or

(c) Result in any of the effects listed in paragraphs (A) through (C) of this subsection based on projected conditions measured at the end of the planning period identified in the adopted TSP. As part of evaluating projected conditions, the amount of traffic projected to be generated within the area of the amendment may be reduced if the amendment includes an enforceable, ongoing requirement that would demonstrably limit traffic generation, including, but not limited to, transportation demand management. This reduction may diminish or completely eliminate the significant effect of the amendment.

(A) Types or levels of travel or access that are inconsistent with the functional classification of an existing or planned transportation facility;

(B) Degrade the performance of an existing or planned transportation facility such that it would not meet the performance standards identified in the TSP or comprehensive plan; or

(C) Degrade the performance of an existing or planned transportation facility that is otherwise projected to not meet the performance standards identified in the TSP or comprehensive plan.

The amendment does not change the functional classification of a transportation facility, change the standards implementing a functional classification system or degrade the performance of a facility otherwise projected to not meet performance standards. Therefore, the amendment does not have a significant effect under (a), (b) or (c). The amendment does not significantly affect any existing or future transportation facilities. Based on the above findings, the amendment is consistent with Statewide Planning Goal 12.

Goal 13 - Energy Conservation. *To conserve energy.*

The amendment does not impact energy conservation. Therefore, Statewide Planning Goal 13 does not apply.

Goal 14 - Urbanization. *To provide for an orderly and efficient transition from rural to urban land use.*

The amendment does not affect the City's provisions regarding the transition of land from rural to

urban uses. Therefore, Statewide Planning Goal 14 does not apply.

Goal 15 - Willamette River Greenway. To protect, conserve, enhance and maintain the natural, scenic, historical, agricultural, economic and recreational qualities of lands along the Willamette River as the Willamette River Greenway.

The amendment does not contain any changes that affect the Willamette River Greenway regulations, therefore, Statewide Planning Goal 15 does not apply.

Goal 16 through 19 - Estuarine Resources, Coastal Shorelands, Beaches and Dunes, and Ocean Resources.

There are no coastal, ocean, estuarine, or beach and dune resources related to the property effected by this amendment. Therefore, these goals are not relevant and the amendment will not affect compliance with Statewide Planning Goals 16 through 19.

(2) The amendment is consistent with applicable provisions of the comprehensive plan and applicable adopted refinement plans.

Metro Plan

The following policy from the Metro Plan (identified below in italics) is applicable to this amendment. To the extent this policy constitutes mandatory approval criteria, based on the findings provided below, the amendment is consistent with and supported by the applicable provisions of the Metro Plan.

Transportation Demand Management

F.7 Increase the use of motor vehicle parking management strategies in selected areas throughout the Eugene-Springfield metropolitan area.

Consistent with this policy, the code amendment waives parking for an established school site that currently does not have on-site parking. In lieu of providing parking for a new or remodeled school, the Eugene School District 4J will be required to submit a transportation demand management plan that contains strategies for reducing motor vehicle use and parking demand to the City of Eugene for review and approval.

Envision Eugene Comprehensive Plan

The Envision Eugene Comprehensive Plan does not contain any policies relevant to this amendment.

Applicable Refinement Plans

There are no refinement plans applicable to the subject property.

(3) The amendment is consistent with EC 9.3020 Criteria for Establishment of an S Special Area Zone, in the case of establishment of a special area zone.

The amendment does not establish a special area zone. Therefore, this criterion does not apply.

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Public Hearing: A Resolution Adopting Modifications to the Regional and Local Wastewater System Development Charge Methodologies

Meeting Date: May 29, 2018 | Agenda Item Number: 5
Department: Public Works Engineering | Staff Contact: Mark Schoening
www.eugene-or.gov | Contact Telephone Number: 541-682-5243

ISSUE STATEMENT

The purpose of this public hearing is to provide an opportunity for public comment regarding the proposed resolution to adopt modifications to the regional and local wastewater System Development Charge methodologies. The modifications are necessary to support modifications to the regional wastewater SDC, as requested by the Metropolitan Wastewater Management Commission.

In October 2017, the MWMC amended its regional wastewater SDC fee schedule to specifically recognize a new Small Home use category and a reduced rate for homes that are less than or equal to 800 square feet. While there is no proposal to change the local wastewater SDC rates at this time, to provide consistency between the two wastewater rate categories, a Small Home category will also be added to the local wastewater SDC rate table.

BACKGROUND

The City of Eugene is one of the governing bodies to the MWMC Restated and Amended Agreement, which was adopted by the City of Eugene on May 23, 2005, and signed July 5, 2005 (Ordinance Number 20345). The Agreement stipulates that MWMC will recommend to the governing bodies a schedule of sewer user charges and system development charges for regional sewer services and that the governing bodies will adopt the sewer user charges and SDCs and impose those charges at the rates and in the amounts recommended by the MWMC. The MWMC SDC fee is collected by the City of Eugene and is passed on to the MWMC to fund wastewater system capital projects.

The regional wastewater SDC methodology was adopted by the City of Eugene by Resolution No. 4900 and was subsequently amended by Resolution No. 4991. In addition, annual inflationary adjustments to regional and local wastewater SDCs have been adopted, most recently by Administrative Order No. 58-17-19-F.

Reasons for MWMC's addition of the Small Home category to the MWMC SDC use codes include:

- To recognize the level of interest/discussion in small home planning and development;
- To insure that the regional MWMC SDC fee is clearly defined as less than or equal to 800 square feet for small homes;
- To assist the cities of Eugene and Springfield in consistently applying the MWMC SDC fees, while clarifying square footage specific to small homes; and
- To assist residents/developers in viewing the MWMC SDC "Other Residential – Small Home" fee via the MWMC website and SDC fee schedule.

The proposed MWMC SDC use category for the development of a new Small Home will be equivalent to the SDC fees for a new multi-family residential unit, which is approximately 14.3 percent less per dwelling unit when compared to the regional wastewater SDC fee for a single family home.

RELATED CITY POLICIES

The addition of new use categories constitute modifications to the SDC methodologies and requires a public hearing before the City Council and adoption of a resolution by the City Council enacting the changes in the methodologies. In accordance with State statutes, 90-day notice is required prior to a public hearing to consider changes in SDC methodologies. The 90-day notice was issued January 19, 2018. Also in accordance with State statutes, 60 days prior to the public hearing, the proposed methodology changes must be made available to interested parties. The proposed methodology changes were made available to interested parties on March 19, 2018.

The requested implementation date for these SDC modifications is July 1, 2018. An inflationary increase to the MWMC SDC is also proposed to be implemented, per Administrative Order, on July 1, 2018.

COUNCIL OPTIONS

Not applicable. This is a public hearing only.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends that the Mayor and City Council convene the public hearing. Action on the resolution is tentatively scheduled for the June 11, 2018 Council meeting.

SUGGESTED MOTION

No motion is necessary. Action on this resolution is tentatively scheduled for the June 11, 2018 council meeting.

ATTACHMENTS

A. Proposed Resolution
   - Exhibit A to Attachment A – Table 7 Local Wastewater Plumbing Fixture Unit Rates
   - Exhibit B to Attachment A – MWMC Regional Wastewater SDC Schedule

FOR MORE INFORMATION

Staff Contact: Mark Schoening, City Engineer
Telephone: 541-682-5243
Staff E-Mail: mark.a.schoening@ci.eugene.or.us

RESOLUTION NO. _____

A RESOLUTION ADOPTING AMENDMENTS TO SYSTEMS DEVELOPMENT CHARGE METHODOLOGIES FOR THE WASTEWATER SYSTEM.

The City Council of the City of Eugene finds as follows:

A. The System Development Charge (SDC) Methodologies, including the system-specific methodologies for the regional wastewater system and the local wastewater system, were adopted by Resolution No. 4900, effective on May 7, 2007.

B. The regional wastewater SDC methodology adopted by Resolution No. 4900 was subsequently amended by Resolution No. 4991. In addition, annual inflationary adjustments to regional and local wastewater SDCs have been adopted, most recently by Administrative Order No. 58-17-19-F.

C. The Metropolitan Wastewater Management Commission (MWMC) has recommended revisions to the regional wastewater SDC program to include a "Small Home" rate category, and a reduced rate, for homes that are less than or equal to 800 square feet. The SDC for the development of a new Small Home will be equivalent to the SDC for a new multi-family residential unit and/or a mobile home, which is approximately 14.3% less per dwelling unit when compared to the regional wastewater SDC fee for a single family home.

D. Small homes provide an additional housing option in support of the City's commitment to compact development and affordable housing. The addition of a Small Home SDC category provides a more equitable fee structure for these homes.

E. While there is no proposal to change the local wastewater SDC rate for Small Homes at this time, to provide consistency in rate categories, the Small Home category should also be added to the local wastewater SDC rate table.

NOW, THEREFORE, based upon the above findings,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:

Section 1. Subsection 2.3 of the Local System Formulas and General Fee Schedule at Appendix F to the SDC Methodologies is amended as follows:

2.3	**Regional (MWMC) Wastewater System:**	
	[~~Residential dwelling unit~~] ***SFD, Duplex, SFD with other uses (per FEU)***	$1,709.67
	Multi-Family, Mobile Home Park, Small Home ≤ 800 SQ FT (per FEU)	***$1,465.43***
	Non-Residential rate per gal/day per land use type per FEU	Varies

Section 2. Table 7 (Local Wastewater Plumbing Fixture Unit Rates) in the Local Wastewater SDC Detail at Appendix C-1 to the SDC Methodologies, is amended to add "/Small Home (≤ 800 Sq Ft)" to the "Multi-Family Housing" description as shown on Exhibit A to this Resolution.

Section 3. The MWMC Regional Wastewater System Development Charge Schedule in the MWMC SDC Methodology at Appendix C-2 to the SDC Methodologies is amended to add "Other Residential – Small Home (≤ 800 SQ FT)" as a new "type of establishment" as shown on Exhibit B to this Resolution.

Section 4. The unamended portions of the SDC Methodologies remain in full force and effect.

Section 5. The City Recorder is requested to append a copy of this Resolution, including Exhibits A and B, to Resolution No. 4900.

Section 6. This Resolution shall become effective on July 1, 2018.

The foregoing Resolution adopted the _____ day of _____, 2018.

_____

City Recorder

T A B L E 7

Local Wastewater Plumbing Fixture Unit Rates

Eugene Local Wastewater SDC Use Code*	Description	Average Daily Flow per PFU	Cost per PFU (Flow per PFU x $3.5030*)
1F	Single-Family / Duplex Housing	$462.40 + (Sq Ft Living Area x $0.1121)	
1X	Mixed Use with Residential	$462.40 + (Sq Ft Living Area x $0.1121)	
11	Multi-Family Housing / Small Home (≤ 800 Sq Ft)	$462.40 + (Sq Ft Living Area x $0.1121)	
12 A, B, & C	Elderly Housing Attach, Detach, & Group/Retirement Home	$462.40 + (Sq Ft Living Area x $0.1121)	
13	Residential Hotel	$462.40 + (Sq Ft Living Area x $0.1121)	
14	Mobile Home Park	$462.40 + (Sq Ft Living Area x $0.1121)	
15	Hotels, Motels, Lodging	19.05	$66.73
21	Beverage/Food Mfg	39.87	$139.66
24	Wood Products	47.93	$167.90
2X	Light Mfg./Printing	56.62	$198.34
3X	Manufacturing	58.65	$205.45
4X	Transportation & Utilities	18.22	$63.82
41	Fire Station	7.75	$27.15
51	Wholesale Trade	21.37	$74.86
54	Retail Trade / Grocery	55.46	$194.28
55	Retail Trade Automotive	7.83	$27.43
59	Retail Trade Other	39.91	$139.80
5A	Restaurant - Fast Food	25.44	$89.12
5B	Restaurant - Low to Med Turnover	62.47	$218.83
5C	Restaurant - Higher Turnover	22.45	$78.64
5D	Drinking Establishments	54.98	$192.59
5E	Take/Bake & Pick Up/Delivery Establishments	26.49	$92.79
5X	Retail Trade / Clothing & Dry Goods	12.35	$43.26
61	Financial Offices / Banks	16.99	$59.52
62	Other Services	28.51	$99.87
63	Rental/Storage Services	6.49	$22.73
64	Automotive & Other Repair Services	16.17	$56.64
65	Medical Services	28.75	$100.71
66	Construction Trade Services	13.69	$47.96
67	Government Services, Office/Business Parks	Based on specific use of development	
68	Education / Cultural	15.66	$54.86
69	Churches/Clubs/Organizations	15.70	$55.00
6A1	Laundry Services (Linen, Uniform)	538.96	$1,887.97
6A2	Laundry, Self-Service	299.64	$1,049.63
6A3	Dry Cleaning Service (with or w/out laundry services)	36.30	$127.16
6B	Car Wash	264.54	$926.68
6X	Professional/Real Estate/Insurance	67.76	$237.36
7X	Entertainment, Recreation & Sports	88.42	$309.73
82	Veterinarian Service	24.79	$86.84
*The unit cost of capacity for the local wastewater system is $3.5030 per gallon per day.			
The flow per Plumbing Fixture Unit (PFU) is stated as gallons per day based on the size of development and type of land use.			
Land use types that do not fit into the above categories will receive a default flow assignment based on the sample average.			
The default flow is 47.93 gal/day x $3.5030 = a cost per PFU of $167.90.			

A rate per PFU may be assigned by the City Engineer should a proposed use not be represented by one of the published SDC use codes and for which a default flow assignment is not representative of the proposed flow. In the case of those proposed developments that are determined to have a potential for exceptional water usage, the City Engineer may require that the Owner(s) enter into an agreement with the City to review water usage or wastewater discharge at such time the development is in full use or production as the final basis of the local wastewater SDC. A complete list of wastewater SDC/HUD BPR use codes is provided in Table 8.

METROPOLITAN WASTEWATER MANAGEMENT COMMISSION (MWMC)
REGIONAL WASTEWATER
SYSTEM DEVELOPMENT CHARGE (SDC) SCHEDULE

Metropolitan Wastewater Management Commission

Regional Wastewater SDC Fee Schedule, Effective March 10, 2017 - Subsequently modified to specifically define a Residential Small Home SDC Fee. **Effective ****, 2018**

Springfield Traffic/Waste water Code	Eugene Wastewater Use Code	Type of Establishment	Flow Estimation Unit (FEU)	Base Flow Impact (gal/FEU/day)	Dry Season Average Flow Impact (gal/FEU/day)	Dry Season Max Month Impact (gal/FEU/day)	Wet Season Peak Flow Impact (gal/FEU/day)	BOD/TSS Strength (mg/l)	Strength	BOD (lbs/FEU/day) *	TSS (lbs/FEU/day) *	Reimburse-ment Cost per FEU	Improve-ment Cost per FEU	Compliance Cost per FEU	Improvement Credit for Rate Support	**Total Cost per FEU**
30	4X	TRUCK TERMINAL	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
151	63	MINI WAREHOUSE	TGSF	30	41	61	119	150	Low	0.051	0.051	$21.12	$311.22	$3.91	$43.17	$293.09
170	4X	UTILITIES	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
200	1X	OTHER RESIDENTIAL (SFD W/OTHER USES)	DU	175	239	359	696	150	Low	0.299	0.299	$123.20	$1,815.47	$22.82	$251.81	$1,709.67
220	11	OTHER RESIDENTIAL - MULTI FAMILY	DU	150	205	307	597	150	Low	0.256	0.256	$105.60	$1,556.12	$19.56	$215.84	$1,465.43
200	13	OTHER RESIDENTIAL - RESIDENTIAL HOTEL/MOTEL	TGSF	200	273	410	796	150	Low	0.342	0.342	$140.79	$2,074.82	$26.09	$287.79	$1,953.91
240	14	OTHER RESIDENTIAL - MOBILE HOME PARK	DU	150	205	307	597	150	Low	0.256	0.256	$105.60	$1,556.12	$19.56	$215.84	$1,465.43
220	11	OTHER RESIDENTIAL - SMALL HOME (≤ 800 SQ FT)	DU	150	205	307	597	150	Low	0.256	0.256	$105.60	$1,556.12	$19.56	$215.84	$1,465.43
210	1F	SFD / DUPLEX	DU	175	239	359	696	150	Low	0.299	0.299	$123.20	$1,815.47	$22.82	$251.81	$1,709.67
300	15	MOTEL / HOTEL	TGSF	200	273	410	796	300	Medium	0.684	0.684	$233.60	$2,864.96	$36.48	$384.86	$2,750.18
400	7X	PUBLIC PARK	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
435	7X	MULTIPURPOSE RECREATION FACILITY (Indoor)	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
443	7X	THEATER	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
488	7X	OUTDOOR ATHLETIC COMPLEX	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
491	7X	TENNIS COURT	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
492	7X	RACQUET CLUB	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
493	7X	HEALTH CLUB	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
494	7X	BOWLING ALLEY	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
495	7X	RECREATIONAL CENTER	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
500	3X	INDUSTRIAL PROCESS LOW STRENGTH	TGALEF	1000	1,366	2,049	3,978	150	Low	1.710	1.710	$703.97	$10,374.10	$130.43	$1,438.94	$9,769.56
500	3X	INDUSTRIAL PROCESS MEDIUM STRENGTH	TGALEF	1000	1,366	2,049	3,978	300	Medium	3.419	3.419	$1,167.99	$14,324.78	$182.40	$1,924.28	$13,750.90
500	3X	INDUSTRIAL PROCESS HIGH STRENGTH	TGALEF	1000	1,366	2,049	3,978	500	High	5.699	5.699	$1,786.68	$19,592.36	$251.70	$2,571.40	$19,059.34
500	3X	INDUSTRIAL PROCESS VERY HIGH STRENGTH	TGALEF	1000	1,366	2,049	3,978	700	Very High	7.979	7.979	$2,405.37	$24,859.93	$321.00	$3,218.52	$24,367.78
500	3X	INDUSTRIAL PROCESS SUPER HIGH STRENGTH	TGALEF	1000	1,366	2,049	3,978	900	Super High	10.258	10.258	$3,024.06	$30,127.50	$390.31	$3,865.64	$29,676.23
520	68	ELEMENTARY SCHOOL	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
522	68	MIDDLE SCHOOL	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
530	68	HIGH SCHOOL	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
540	68	COMMUNITY COLLEGE	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
550	68	UNIVERSITY	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
560	69	CHURCH	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
565	68	DAY CARE CENTER	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
590	68	LIBRARY	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
591	69	FRATERNAL ORGANIZATION	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
600	54	SERVICE STATION / MARKET	TGSF	180	246	369	716	150	Medium	0.615	0.615	$210.24	$2,578.46	$32.83	$346.37	$2,475.16
610	65	HOSPITAL	TGSF	150	205	307	597	150	Medium	0.513	0.513	$175.20	$2,148.72	$27.36	$288.64	$2,062.63
620	65	NURSING HOME	TGSF	150	205	307	597	150	Low	0.256	0.256	$105.60	$1,556.12	$19.56	$215.84	$1,465.43
630	65	CLINIC, MEDICAL OFFICE	TGSF	150	205	307	597	150	Low	0.256	0.256	$105.60	$1,556.12	$19.56	$215.84	$1,465.43
700	5A	FAST FOOD RESTAURANT	TGSF	500	683	1,024	1,989	500	Very High	3.989	3.989	$1,202.69	$12,429.97	$160.50	$1,609.26	$12,183.89
720	82	VETERINARIAN SERVICES	TGSF	200	273	410	796	150	Low	0.342	0.342	$140.79	$2,074.82	$26.09	$287.79	$1,953.91
750	67	OFFICE PARK	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
770	67	BUSINESS PARK	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
730	67	GOVERNMENT BUILDING	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
732	67	US POST OFFICE	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
800	59	RETAIL	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
831	5B	QUALITY RESTAURANT	TGSF	500	683	1,024	1,989	500	Very High	3.989	3.989	$1,202.69	$12,429.97	$160.50	$1,609.26	$12,183.89
832	5C	HIGH TURNOVER RESTAURANT	TGSF	500	683	1,024	1,989	500	Very High	3.989	3.989	$1,202.69	$12,429.97	$160.50	$1,609.26	$12,183.89
		EATING PLACE WITH MINIMAL FOOD PREPARATION***	TGSF	300	410	615	1,193	150	Low	0.513	0.513	$211.19	$3,112.23	$39.13	$431.68	$2,930.87
835	5D	DRINKING PLACE WITH MINIMAL FOOD PREPARATION****	TGSF	340	464	697	1,353	150	Low	0.581	0.581	$239.35	$3,527.20	$44.34	$489.24	$3,321.65
		DRINKING PLACE WITH RESTAURANT LIKE FOOD PREPARATION	TGSF	500	683	1,024	1,989	150	Very High	3.989	3.989	$1,202.69	$12,429.97	$160.50	$1,609.26	$12,183.89
835	5D	DRINKING PLACE	TGSF	340	464	697	1,353	150	Low	0.581	0.581	$239.35	$3,527.20	$44.34	$489.24	$3,321.65
840	64	AUTO CARE	TGSF	40	55	82	159	150	Medium	0.137	0.137	$46.72	$572.99	$7.30	$76.97	$550.04
841	55	NEW CAR SALES	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
847	6B	CAR WASH	TGSF	500	683	1,024	1,989	150	Low	0.855	0.855	$351.99	$5,187.05	$65.21	$719.47	$4,884.78
848	55	TIRE STORE	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48

METROPOLITAN WASTEWATER MANAGEMENT COMMISSION (MWMC)
REGIONAL WASTEWATER
SYSTEM DEVELOPMENT CHARGE (SDC) SCHEDULE

Metropolitan Wastewater Management Commission

Regional Wastewater SDC Fee Schedule, Effective March 10, 2017 - Subsequently modified to specifically define a Residential Small Home SDC Fee. **Effective ****, 2018**

Springfield Traffic/Waste water Code	Eugene Wastewater Use Code	Type of Establishment	Flow Estimation Unit (FEU)	Base Flow Impact (gal/FEU/day)	Dry Season Average Flow Impact (gal/FEU/day)	Dry Season Max Month Impact (gal/FEU/day)	Wet Season Peak Flow Impact (gal/FEU/day)	BOD/TSS Strength (mg/l)	Strength	BOD (lbs/FEU/day) *	TSS (lbs/FEU/day) *	Reimburse-ment Cost per FEU	Improve-ment Cost per FEU	Compliance Cost per FEU	Improvement Credit for Rate Support	**Total Cost per FEU**
850	54	SUPERMARKET	TGSF	180	246	369	716	300	High	1.026	1.026	$321.60	$3,526.62	$45.31	$462.85	$3,430.68
851	54	CONVENIENCE MARKET	TGSF	180	246	369	716	150	Low	0.308	0.308	$126.72	$1,867.34	$23.48	$259.01	$1,758.52
854	5X	DISCOUNT MARKET	TGSF	30	41	61	119	150	Low	0.051	0.051	$21.12	$311.22	$3.91	$43.17	$293.09
890	5X	FURNITURE STORE	TGSF	30	41	61	119	150	Low	0.051	0.051	$21.12	$311.22	$3.91	$43.17	$293.09
895	7X	VIDEO ARCADE	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
900	61	FINANCIAL INSTITUTION	TGSF	110	150	225	438	150	Low	0.188	0.188	$77.44	$1,141.15	$14.35	$158.28	$1,074.65
251	12 B	ELDERLY HOUSING - DETACHED	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
252	12 A	ELDERLY HOUSING - ATTACHED	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
253	12C	CONGREGATE ELDERLY CARE FACILITY	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
120	21	HEAVY INDUSTRY/INDUSTRIAL**	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
120	2X	HEAVY INDUSTRY/INDUSTRIAL**	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
120	24	HEAVY INDUSTRY/INDUSTRIAL**	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
120	3X	HEAVY INDUSTRY/INDUSTRIAL**	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
120	3X	HEAVY INDUSTRY/INDUSTRIAL	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
710	6X	GENERAL OFFICE BLDG	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
860	51	WHOLESALE TRADE	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
870	5X	CLOTHING / DRYGOODS / HOUSEWARES	TGSF	30	41	61	119	150	Low	0.051	0.051	$21.12	$311.22	$3.91	$43.17	$293.09
820	6A	LAUNDRY	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
900	62	OTHER SERVICES	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
110	66	CONSTRUCTION TRADE	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96
440	68	OTHER EDUCATIONAL/CULTURAL	TGSF	50	68	102	199	150	Low	0.085	0.085	$35.20	$518.71	$6.52	$71.95	$488.48
450	7X	OTHER ENTERTAINMENT	TGSF	160	219	328	636	150	Low	0.274	0.274	$112.64	$1,659.86	$20.87	$230.23	$1,563.13
820	Varies	SHOPPING CENTER	TGSF	100	137	205	398	150	Low	0.171	0.171	$70.40	$1,037.41	$13.04	$143.89	$976.96

ABBREVIATIONS

TGSF - THOUSAND GROSS SQUARE FEET
TSFGLA - THOUSAND SQUARE FEET GROSS LEASABLE AREA
DU - DWELLING UNIT
TGALEF - THOUSAND GALLONS ESTIMATED FLOW
VFP - VEHICLE FUELING POSITIONS

NOTES

* Calculated as average flow X 8.345 X strength
** Process flow is in addition to other flow
*** Minimal food preparation - food is assembled from prepackaged food products and cooking, other than warming, is not required
**** Includes coffee houses and juice bars where appropriate

May 29, 2018, Meeting - Item 5

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Action: Eugene-Springfield 2019 One-Year Action Plan for Affordable Housing and Community Development

Meeting Date: May 29, 2018
Department: Planning and Development
www.eugene-or.gov

Agenda Item Number: 6
Staff Contact: Stephanie Jennings
Contact Telephone Number: 541-682-5529

ISSUE STATEMENT

The City Council is asked to approve the Eugene-Springfield 2019 One-Year Action Plan that allocates funds received through two Federal programs administered by the U.S. Department of Housing and Urban Development for fiscal year 2019. Through the Community Development Block Grant program, Eugene may allocate new entitlement funds, program income, and unused money from previous years. Through the HOME Investment Partnerships Program, the Eugene-Springfield Consortium may allocate new entitlement funds, program income, and unused money from previous years. The proposed allocation will advance affordable housing opportunities, support provision of human services, and expand economic opportunities in support of strategies identified in the Eugene-Springfield 2015 Consolidated Plan.

BACKGROUND

Each spring, City Council must approve a One-Year Action Plan in order to receive federal HOME and CDBG funds for the next fiscal year. The Action Plan is typically due to HUD by May 15 each year, however the due date was modified given delays in the federal appropriations process. The proposed uses of funding must align with the local community needs and strategic plan described in the Eugene-Springfield 2015 Consolidated Plan.

The Eugene-Springfield 2015 Consolidated Plan was developed through a year-long process that includes significant data analysis, community consultation, and multiple work sessions with council. Eugene City Council adopted the Consolidated Plan that included priority needs and strategies for use of CDBG and HOME funds on April 15, 2015.

Priority needs included in the Consolidated Plan identify five specific populations including low-income renters, low-income homeowners, people experiencing homelessness, populations with special needs that are not experiencing homelessness, and unemployed/underemployed persons. In addition, a priority need was identified for low-income areas and areas that meet HUD's definition of slums and blight.

The Consolidated Plan identifies specific affordable housing and community development strategies to address the Priority Needs. Affordable housing strategies include: 1) Increase the supply of affordable housing; 2) Rehabilitate existing housing stock affordable to low-income

persons; 3) Provide downpayment assistance to help low-income persons achieve homeownership; 4) Remove barriers to affordable and supportive housing. Community development strategies include: 1) Support a human services system to address the needs of homeless persons and special needs populations; 2) Promote economic development and employment opportunities through the creation of jobs and business development; and 3) Make strategic investments to improve low-income areas and other areas of slums and blight. Attachment A provides additional information regarding the priority needs and strategies identified in the 2015 Consolidated Plan. A complete summary of the Eugene-Springfield Consolidated Plan is available at www.eugene-or.gov/hudconplan.

ONE-YEAR ACTION PLANNING PROCESS AND RECOMMENDED ALLOCATION

The development of the proposed One-Year Action Plan was guided by Eugene CDBG Advisory Committee and the HOME Consortium Governing Board. The attached draft Action Plan is unanimously supported by both bodies. The proposed allocation will advance affordable housing opportunities, support provision of human services, and expand economic opportunities in support of strategies identified in the Eugene-Springfield 2015 Consolidated Plan.

CDBG Allocation Process

Each year, City staff work with CDBG Advisory Committee to develop a recommended allocation for use of CDBG funds to Eugene City Council. A list of the CDBG Advisory Committee members is provided in Attachment C.

The CDBG Advisory Committee met three times to review programs and develop the recommended CDBG allocation reflected in the attached draft Action Plan. The CDBG Advisory Committee reviewed and approved a draft recommendation for use of CDBG funds on April 12, 2018. A public hearing was held at the CDBG Advisory Committee meeting on May 17, 2018. Testimony was provided by six individuals who spoke in favor of the proposed funding allocation for housing rehabilitation and human service capital facilities. There were no comments received through the written comment period.

The recommended allocation includes uses for new entitlement funds and program income expected to be received during FY19. The package of recommended uses will advance affordable housing opportunities, support provision of human services, expand economic opportunities, and support administration of CDBG programs. A special focus for this year is funding for housing rehabilitation and human service capital facilities. Additional detail is provided in the Action Plan summary in Attachment B.

HOME Allocation Process

In 2016, Eugene and Springfield formed the Eugene-Springfield HOME Consortium Governing Board to manage use of HOME funds for the two jurisdictions. The City is the lead entity in the Eugene-Springfield HOME Consortium and has received annual entitlement grants on behalf of the Consortium since 1992. The Governing Board reviewed and approved the draft recommendation for the use of HOME funds on February 22, 2018

The recommendation includes uses of new entitlement funds and program income. The Governing Board approved an allocation of HOME funds in support of Housing Development, operating

support for Community Housing Development Organizations, and for administration of HOME funds. Housing Development funds are offered through an open Request for Proposals process that occurs at least once a year. Additional detail is provided in the Action Plan summary in Attachment B. No comments were received during the public hearing held on May 1, 2018, or during the written comment period. The final allocation was approved on May 18, 2018.

RELATED CITY POLICIES

In addition to the Eugene-Springfield 2015 Consolidated Plan, the One-Year Action Plan is also consistent with other local plans. These plans include the Residential Land Use and Housing Element of the Metropolitan Area General Plan, Eugene City Council Adopted Growth Management Policies, the Diversity and Equity Strategic Plan, the Lane County Ten Year Plan to End Chronic Homelessness, and the Lane County Continuum of Care Plan. The proposed uses of funds also specifically support economic development and affordable housing goals set forth in the Envision Eugene Pillars.

COUNCIL OPTIONS

The City Council can approve, not approve, or modify the Eugene-Springfield 2019 One-Year Action Plan summary for use of Federal CDBG and HOME funds in FY19 provided in Attachment B.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends approval of the Eugene-Springfield 2019 One-Year Action Plan summary for use of Federal CDBG and HOME funds in FY19 provided in Attachment B.

SUGGESTED MOTION

Move to approve the Eugene-Springfield 2019 One-Year Action Plan summary for use of Federal CDBG and HOME funds in FY19 provided in Attachment B.

ATTACHMENTS

A. Eugene-Springfield 2015 Consolidated Plan Priority Needs and Strategies Table
B. Eugene-Springfield 2019 One-Year Action Plan Summary
C. Eugene CDBG Advisory Committee and Eugene-Springfield HOME Governing Board Membership

FOR MORE INFORMATION

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Staff E-Mail: stephanie.a.jennings@ci.eugene.or.us

Adopted

Eugene-Springfield Consolidated Plan – 2015

Priority Needs and Strategies Tables

A Five Year Strategic Plan

for

Housing and Community Development

Priority Needs - Table

Priority Need	Explanation
Renters - Low and very low income people need increased access to quality affordable rental housing	• A significant majority of low-income renters spend more than 30% of their income on housing costs (Eugene – 76%, Springfield – 74%) • A significant majority of low-income renters experience over-crowding, substandard housing, or a housing cost burden (Eugene – 78%, Springfield – 76%) • A large percentage of low-income renters spend more than 50% of their income on housing costs (Eugene – 51%, Springfield – 34%)
Home Owners - Low and very low income people need increased access to affordable home ownership opportunities and support to remain homeowners	• A significant majority of low-income owners experience over-crowding, substandard housing, or a housing cost burden (Eugene – 76%, Springfield – 57%) • A significant majority of low-income owners spend more than 30% of their income on housing costs (Eugene – 64%, Springfield – 56%) • A large percentage of low-income owners spend more than 50% of their income on housing costs (Eugene – 40%, Springfield – 31%)
Homeless - People need access to housing and supportive services to prevent them from becoming homeless and to leave homelessness	• A total of 11,668 homeless individuals were served in FY 2014 by agencies funded by Lane County. • The three public school districts in Eugene and Springfield report 1,616 homeless youth during 2014, and this definition includes students who are staying with friends or family. • The definition of homeless for purposes of this Plan includes people who are "doubled-up".
Non-Homeless Special Needs Populations - People with special needs including seniors, ex-offenders, people with HIV/AIDS, victims of domestic violence, people with drug and alcohol addictions, people who are evicted or foreclosed, people with physical and mental disabilities, veterans, youth and college students, and youth aging out of foster care.	• Special needs populations need additional support as it relates to affordable housing, human services, and employment opportunities.
Employment Opportunities - People who have low incomes, are unemployed or underemployed need a broader range of employment opportunities, including self-employment	• Between 2007 and 2010, Lane County lost nearly 18,000 jobs. • The loss of jobs combined with the subsequent recession, have widened the gap between employed wages and housing costs.
Low-Income Areas & Areas of Slums and Blight – Geographic areas defined as areas of slums and blight or as low-income areas need additional support for rehabilitation and public facility improvements	• There are several areas in this community that are or could meet the HUD requirement for an areas of slums and blight which would allow different uses of CDBG funds. These areas could benefit from increased investments in the area. • There are several areas of this community that are characterized by 51% or more low- to moderate-income residents, which can benefit from increased investments in this area.

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Strategies to Address Priority Needs – Table

2015 Eugene/Springfield Consolidated Plan

Strategy	Priority Needs Addressed	Possible Examples	Measurements	Eugene/ Springfield HOME Consortium	Eugene CDBG	Springfield CDBG
Increase the supply of affordable housing (Consortium HOME and Community Development Block Grant)	Renters, Home Owners, Homeless, Special Needs	Land Acquisition. Development of new rental housing. Operating Support for Community Housing Development Organizations	Number of rental units constructed, reconstructed, acquired or preserved	600	50	
			Number of CHDO's Assisted	4		
			Housing for homeless added	20		
			Number of sites acquired		2	1
			Homeowner housing added		10	5
Rehabilitate existing housing stock affordable to low-income persons (Community Development Block Grant)	Renters, Homeless, Special Needs, Low-Income Areas, Home Owners	Continue and expand publicly supported rehabilitation and accessibility improvements.	Number of rental units rehabilitated		350	5
			Number of home owner units rehabilitated		150	200
Provide down payment assistance for home ownership (Community Development Block Grant)	Home Owners	Assist low-income residents with the first time purchase of a home.	Households assisted with direct assistance to home buyers		10	50
Remove barriers to affordable and supportive housing (Community Development Block Grant)	Renters, Home Owners, Homeless, Low Income Area Non Homeless Special Needs	Support programs that assure housing opportunities are provided without discrimination. Support Housing Policy Board. Update Fair Housing Plan.	Maintain Housing Policy board		Yes	Yes
			Number of fair housing events		20	5
			Maintain fair housing services		Yes	Yes
			Update Fair Housing Plan		Yes	Yes

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Strategy	Priority Needs Addressed	Possible Examples	Measurements	Eugene/ Springfield HOME Consortium	Eugene CDBG	Springfield CDBG
Support a human services delivery system to address the needs of homeless persons and special needs populations (Community Development Block Grant)	Homeless, Special Needs	Fund capital improvements to facilities owned by non-profits. Fund non-profit services through the Human Services Commission.	Persons assisted with public facility activities		25,000	5,000
			Persons assisted with public service activities		110,000	65,000
			Number of public facilities improved		15	4
			Number of transitional or emergency beds added		20	5
Promote economic development and employment opportunities through the creation of jobs and business development (Community Development Block Grant)	Employment Opportunities	Provide below market financing to local businesses creating or retaining jobs. Provide micro-enterprise training and development opportunities.	Jobs created or retained		200	5
			Businesses assisted		50	1
			Micro business trainees		300	55
Make strategic investments to improve low income neighborhoods and other areas of slums and blight (Community Development Block Grant)	Renters, Owners, Homeless, Special Needs, Low Income Areas and Slums & Blight, Employment Opportunities	Provide financing for activities which eliminate slums and blight, including acquisition, clearance, rehab and historic preservation and economic development activities.	Businesses assisted with façade treatment or building rehab			2
			Number of projects completed		2	2
			Persons assisted with public facility activity		5,000	6,000

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Eugene

SPRINGFIELD
OREGON

Draft

Eugene-Springfield Action Plan – 2018

One Year Action Plan

for

Housing and Community Development

Eugene-Springfield One Year Action Plan - Fiscal Year 2019

The Eugene-Springfield 2019 One-Year Action Plan describes specific housing and community development actions and activities for the program year beginning July 1, 2018 and ending June 30, 2019 (City Fiscal Year 2019). This is the fourth of five annual action plans that supplement the Eugene-Springfield 2015 Consolidated Plan.

Communities that are entitled to receive funds from U.S. Department of Housing and Urban Development (HUD) must complete a Consolidated Plan every five years as well as annual Action Plans. The Consolidated Plan provides an assessment of needs of low- and moderate-income persons and strategic five-year plan for taking actions to address those needs using Community Development Block Grant (CDBG) and HOME Investment Partnerships Program (HOME) funds received by the Cities of Eugene and Springfield. The One-Year Action Plan describes specific actions to be undertaken in a particular year with federal funds. The content of the One-Year Action Plan is guided by HUD.

The Cities of Eugene and Springfield each receive an annual entitlement allocation of Community Development Block Grant (CDBG) funds directly from the U.S. Department of Housing and Urban Development (HUD). The Cities of Eugene and Springfield conduct separate allocation processes for the use of CDBG funds. The two Cities also receive HOME Investment Partnerships Program (HOME) funds from HUD through the Eugene-Springfield HOME Consortium. The City of Eugene is the lead agency in the HOME Consortium. As a result, HOME funds are allocated through a consolidated process for the Consortium as a whole.

The following summary describes the planned uses of CDBG funds received by Eugene as well as HOME funds received by the Eugene-Springfield HOME Consortium. A summary of the planned uses of Springfield CDBG funds is available from the City of Springfield.

Coordination and Collaboration

The Cities of Eugene and Springfield collaborate in multiple ways to plan for and implement affordable housing and community development activities. The Cities of Eugene and Springfield jointly prepare the five-year Consolidated Plan and coordinate preparation of the One-Year Action Plans, and Comprehensive Annual Performance and Evaluation Report. There are multiple forums for communication and collaboration between the jurisdictions and other public agencies, affordable housing developers, social service providers, and other interested parties. The Intergovernmental Housing Policy Board and the Intergovernmental Human Services Commission offer ongoing opportunities for collaboration and communication. In addition, both Eugene and Springfield staff and elected officials participate in the Lane County Poverty & Homelessness Board, which is an advisory body to Lane County Board of Commissioners.

Citizen Participation

Citizen involvement is a critical part of the process to identify specific uses for federal funds and activities to be undertaken in FY 2019. The City of Eugene works with a CDBG Advisory Committee composed of community residents to develop recommendations for use of CDBG funds. The Eugene-Springfield HOME Consortium has formed a HOME Consortium Governing Board composed of the Mayors and elected officials to direct the use of HOME funds. In addition, there are multiple evaluation committees that provide advisory guidance on specific programs.

There are multiple opportunities for the public to provide comment in writing or during public meetings in addition to public hearings. Public meetings are held at times convenient to potential and actual beneficiaries in locations that meet American with Disabilities Act accessibility standards. With 48 hours' notice prior to any public meeting, the City of Eugene can provide the following services: an interpreter and audio equipment for the hearing impaired, a reader to review printed materials with the sight impaired; and a foreign language interpreter for non-English speaking residents.

The specific outreach and citizen participation process for HOME funds received by the Eugene-Springfield HOME Consortium and CDBG funds received by Eugene are described below.

Eugene-Springfield HOME Consortium – HOME Allocation Process

The Eugene-Springfield HOME Consortium Governing Board reviewed and approved the draft recommendation for use of HOME funds on February 22, 2018. A 30–day public comment period commenced on March 31 and was completed on May 1, 2018. A public hearing was held by the HOME Consortium Governing Board on May 1, 2018. No comments were made during the public hearing and no written comments were received. The Governing Board approved the HOME allocation on May 1, 2018. A summary of the Eugene-Springfield HOME Consortium funding sources and uses is provided as Attachment B.

The proposed HOME allocation is also provided to the Intergovernmental Housing Policy Board (HPB), which is a forum for ongoing communication with affordable housing advocates and developers. An extensive interested parties list is maintained for the HPB and monthly meetings are typically attended by affordable housing providers and other interested parties. Staff presented the proposed FY 2019 HOME allocation at the HPB meeting on April 2, 2018.

Eugene – CDBG Allocation Process

The Eugene CDBG Advisory Committee reviewed and approved the draft recommendation for use of CDBG funds on April 12, 2018. A 30 – day public comment period commenced on April 17 and was completed on May 17, 2018. A public hearing was held by the Eugene CDBG Advisory Committee on May 17, 2018. Six comments were made during the public hearing in support of the proposed funding for housing rehabilitation and human service capital facilities land and no written comments were received. The Advisory committee made a final recommendation on May 17, 2018. A summary of the Eugene CDBG funding sources and uses is provided as Attachment C.

Goals and Strategies

The adopted Eugene-Springfield 2015 Consolidated Plan emphasizes goals and strategies to meet the priority needs of low-income renters, low-income homeowners, people experiencing homelessness, and non-homeless special needs populations. Additional needs include increased employment opportunities for low income persons as well as low-income neighborhoods and areas that meet HUD's definition of slums and blight. The priority strategies described below are intended to address one or more priority needs. Attachment A includes the adopted table of strategies to address the priority needs along with specific metrics to track progress over the five year period.

The following narrative describes the allocation of Consortium HOME funds and Eugene CDBG funds for FY 2019 as it relates to each strategy identified in the Eugene-Springfield 2015 Consolidated Plan. Attachment B provides a table of sources and uses for HOME funds and Attachment B provides a table of sources and uses for CDBG funds.

Affordable Housing

Affordable housing goals are intended to address HUD program objectives to provide decent, safe, and affordable housing and address critical housing needs of low-income people in our community. A total of four affordable housing goals are included in the adopted Eugene-Springfield 2015 Consolidated Plan. In FY 2019, HOME Consortium funds and Eugene CDBG funds are proposed to be allocated to three of the four housing goals. These goals and the strategies as well as the proposed funding for FY 2019 are described below.

Increase the supply of affordable housing - Both HOME and CDBG will support an increase the supply of affordable housing with an emphasis on priority needs identified in the Consolidated Plan.

- **Housing Development** –$1,481,695 in HOME funds will support Housing Development activities to be made available through the Consortium's Housing RFP processes. Proposals that address priority needs identified in the Consolidated Plan will be prioritized for funding.
- **CHDO Operating Support** - $69,953 in HOME funds will be provided for operating support to Community Housing Development Organizations (CHDOs) serving both cities.

Rehabilitate existing housing stock affordable to low-income persons - In addition to adding units, both Eugene will continue efforts to preserve existing rental and ownership housing for low-income persons using CDBG funds. Eugene will use $562,193 in CDBG funds to support rehabilitation of affordable rental units, emergency home repairs and accessibility improvements for low-income homeowners, and project delivery costs.

Remove barriers to affordable and supportive housing – Eugene seeks opportunities to affirmatively further fair housing and also raise awareness of the housing needs of low- and moderate-income persons so these needs may be considered in the development of related policies and regulations.

- **Fair Housing Activities** - Eugene plans to continue offering fair housing services to their residents in FY 2019. Services that will be provided will include operating a 24-hour Fair Housing Hotline, outreach and education, and enforcement of fair housing laws.

- **Intergovernmental Housing Policy Board** - Eugene will continue to staff and hold monthly meetings of the Intergovernmental Housing Policy Board. This body creates an important forum for identifying and discussing policies and programs impacting the availability and affordability of housing for low-income persons. Eugene and members of the Housing Policy Board will continue to utilize this forum to consider the needs of low-income persons and advise on the impacts of policy decisions on the availability and affordability of housing.

- **Affirmative Marketing** - Eugene staff will continue to work with area agencies to implement affirmatively marketing plans with a particular emphasis on reaching Latino households. Eugene will expand outreach efforts to the Latino community for direct service programs including the Homebuyer Assistance Program and the Emergency Home Repair Program.

Community Development

Community development goals are intended to satisfy HUD program objectives by providing human services; creating jobs; improving access to public facilities; and furthering neighborhood revitalization, planning, and community-building activities. A total of three community development goals were included in the adopted Eugene-Springfield 2015 Consolidated Plan. These goals and the strategies are implemented with CDBG funds only. In FY 2019, Eugene CDBG funds are proposed to be allocated to two community development goals. These goals and the strategies as well as the proposed funding for FY 2019 are described below.

Support a human services delivery system to address the needs of homeless persons and special needs populations - The City of Eugene collaborates with Lane County to fund human service providers. This collaborative funding model uses available federal, state, and local funds to efficiently support local agencies. The Human Services Commission is the intergovernmental board that guides the use of funds and oversees the activities of agencies receiving funds.

- **Eugene Human Service Operations -** Eugene will use $350,000 in CDBG funds to the HSC to support public services for low- and very low-income persons. A significant proportion of persons served by these agencies are homeless or at-risk of homelessness. Agencies to be funded include Food for Lane County, The Relief Nursery, Catholic Community Services, St. Vincent de Paul, and Womenspace.

- **Eugene Human Service Capital Facilities** – Eugene will use $210,000 for capital projects at critical human service facilities. These funds will be combined with previously allocated CDBG funds to support four projects selected through a Request for Proposals (RFP) process. This RFP targeted permanent structures where services are provided to primarily low-income, special needs populations, or persons experiencing homelessness. Projects selected through the RFP include a day access/food box distribution center, short-term transitional housing for homeless persons recovering medical issues, an early childhood facility, and transitional housing for

homeless ex-offender youth. Examples of eligible facilities include day access centers, emergency shelter, or short-term transitional housing. Funds may also be used for project delivery costs associated with specific projects. Project must meet the CDBG definition of public facilities and meet a CDBG National Objective. It is anticipated all funds will be expended on the selected projects. If any funds remain they will be offered through the next RFP process.

Promote economic development and employment opportunities through the creation of jobs and business development – Eugene will use CDBG funds to undertake economic development activities resulting in job creation for low- and moderate income households.

- **Eugene Business Development Fund** - Eugene will continue to operate its Business Development Fund to provide loans to local businesses resulting in job creation or retention. An estimated $1,100,000 in CDBG funds will be used for loans and project delivery costs.

Attachment A.
Eugene – Springfield 2015 Consolidated Plan
Strategies to Address Priority Needs

Strategy	Priority Needs Addressed	Possible Examples	Measurements	Eugene/ Springfield HOME Consortium	Eugene CDBG	Springfield CDBG
Increase the supply of affordable housing (Consortium HOME and Community Development Block Grant)	Renters, Home Owners, Homeless, Special Needs	Land Acquisition. Development of new rental housing. Operating Support for Community Housing Development Organizations	Number of rental units constructed, reconstructed, acquired or preserved	600	50	
			Number of CHDO's Assisted	4		
			Housing for homeless added	20		
			Number of sites acquired		2	1
			Homeowner housing added		10	5
Rehabilitate existing housing stock affordable to low-income persons (Community Development Block Grant)	Renters, Homeless, Special Needs, Low-Income Areas, Home Owners	Continue and expand publicly supported rehabilitation and accessibility improvements.	Number of rental units rehabilitated		350	5
			Number of home owner units rehabilitated		150	200
Provide down payment assistance for home ownership (Community Development Block Grant)	Home Owners	Assist low-income residents with the first time purchase of a home.	Households assisted with direct assistance to home buyers		10	50
Remove barriers to affordable and supportive housing (Community Development Block Grant)	Renters, Home Owners, Homeless, Low Income Area Non Homeless Special Needs	Support programs that assure housing opportunities are provided without discrimination. Support Housing Policy Board. Update Fair Housing Plan.	Maintain Housing Policy board		Yes	Yes
			Number of fair housing events		20	5
			Maintain fair housing services		Yes	Yes
			Update Fair Housing Plan		Yes	Yes

Strategy	Priority Needs Addressed	Possible Examples	Measurements	Eugene/ Springfield HOME Consortium	Eugene CDBG	Springfield CDBG
Support a human services delivery system to address the needs of homeless persons and special needs populations (Community Development Block Grant)	Homeless, Special Needs	Fund capital improvements to facilities owned by non-profits. Fund non-profit services through the Human Services Commission.	Persons assisted with public facility activities		25,000	5,000
			Persons assisted with public service activities		110,000	65,000
			Number of public facilities improved		15	4
			Number of transitional or emergency beds added		20	5
Promote economic development and employment opportunities through the creation of jobs and business development (Community Development Block Grant)	Employment Opportunities	Provide below market financing to local businesses creating or retaining jobs. Provide micro-enterprise training and development opportunities.	Jobs created or retained		200	5
			Businesses assisted		50	1
			Micro business trainees		300	55
Make strategic investments to improve low income neighborhoods and other areas of slums and blight (Community Development Block Grant)	Renters, Owners, Homeless, Special Needs, Low Income Areas and Slums & Blight, Employment Opportunities	Provide financing for activities which eliminate slums and blight, including acquisition, clearance, rehab and historic preservation and economic development activities.	Businesses assisted with façade treatment or building rehab			2
			Number of projects completed		2	2
			Persons assisted with public facility activity		5,000	6,000

Attachment B.
Eugene – Springfield HOME Consortium
FY 2019 HOME Funding Allocation Summary

Sources of Funding

FY 2019 HOME Consortium Entitlement Grant	**$ 1,399,053**
Program Income	
Program Income Received in FY 2018 (Estimated)	**$ 292,500**
Program Income Expected in FY 2019 (Estimated)	**$ 300,000**
Total Sources	***$ 1,991,553***

Uses of Funding

Housing Development	**$ 1,481,695**
CHDO Operating Support	**$ 69,953**
Administration	**$ 169,905**
(10% New HOME Funds + 10% Program Income received in FY 2018)	
Carry Forward to FY 2019 (Program Income Expected in FY 2019)	**$ 270,000**
Total Uses	***$ 1,991,553***

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Attachment C.
Eugene Community Development Block Grant
FY 2019 Funding Allocation Summary

Sources of Funding

FY 2019 CDBG Entitlement Grant	**$1,402,193**
Program Income	
FY 2019 Business Development Fund (Estimated)	**$1,100,000**
FY 2019 Housing Rehabilitation Fund (Estimated	**$ 250,000**
Total Sources	***$2,752,193***

Uses of Funding

Increase the Supply of Affordable Housing	
Rehabilitate Existing Housing	**$ 562,193**
Support the Human Services Delivery System	
Human Services Operations	**$ 350,000**
Human Service Capital Facilities	**$ 210,000**
Economic Development	
Business Development Loan Fund and Project Delivery	**$1,100,000**
Administration	**$ 530,000**
Total Uses	***$2,752,193***

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Eugene

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Attachment C

Eugene CDBG Advisory Committee and Eugene-Springfield HOME Consortium Governing Board Membership

Eugene CDBG Advisory Committee

John Barofsky
Aaron Box
Ibrahim Coulibaly
Aloura DiGiallonardo
Philip Farrington
Chris Ramey
Brett Rowlett
Aimee Walsh
Jennifer Webster

Eugene-Springfield HOME Consortium Governing Board

Mayor Lucy Vinis, Eugene
Councilor Chris Pryor, Eugene
Mayor Christine Lundberg, Springfield
Councilor Sean VanGordon, Springfield

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Action: An Ordinance Concerning the Prohibition of Unlicensed Dogs within the Downtown Core and Amending Section 4.427 of the Eugene Code, 1971.

Meeting Date: May 29, 2018
Department: Planning and Development
www.eugene-or.gov

Agenda Item Number: 7
Staff Contact: Denny Braud
Contact Telephone Number: 541-682-8817

ISSUE STATEMENT
The City Council is scheduled to take action on an ordinance concerning the prohibition of unlicensed dogs within the downtown core. The goal of the ordinance is to provide a safe downtown environment by requiring that all dogs have a valid dog license certifying the dog has been vaccinated for rabies.

BACKGROUND
Eugene's downtown serves as a cultural, economic and civic center for the community. The city, public and private partners, and the community have all invested considerable time and resources into Eugene's downtown revitalization, which has resulted in significant improvements that have brought increased activity to downtown.

While this is certainly one of the desired effects of the community's collective efforts to invigorate downtown, there continue to be significant concerns about downtown safety and unwelcoming behaviors that persist in the area. A survey conducted in the fall of 2017 about downtown public spaces revealed improvements, but continuing safety concerns. In addition, the City Manager and staff have met with a number of stakeholders over the last months, hearing continuing concerns about overall safety.

Last March, council adopted an ordinance establishing a temporary dog restriction on public property in the Downtown core. It went into effect on April 10 and sunset on November 1 of 2017, and did not apply to service animals or dogs whose owners lived or worked Downtown. The purpose of the pilot was to create a safe and welcoming downtown by limiting large congregations of dogs in areas where there are high numbers of people living, working, visiting and needing the sidewalks. It was similar to a restriction that was put in place, in the late 1990s, near the University of Oregon to deal with large concentrations of dogs in a similarly high pedestrian traffic area. Signs were placed around downtown and other outreach was done to help educate the public and downtown community about the ordinance. Eugen Police Department officers worked to educate first and then move to enforcement. EPD had 69 dog contacts and issued 17 citations, all after warnings were initially given. They found a 26 percent reduction in animal related complaints downtown and anecdotally heard that many people, especially those that lived downtown felt safer with the dog restriction in place.

Because downtown continues to be a unique gathering place for thousands of community members each day, and because there have been ongoing concerns expressed about pedestrian and pet safety within the downtown core, council is being asked to consider what was learned in the 2017 dog restriction ordinance and reconsider the creation of new code provisions that address safety downtown. The ordinance, attached as Attachment A, would prohibit dogs in the downtown Eugene core unless the dog owner holds a valid dog license that certifies the dog has been vaccinated for rabies and the license is attached to a collar or harness on the dog for which it is issued. Under the proposed ordinance any valid dog license would qualify and thus visitors to Eugene with a valid license that certifies the dog has been vaccinated, will be welcome downtown. This proposal is less restrictive than the 2017 pilot ordinance, but still addresses the major concern regarding unlicensed dogs in the highly populated downtown core area.

Eugene already has a dog licensing requirement for all dogs. A person can license their dog online, by mail or in person at numerous locations in town, including many veterinary clinics. A current rabies vaccination is required and a discount is provided with proof of spay/neuter. Pro-Bone-O, a non-profit organization, who provides veterinary services to pets of people whom are unhoused offers free vaccinations and spay/neuter services at their clinic, housed at the Eugene Mission, twice a month (only once a month in November and December). This provides an avenue for people who are unhoused to receive the necessary vaccinations and spay/neuter services to receive a dog license.

On April 11, City Council discussed the proposed ordinance and directed the City Manager to schedule a public hearing. The motion included direction to attach a map of the unlicensed dog prohibition area to the ordinance. This map illustrates that the Food for Lane County Dining Room location is exempt from the prohibition of unlicensed dogs to ensure that anyone that needs their services will be able to access them. That map is attached as Attachment B.

The City Council held a public hearing on May 14 to consider the ordinance. The webcast of the public hearing is available here (beginning at 54:00). A total of four people testified, three in support of the ordinance and one speaking on a different dog related concern.

RELATED CITY POLICIES

City Council Goals

Safe Community - A community where all people are safe, valued and welcome.

• Greater sense of safety (especially downtown)

Eugene Downtown Plan

Safe Civic Center - The City will provide for the safety and security of downtown residents and visitors.

- Support public safety activities that increase visibility, access, actual and perceived safety for individuals and property downtown.

Regional Prosperity Economic Development Plan

Strategy 5: Identify as a Place to Thrive, Priority Next Step - Urban Vitality

As we foster a creative economy, dynamic urban centers are an important asset. Eugene, Springfield and many of the smaller communities in the region, recognize the importance of supporting and enhancing vitality in their city centers. Building downtowns as places to live, work and play will support the retention and expansion of the existing business community and be a significant asset to attract new investment. The cities of Eugene and Springfield will continue to enhance their efforts to promote downtown vitality through development and redevelopment.

COUNCIL OPTIONS

The City Council may consider the following options:

1. Approve the ordinance.
2. Approve the ordinance with specific modifications as determined by the City Council.
3. Deny the ordinance.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends approval of the ordinance as provided in Attachments A and B.

SUGGESTED MOTION

Move to adopt Council Bill 5187, an Ordinance Concerning the prohibition of unlicensed dogs within the downtown core.

ATTACHMENTS

A. Ordinance Concerning the Prohibition of Unlicensed Dogs in the Downtown Core
B. Exhibit A to the ordinance (corresponding map)

FOR MORE INFORMATION

Staff Contact: Denny Braud
Telephone: 541-682-8817
Staff E-Mail: denny.braud@ci.eugene.or.us

ORDINANCE NO. _____

AN ORDINANCE CONCERNING THE PROHIBITION OF UNLICENSED DOGS WITHIN THE DOWNTOWN CORE AND AMENDING SECTION 4.427 OF THE EUGENE CODE, 1971.

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. Subsection (3) of Section 4.427 of the Eugene Code, 1971, is added to provide as follows:

4.427 Dogs - Certain Areas Prohibited.

(1) Except as provided in subsection (2) of this section, no dog owner shall permit a dog to be on Alder Street, including the sidewalks thereof, between and including the southern sidewalk of East 12th Avenue and the northern sidewalk of East 14th Avenue, nor on East 13th Avenue, including the sidewalks thereof, between and including the eastern sidewalk of Pearl Street and the eastern sidewalk of Kincaid Street.

(2) The prohibition of subsection (1) of this section does not apply to a dog owner who maintains a lawful residence within the restricted area, to a dog assisting law enforcement personnel, to a dog assisting an individual with a disability, or to a dog inside a motorized vehicle.

(3) Unless the dog owner holds a valid dog license that certifies the dog has been vaccinated for rabies and the license is attached to a collar or harness on the dog for which it is issued, no dog owner shall permit a dog to be within the downtown core as that area is defined in section 4.871 of this code, except for the publicly owned property and rights-of-way abutting the Dining Room located at 270 W 8th Avenue.

Section 2. A map generally depicting the geographic boundary described in EC 4.427(3) is attached hereto as Exhibit A.

Section 3. Pursuant to the provisions of Section 32(2) of the Eugene Charter of 2002, with the affirmative vote of two-thirds of the members of the City Council, this Ordinance shall become effective immediately upon adoption by the Council and approval by the Mayor, or passage over the Mayor's veto. An immediate effective date is necessary to have this licensure requirement in place prior to the beginning of the summer season.

Section 4. The City Recorder, at the request of, or with the consent of the City Attorney, is authorized to administratively correct any reference errors contained herein, or in other provisions of the Eugene Code, 1971, to the provisions added, amended or repealed herein.

Passed by the City Council this

___ day of _____, 2018

_____
City Recorder

Approved by the Mayor this

____ day of _____, 2018

_____
Mayor

EC 4.427(3) Downtown Core Dog Licensing Boundary

ATTACHMENT B

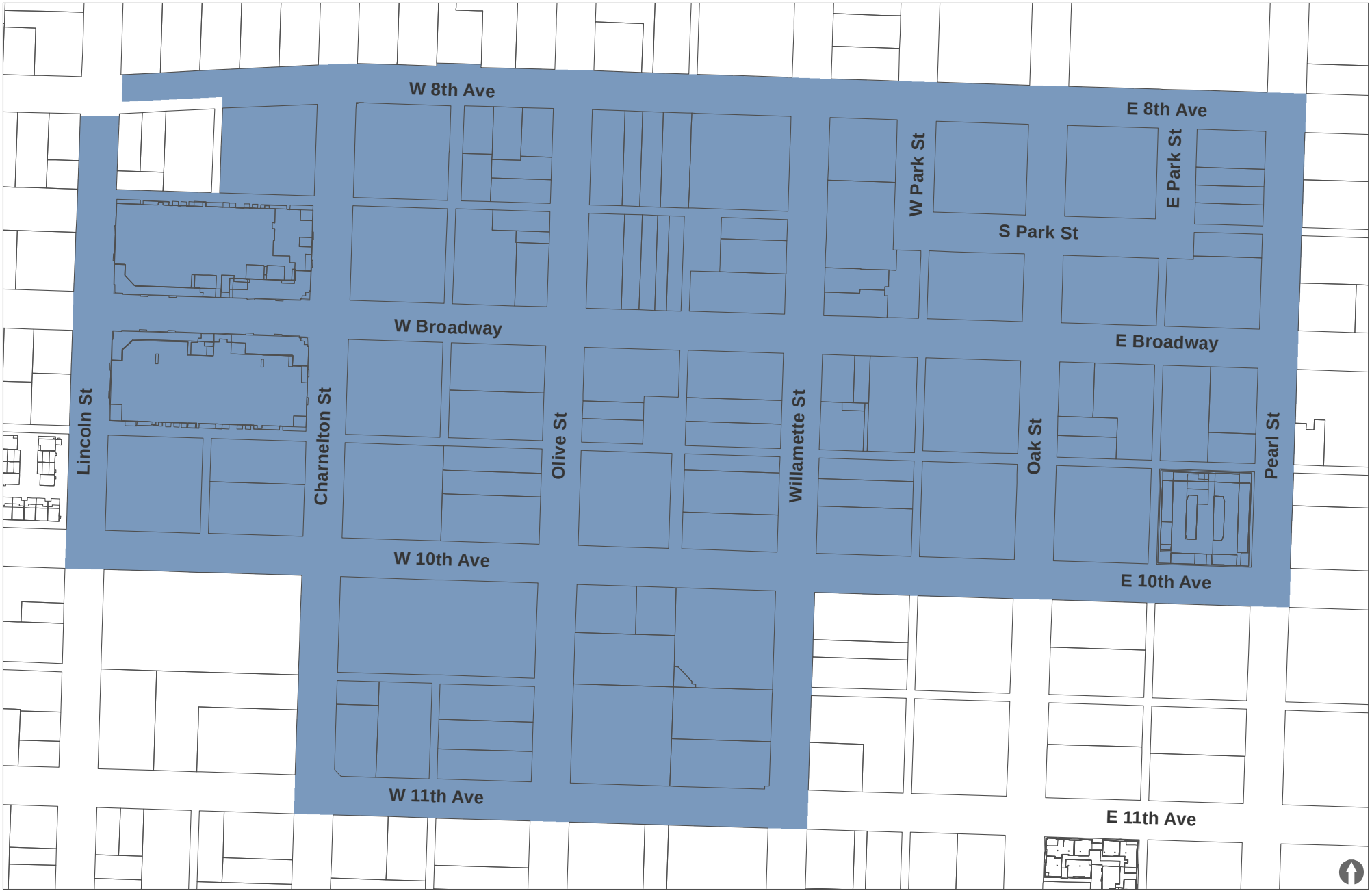

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Exhibit A to Ordinance