



Eugene City Council

101 W 10th Ave., Suite 203

Eugene, OR 97401

541-682-5010 • 541-682-5414 Fax

www.eugene-or.gov

AMENDED AGENDA EUGENE CITY COUNCIL

July 21, 2021

12:00 p.m. CITY COUNCIL WORK SESSION

As the state and community recover from the COVID-19 pandemic, most City Council meetings will continue to be held remotely using virtual meeting technology. Information about online or other options for access and participation will be available at <https://www.eugene-or.gov/3360/Webcasts-and-Meeting-Materials>

**Meeting of July 21, 2021;
Her Honor Mayor Lucy Vinis Presiding**

Councilors

Jennifer Yeh, President
Mike Clark
Randy Groves
Emily Semple

Claire Syrett, Vice President
Greg Evans
Matt Keating
Alan Zelenka

Note: This agenda was amended to reflect the addition of motions under Item 1.

12:00 p.m. CITY COUNCIL WORK SESSION

- 1. WORK SESSION: Unhoused Response Update**
- 2. WORK SESSION: Sustainability Commission Work Plan**

For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010
or visit us online at www.eugene-or.gov.

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Unhoused Response Update

Meeting Date: July 21, 2021

Department: All

www.eugene-or.gov

Agenda Item Number: 1

Staff Contact: Kristie Hammitt, CMO and Matt Rodrigues, PW

Contact Telephone Number: 541-682-6877

ISSUE STATEMENT

The purpose of this work session is to provide Council with a progress update for the unhoused response plan provided on April 12, 2021, and an update on the work shared on May 19, 2021 and June 23, 2021. Staff will share an update on temporary urban camps and vehicle camping response, as well as actions related to developing site plans and programming for the establishment of “Safe Parking” and “Safe Tent” sites to address the growing number of unhoused community members and related community-wide impacts. Staff will propose locations for Safe Parking and Tent sites and request Council action to establish these sites. Staff will also be bringing a request on behalf of St. Vincent de Paul to expand an existing site used for medical respite at the Eugene Service Center. This expansion necessitates Council approval as a rest stop.

BACKGROUND

Lane County has seen an increase in the number of people experiencing homelessness over several years. The Lane County Homeless By Name List (HBNL) shows an unduplicated 9,107 people accessed homelessness services in 2020, with an average of 2,586 people living in Eugene accessing these services per month. During the month of June 2021, a total of 2,506 [unduplicated homeless individuals](#) living in Eugene accessed services (Attachment A). Impacts are evidenced not only in the challenge to provide an adequate number of shelter beds and services to support unhoused individuals, but also the City’s ability to mitigate impacts on neighborhoods, businesses, parks, and other public spaces as detailed through requests for service (Attachments B and C).

On April 12, staff provided Council with an unhoused response action plan. The plan included establishment of a Unified Command structure to provide the following:

- Improve coordination and management of temporary urban camps located in Washington Jefferson Park and at 13th Avenue as well as vehicle camping
- Identify land for the temporary establishment of 200 “Safe Parking” and 300 “Safe Tent” sites in response to the need for temporary, short-term, places for people to shelter
- Expand outreach to unhoused people
- Develop programs and partnerships to support sites
- Reduce impacts to neighborhoods and businesses
- Improve and expand communications internally and externally

July 21, 2021 Work Session – Item 1

At the April 12 Work Session, Council took action to direct the City Manager to schedule a public hearing regarding the proposed ordinance to establish temporary “Safe Parking” and “Safe Tent” sites. The public hearing was held on April 26 and following the public hearing Council approved the ordinance (Attachment D).

At the April 12 Work Session, Council also passed a motion for staff to return with a proposed plan for administrative actions intended to address vehicle camping through parking restrictions in commercial/industrial areas. This work session was held on April 26 and a public hearing on the proposed ordinance changes was held on June 14. Councilors approved the ordinance on June 21, 2021.

At the May 19 Work Session, staff presented the latest updates in three areas: land review and assessment, site modeling and programming, and coordination and engagement with partners and community stakeholders and businesses.

At the June 23 Work Session, staff presented site specific information on three potential safe sleep site locations: a property near the intersection of Bethel Drive and Roosevelt Boulevard (owned by Square One Villages), a Lane Transit District (LTD) property at 2nd and Garfield, and City-owned property at Chase Commons Park.

The following is a summary of progress to date.

Temporary Urban Camps

The City continues to apply the enforcement criteria developed during the pandemic, with the goal of allowing people to shelter in place. These criteria are currently anticipated to remain in place until safe sleep sites can be created.

People continue to stay at the two large temporary camps at Washington Jefferson Park and at 13th Avenue. Staff remain committed to finding opportunities to improve the sites, both for the housed and unhoused. A hiring process for four new park hosts is nearly complete. These additional positions, working in tandem with a security officers from a private security firm, will help monitor the sites 24-hours a day, seven days a week. Eugene Police Department’s guardian trailers are deployed at both sites and the Eugene Police mobile command bus is deployed as available to the 13th Avenue site. A water spigot was installed at each site last month and continues to be used.

Staff will provide weekly updates to people impacted by the urban camping, whether in West Eugene or near Washington Jefferson Park or 13th Avenue. The updates will provide information about future plans for the temporary camps and updates on the safe sleep sites.

Vehicle Camping

For the past several weeks, City staff have reached out to dozens of businesses in West Eugene to implement new parking regulations on certain streets. This effort is related to Council’s approval of code amendments for on-street parking regulations, which take effect July 24 and are intended to improve access for commercial vehicles that serve the area.

The first streets to receive new parking regulations include Owen Loop South, Cap Court, West Seventh Avenue and Westec Drive. Other streets in West Eugene are scheduled to get new parking regulations, which, so far, allow street parking for commercially marked vehicles.

As part of the business outreach, staff have contacted businesses to ascertain how they use the streets and driveways. Businesses have been appreciative of the City's effort and are glad that the changes are taking place. Some businesses have shared that they want employees and customers to continue to have the ability to park on streets, which is not allowed at curbs designated for Commercial Marked Vehicles Only. The City's Parking Manager is exploring creating an administrative order to allow an on-street commuter permit that could be used by employees for street parking.

Land Review & Siting

The Land for Shelter Team has used a broad set of criteria to compile a list of potential shelter sites for tent and vehicle camping. Following a review of more than 300 locations, and further vetting of more than a dozen potential sites, staff are recommending the following locations be approved as potential Safe Sleep sites. It is anticipated that each site would have a unique layout due to different lot sizes and on-site infrastructure. Additional outreach will occur if these sites are approved by Council.

- **Chase Commons Park:** This City owned property is approximately four acres in size. After initial neighborhood and business outreach, staff have drafted a site plan that will accommodate up to 20 Conestoga huts. Outreach has been conducted with the Harlow Neighbors and nearby businesses. Staff also solicited feedback via a press release and through the city website.
- **2nd and Garfield:** This property, owned by Lane Transit District (LTD) and located at 310 Garfield Avenue, is approximately five acres and could accommodate both tents and vehicles. Staff are working with local social service providers related to operating this site. Outreach at this location included discussions with nearby property owners, renters, and real estate agents. Staff also solicited feedback via a press release and through the city website.

Staff continue to assess other properties as well, including both public and private sites. Sites will continue to be evaluated further by the Planning and Development Department and Public Works to determine suitability for siting and compatibility with public use.

Site Modeling & Programming

City staff convened a group of social service providers for a 6-week meeting series in May and June to collaborate on site design, management plans, critical services and provider capacity for the new safe sleep sites. The series concluded on June 8 and has shifted to more focused conversations with providers who have expressed an interest in either operating safe sleep sites or providing services to individuals living there. While provider capacity continues to be a challenge in our community, staff are engaging with local providers, Lane County staff, and other stakeholders on strategies to help meet this challenge for both our short-term response needs and for our long-term needs around homelessness.

Since early June, teams of city staff and social service providers have been surveying people living in Washington Jefferson Park and the 13th and Chambers encampments. Information from these surveys are further informing the development of site plans, management strategies and specific services for safe sleep sites. Additionally, the survey work is an opportunity for those individuals expressing a desire to move into newly developed safe sleep sites to provide contact information and whether they are part of a group of people that would like to remain together.

Staff have also generated two site plans to help businesses and community members understand the model and the support structures that would be in place for the new sites. The draft plans will be adjusted and customized for the specific sites that are identified. In addition to site plans, staff have drafted a site management plan that outlines procedures and strategies for site set-up, amenities, management, fire safety, and rules. This will continue to be refined and edited through internal and external collaboration processes.

Proposed site amenities include portable restrooms (including some ADA), hand washing stations, trash containers, fencing, covered warming/cooling/meeting space, potable water, solar charging stations, and platforms for tents at tent sites. Staff are also exploring how to incorporate space and/or ways for people to prepare and store food and belongings.

Similar to City rest stops, operating entities would be responsible for intake, managing the social dynamics of the sites and compliance with rules and community agreements, coordinating site infrastructure, managing relationships with and being responsive to neighbors, and coordinating with the City and other potential partners. The Shelter Programming Development Team is currently planning for the sites to have daily on-site staffing, as well as at night. Staff are also exploring potential options and partnerships for the provision of services such as case management and medical and behavioral health care supports.

The new sites are intended to provide safe, sanctioned locations for people who are unsheltered and to help people stabilize. Efforts to build stability and to increase people's connections to services will be important components of these sites. In addition to tracking utilization of the different sites, lengths of stay, and exit destinations, with supportive services staff expect to be able to measure progress site residents make in their goals toward greater self-sufficiency in categories such as income, housing, health, and community connections.

Potential Safe Sleep Site Funding

The City of Eugene will incur both one-time and ongoing costs associated with establishing and operating safe sleep and car sites. On June 28, 2021, the City Council approved \$1.175 million from the General Fund reserve for revenue shortfall as part of the FY21 June supplemental budget to support some of these initial costs, such as site lease and land acquisitions costs. Additionally, the local state delegation supported the City of Eugene's Safe Sleep Sites and Rest Stop efforts with \$3.5 million in American Rescue Plan Act (ARPA) funding for land and site infrastructure. Staff will be coordinating with Lane County on the pass-through of these funds when they are released from the state.

Staff are working to develop cost estimates associated with establishing and operating managed sites for the current fiscal year (FY22) and beyond. While the City's General Fund resources are being used on a one-time basis to provide initial funding for this work, a more fiscally sustainable option in the short- to medium-term is to fund this work from the City's American Rescue Plan Act (ARPA) allocation, as well as seeking additional grant resources via parts of the ARPA legislation that deal with homeless assistance and social services. Use of ARPA funds will be contingent on the policy direction with regard to the use of ARPA funds that will be provided by the Budget Committee and City Council this fall.

Communications, Engagement, and Response

The Public Information Team, as well as the business liaison, continue to communicate how the unhoused response strategies have been changing for the City. Since mid-April, they've distributed multiple news releases on the recent developments of the City's unhoused response, including what and why.

The team issued a joint press release with the Eugene Area Chamber of Commerce announcing the beginning of outreach efforts for the initial eight potential private property sites on June 10. The release provided information about the site selection process and invited community members to provide their feedback via an email address (unhousedservices@eugene-or.gov) on the [Safe Sleeping website](#). So far, community members have sent in more than 220 responses. Many of the responses express concern about proposed safe sleep sites; however, there is also site-specific support as well as gratitude for the work and process.

City staff also have been busy responding to complaints related vehicle camping, mainly in West Eugene, from businesses and residents. They have also been responding to public complaints and concerns about the impacts of temporary urban camping and sharing details about the City's efforts.

Rest Stop Request from St. Vincent de Paul

In addition to efforts above, St. Vincent de Paul, Peace Health, and Lane County have partnered to provide six Pallet Shelters at the Eugene Service Station on Hwy 99 for homeless adults being discharged from the hospital and in need of temporary care. St. Vincent de Paul has requested adding six additional shelters at the site. PeaceHealth is providing the operational funding; St. Vincent de Paul is providing the space, provision of toilets and garbage, and site management; and Lane County is providing the Pallet Shelters.

In order to enable the site to expand beyond six shelters, the City Manager is recommending this site as a rest stop. Per Eugene City Code 4.816(10)(c) the site must also be approved by City Council by motion and an agreement executed between the City and the entity before the site can be used.

PREVIOUS COUNCIL DIRECTION

[April 12, 2021](#): Work Session

City staff provided an overview of the current homelessness crises and the exacerbating effects of the COVID-19 pandemic and identified needs and next steps for addressing the growing number of unhoused community members and its community impacts.

[April 26, 2021](#): Work Session

Staff presented a plan to address vehicle camping in commercial/industrial and proposed code amendments for parking and storage of vehicles on streets.

[April 26, 2021](#): City Council Meeting and Public Hearing

City Council heard public testimony on the ordinance to pilot establishment of “safe parking” and “safe tent” sites that are larger than allowed by City code.

[May 19, 2021](#): Work Session

City staff provided an update on the current homelessness crises and the work to establish “safe parking” and “safe tent” sites.

[June 14, 2021](#): Public Hearing

City Council heard public testimony on the ordinance that would amend City code regarding parking and storage of vehicles on streets.

[June 21, 2021](#): City Council Meeting

City Council approved an ordinance that amended City code regarding parking and storage of vehicles on streets.

[June 23, 2021](#): Work Session

City staff provided an update on the current homelessness crises and the sites that may potentially lead to “safe parking” and “safe tent” sites.

COUNCIL OPTIONS

1. Approve sites proposed by staff.
2. Direct staff to return with additional information regarding proposed sites.
3. Take no action.

POSSIBLE MOTIONS

1. Move to approve Chase Commons Park for use as a Safe Tent site.
2. Move to approve 310 Garfield Avenue for use as both a Safe Tent and a Safe Parking site.
3. Move to approve 450 Hwy 99N as a rest stop site.

ATTACHMENTS

- A. Lane County Homeless by Name List
- B. Updated Request for Service Graph
- C. June Request for Service Map
- D. Ordinance No. 20650

FOR MORE INFORMATION

Staff Contact: Matt Rodrigues
Telephone: 541-682-6877
Staff E-Mail: MRodrigues@eugene-or.gov

Homelessness in Lane County, Oregon

[Click on a title below to view more data.](#)


[Introduction](#)
[By the Numbers](#)
[Inflow Details](#)
[Outflow Details](#)

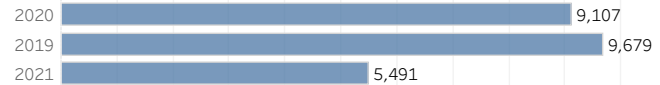
Homeless Population Data

Month/Year: June 2021 Chronically Homeless: All Youth/Adult: All Veteran Status: All Household Type: All

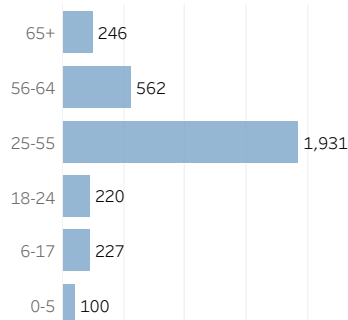
HBNL for June 2021



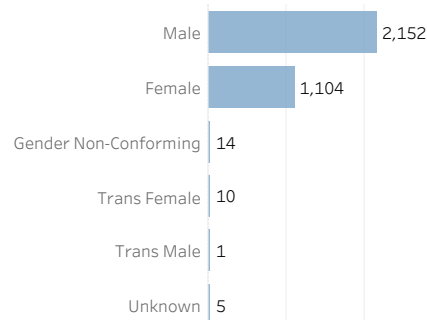
YTD



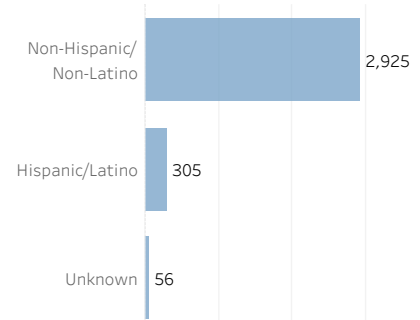
Age Groups



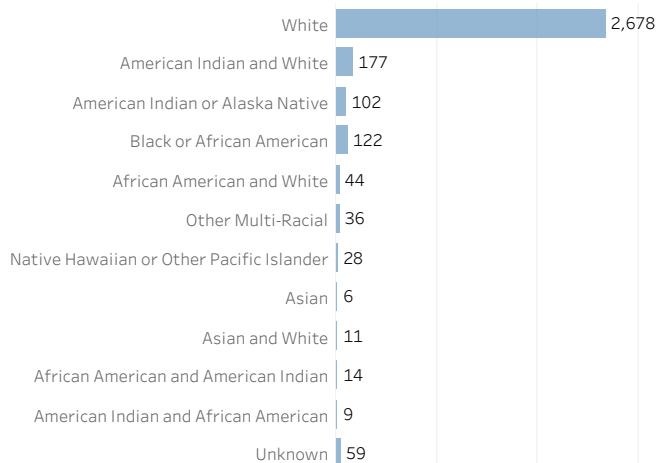
Gender



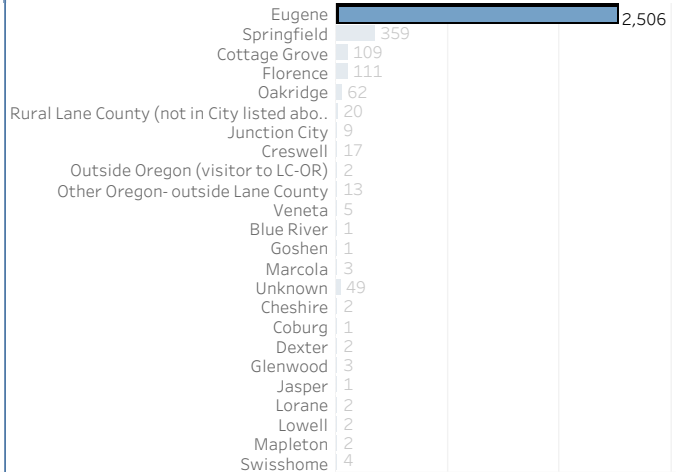
Ethnicity



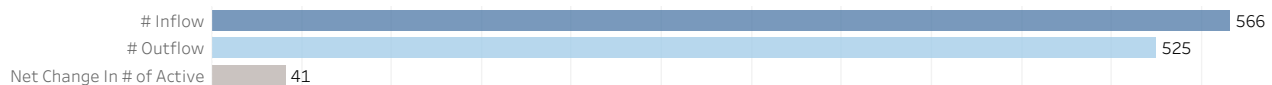
Race



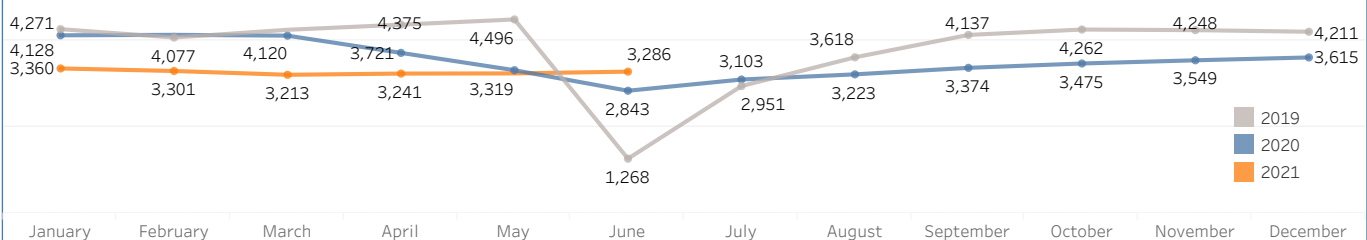
Current Residence



Inflow/Outflow



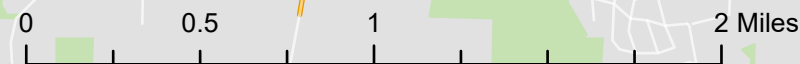
Monthly



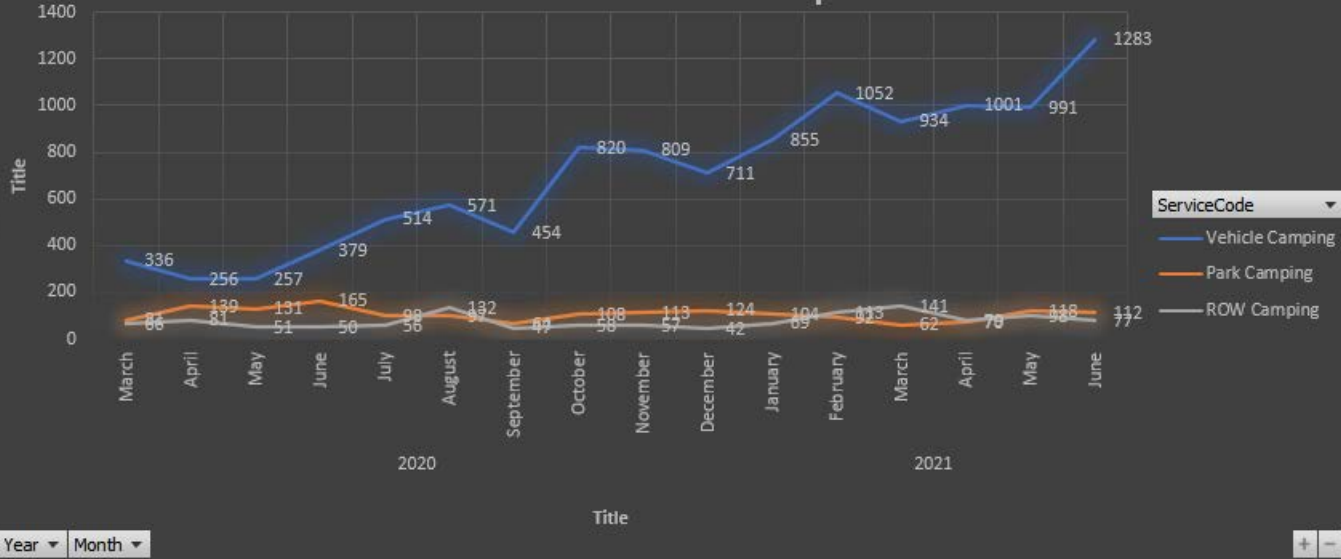
Camping Work Orders for June 2021



- Median
- State
- Righ of Way
- Vehicle
- Park



Unhoused Response Requests for Service March 2020 - June 2021





COUNCIL ORDINANCE NO. 20650

**AN ORDINANCE ALLOWING FOR THE TEMPORARY
ESTABLISHMENT OF “SAFE PARKING” AND “SAFE TENT”
SITES THAT ARE LARGER THAN ALLOWED UNDER SECTION
4.816 OF THE EUGENE CODE, 1971; DECLARING AN
EMERGENCY; PROVIDING FOR AN IMMEDIATE EFFECTIVE
DATE; AND PROVIDING A SUNSET DATE.**

ADOPTED: April 28, 2021

SIGNED: April 30, 2021

PASSED: 8:0

REJECTED:

OPPOSED:

ABSENT:

EFFECTIVE: April 30, 2021



ORDINANCE NO. 20650

AN ORDINANCE ALLOWING FOR THE TEMPORARY ESTABLISHMENT OF “SAFE PARKING” AND “SAFE TENT” SITES THAT ARE LARGER THAN ALLOWED UNDER SECTION 4.816 OF THE EUGENE CODE, 1971; DECLARING AN EMERGENCY; PROVIDING FOR AN IMMEDIATE EFFECTIVE DATE; AND PROVIDING A SUNSET DATE.

The City Council of the City of Eugene finds as follows:

A. Section 4.816 of the Eugene Code, 1971 (EC) sets forth various types of overnight sleeping arrangements that are permitted throughout the City when certain conditions are met. Some of the permitted overnight sleeping arrangements are permitted outright and others require the City Council to approve the location. Whether outright permitted or approved by the City Council, the permitted overnight sleeping authorized by EC 4.816 is capped at the number of allowed vehicles (which includes RVs, tents, and Conestoga huts) ranging from 1 to 20.

B. The City is experiencing an increase in the number of individuals living in campers, trailers, cars, and tents in locations that are not intended for that purpose. This often results in unsanitary and unsafe conditions for unhoused residents and for the surrounding community, particularly the nearby businesses and residences. Additional options are needed for these individuals to lawfully park their vehicles or set up their tents.

C. The City's car camping and rest stop programs, which limit the number of allowed vehicles/huts to six and twenty, respectively, are proven successes and are essential options for the unhoused. However, to effectively address the large number of vehicles and tents that are an immediate health and safety concern, there is a need for temporary sites that can accommodate more vehicles and tents/huts than currently allowed by EC 4.816. The need for these larger sites where people can temporarily sleep overnight in parked vehicles and erected tents, is acute and immediate.

D. Temporarily allowing for the establishment of sites that will accommodate a larger number of vehicles or tents than currently allowed by EC 4.816, should be immediately established and remain in effect until May 1, 2023.

NOW, THEREFORE,

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. The following provisions are adopted to temporarily allow the establishment of Safe Parking sites and Safe Tent sites.

Safe Parking Sites. Notwithstanding any other provision of the Eugene Code, 1971, a group of up to 60 vehicles being used for overnight sleeping may temporarily park on property authorized by motion of the City Council for that use. For purposes of this provision, the term “vehicle” includes a car, camper, or trailer. Depending on the size of the property, the City Council may authorize the co-location of multiple groups. In addition

to any conditions imposed by the City Council at the time of site approval to address site-specific issues, all Safe Parking sites authorized and established pursuant to this Ordinance shall have adequate garbage collection, toilets, handwashing stations, and potable water, with a goal of providing renewable power at all sanctioned sites.

Safe Tent Sites. Notwithstanding any other provision of the Eugene Code, 1971, a group of up to 40 tents, or approved hut-structures, being used for overnight sleeping may be temporarily erected on property authorized by motion of the City Council for that use. Depending on the size of the property, the City Council may authorize the co-location of multiple groups. In addition to any conditions imposed by the City Council at the time of site approval to address site-specific issues, all Safe Tent sites authorized and established pursuant to this Ordinance shall have adequate garbage collection, toilets, handwashing stations, and potable water, with a goal of providing renewable power at all sanctioned sites.

Section 2. When a Safe Parking site is authorized and established pursuant to this Ordinance, those vehicles unlawfully parked on City right-of-way in West Eugene shall be prioritized for occupying spaces at the Safe Parking site. When a Safe Tent site is authorized and established pursuant to this Ordinance, those tent campers at 13th and Chambers and in Washington-Jefferson Park shall be prioritized for occupying spaces at the Safe Tent site.

Section 3. The City Manager may adopt rules pursuant to EC 2.019 to regulate the Safe Parking sites and Safe Tent sites established pursuant to this Ordinance.

Section 4. This Ordinance shall sunset and be repealed on May 1, 2023, unless extended or made permanent by future Council action.

Section 5. Due to the immediate need to address the significant increase in vehicular living and unsanctioned erection of tent camps occurring throughout the community by establishing lawful sites to park vehicles or erect tents, an emergency is declared to exist that cannot be addressed by the ordinance adoption procedures in Section 28(1) of the Eugene Charter of 2002. Prior to the adoption of this Ordinance, the City Council unanimously agreed to proceed with consideration of this Ordinance with an abbreviated notice of the public hearing date.

Section 6. As this matter has been declared an emergency, pursuant to the provisions of Section 32(2) of the Eugene Charter of 2002, with the affirmative vote of two-thirds of the

members of the City Council, upon adoption by the Council and approval by the Mayor, or passage over the Mayor's veto, this Ordinance shall become effective immediately.

Section 7. The City Recorder, at the request of, or with the consent of the City Attorney, is authorized to administratively correct any reference errors contained herein, or in other provisions of the Eugene Code, 1971, to the provisions added, amended or repealed herein.

Passed by the City Council this

28th day of April, 2021


Deputy City Recorder

Approved by the Mayor this

30 day of April, 2021


Mayor

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Sustainability Commission Work Plan

Meeting Date: July 21, 2021
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Samantha Roberts
Contact Telephone Number: 541-682-5017

ISSUE STATEMENT

The Sustainability Commission will present its FY21 Annual Report including recommendations developed throughout FY21.

BACKGROUND

The Sustainability Commission works to create a healthy community now and in the future by proposing measurable solutions to pressing environmental, social and economic concerns to the City of Eugene, its partners and its people. The Commission acts as a policy advisory body to the Council and City Manager in the initiation or development of programs that will create or enhance sustainable practices within the community. The Commission advises on policy matters related to:

- Sustainable practices
- Businesses that produce sustainable products and services
- City building design and infrastructure
- Related issues that directly affect sustainability efforts considered by the City Council

The Commission is authorized a total of 13 Commissioners, including 8 appointed seats, 4 at large seats, and 1 City Councilor. There are currently 12 Commissioners and 1 City Councilor.

FY21 Annual Report Summary

The Commission convened 12 committees that looked at issues ranging from progress on the CAP2.0 to development of Eugene's urban canopy to energy use in buildings. The Commission provided City Council 9 recommendations, 3 resolutions supporting environmental justice and fossil fuel reductions, and 2 additional products: an update to the Commission's bylaws and the creation of the Commission's first ever GreenFund.

The Commission achieved additional goals in FY21 that did not result in a deliverable, but which furthered climate policy in Eugene. These include but are not limited to progress on the CAP2.0 Dashboard, a community presentation about Fossil Fuel Risk Bonds and increased relationship building with other advisory bodies and community organizations.

The Commission used regular meetings to hear from City staff and community organizations in an effort to better understand what gaps exist in local climate policy in order to make effective and timely policy recommendations to City Council.

FY21 Work Products

Open Committees

- Urban Canopy Committee (open through August 2021)

Closed Committees

- Citizen Involvement in Waste Management Committee (proposed recommendation enclosed) (June 2021)
- Food Security Committee (proposed recommendation enclosed) (June 2021)
- Education and Outreach Committee (May 2021)
- Fossil Fuel Risk Bond Committee (recommendation enclosed) (May 2021)
- Energy in Buildings Committee (recommendation enclosed) (April 2021)
- Sustainability Funding Letter Committee (recommendation enclosed) (April 2021)
- Air Quality Committee (recommendation enclosed) (February 2021)
- CAP Funding Strategy Committee (recommendation enclosed) (February 2021)
- Rules Revision Committee (bylaws updated, February 2021)
- Waste Reduction Committee (recommendation enclosed) (January 2021)

Other Work Products of the Commission

- CAP2.0 Oversight Committee, CAP2.0 Dashboard Input (April 2021)
- Education and Outreach Committee, Green Fund Packet (March 2021)
- Resolution to support 100% clean energy bill (February 2021)
- Resolution to support Sunrise Eugene Recommendations (January 2021)
- Resolution to Support Beyond Toxics and NAACP Environmental Justice Bills (January 2021)

FY21 Work Plan Summary

The Commission's FY21 Work Plan included seven overarching topic areas:

1. ***Community Outreach.*** The Commission seeks to increase outreach to the community including developing a system to distribute grant money and revise bylaws accordingly, expand involvement of marginalized communities and developing a community outreach event.
2. ***CAP2.0 Implementation Plan.*** The Commission seeks to incorporate Community Recommended Actions into the CAP2.0, seek avenues for implementation including funding strategies, outreach to neighborhoods and provide support of the CAP2.0 Dashboard.
3. ***Waste Reduction.*** The Commission wishes to research policy options that continue to further Eugene's efforts towards waste reduction in the use of single-use plastics, food waste and waste produced from large events.

4. ***Equity Lens Development.*** The Commission seeks to develop a more nuanced equity lens to integrate into the work of the Commission, and to actively seek opportunities to equitably address sustainability and climate concerns, including in presentations to the Commission.
5. ***City Budget.*** The Commission will identify ways to address sustainability through the City's budget, as well as methods to maintain current funding for sustainability projects.
6. ***Areas for Further Research.*** In an effort to better advise City Council, the Commission would like to learn more about progress made on City goals towards sustainability and climate change as well as to explore avenues for change and further research. The Commission will engage topics ranging from air quality to resiliency, to development of a better relationship with the city council to evaluating the governance structure of the City related to social justice and racial equity. Other topics include affordable housing, urban forestry, fossil fuel risk bonds, etc.
7. ***Emerging Issues.*** Address unforeseen, but important sustainability-related items presented by the Mayor, City Council, City Manager, Commissioners, or the public, in accordance with the Commission's adopted operating procedures.

ATTACHMENTS

- A. FY21 Annual Report Packet Materials

FOR MORE INFORMATION

Staff Contact: Samantha Roberts
Telephone: 541-682-5017
Staff E-Mail: SRoberts@eugene-or.gov



FY21 Annual Report Packet Materials

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FY21 Recommendations by Status

Committee	Submitted	Status	Approved?
Waste Reduction	January 2021	WS Poll Requested	WS Poll Approved
CAP Funding Strategies	February 2021	WS Poll Requested	WS Poll Approved
Sustainability Communications Process	March 2021	Submitted to Council	No WS requested
Sustainability Funding Letter	April 2021	Submitted to Council and Budget Committee	No WS requested
Citizen Involvement WM	June 2021	Submitted to council	No WS requested
Air Quality	February 2021	<ul style="list-style-type: none"> • Recommendation submitted • Waiting to submit request for WS • Staff recommendation coming 	
Energy in Buildings	April 2021	<ul style="list-style-type: none"> • Recommendation submitted • Waiting to submit request for WS • Staff recommendation coming 	
Fossil Fuel Risk Bond	May 2021	<ul style="list-style-type: none"> • Recommendation submitted • Waiting to submit request for WS • Staff recommendation coming 	
Food Security	June 2021	<ul style="list-style-type: none"> • Recommendation submitted • Waiting to submit request for WS • Staff recommendation coming 	

FY21 Committees and Work Products

Open Committees

- Urban Canopy Committee (open through August 2021)

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- Citizen Involvement in Waste Management Committee (proposed recommendation enclosed) *(June 2021)*
- Food Security Committee (proposed recommendation enclosed) *(June 2021)*
- Education and Outreach Committee *(May 2021)*
- Fossil Fuel Risk Bond Committee (recommendation enclosed) *(May 2021)*
- Energy in Buildings Committee (recommendation enclosed) *(April 2021)*
- Sustainability Funding Letter Committee (recommendation enclosed) *(April 2021)*
- Air Quality Committee (recommendation enclosed) *(February 2021)*
- CAP Funding Strategy Committee (recommendation enclosed) *(February 2021)*
- Rules Revision Committee (bylaws updated, *February 2021*)
- Waste Reduction Committee (recommendation enclosed) *(January 2021)*

Other Work Products of the Commission

- CAP2.0 Oversight Committee, CAP2.0 Dashboard Input *(April 2021)*
- Education and Outreach Committee, Green Fund Packet *(March 2021)*
- Resolution to support 100% clean energy bill *(February 2021)*
- Resolution to support Sunrise Eugene Recommendations *(January 2021)*
- Resolution to Support Beyond Toxics and NAACP Environmental Justice Bills *(January 2021)*

Annual Report-Fiscal Year 2021

Introduction

On October 26, 2020, the Sustainability Commission presented its fiscal year 2021 (FY21) Work Plan to City Council. The FY21 Work Plan reflected the Commission's intent to work on issues in seven specific areas, while also allowing for flexibility to address issues as they came up.

The priority topics included:

- Community Outreach
- CAP2.0 Implementation Plan
- Waste Reduction
- Equity Lens Development
- City Budget
- Areas for further research
- Emerging issues

FY21 Work Plan Progress

Overall, the Sustainability Commission felt that this year was very productive and driven by an ambitious work plan. However, several Commissioners expressed disappointment regarding the lack of opportunity to bring recommendations to Council in a meaningful way. Still, the Commission expressed positivity towards Council for updating its processes to allow greater interaction with the Commission.

The Commission expressed appreciation for this past year as a sort of reset from the challenges and tribulations of 2020, and excitement about processes and work moving into the new fiscal year. The Commission discussed methods for working ambitiously this next year while keeping in mind limitations of the Council and staff. This is an area the Commission wishes to explore further – how to most effectually move their policy research from conception to operationalization.

Below is a highlight of accomplishments from FY21:

- Establishment of a Sustainability Commission GreenFund to support local sustainability events
- 11 Committees producing 9 recommendations, 2 commission updates and 3 resolutions provided to Council
- Key support for climate policy: CAP2.0 Dashboard, funding strategies and energy in buildings

The Commission engaged the City Council 12 times in FY21. The Commission sent 9 recommendations and 3 resolutions supporting Oregon legislative bills in environmental justice and clean energy. The commission also closed two committees that updated the bylaws to support financing a community grant and created the grant. The commission provided public comment in support of the recommendations, resolutions and other topics. The topic of each engagement is listed below.

Recommendations to Council

- Food Security Committee (*June 2021*)
- Citizen Involvement in Waste Management Committee (*June 2021*)
- Fossil Fuel Risk Bond Committee (*May 2021*)
- Energy in Buildings Committee (*April 2021*)
- Sustainability Communications Process Letter (*April 2021*)
- Sustainability Funding Letter Committee (*April 2021*)
- Air Quality Committee (*February 2021*)
- CAP Funding Strategy Committee (*February 2021*)
- Waste Reduction Committee (*January 2021*)

Other Work Products of the Commission

- Education and Outreach Committee, Green Fund Packet (*March 2021*)
- Resolution to support 100% clean energy bill (*February 2021*)
- Rules Revision Committee (bylaws updated, (*February 2021*)
- Resolution to support Sunrise Eugene Recommendations (*January 2021*)
- Resolution to Support Beyond Toxics and NAACP Environmental Justice Bills (*January 2021*)

FY21 Work Plan Detailed Review

The following table includes an update on progress on each item included in the FY21 Work Plan.

1. Outreach	Description	Status
Grants	- Research, identify and implement a system to equitably provide small grants to local community organizations for sustainability in work, education, and a just recovery from COVID-19 in Eugene.	- Grant created and set up - 1 st grant approved 6/16 for Annie Mim's House Garden North, community mural - See appendix for more information
Bylaws	- Continue work to look at the commission's bylaws to adjust calendars and timelines for new commissioners and allow for grant approval.	- Completed Feb 2021, final update May 2021
Education and Community Event	- Develop and implement a community outreach event that provides community members education about sustainability efforts locally and ways individuals can live more sustainably.	- Fossil Fuel Risk Bond Committee worked with 350Eugene and other community members to present information about Fossil Fuel Risk Bond.
Marginalized Communities	- Expand community involvement in sustainability by engaging people from marginalized communities who don't see their place of belonging in the community.	- Wanted to initiate Mobile Commission but unable due to COVID restrictions on community gatherings. The Commission would like to come back to this when possible. - Commission completed research related to food

		insecurity in Eugene and provided a recommendation to Council
2. CAP2.0 Implementation Plan		
CAP2.0 Dashboard	<ul style="list-style-type: none"> - Continue FY20 work on the CAP2.0 Dashboard to identify up to 10 metrics City Council and the City Manager can use to measure annual progress made by the CAP2.0. 	<ul style="list-style-type: none"> - Input phase done through committee, can comment more when done or if asked
CAP2.0 Community Recommended Actions	<ul style="list-style-type: none"> - Investigate and report out options for City Council and the City Manager to consider regarding ways to vet and incorporate the additional community recommended actions. 	<ul style="list-style-type: none"> - Committee received update on plan and supports staff plan
Funding for CAP2.0 Implementation	<ul style="list-style-type: none"> - Research policy options to fund the implementation of the CAP2.0 by researching the work of other communities to do the same. Identify strategies that tie in equity and climate work within implementation. 	<ul style="list-style-type: none"> - A recommendation was made February 2021 and a work session has been approved to discuss this further by Council.
Neighborhood Outreach	<ul style="list-style-type: none"> - Research, identify and implement a system to reach out to the local community neighborhoods to communicate the work of the CAP2.0, gather community feedback and provide City Council and the City Manager details about community sentiments. 	<ul style="list-style-type: none"> - COVID restrictions on community gatherings prevented this work. The Commission would like to come back to this when possible. - Laura Allen connect ESC work with ECJC committee - Public response to ESC
3. Waste Reduction		
Sustainability at Large Events	<ul style="list-style-type: none"> - Research policy options for City Council and the City Manager to explore regulating waste reduction and sustainability for large community events. 	<ul style="list-style-type: none"> - A recommendation was made in January of 2021 and a work session has been approved to discuss this further by Council. - See appendix for more information
Waste Reduction Committee	<ul style="list-style-type: none"> - Look at avenues to reduce single-use plastics and other waste through a waste reduction committee. 	<ul style="list-style-type: none"> - Commissioners met with staff. Staff is forming a subcommittee of Lane County Waste Management group and plan to present to the ESC during Annual Rule Update Process. - See appendix for more information.
4. Equity Lens Development within work of the Sustainability Committee		
Develop an equity lens to integrate into the work of the Commission and actively seek opportunities to	<ul style="list-style-type: none"> - Develop an equity lens to integrate into the work of the Commission and actively seek opportunities to equitable address sustainability and climate concerns, including in 	<ul style="list-style-type: none"> - The Commission began to include questions related to equity in presentations from Staff and look forward to integrating that information into future ESC work.

equitable address sustainability and climate concerns, including in presentations to the Commission.	presentations to the Commission.	
Plastics	<ul style="list-style-type: none"> - Research policy options for City Council and the City Manager to explore that minimize the local use of single-use plastics and other plastic waste. 	<ul style="list-style-type: none"> - This item was tabled this year and will be addressed in a future work plan.
5. City Budget		
Identify ways to address sustainability through the city's budget, as well as methods to maintain current funding for sustainability projects.	<ul style="list-style-type: none"> - Identify ways to address sustainability through the city's budget, as well as methods to maintain current funding for sustainability projects. 	<ul style="list-style-type: none"> - The Commission completed recommendations related to Climate Fund, see appendix for more information - The ATC expressed support for the funding recommendation made by the ESC to Council - The Commission provided a letter to the Budget Committee regarding funding needs for climate work
Areas for Further Research		
Air Quality	<ul style="list-style-type: none"> - Research factors impacting air quality problems in Eugene. Look for solutions that the City and partner agencies can implement and that are sustainable which would improve air quality. 	<ul style="list-style-type: none"> - A recommendation was made to City Council February of 2021. This recommendation was in partnership with Beyond Toxics and LRAPA, see appendix for more information
Resiliency	<ul style="list-style-type: none"> - Research how we can localize the supply chain and increase resiliency of the physical landscape and local community. 	<ul style="list-style-type: none"> - Commission completed research related to food insecurity in Eugene and provided a recommendation to Council
Urban Forestry	<ul style="list-style-type: none"> - Explore ways to expand fire protections and sustainability concerns related to urban Forestry in Eugene. 	<ul style="list-style-type: none"> - Work continues on this topic as it is currently in committee. This committee will continue into FY22.
Fossil Fuel Risk Bonds	<ul style="list-style-type: none"> - Explore ways to mitigate financial risks associated with fossil fuel storage, transport, and combustion. 	<ul style="list-style-type: none"> - This committee hosted a presentation for Council and the community and submitted a subsequent recommendation to Council May 2021, see appendix for more information
Education and Long-Term Goals of City Departments	<ul style="list-style-type: none"> - Learn more about City departments long-term goals, key metrics and trends to better advise City Council, the City Manager and staff regarding sustainability and climate issues. 	<ul style="list-style-type: none"> - The Commission had many successful updates from staff and looks forward to additional updates from staff about long term goals and progress towards them in future years. - See Appendix for details related to presentations.

Development of relationship with City Council	<ul style="list-style-type: none"> - Explore ways to build a better relationship with City Council and the City Manager, improve flow of information between the City Council, City Manager and the Commission, and allow the Commission more time to present to City Council and the City Manager directly the ideas being proposed by work in committees. 	<ul style="list-style-type: none"> - A letter was sent to Council requesting time to present to the Council and receive feedback about recommendations, Council has adjusted bylaws to allow updates. Council process is currently under revision to add 3 additional opportunities of engagements for boards and commissions annually - Two work session currently scheduled with City Council for Commission recommendations submitted in FY21 - The Commission is exploring opportunities to make recommendation to Council regarding a mechanism for communication from the Council to the Commission.
Emergency Preparedness	<ul style="list-style-type: none"> - Learn more about what the city can do to add resiliency to the community in the way of emergency preparedness solutions. 	<ul style="list-style-type: none"> - This subject was referenced by several committees in FY21 include the Air Quality Committee, Fossil Fuel Risk Bond Committee and Food Security Committee - The Commission would like to hear from City staff about this topic in future years
Affordable Housing	<ul style="list-style-type: none"> - Explore ways to support development of affordable housing in Eugene, monitoring the expansion of HB2001 and its impact on our community. 	<ul style="list-style-type: none"> - This item was tabled for FY21.
Governance Structure	<ul style="list-style-type: none"> - Explore how to bolster work of environmental and racial justice in sustainability efforts throughout the City. 	<ul style="list-style-type: none"> - This item was tabled for FY21.
7. Emerging Issues		
Address unforeseen, but important sustainability-related items presented by the Mayor, City Council, City Manager, Commissioners, or the public, in accordance with the Commission's adopted operating procedures.	<ul style="list-style-type: none"> - 	<ul style="list-style-type: none"> - Resolution to support 100% clean energy bill (February 2021) - Resolution to support Sunrise Eugene Recommendations (January 2021) - Resolution to Support Beyond Toxics and NAACP Environmental Justice Bills (January 2021) - Continued conversation about how to incorporate ESC public comment into work of the ESC - See appendices for more information

Work Plan-Fiscal Year 2021

Overview

The Commission serves as an advisory body to the City Council and City Manager in the development or initiation of programs or actions that will enhance and create sustainable practices within the City and the community. The Commission focuses on the Triple Bottom Line aspects of sustainability - social equity, environmental health and economic prosperity, and advises on policy matters related to:

- a) sustainable practices
- b) businesses that produce sustainable products and services
- c) City building design and infrastructure
- d) related issues that directly affect sustainability efforts considered by the council

Core Priorities/Work Items

This Fiscal Year 2021 (FY21) work plan emphasizes core priorities including actionable items, equity, and engagement. The core priorities guide the Commissions focal areas for on-going policy discussion, analysis, and ultimately recommendations to the City Council.

The proposed core priorities and specific policy issues for the Commission in FY21 are the following.

1. Community Outreach

- a. **Grants** Research, identify and implement a system to equitably provide small grants to local community organizations for sustainability in work, education, and a just recovery from COVID-19 in Eugene.
- b. **Bylaws** Continue work to look at the commission's bylaws to adjust calendars and timelines for new commissioners and allow for grant approval.
- c. **Marginalized Communities** Expand community involvement in sustainability by engaging people from marginalized communities who don't see their place of belonging in the community.
- d. **Education and community event** Develop and implement a community outreach event that provides community members education about sustainability efforts locally and ways individuals can live more sustainably.

2. CAP2.0 Implementation Plan. Advise additional actions to incorporate into the CAP2.0, seek avenues for implementation, outreach to neighborhoods and provide support of the CAP2.0 Dashboard.

- a. **CAP2.0 Dashboard** Continue FY20 work on the CAP2.0 Dashboard to identify up to 10 metrics City Council and the City Manager can use to measure annual progress made by the CAP2.0.
- b. **Neighborhood Outreach** Research, identify and implement a system to reach out to the local community neighborhoods to communicate the work of the CAP2.0, gather community feedback and provide City Council and the City Manager details about community sentiments.
- c. **CAP2.0 Community Recommended Actions** Investigate and report out options for City Council and the City Manager to consider regarding ways to vet and incorporate the additional community recommended actions.

- d. **Funding for CAP2.0 Implementation.** Research policy options to fund the implementation of the CAP2.0 by researching the work of other communities to do the same. Identify strategies that tie in equity and climate work within implementation.
3. **Waste Reduction** Research policy options that continue to further Eugene's efforts towards waste reduction in the use of single-use plastics, food waste and waste produced from large events. Explore ways to extend and enhances these efforts.
 - a. **Sustainability at Large Events** Research policy options for City Council and the City Manager to explore regulating waste reduction and sustainability for large community events.
 - b. **Plastics** Research policy options for City Council and the City Manager to explore that minimize the local use of single-use plastics and other plastic waste.
 - c. **Waste reduction committee** Look at avenues to reduce single-use plastics and other waste through a waste reduction committee.
4. **Equity Lens Development Within the Work of the Sustainability Commission** Develop an equity lens to integrate into the work of the Commission and actively seek opportunities to equitable address sustainability and climate concerns, including in presentations to the Commission.
5. **City Budget** Identify ways to address sustainability through the city's budget, as well as methods to maintain current funding for sustainability projects.
6. **Areas for Further Research:**
 - a. **Air Quality** Research factors impacting air quality problems in Eugene. Look for solutions that the City and partner agencies can implement and that are sustainable which would improve air quality.
 - b. **Governance Structure** Explore how to bolster work of environmental and racial justice in sustainability efforts throughout the City.
 - c. **Education about Long-Term Goals of City Departments** Learn more about City departments long-term goals, key metrics and trends to better advise City Council, the City Manager and staff regarding sustainability and climate issues.
 - d. **Development of relationship with City Council** Explore ways to build a better relationship with City Council and the City Manager, improve flow of information between the City Council, City Manager and the Commission, and allow the Commission more time to present to City Council and the City Manager directly the ideas being proposed by work in committees.
 - e. **Resiliency** Research how we can localize the supply chain and increase resiliency of the physical landscape and local community.
 - f. **Affordable Housing** Explore ways to support development of affordable housing in Eugene, monitoring the expansion of HB2001 and its impact on our community.
 - g. **Urban Forestry** Explore ways to expand fire protections and sustainability concerns related to urban Forestry in Eugene.
 - h. **Fossil Fuel Risk Bonds** Explore ways to mitigate financial risks associated with fossil fuel storage, transport, and combustion.
 - i. **Emergency Preparedness** Learn more about what the city can do to add resiliency to the community in the way of emergency preparedness solutions.
7. **Emerging Issues.** Address unforeseen, but important sustainability-related items presented by the Mayor, City Council, City Manager, Commissioners, or the public, in accordance with the Commission's adopted operating procedures.

Outcomes

- Provide policy recommendations to Eugene City Council.
- Provide a forum for addressing public concerns related to sustainable policies and practices.
- Provide input to City Council and City Manager on sustainability policies and practices that reflect community values.

FY21 Commission Presentations:

The Commission heard from staff and community leaders about important topics related to progress towards the goals of the CAP2.0. These included:

- Biking and walking
- EV Rates
- Parks/Trails (including Rivers to Ridges)
- EWEB Electrification Report
- Lane County Climate Planning
- Fossil Fuel Risk Bonds
- City Lobbying Efforts at State
- Urban Forestry

Presentation topics and questions included:

- What work is being done in this subject area?
- What major goal(s) are you tracking and what are the metrics used to track progress? What are the trends in those metrics (moving towards or away from Goals)?
- How equitably spread are the benefits and costs of actions? What processes are used to ensure equity and how equitable are actual outcomes?
- By what processes are decisions made for this subject?

These presentations took place at regular commission meetings and are available for viewing at the Commission's playlist on the City's [Public Meetings Youtube Channel](#).

Information from these presentations and related questions were used to inform progress on the Commission's FY21 work plan.

Appendix A: Recommendations

Proposal: Eugene Climate Action Fund

Introduction

Eugene recently enacted a new Climate Action Plan CAP2.0 that sets goals to reduce greenhouse gas emissions and the city's carbon footprint. However, many actions in the plan are either not funded at all or underfunded. This document highlights existing challenges with the implementation plan of the CAP and offers potential solutions around funding options.

Funding challenges with the CAP 2.0

Overall there are widespread funding shortfalls for the CAP implementation, including many energy efficiency actions (B2-B4), all community Equity Panel recommendations, and many EV actions. Additional shortfalls include:

- **Lack of staff resources for CAP implementation.** The City has just 2.0 FTE for Sustainability serving a City of 175,000 and tasked with implementing an ambitious climate plan. One of these positions is currently listed as a temporary position.
- **Lack of funding to incentivize community actions.** Incentives would make these actions feasible for a broader spectrum of people and funding could prioritize lower income residents. Incentives could include: energy efficiency upgrades, electrification, solar installation, EV.
- **Lack of funding for bike and pedestrian projects from the TSP.** The transportation sector represents 78% of emission reductions in the CAP Gap Analysis but is lacking funding for actions to close this gap or to fully implement the TSP.

Recommendation

To address these financial challenges the Sustainability Commission recommends the establishment of a dedicated fund to support actions and incentives addressing climate change as part of the CAP2.0 implementation.

Therefore, the Eugene Sustainability Commission urges the Eugene City Council to establish the **Eugene Climate Action Fund** to implement the actions detailed in the CAP2.0. The Fund would be supported by one or more funding mechanisms related to carbon use, as well as grant funds as available, with income earmarked for use solely by the Fund.

Funding opportunities and their preliminary evaluations are described in the accompanying attachment.

Possible Funding Mechanisms for the Eugene Climate Action Fund

Below is a list of various funding mechanisms with examples of how they are being used in other places.

1. Carbon Pricing

[Carbon pricing](#) is a market-based mechanism that creates financial incentives to reduce greenhouse gas (GHG) emissions. Carbon pricing programs can be implemented through legislative or regulatory action at the local, state or national level. Eleven states that are home to over a quarter of the U.S. population and account for a third of U.S. GDP have [active carbon-pricing programs](#) and are successfully reducing emissions. There are a [variety of carbon pricing proposals](#) at the federal level. The state of Oregon's attempt at carbon pricing was not successful in 2019.

There are a handful of examples of local areas utilizing carbon pricing to fund climate work. ([Reference here](#))

- In 2008, the Bay Area Air Quality Management District, which spans nine counties, passed a 4.4 cent per carbon ton fee that applies to 500 businesses. This established a much lower price on carbon pollution than is needed to truly incentivize a transition to clean energy, but was nevertheless the time a locale in the US approved carbon pricing. The tax was approved by air pollution regulators 15-1. It generates \$1.1 million per year in revenue.
- BOULDER, COLORADO The Climate Action Plan (CAP) tax became America's first voter-approved climate mitigation tax in 2006. Under CAP, the city's only electric utility, Xcel Energy, charges residents and businesses a fee via their monthly utility bills. The CAP tax is not a traditional carbon tax because it is imposed based off electric usage (in kWh), not carbon content. But because there is only one electric provider, and because CAP exempts renewable energy consumers, it has the same effect of a carbon tax. It effectively imposes a \$8.62 per carbon ton fee for residents and a \$1.52 per ton fee for businesses. Tax revenue is used to fund weatherization efforts, sustainability projects, and solar rebates. The program was renewed in 2012.
- ASPEN AND PIKE COUNTY, COLORADO The Renewable Energy Mitigation Program (REMP) requires new homes to meet a strict energy budget or pay additional fees. Homeowners who go over their established budget, and consume extra energy, must either install a renewable energy system or pay an emissions tax. Revenue from this tax, established in 2000, is subsequently invested in energy efficiency measures. While this is not a straight carbon tax, it effectively incentivizes renewable energy usage. The REMP model has been applied to a number of other locales in Colorado, including Snowmass Village, Carbondale, and Eagle County. It has also been implemented in Martha's Vineyard, Massachusetts.

Airport Fee

Airline travel is a source of carbon emissions. This again is a natural place to focus climate action fundraising. The recent Airport Master Plan Update shows that, pre-pandemic, over 500,000 commercial tickets are serviced per year and that number is expected to rise. Charging a \$2.00 fee per

ticket would thus raise a bit over \$1 million per year, in effect being a locally-directed, carbon offset potential for airline travel.

Carbon Tax

This would be a tax on the consumption of natural gas and gasoline. The purpose of a carbon tax is to reflect the social and environmental cost of burning carbon. Carbon taxes ensure that companies and consumers help reduce and mitigate the impacts of burning carbon.

From CAP2.0, we see that Eugene emits about 856,000 metric tons of CO₂ year from transportation and buildings. If we were to collect \$1.00 per metric ton, we could generate \$856,000 per year. There are two main sources of this CO₂, vehicle gasoline and natural gas for buildings.

Burning one gallon of gasoline generates about 20 pounds of CO₂. This is 1/100th of a ton (0.01) of a ton, so if we charge \$0.01 per gallon (one cent), we would collect \$1.00 per ton of CO₂ emitted by burning gasoline.

The other major source of CO₂ emissions is the burning of natural gas for heating and other uses. Burning one thousand cubic feet of natural gas emits about 120 pounds of CO₂, That is 0.06 of a ton, so if we charge \$0.06 per thousand cubic feet (6 cents), we would collect \$1.00 per ton of CO₂.

Healthy Climate Fee

Potential funds raised: \$1,600,000

The City of Portland is pursuing enacting a “[Healthy Climate Fee](#)” of \$25/ton on entities emitting over 2,500 tons per year. This is a form of carbon pricing solely targeting the largest individual emitters. A similar fee in Eugene would affect 12 entities (see appendix).

2. Property Tax (Ballot measure)

Buildings and other developments are significant factors in emissions. A ballot measure could add a property tax to create a sustained funding source for CAP efforts. This tax would not be based upon carbon use directly, but would be a broad-based means for raising needed funds. Examples are the recently passed operating levy and bond measure for parks maintenance and development.

Another example is the 2020 [measure 20-312](#) which secured funding for the Upper Willamette Soil and Water Conservation District with a \$0.07 tax per \$1000 of assessed property value (no more than \$14 per year for a home valued at \$200,000). The advantages of this funding mechanism is it would create a secure, long term source of money, though it requires a lot of effort and resources to get a measure on the ballot.

A tax of \$0.06 per thousand assessed value would yield around \$1 million per annum, as Eugene’s total assessed property value is about \$17 billion. That is \$30 annually for a home valued at \$500,000.

3. Green/Climate Bonds

[Green bonds](#) are essentially infrastructure bonds tailored specifically to finance climate solutions. The scope of projects that can be financed is determined by the issuer and can be broad or specific. According to the Climate Trust, “Climate bonds can be structured exactly the same as traditional Treasury-style bonds (marketable, fixed-interest U.S. government debt security with a maturity of more than 10 years) and are thus easily included into institutional investment portfolios.” These bonds can attract private sector investment to help bridge the climate finance gap.

In 2016, [The City of Portland](#) was the first place to sell a Green Bond in the state of Oregon. Proceeds of the bonds will provide \$18.5 million to the Bureau of Transportation to convert the City’s existing street lights from high pressure sodium bulbs to energy-efficient LEDs. This conversion is expected to result in an energy savings of almost 30 million kilowatt hours per year, or the amount of energy needed to power 3,000 homes.

4. Property Assessed Clean Energy (PACE) Loans

PACE loans are a financing mechanism implemented by local governments that allows residential or commercial property owners to finance energy efficiency and renewable energy improvements. The repayment of qualified energy improvements is done via a voluntary property tax assessment collected by local governments, just as other public infrastructure investments are financed. PACE project financing may be provided by municipal bonds or third-party capital secured by the property assessment payments. Homeowners repay the loans via a line item on their property tax bill and repayment responsibility transfers to the next owner if the home is sold.

California passed legislation to enable PACE financing in 2007, and since has financed billions of dollars in both residential and commercial clean energy projects around the state.

Oregon passed PACE-enabling legislation in 2014 for renewable and energy efficiency improvements. Currently, only Multnomah County has a program.

- Multnomah County currently has a [commercial PACE program](#)
- [View this site](#) for more information on PACE programs

5. Revolving Loan Fund

According to the [US Department of Energy](#), A Green Revolving Fund (GRF) is “an internal capital pool that is dedicated to funding energy efficiency, renewable energy, and/or sustainability projects that generate cost savings. A portion of those savings are then used to replenish the fund (i.e. revolved) allowing for reinvestment in future projects of similar value. This establishes an ongoing funding vehicle that helps drive energy efficiency and sustainability over time, while generating cost savings and ensuring capital is available for important projects.”

[Harvard University uses a GRF](#) to implement sustainability projects. Since 2002 the fund has supported nearly 200 projects that have yielded over \$4 million in energy savings annually.

6. Natural Gas Franchise Fee or Excise Tax.

Potential funds raised: \$1,400,000

Franchise fee or excise tax can be set by a city [ordinance as Gresham](#) did so that NW Natural pays for clean air, energy efficiency, and climate protection programs. The current franchise fee of 5% raises approximately \$1.4 million per year.

7. Grants

There are several public and private foundations supporting work by cities on climate change action. A subset are:

- [USDN Innovation Fund](#) (Urban Sustainability Directors Network)
- [Kresge Foundation Environment Program](#)
- The Funders Network- [Partners in Places](#)
- Surdna Foundation [Social and Environmental Justice](#)

8. Funding through Utility Fees

One example of a local utility raising funding for clean power is Los Angeles Department of Water and Power (LADWP). [Their board voted](#) to raise the rates to fund clean power because city regulations required carbon reductions. The board estimated that around 80% of power revenue would go to clean energy and climate change goals. The City of Eugene could work with EWEB to expand local programs.

9. Clean Air Fee

Potential funds raised: \$900,000

The Clean Air Protection Fee would establish a tiered fee (\$15,000/\$25,000/\$40,000) on facilities that generate substantial hazardous air pollution locally and are therefore required to hold Simple Air Contaminant Discharge Permits, Standard Air Contaminant Discharge Permits, or Title V Permits from the Oregon DEQ. A similar program here would affect 41 facilities (see appendix).

Currently, the City of Portland is going through rulemaking for this program. Following Portland's model, this fund could be used to support the City in administering community-wide pollution reduction programs and environmental justice protection.

The program priorities would be developed collaboratively with community partners, such as:

1. Analyze how levels of air pollution vary within the city and how that exposure impacts Eugene residents, especially BIPOC communities, to inform and prioritize action plans that protect the most marginalized and health impaired in the community, including helping to resource communities. This includes improved access to data and information for communities, City staff, and regional partners.
2. Develop and manage programs that reduce exposure to air pollution from motor vehicles, construction equipment, residential wood combustion, wildfire events, and heat, with a priority focus on the most marginalized and impacted communities. The City will work with frontline community organizations and other jurisdictional leaders, like Lane County, LRAPA, and DEQ, to develop priority actions.

Develop and implement a community plan to protect Eugene residents from poor air quality and protect the most vulnerable from bad air quality days (for example, expanding access to air filtration systems and cooling community centers for heat and wildfire events). This work will be done in coordination with Lane County, LTD, City agencies, health care and community partners.

10. Transportation Funding Options

The 20 year bike and pedestrian projects from the TSP is not on pace to be completed with current funding levels and requires a dedicated plan to fully fund its implementation. These funding mechanisms could support city staff to work with the Active transportation Committee to create a plan to fully fund the project list from the [Transportation System Plan](#) within the 20-year timeframe of the plan (set to end in 2037) through a combination of state and federal funds, road bonds, gas taxes, vehicle registration fees, other road fund, and grants.

Road Bonds

Potential funds raised: \$1,000,000

Most [recent bond in 2017 approved \\$5 million](#) in spending for biking and walking safety projects out of \$51.2 million in total Bond revenue. This was an increase in the percentage of bond funds dedicated to bike and pedestrian safety projects from the previous bond. Another bond will likely be recommended by the Active Transportation Committee for approval by voters in 2022 and this may be an opportunity to increase funds for these types of projects.

Gas Taxes

Potential funds raised: \$600,000-\$6,000,000

[Eugene currently has a \\$.05 local gas tax](#) raising approximately \$3 million per year distributed to the City annually. An increase in this rate could be dedicated to bike and pedestrian safety projects.

Registration Fees

Potential funds raised: \$750,000-\$4,000,000

[Clackamas County](#) has enacted such a fee (\$30 per annum) to fund needed road safety projects. Perhaps we could do this for transportation-related emissions reduction projects such as bike path improvements or bike and car charging stations. [Oregon State DMV statistics show in 2019](#) 336,000 passenger cars and 3300 trucks registered in Lane County. Assuming one-half of cars and one-third of trucks are registered in Eugene, an annual \$10 registration fee on these vehicles would collect more than \$1 million.

An increase in registration fees could be tailored to equalize fees paid by different types of vehicles, where more fuel-efficient vehicles currently pay more (e.g., raising registration fees for all internal combustion engine vehicles to \$152 or \$162 for a two-year period)

[Current 2-year registration fee rates](#) for passenger vehicles:

0-19 mpg vehicles - \$122

20-39 mpg vehicles - \$132

40+ mpg vehicles - \$152

EV's - \$306

Clean Energy Fund

The Portland Clean Energy Community Benefits Fund (PCEF) provides dedicated funding for [climate action](#) that advances racial and social justice and was created by a local ballot measure.

The Fund is anticipated to bring \$44 - \$61 million in new annual revenue for green jobs, healthy homes, and a climate-friendly Portland. The State of Oregon's 2019 Corporate Activity Tax explicitly prohibits other cities from enacting a similar legislation so this is not a replicable funding option for Eugene.

Appendix

- a. Spreadsheet of Funding Sources**
- b. List of potentially covered entities Healthy Climate Fee**
- c. List of potentially covered entities Clean Air Fee**

Funding Source	Potential Funds Raised Annually	GHG Emissions Subject to Fee (Metric Tons CO2e)	Impacts	Restrictions	Notes
Buildings and Energy and General Climate Funding Sources					
Carbon Pricing Natural Gas, \$1-\$25	\$267,000-\$6,675,000	267,031	<p>Assuming fee at \$15 per metric ton:</p> <ul style="list-style-type: none"> -Average cost per residential customer = \$50 / year -Average cost per commercial customer = \$360 / year -Average cost per industrial customer = \$20,500 / year <p>https://www.eugene.gov/DocumentCenter/View/46001/Recommendations-for-Add-Eugene-Climate-Actions-to-Meet-Eugenes-CRO-Targets--Goals-Gap-Analysis</p>	Unknown	Burning one thousand cubic feet of natural gas emits about 120 pounds of CO2, That is 0.06 of a ton, so if we charge \$0.06 per thousand cubic feet (6 cents), we would collect \$1.00 per ton of CO2.
Natural Gas Excise Tax or	\$280,000-\$1,400,000	267,031	1%-5% increase in gas bills	Unknown	

Franchise Fee, 1%-5%					
Healthy Climate Fee	\$1,600,000 (assuming UO not covered)	65,475 (assuming UO not covered)	\$25/ton to emitters of greater than 2,500 metric tons CO2e, 12 facilities (see appendix)	Unknown	
Clean Air Fee	\$900,000	Covers Toxics Emissions	\$15,000/\$25,000/\$40,000 per facility, 41 facilities (see appendix)	Unknown	<p>Following Portland's model, this fund could be used to support the City in administering community-wide pollution reduction programs and environmental justice protection. The program priorities would be developed collaboratively with community partners, such as:</p> <ol style="list-style-type: none"> 1. Analyze how levels of air pollution vary within the city and how that exposure impacts Eugene residents, especially BIPOC communities, to inform and prioritize action plans that protect the most marginalized and health impaired in the community, including helping to resource communities. This includes improved access to data and information for communities, City staff, and regional partners. 2. Develop and manage programs that reduce exposure to air pollution from motor vehicles, construction equipment, residential wood combustion, wildfire events, and heat, with a priority focus on the most marginalized and impacted communities. The City will work with frontline community organizations and other jurisdictional leaders, like Lane County, LRAPA, and DEQ, to develop priority actions. 3. Develop and implement a community plan to protect Eugene residents from poor air quality and protect the most vulnerable from bad air quality days (for example, expanding access to air filtration systems and cooling community centers for heat and wildfire events). This work will be done

					in coordination with Lane County, LTD, City agencies, health care and community partners.
Grants	Unknown	NA	Unknown	Unknown	<p>There are several public and private foundations supporting work by cities on climate change action. A subset are:</p> <ul style="list-style-type: none"> • USDN Innovation Fund (Urban Sustainability Directors Network) https://www.usdn.org/uploads/cms/documents/usdn_if_2019_investment_summary.pdf • Kresge Foundation Environment Program https://kresge.org/our-work/environment/ • The Funders Network, Partners in Places https://www.fundersnetwork.org/partners-for-places/ • Surdna Foundation Social and Environmental Justice: https://surdna.org/
Transportation Funding Sources					
Carbon Tax, \$1-\$25	\$538,000-\$13,465,000		A carbon tax for vehicles would result in approximately	Unknown	Burning one gallon of gasoline generates about 20 pounds of CO ₂ . This is 1/100th of a ton (0.01) of a ton, so if we charge \$0.01 per gallon (one cent), we would collect \$1.00 per ton of CO ₂ emitted by burning gasoline.
State and Federal Funding	Unknown	NA	Unknown	Unknown	While City can advocate for more funding, this decision is ultimately up to the State and Federal Governments.
Road Repair Bonds, Double	\$1,000,000	NA	Potentially zero if percentage of	Restricted to what is	Most recent bond in 2017 approved \$5 million in spending for biking and walking safety projects out of \$51.2 million in total Bond

dedicated revenue for biking and walking safety projects when next up for voter approval			bond for walking and biking safety projects increases while the total bond size stays the same	approved in bond	revenue (https://www.eugene-or.gov/ArchiveCenter/ViewFile/Item/5085). This was an increase in the percentage of bond funds dedicated to bike and pedestrian safety projects from the previous bond. Another bond will likely be recommended by the Active Transportation Committee for approval by voters in 2022 and this may be an opportunity to increase funds for these types of projects.
Gas Tax, \$.01-\$.10 per gallon	\$600,000-\$6,000,000	538,612	\$.01-\$.10 per gallon	Can likely only be spent on projects in or adjacent to roadway	Eugene currently has a \$.05 local gas tax raising approximately \$3 million per year: https://www.oregon.gov/odot/ftg/pages/taxabledistributionreports.aspx
Registration Fees, \$5-\$20 increase to registration fees for Internal Combustion Engine Vehicles	\$750,000-\$4,000,000	538,612	\$5-\$30 per year depending on type of vehicle driven.	Can likely only be spent on projects in or adjacent to roadway	Can be tailored to equalize fees paid by different types of vehicles, where more fuel-efficient vehicles currently pay more (e.g., raising registration fees for all internal combustion engine vehicles to \$152 or \$162 for a two-year period) Current 2-year registration fee rates for passenger vehicles: 0-19 mpg - \$122 20-39 mpg - \$132 40+ mpg - \$152 EV's - \$306 Numbers of Registered Vehicles in Lane County: https://www.oregon.gov/odot/DMV/docs/2019_Vehicle_County_Registration.pdf Current Vehicle Registration Fees: https://www.oregon.gov/odot/dmv/docs/chapter_m.pdf

Consumption Emissions Funding Sources					
Airport Fee, \$1-5 per ticket	\$500,000-\$2,500,000	66,226	\$1-\$5 per ticket	Unknown	If invested in local “offset” projects and marketed as such, could be spent on urban forestry and protecting forest land that provides ecosystem services. Some funds could be used to prepare the airport to be an early hub for zero-emissions (electric or hydrogen) flight.
Other Potential Funding Sources					
Property Tax Bond or Operating Levy					
Green/Climate Bonds					<p>Green bonds are essentially infrastructure bonds tailored specifically to finance climate solutions. The scope of projects that can be financed is determined by the issuer and can be broad or specific. According to the Climate Trust, “Climate bonds can be structured exactly the same as traditional Treasury-style bonds (marketable, fixed-interest U.S. government debt security with a maturity of more than 10 years) and are thus easily included into institutional investment portfolios.” These bonds can attract private sector investment to help bridge the climate finance gap.</p> <p>In 2016, The City of Portland was the first place to sell a Green Bond in the state of Oregon. Proceeds of the bonds will provide \$18.5 million to the Bureau of Transportation to convert the City’s existing street lights from high pressure sodium bulbs to energy-efficient LEDs. This conversion is expected to result in an energy savings of almost 30 million kilowatt hours per year, or the amount of energy needed to power 3,000 homes.</p>
Utility Fees					One example of a local utility raising funding for clean power is Los Angeles Department of Water and Power (LADWP). Their board voted to raise the rates to fund clean power because city regulations required carbon reductions. The board estimated

					that around 80% of power revenue would go to clean energy and climate change goals.
Revolving Loan Fund	Depends on level of initial and ongoing funding				A Green Revolving Fund (GRF) is an internal capital pool that is dedicated to funding energy efficiency, renewable energy, and/or sustainability projects that generate cost savings. A portion of those savings are then used to replenish the fund (i.e. revolved) allowing for reinvestment in future projects of similar value. This establishes an ongoing funding vehicle that helps drive energy efficiency and sustainability over time, while generating cost savings and ensuring capital is available for important projects.
Property Assessed Clean Energy (PACE) Loans –	Depends on uptake of program				<p>A financing mechanism implemented by local governments that allows residential or commercial property owners to finance energy efficiency and renewable energy improvements. The repayment of qualified energy improvements is done via a voluntary property tax assessment collected by local governments, just as other public infrastructure investments are financed. The financing for PACE projects may be provided by municipal bonds or third-party capital secured by the property assessment payments. Homeowners repay the loans via a line item on their property tax bill and repayment responsibility transfers to the next owner if the home is sold.</p> <p>Multnomah County currently has a commercial PACE program running: https://multco.us/sustainability/propertyfit#:~:text=Unleash%20your </p>

					%20property%20potential%20with,energy%20consumption%20or%20generate%20energy. Information on PACE programs https://spotforcleanenergy.org/state/oregon/residential-property-assessed-clean-energy/
Portland Clean Energy Fund Modeled Corporate Activities Tax	NA	NA	NA	Likely no longer allowed due to preemption in statewide bill for corporate activities tax to fund schools	The Portland Clean Energy Community Benefits Fund (PCEF) provides dedicated funding for climate action that advances racial and social justice and was created by a local ballot measure. The Fund is anticipated to bring \$44 - \$61 million in new annual revenue for green jobs, healthy homes, and a climate-friendly Portland. The State of Oregon's 2019 Corporate Activity Tax explicitly prohibits other cities from enacting a similar legislation.

Healthy Climate Fee Covered Entities

Facility Name	Anthropogenic Emissions	Funds Raised
J.H. Baxter & Co.	3,189	79,725
Flakeboard America LTD, Eugene MDF	21,124	528,100
Northwest Hardwoods, Inc.	2,505	62,633
Emerald Forest Products #3	5,213	130,323
Emerald Forest Products #1	10,204	255,108

Forrest Paint Company	4,213	105,330
Georgia-Pacific Chemicals, LLC	3,658	91,440
Attune Foods	2,531	63,265
Seneca Sustainable Energy, LLC	2,607	65,178
Seneca Sawmill	3,282	82,048
Weyerhaeuser NR Company - Eugene, OR ELP	4,126	103,160
University of Oregon*	20,802	
Wildish Sand & Gravel Co.	2,823	70,573
Total	86,277	1,636,880

Clean Air Fee Covered Entities

Title V - \$40,000 fee

Georgia-Pacific Chemicals LLC

Johnson Crushers International

Lanz Cabinet Shop

Murphy Company

Seneca Sustainable Energy, LLC

SFPP, L.P. Eugene Terminal

Weyerhaeuser NR Company, Eugene, OR ELP

ACDP Simple \$15,000 Fee

A & K Development Company, LLC
Armur Electrostatic Powder
Coatings & Sandblasting

Atkore Plastic Pipe Co dba
Ridgeline Pipe Mfg

Attune Foods, LLC Permit

Aurora Innovations, Inc.

Costco Gasoline #17
Gheen Irrigation Works, Inc. dba
Lake Eugene

ACDP Standard - \$25,000 fee

Bulk Handling Systems

Delta Sand & Gravel

Emerald Forest Products, Plant 1

*EPUD

*Eugene/Springfield Water Pollution
Control Facility

Forrest Paint

J. H. Baxter

*Short Mountain Landfill

Grain Millers, Inc. Permit 203136

Grain Millers, Inc. Permit 203155

Horizon Prestain, Inc.
King Retail Solutions

Lafarge PNW Inc.

Lane Forest Products Permit
Master Sandblasting & Powder
Coating, Inc.
Newood Display Fixture Mfg., Co.

Oregon Tread Rubber Company & Wyatt's Tire Center
Peterson Pacific Corp

Pierce Fittings, Inc.

Rexius Organics Processing Facility

The Willamette Valley Company LLC
Bowtech Inc. - Waterdog Surface Technologies

Whittier Wood Prod

McFarland Cascade Pole & Lumber

Northwest Pipeline LLC
Seneca Sawmill Company

*University of Oregon

Western Pneumatics, Inc.
Wildish Sand & Gravel Co - Stationary
Asphalt Concrete
Wildish Sand & Gravel Co - Stationary
Rock Crusher

Willamette Valley Sandblasting



SUSTAINABILITY COMMISSION WASTE REDUCTION COMMITTEE RECOMMENDATION

Karyn Kaplan, Art Farley, Louisa de Heer

January 5, 2021

CONCERNS

- * Large events generate tons of waste through planning, purchasing, infrastructure, food/public services and post-event wastes.
- * Currently, there are inadequate requirements for waste management or sustainability practices at these events (i.e. sporting, County Fairgrounds, concerts, lectures, festivals, conferences)
- * Waste in the Lane County Landfill is the largest emitter of GHGs in Lane County, emitting ~174,089 MTCO₂e according to the 2019 GHG inventory. Greenhouse gas emitting food and organics waste account for 40% of the landfill. **Eugene's portion of that total is 79,840 MTCO₂e, or [8% of Eugene's overall sector-based emissions](#).** Events are a source of food waste and organics.
- * Events are a significant source of non-food organics waste such as temporary landscaping, field coverings, sod, or decorations.
- * For perspective: an average football game produces 50 to 100 tons of waste and releases 188 to 376 metric tons of carbon dioxide into the atmosphere. (From [Greening Your Game Day](#)

GOAL

The Eugene city council has set ambitious climate recovery and waste reduction targets. A reduction in waste from the city's frequent large events will benefit these targets.

The City of Eugene can require common sense zero waste practices and management ordinances for large scale events taking place within the urban growth boundary. These will have measurable impact on reducing waste going to the landfill and greenhouse gas emissions.

RELEVANT ORDINANCES

- *Climate action plan updated in November 2019 and CRO updated in 2016
- *City of Eugene implemented Polystyrene Foodware ban January 2020
- *Plastic Bag ban updated and re-enacted in November 2019
- *Upon request for condiments, utensils and straw, enacted in May 2019
- *Nationally, states (such as: Minnesota, Maryland, Wisconsin and California), have enacted Large Events ordinances and laws. For example, The State of California implemented this in 2003:

http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=200320040AB2176

Efforts from this legislation include: integrated waste management requirements for permitting of any large events, mandatory waste diversion reporting, sustainable purchasing practices for all large events, space provision for event to manage waste and minimum of 50% waste recovery .



BACKGROUND

The City of Eugene worked directly on educating, serving as technical support and encouraging waste reduction and recovery at the Olympic Trials from 2008-2016. Under the City's guidance, most of these events demonstrated comprehensive waste management with a zero waste focus and recovery rates over 80%.

For the 2020 trials event, there was no evident waste management plan. The City has created resources for events if organizers choose to use them. There are no mandatory waste management planning requirements, diversion, or required reporting. In the past, the City was more directly involved with trials planning but not for other large events.

The occurrence of large events is a growing trend and economic opportunity for Eugene. sporting events, concerts, Lane County Fairgrounds events, festivals, trade-shows, conferences are growing in popularity and recurrence.

BENEFITS OF A CITY ORDINANCE

- *helping to meet City goals on GHG reductions
- *collect data on waste management from events and reduction impacts
- *help meet State goals of 50% waste diversion by 2025
- *Consistency in waste management at all large events held within UGB
- *waste reduction to county landfill
- *educating the public and normalizing waste reduction practices (i.e eliminating bottled water sales and allowing refilling)
- *standardizing impactful waste practices at local events

PROPOSED ORDINANCE PROVISIONS

An event is defined to be any organized, public gathering expected to attract more than x attendees and participants. This includes concerts, sporting events, and fairs. An event organizer needs to focus both on waste prevention and on waste diversion and report back to the community about the impact on our shared resources from their event.

1. Event will strive for and demonstrate a minimum of 50% waste diversion.
2. Event will sell no bottled water. Event will provide multiple water fountains or water filling stations. Attendees and participants are advised to bring empty water bottles or to buy a reusable container at the event.
(expands city's efforts to reduce plastic waste)
3. Event will utilize bulk container dispensers for condiments.
(expands city's efforts to reduce plastic waste)
4. Event will eliminate all single-use plastic cups, and to-go containers, to be replaced by recycled-



Eugene Sustainability Commission

content paper containers or through use of recyclable durables such as done at CU Boulder.

UC Boulder utilizes the stadium Ball Jar program (<https://www.colorado.edu/ecenter/greening-cu/sports-sustainability/sponsor-spotlight>), which replaces all disposable single use cups, with durable recyclable aluminum ball jar cups that are collected for recycling. There are currently no single use disposable cups that are recyclable, thus this proprietary program is being employed for zero waste football games at colleges around the country.

Other venues employ refillable souvenir cups such as at [Disneyland](#).

Other examples include minimizing overall packaging waste production from food consumption (such as use of bulk condiments).

*compostable foodware is not accepted in Eugene/Lane County and thus is not an option for zero waste practices

(expands city's efforts to reduce plastic waste and reduce overall waste production)

5. Event will sort and recycle waste, including direction of food waste for composting, by volunteers or by vendor/service. Unused food will be recovered and sent to a local food bank.

Event will work to maximize diversion opportunities for all bulk items produced such as: ground cover, furniture, scaffolding etc...)

(expands city's best practices to events, CO2 at landfill)

6. Event will use paper with 70% post-consumer recycled content for all printed materials. Event will work to reduce overall paper use through double sided copying and email communications.

7. Upon completion, Event will submit a short waste report to the City staff. This would document: tonnages of waste, recycling and composting; note any waste reduction initiatives (such as reduction in purchasing and inventory); bulk reuse such as donating construction and infrastructure materials.

In lieu of a report, an event choosing to participate in a green event certification process, would submit final report from certifying agency (Such as Council for Sustainable Sport).

(allows for tracking of practices that the City is working to monitor and reduce)

8. Event is encouraged to adopt as many other elements from the City of Eugene Sustainable Event Checklist (https://www.eugene-or.gov/DocumentCenter/View/30993/2017Sustainable_Event_Checklist)

SUMMARY

The City has been working on implementing the CAP and developing waste reduction and resource initiatives to benefit these efforts through environmental, economic and social means. Though there are some efforts that are voluntary that are not consistent or extensive, and the City would be served by creating a consistent ordinance where all events implement baseline waste reduction/diversion and sustainability initiatives.



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RESOURCES

US Green Building Council Zero Waste Events guide:

<https://true.gbci.org/sites/default/files/resources/Technical%20Guide%20for%20TRUE%20for%20Events.pdf>

A guide to Zero Waste Events from the US Green Building Council that comprehensively lays out a strategic plan for events. Of note: it utilizes “compostable food ware” which is no longer accepted in Eugene and Lane County. Thus an opportunity exists to implement durable cups (such as done at the University of Colorado through Ball Company using stainless steel reusable cups) and if not, to eliminate all plastic cups and to-go containers in place of recycled content paper products thus reducing plastic cup waste.

City of Eugene Check-off list

https://www.eugene-or.gov/DocumentCenter/View/30993/2017Sustainable_Event_Checklist

State of California Events Recycling Law

<https://www.fostercity.org/publicworks/page/ab-2176-recycling-large-events>



RE: Air Quality

Eugene Sustainability Commission

Submitted for consideration: February, 2021.

Background on Air Quality

The World Health Organization estimates air pollution kills more than 7 million people each year and is one of the leading causes of sickness and absence from work globally¹;

Poor air quality continues to negatively impact the Willamette Valley, and the unique topography of Eugene traps air pollution over the city;

The Eugene metro area has frequent spikes of air pollution exceeding safe levels throughout the winter, despite meeting averages within legal limits;

Eugene's most common and serious type of pollution is PM 2.5 generated by diesel emissions and wood burning²;

Oregon DEQ data shows that woodstoves in Oregon contribute 12.8 million pounds of hazardous particulates annually, on par with a major wildfire³;

Problems

Pollution Source: Home Wood Heating

LRAPA leadership reports that **the** major cause of poor air quality in winter is residential home wood heating⁴; there are over 35,000 registered wood burning stoves within the city of Eugene⁵;

Eugene has no tracking and reporting requirements for heat sources in rental units, and an unknown number of rentals have wood burning stoves;

Uncertified stoves emit on average 5 times the particulates of new models; there are new federal tax credits for wood stove replacements⁶, and it is illegal to sell a home with an uncertified stove;

Indoor PM 2.5 levels can reach hazardous levels in homes with active wood heating from old stoves or poor burning practices⁷.

Pollution Source: Mobile Combustion and Train Emissions

¹ The Guardian 1.20.21

² LRAPA interview with Merlyn Hough

³ [OPB January 16, 2020.](#)

⁴ LRAPA interview with Merlyn Hough.

⁵ RLID, accessed January 2021.

⁶ [Hearth, Patio, and BBQ Association](#)

⁷ [Noonan et al. "Residential indoor PM 2.5 in wood stove homes: Follow up of the Libby Changeout program. Dec. 2021](#)

Train systems within the COE are federally regulated; however, there are opportunities for leverage by the city of Eugene, such as has been done with noise issues.

Train operators idle within the city limits at the 5th St train station, emitting significant diesel particulate pollution into an area of major economic investment;

Pollution Source: Air Toxics

Three known industrial polluters within the city limits are currently being audited and reviewed at the state level through the new DEQ program “Cleaner Air Oregon” and have been fined for illegal toxic emissions.

Lack of Funding for Enforcement and Communication

Enforcement of point source air pollution (industrial or other) within the city limits is based only on citizen complaints;

Funding for LRAPA outreach and education programming in the city of Eugene was greatly reduced with the 2008 budget, and never restored, primarily impacting education and enforcement within the city.

There were no points of contact between LRAPA and COE staff during the disastrous smoke of September 2021. There were unacceptable delays in creating safe, cleaner air spaces as required by state law, causing untold health impacts on the community;

Recommendations:

1) Wood Burning: Recommendations for home wood heating

- **ORDINANCE** to reduce opacity limits for wood stoves from 40% to 20%, which will allow for education and intervention in polluting residential stoves at the same level as Oakridge in Lane County⁸.
- **POLICY** to track wood stoves in rentals: Require landlords to both report all heating sources for rentals inside the city⁹) when they pay their annual fees, and confirm stove certification. Landlord will pay costs of annual maintenance for working stoves.
- **ORDINANCE**: prohibit sole source wood heat in rental units and require units with wood heat to have covered wood storage¹⁰.
- **COLLABORATE** with LRAPA/EWEB to promote and fund changeouts for uncertified stoves and promote rebate programs for efficient electric heat.
- **PARTNER** with OHA, DEQ, and other state agencies to relaunch wood stove upgrades rebate program that sunset in 2017.

2) Education and Outreach: Recommendations for Improved Effectiveness of Air Quality Management

- **REVIEW** funding cuts to LRAPA and consider appropriate method to improve access to information and communication about safe burning, complaints process and smoke events, especially for non-English speakers.

⁸ [LRAPA.org Oakridge Ordinance](https://www.lrapa.org/oakridge-ordinance)

⁹ This data gathering will feed into recommendations within the Climate Action Plan Action B3 – Report on Options for Energy Efficiency Standards in Rental Housing has a target date of 2023

¹⁰ Engage the Lane County Rental Owners Association to provide data and engage in education on safe heating opportunities.

- **DEVELOP** a Smoke Management Plan with LRAPA to facilitate improved communication during smoke event.
- 3) Trains: LEVERAGE** Train operators that use the rail system through Eugene yard shall reduce airborne particulates from open cars by covering them, and prohibit idling as a standard policy.
- 4) Air Toxics: Communication Practice**
- **ASSIGN** a city staff member to follow the reports from Cleaner Air Oregon programs in Eugene and provide updates to Council.
 - **ENFORCEMENT** in the city of Eugene should include fence-line monitoring of known polluters, instead of relying upon self-reporting and citizen complaints.
- 5) Prevent Unequal impacts from Recommendations on marginalized communities**
- **WORK** with EWEB to increase access to and awareness of home electric heating funds, loans and rebates, focused on rental housing.

The clear triple bottom line issues for the City of Eugene are:

- Communities of color and marginalized neighbors are disproportionately impacted by the locations of high traffic corridors like Hwy 99 and the Beltline, as well as being surrounded by heavy industry in West Eugene¹¹.
- Communication, education, and enforcement around air quality and hazards are issues of equity that have not been adequately met by LRAPA following the reduction in per resident fees in 2008.
- Health impacts cause people to miss work, harming the economy. Marginalized communities are most likely to live in neighborhoods with poor air quality, and are most in need of access to safe, inexpensive sources of heat like wood.

Interviews and information sources:

Merlyn Hough, Travis Knudsen, Lance Giles, LRAPA
 Misti Frost, Beyond Toxics and LRAPA Board member
 Lisa Arkin, Beyond Toxics
 Rachelle, COE Rental Housing Program
 Oakridge Air
 EWEB, Loan Programs Office

¹¹ EPA civil rights complaint from 2014 was confirmed in 2019. "West Eugene are exposed to 99% of all Eugene's air toxins, according to a report created by Beyond Toxics and Centro Latino Americano in 2011". (Eugene Weekly, Oct19, 2019)



To the Eugene Mayor and City Council,

The Eugene Sustainability Commission has worked for a number of years to improve our policies and procedures to create a smooth process to take ideas for policy from a single Commissioner's idea into a Commission approved recommendation that can be sent to the City Council. Similarly, the City Council has a process to take a City Councilor's idea and move it through a work session and into an ordinance that becomes City policy. Unfortunately, there is not currently a smooth process for Sustainability Commission recommendations to be considered by City Council. We ask that you work with the Sustainability Commission to create a new intermediate step of Commission presentations to Council to facilitate the free transfer and flow of information from the Sustainability Commission to the City Council.

Current Commission Process:

1. Commissioner has an idea
2. Commissioner writes a proposal to start a Committee to research the idea
3. Sustainability Commission votes to form the proposed committee
4. Committee has meetings over up to six months, with three to six Commission members present, to draft a recommendation
5. Committee votes to send recommendation to full Sustainability Commission
6. Full Sustainability Commission discusses the recommendation and votes to send the recommendation to City Council
7. Sustainability Commission emails the recommendation to City Council

Recommended Additional Step:

1. Sustainability Commission presents its recommendations to Council with time for questions during mid-year and end-of-year check ins

Thank you,

Eugene Sustainability Commission



Dear Mayor, City Councilors, and Budget Committee Members,

As the City begins its annual budget cycle, please keep in mind the immediate and long-term needs for Sustainability Funding in the City.

Short Term Needs

- Maintain Sustainability Staffing
 - When the pandemic began and affected long term budget projections, one of the Sustainability Programs two staff positions went from being listed as a permanent position in the proposed budget to a temporary position in the final budget. It is imperative that this position be maintained for the long term. Please move this position back to being listed as a permanent position in this year's budget.

Long Term Needs

- Fully fund implementation of the City's Climate Action Plan, and
- Fully fund the City's bike and pedestrian project list from the Transportation System Plan

See the Sustainability Commission proposal on the creation of a Climate Fund for a list of potential funding sources.

Funding for Sustainability Commission Grants

We also wanted to thank the budget committee for last year's allocation of \$5,000 for the Sustainability Commission to give grants for community groups to host educational events for the public. While it has taken longer than expected to get our bylaws updated and systems in place to award grants, we are excited to begin taking applications soon and provide you with updates on the use of these funds. Please plan to replenish this fund in the future as we help host great events for our community.

Thank you for your consideration,

Eugene Sustainability Commission



Date: April 21, 2021

To: The Eugene City Council, Mayor, and City Manager

From: The Eugene Sustainability Commission

Re: Reducing Greenhouse Gas Emission from Energy in Buildings

With the upcoming end to the Franchise Agreement with NW Natural after an unsuccessful two year negotiating process, it is an appropriate time to reassess the City's strategy moving forward and plan a process that can lead to a strong set of policies to reduce GHG emissions from natural gas use, protect low-income residents, and create a greater role for the public in the decision making process.

Problem

The City of Eugene has very ambitious GHG reduction goals, but the City is not actively pursuing policies strong enough to reach these goals for the natural gas sector.

Solution

Data based decision making

Direct City Staff to use the information on the potential cost and scale of GHG reductions of the proposed natural gas reduction actions contained in the City's previously completed Gap Analysis (link available in Resources Section at end of document), along with additional information gathered since the document was created, to recommend to Council a set of policies that will reduce natural gas use in line with the City's 2030 GHG reduction goal, or as close as is feasible, in an equitable way and at the lowest cost.

Include Input from Diverse Stakeholder Groups

When evaluating options Staff should seek input from diverse stakeholder groups including, but not limited to, the Equity Panel (including referencing their previous recommendations on natural gas, pg 180 CAP 2.0), renters, home-owners, youth, affected businesses, the University of Oregon, and public health experts.

Deadline for Decision Making

As it is more likely decisions will be made in a timely manner if there is a deadline, the Commission suggests including a deadline for the staff recommendation to come back to Council and a deadline for the recommendation to then become adopted policy.

Recognizing that the original recommendation from the Sustainability Commission to Council asking for research on natural gas regulatory options was voted on and sent to Council in June of 2018 and that information on the cost and potential scale of GHG reductions of the potential solutions was first presented to Council in January 2019, the Fall of 2021 sounds like a reasonable deadline for a staff

recommendation on which policies to pursue to come to Council and the end of 2021 as a deadline for Council to approve ordinances to implement the recommended policies.

Fee on Natural Gas Users Not Enough

While a fee on natural gas users to fund energy efficiency improvements or other climate programs is likely desirable, it should be recognized that a fee invested in energy efficiency improvements is likely to result in minimal GHG reductions over a 10-year period and other measures will be necessary. According to a preview of research done by Eugene City Staff presented to the Commission on the likely effects of investments from a larger franchise fee ([link in Resources](#)), investments of \$750,000 per year are likely to result in just 18,000 tons reduced cumulatively over 10 years, or an average of 1,800 tons per year. This is less than a 1% decrease in annual emissions, considering the City's 2019 emissions from natural gas of approximately 280,000 tons per year.

These projected reductions from energy efficiency investments are significantly lower than the expected emission increase from population growth and very far from the science-based GHG reductions targets for 2030 contained in the City's Climate Action Plan. While a targeted fee on large emitters (as is proposed in Portland under the Healthy Climate Fee) or a broad fee on all gas users (as is used in Gresham) is likely desirable, additional measures will be necessary to make significant reductions in Greenhouse Gas Emissions from natural gas.

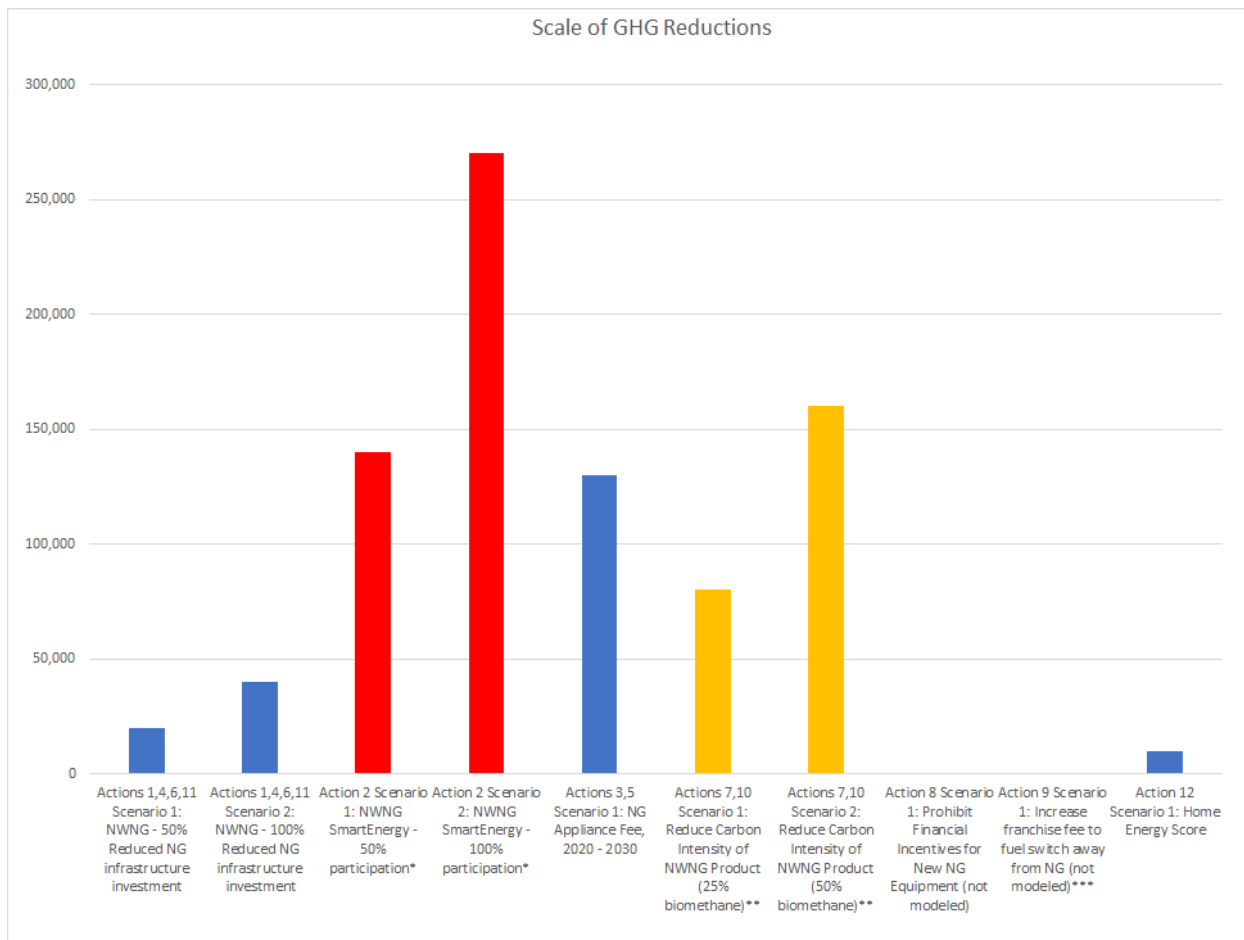
Scale of Problem

According to the City's Climate Action Plan 2.0 (pg 32), the natural gas sector would need to reduce an additional 179,000 tons per year by 2030 to reach the City's GHG reduction goal for that year. This is the level of additional reductions needed from the potential solutions considered below to reach the City's GHG reduction goal for 2030 as applied to the natural gas sector.

Note: The necessary reductions to reach the goal is likely slightly higher, at 203,000 tons per year by 2030, as the City's Climate Action Plan mistakenly included 5% offsets and biogas from the Metropolitan Wastewater Management Commission (MWMC) as contributing to reducing the City's emissions, when offsets don't reduce gross emissions and the City does not currently retain the biogas from the MWMC for use locally.

Scale of Potential Solutions

Below is a graph with the potential scale of GHG reductions for each of the actions in the City's previously presented Gap Analysis.



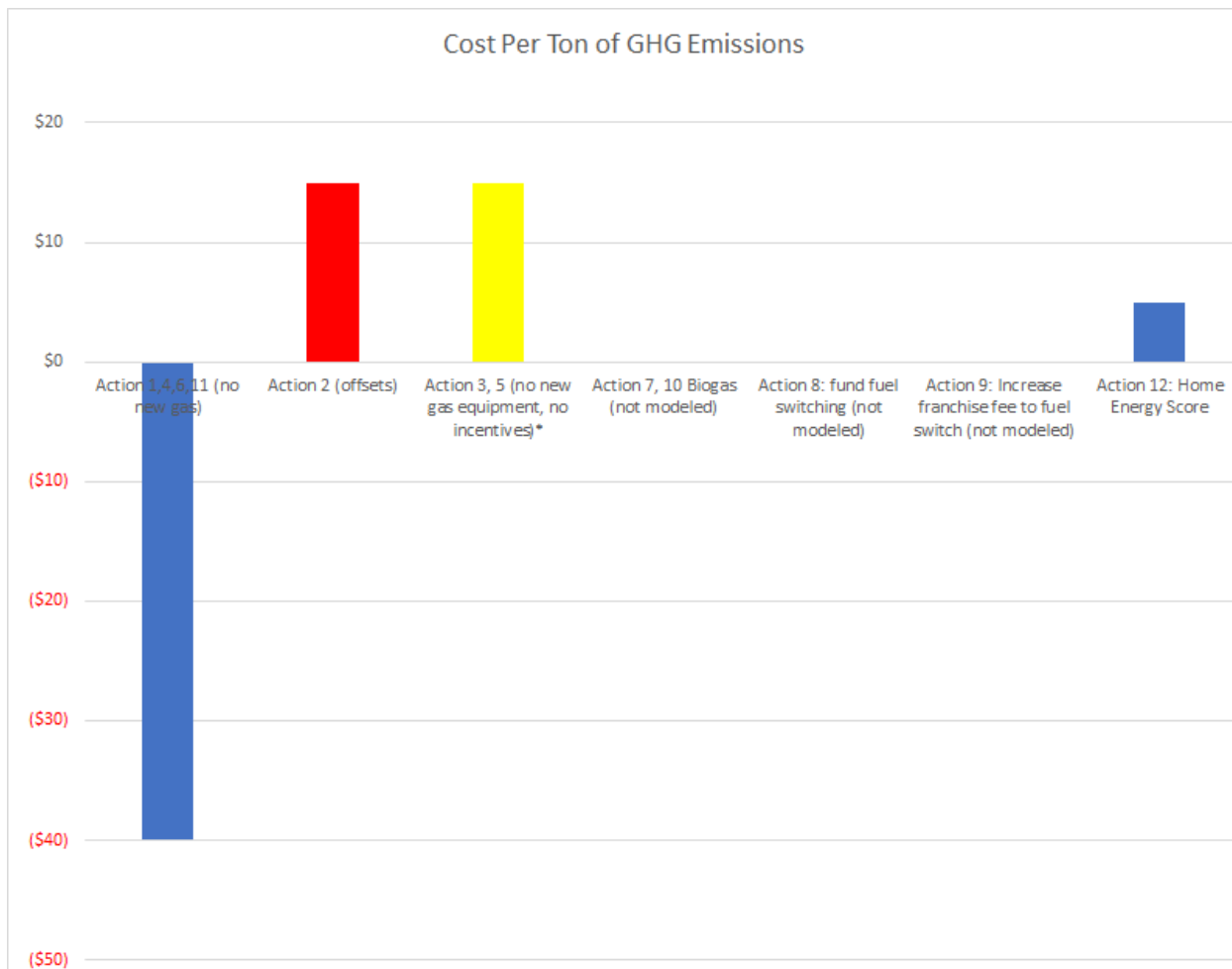
*Offsets should be considered as a backup if other measures are deemed insufficient to reach the goal.

**According to an Oregon Department of Energy Report (link in Resources), biogas potential may be lower than is reported as possible here.

***Expected Cost and GHG reductions for increasing the franchise fee for energy efficiency have been researched by staff and should be included in an updated analysis

Cost of Potential Solutions

Below is a graph with the likely cost per ton of GHG reductions for each of the actions as listed in the City's previously presented Gap Analysis.



*The reasoning behind the cost expectations for Actions 3 and 5 (limiting new gas equipment), that they would be similar in cost to offsets, is potentially flawed and should be revisited in an updated analysis

**Expected Cost and GHG reductions for increasing the franchise fee for energy efficiency have been researched by staff and should be included in an updated analysis

Resources

Eugene Climate Action Plan 2.0, https://www.eugene-or.gov/DocumentCenter/View/55832/CAP-20_Summer_2020_FINAL-

Eugene Gap Analysis presented during City Council Work Session, January 30th, 2019, <https://www.eugene-or.gov/DocumentCenter/View/46001/Recommendations-for-Add-Eugene-Climate-Actions-to-Meet-Eugenes-CRO-Targets--Goals-Gap-Analysis>

Presentation to Energy in Buildings Committee of the Eugene Sustainability Commission by Ethan Nelson
https://www.dropbox.com/s/26tcae5fv6lrvum/GMT20210308-220323_ESC-Commit_1920x1080.mp4?dl=0

Biogas and Renewable Natural Gas Inventory, Oregon Department of Energy, <https://www.oregon.gov/energy/Data-and-Reports/Documents/2018-RNG-Inventory-Report.pdf>



Proposal: Request City Council to Initiate a Fossil Fuel Risk Assessment for City of Eugene

The Eugene Sustainability Commission recommends that the Eugene City Council initiate a Fossil Fuel Risk Assessment and Gap Analysis process. The results of this study would inform the city as to any need for additional assurances against possible financial liabilities due to accident, failure, or abandonment of local fossil fuel infrastructure.

Costs relating to fossil fuel accidents and other related issues, including infrastructure abandonment, have been rising nationally. These costs often end up falling upon local public agencies and jurisdictions, as companies walk away or don't have adequate insurance coverage to fully pay the costs.

A risk assessment and gap analysis is the important first step toward considering possible Fossil Fuel Risk Bond mechanisms in the future, should these be needed. The Risk Assessment and Gap Analysis process would:

1. inventory relevant infrastructure risks,
2. estimate costs associated with each risk, assuming a "reasonable worst case" event,
3. determine current company insurance levels and other funds that would likely be available to address each such event,
4. determine the gaps between possible costs and existing assurances.

Two counties and one city are currently involved in this process, and a handful of states are drafting legislation about this topic.

This recommendation follows an initial investigation by the Commission. This work resulted in an invited presentation by Dr. John Talberth and Daphne Wysham from the Center for Sustainable Economy. This presentation was held the evening of March 17, 2021, to which all Council members were invited. (It can be viewed [here](#).)

Learn more about fossil fuel risk bonds:

- [Article](#) from Center for Sustainable Economies
- [Article](#) from Sightline Institute

Thank you for considering this important topic to protect our city from financial and environmental risks from fossil fuel infrastructure in Eugene.

Sincerely,
The Eugene Sustainability Commission

Appendix I.

Partial Inventory of Local Fossil Fuel Infrastructure Sites

- Carson Oil, Tyree Oil, Kinder Morgan
- Gas Stations, Auto Dealerships, Auto Repair Shops
- Georgia Pacific Adhesives, Murphy Plywood, Flakeboard, Seneca, McFarland Cascade Rosboro, Bohemia, Zip o log
- JH Baxter
- Wildish Const., Delta Sand Gravel
- Cascades Electro Plating, Printing Co.
- Northwest Solvents and Supply

Bulk Chemical Transport on High Hazard Train Route - UP Tracks

- Fuel Additives & Fossil Gases - crude oil, ethanol, methanol, isopropyl alcohol, butanol, toluelene, benzene, kerosene, ketones
- Liquid natural gas (LNG) -
<https://www.sightline.org/2021/03/22/railroaded-by-the-gas-industry/>
- Wood processing and preserving chemicals
- Adhesives and glues and associated chemicals



June, 2021

To: Eugene Mayor, City Manager, and City Council

From: Eugene Sustainability Commission

Subject: Recommendation Regarding City Support for Food Security and Access

Background

Food insecurity and outright hunger are lingering problems in Lane County and Eugene, with nearly 15% of the population experiencing food insecurity and nearly 10% being hungry, according to statistics on Lane County for 2019 from the Oregon Hunger Network. It is estimated that these rates nearly doubled during the pandemic. In addition, minority rates of food insecurity and hunger are significantly higher than the average.

The Eugene Sustainability Commission sees food security and food access to be key factors that contribute to our community's sustainability. In March of 2012, the Commission presented a broad range of recommendations to the City Council on these issues. This was followed by a report, done in conjunction with the University of Oregon, that presented a framework for our regional food system and a range of actions that could be taken to support it. See links to background and other resources in the **Appendix**.

Eugene is fortunate to have a number of private, non-profit organizations in our community that are focused on these issues. These include Food for Lane County, Lane County Farmers Market, Burrito Brigade, Huerto de la Familia, Eugene's Table, Willamette Farm and Food Coalition, and Eugene Gleaners, among others.

The City of Eugene has made significant contributions by assisting these local efforts to provide food access and promote local food production and distribution. While much is being done, and the City is proving to be a valuable actor and partner, there is more that could be done. There is still hunger in our community.

Recommendations

After talking with a number of the above organizations, the Sustainability Commission has focused its recommendations for near-term City of Eugene action on the following:

1. Expand Community Gardens -

Problems:

1. There is high demand for plots in community gardens; currently there is more demand than supply.
2. Groups with interest in establishing and helping manage a community garden have no easy way to express that interest.
3. Access to community gardens is not equitable, due to the location of current gardens and language barriers in related materials.

Solutions:

A. The Parks and Recreation System Plan includes a recommendation for two new community gardens, one in Bethel and one in River Road /Santa Clara. We urge the City Council to work with Parks and Open Space (POS) to move these projects forward.

B. Determine neighborhoods where there is demand for a local community garden and work with citizens there to establish sites on public land where possible. There is a need to distribute community gardens throughout the city to improve access, especially for lower-income and disabled people.

C. Work to secure grants or other funding that could realize the planned urban farm west of Skinner Butte. Perhaps including a homeless shelter would increase funding opportunities. Work with local non-profits to establish and manage the facility.

D. Equitable access to community gardens would be improved by providing bi-lingual application forms and instructions and providing a mechanism for neighborhood groups to express interest in establishing and managing a garden.

Success of the above initiatives will depend upon the existence of strong neighborhood or non-profit support for creating and managing these gardens. We recommend that the city work to establish or expand relevant public/private partnerships to lower costs and make these projects feasible.

2. Improve Communication -

Problems:

1. There is a lack of understanding of the various activities the city is undertaking regarding food security and access.

2. There is a need for a single place to go to access information and communicate with the city regarding food security and food access issues.

Solutions:

Establish an active communication channel with citizens regarding food issues and the roles the City and individual citizens can play in addressing these issues.

A. Create a web page that collects links to the various activities that the city and local organizations are pursuing regarding food production, distribution and food waste management. There is much useful content available, but not located in one place. See the **Appendix** for an initial list of links.

B. Publish an annual or bi-annual report on community progress and include access to educational materials regarding food issues, such as gardening hints and food distribution programs. This could involve Facebook and Twitter communication.

Beyond the above two recommendations, the Sustainability Commission encourages continuation and enhancement of city support for local organizations dealing with food access issues in our community. We congratulate the Mayor and City Council on their current level of support for food access and security activities in our community and look forward to enhanced efforts in the future.

Fiscal Impacts

Adding, or redirecting, POS staff to complete already planned community garden spaces and coordinate recruitment and garden groups to manage them. Irrigation and fencing costs. These gardens are



Eugene Sustainability Commission

in existing POS plans, so what is being recommended is primarily a reprioritization of community gardens for current action, not new policy direction.

Appendix

City Activities

[Community Gardens](#)

[Urban Agriculture](#)

[Food Waste Prevention](#)

[Composting](#)

[Food Carts](#)

Community Organizations

[Food for Lane County](#)

[Lane County Farmers Market](#)

[Huerto de la Familia](#)

[Eugene's Table](#)

[Willamette Farm and Food Coalition](#)

[Eugene Area Gleaners](#)

[Burrito Brigade](#)

Background

[Oregon Hunger Taskforce Statistics](#)

[March 2012 Sustainability Commission Recommendations](#)

Regional Food System Framework, 2014



Waste Committee Report

Introduction

The Sustainability Commission formed a Waste Management Committee to look into a perceived lack of citizen involvement prior to changes to the City's Waste Management Rules and to brainstorm potential solutions, including the potential for more involvement from the Sustainability Commission or the creation of a Citizen Committee solely focused on waste management.

Problem

Potential lack of Citizen engagement prior to changes to the City's Waste Management rules.

Solutions

After meeting with Waste Management Staff, the following ideas have come forward from staff as potential solutions that would also be valuable from a staff perspective.

- Staff recommended including a presentation to the Sustainability Commission of proposed changes to the City's Waste Management Rules for feedback during the annual rule update process. Waste Management staff are expected to reach out to the Commission to present during the next rule update process.
- Staff have plans to form a subcommittee of the soon to be created Lane County Waste Advisory Committee. The subcommittee would be made up of the Eugene members.

While a larger committee focused on helping the City of Eugene reach its waste reduction goals may be valuable, Waste Management Staff felt that there was a lack of capacity to stand this up directly at this time and that the above recommendations are doable at this time.

Background Information

The City recently received pushback to some of its proposed Waste Management rules around requiring trash be in plastic bags and in recent years the waste management rules have changed with the Sustainability Commission not having the opportunity to weigh in prior to the rule change, such as with the emergency rule changes in response to reduced acceptance of materials in China.

Staff stated that having an additional set of eyes on the proposed rule changes would be valuable and that presentations to the Commission could help dispel myths about proposed rule changes.

Staff stated there is an intent to form a sub-committee of the soon to be created Lane County Waste Advisory Committee that would focus on Eugene issues.

Staff stated they have also been working to grow the interested parties email list and have greatly expanded the number of individuals commenting during their rule making period.

Appendix B: Resolutions and other work products



March 8, 2021

**Education and Outreach Subcommittee
Cover Memo: Community Green Fund Online Collateral**

Kelsey Zlevor (chair), Laura Allen, Louisa Giammatteo, Mike McFarlane

Commissioners:

The Education and Outreach Subcommittee has been developing the online infrastructure to begin allocating funds from the \$5,000 Community Green Fund, a new seed grant fund that seeks to create systems of mutual relationship and support between the Sustainability Commission and local organizations. This process is replicating that of the Human Rights Commission for allocating funds, which is already in place and successful.

The funds are available to community organizations/individuals representing organizations seeking funding (limits outline in Request Support Form) for community education/events around sustainability, broadly defined. Seed grant seekers can visit our webpage, review guidelines for funding, and complete a "Request Support Form" to apply for funding. These forms, as they are received, can be included in our monthly agenda packet for review and voting approval at the beginning of our meetings. Successful applicants will then receive a check from the city, and are responsible for submitting final proof of concept/review of their event/activity.

Attached you will find the following documents for review that we will move to approve at the upcoming meeting:

1. Draft/Mock-up Webpage Content
2. Linked Online PDF: Guidelines (HRC Version, "Sustainability Commission" will be subbed in as appropriate)
3. Online Request Support Form Mock-Up

Additional next-steps include:

- Approving process for approving requests (including forms in our monthly agenda packet)
- PR slides to present to local organizations
- Distributing funds!

Thank you for your consideration!

The Education and Outreach Subcommittee

Request Support from the Commission

Support for community events

The Eugene Sustainability Commission (ESC) may endorse events or projects and/or provide small grants to help support activities consistent with the Commission's activities and purposes.

The commission's authority to spend public money is subject to:

1. Oregon law
2. City Charter
3. City budget constraints
4. City Manager/delegate approval

The commission's activities and purposes are to advise and provide support on the following topics:

- Sustainability policies and practices that reflect community values, including but not limited to issues of housing, transportation, environmental justice, natural resource management, carbon emissions, and waste reduction.
- Sustainable business practices
- Green building design and infrastructure

Guidelines for community requests for support

Please read these [guidelines](#) before submitting your request

How to request funding from the Sustainability Commission:

1. Complete and submit an [online Request for Support Form](#)
2. Applications should be received by staff no less than 45-days in advance of the event. Requests must arrive 10 days before the next ESC meeting (3rd Wednesday). In extraordinary circumstances the ESC may consider an application closer to an event.

3. Have a representative of the applicant attend the ESC meeting to answer questions. Applicants will be notified via email of the date when the ESC is expected to review a funding request.
4. The ESC will consider the recommendation and vote to approve or deny the request for support. The Commission reserves the right to fund requests at a level lower than the requested amount.
5. Staff will notify the applicant of the commission's decision regarding funding or endorsement within 72 hours after the ESC meeting.
6. If funding is approved, the applicant must provide a follow-up report to the Sustainability Commission that includes information about the numbers of participants, ways the event succeeded, and how it could be improved in the future along with an accounting of how the funds were spent. This report must be submitted within 30-days of the event. Failure to provide this report may jeopardize future funding for the event or organization.



GUIDELINES FOR COMMUNITY REQUESTS FOR SUPPORT

Funding Authority and Purpose (City Code Sections 2.260, 2.265, 2.280, 2.285)

The Human Rights Commission may spend public money to promote its purposes and activities. Its authority to spend public money is subject to 1) Oregon law; 2) City Charter; 3) City budget constraints; and 4) City Manager/delegate approval.

The commission's activities and purposes are to:

- Help the City provide equal opportunity for all its citizens
- Work to eliminate discrimination
- Monitor the status of civil and human rights in the community
- Make recommendations to the City Council in human rights areas
- Support and provide programs and services that help eliminate discrimination and improve human relations, and work with other community groups and public agencies in these efforts

Funding Approval Guidelines

The commission's authority to spend public funds allows it to consider *only* requests that meet the following guidelines:

Purchase of a product or service

State law prohibits the City from "giving" money to another organization, regardless of the worthiness of its purpose. The commission may consider purchasing a specific product or service, such as a brochure or workshop, as long as the product or service is related to the commission's own purposes and work plan and it clearly benefits the City organization.

Compliance with commission and City Council goals and policies

The City cannot purchase a product or service whose provision would conflict with its goals, policies, and stated positions. Spending public tax money for a service puts the City on record as supporting that service. The commission may not sponsor events whose other sponsoring groups and organizations are incompatible with the goals and purposes of the commission and City Council. The commission does not sponsor events that are not open to the public or that are strictly fund-raising events. The commission does not support events held in locations on the Lane County Labor Council's Unfair Labor Practices List.

Accessibility

Commission bylaws require that events it sponsors must be fully accessible. Facilities should meet Americans with Disabilities Act standards and sign interpretation should be provided if requested. Both wheelchair access and the availability of interpretation should be included in advertisements for the event.

Levels of Support

Endorsement

The commission may endorse specific events whose values it supports but to which it does not contribute money. The commission's name may be used in advertising for these events. A short application for this level of support must be submitted to the commission prior to use of its name.

(OVER PLEASE)

Levels of Support (continued)

Support

The commission may provide up to \$100 for events that meet the guidelines if commissioners are not actively involved (see definition of active involvement below). The purpose of these events must be aligned with the commission's mission and goals.

Co-sponsorship

The commission may provide up to \$200 for events meeting the guidelines and in which commissioners will be actively involved. Active involvement means that, at a minimum, the group planning the event works directly with a commissioner who serves as a formal liaison between the group and the commission and reports back to the commission regularly. If possible, a commissioner should participate in the planning process and the commission should have an information table at the event.

Time Line for Application

1. Applications should be received by staff **no less than 45-days in advance of the event**. In extraordinary circumstances the HRC may consider an application closer to an event.
2. Organization/individual submits completed Application for Funds to:
City of Eugene, Human Rights & Neighborhood Involvement
Attn: Request for Support
99 W 10th Ave Suite 116
Eugene, OR 97401
fax: 541 682-5221 ph: 541 682-5177 or email to <mailto:hrni@ci.eugene.or.us>
3. City staff will forward the application to the chair of the HRC for inclusion on the agenda at the HRC meeting following the date the application was received. The HRC meets at 5:30 pm the **third Tuesday of every month in the Sloat Room of the Atrium Building (99 W 10th Avenue)**. A representative of the requesting group is encouraged to be present at the HRC meeting the application is being considered.
4. The full commission will consider the recommendation and vote to approve or deny request for support. The Commission reserves the right to fund at a level lower than that requested.
5. Within 72 hours following the commission meeting, staff will notify the applicant of the commission's decision regarding funding or endorsement.
6. If funding is approved the applicant must provide a follow-up report to the Human Rights Commission that includes information about the numbers of participants, ways the event succeeded, and how it could be improved in the future along with an accounting of how the funds were spent. This report must be submitted within 30-days of the event. Failure to provide this report may jeopardize future funding for the event or organization.

Sustainability Commission Request for Funding

The City of Eugene allocated funds to the Sustainability Commission (SC) to use to support community events. Applications must be submitted complete with a full explanation of the funding request. All requests must be submitted 10 days prior to the SC meeting (3rd Wednesday) in advance of the event or project start date. Timely submission assures that requests are discussed and approved for funding. Having a representative at the SC meeting to answer questions about the request is strongly encouraged. Please note that if funding is approved, the commission requires a follow-up report within 30 days of the event. Recipients may submit a written report or may attend the next commission meeting to present a brief verbal report. Photos are encouraged but not required. Failing to provide a report may result in denial for future funding.

Date of Event

Date of Funding Required

Please describe the event/activity for which you are requesting support and/or funding*

Level of Support Requested*

-- Select One --

- ☐ Endorsement: no funding but endorsement for use on advertising and outreach.
- ☐ Support: up to \$250 for an event where SC is not directly involved.
- ☐ Co-sponsorship: up to \$1,000 for event with SC involvement.

Please indicate which level of support that is being requested:

SC co-sponsorship would involve a Sustainability Commissioner with participation to be determined based on event structure.

How much is the request for? *

Enter 0 if this is just a request for endorsement

Name of Support and/or Funding Recipient

- ☐ Organization (if applicable)
- ☐ Applicant's First Name*
- ☐ Applicant's Last Name*

- Address (for mailing check)*
- City*
- State Name*
- ZIP*
- Email*
- Phone*
- Extension

Payment should go to:*

- Organization Listed
- Individual Listed
- Not a funding request

How does this request align with the work of the Sustainability Commission? What will these funds be used for specifically (if applicable). *

Who are the other community partners and what is their level of involvement?

I acknowledge that by receiving funding to support this event that I am responsible for providing a brief report back to the SC within 30-days of the event. Failure to provide this report either in writing or in person at a SC meeting may result in denial for future funding. *

Electronic Signature

By providing the information below and electronic signature, I certify that I have read and understood the submittal requirements outlined, and that I understand that omission of any listed item may cause delay in processing the application. I (We), the undersigned, acknowledge that the information supplied in this application is complete and accurate to the best of my (our) knowledge.

I am the:

Applicant

Applicant's Representative

Full Name of Applicant representative

Email of applicant's representative

Electronic Signature*

Sign

By checking this box, I am providing an electronic signature.

Receive an email copy of this form.

Email address

This field is not part of the form submission.

Submit



100% Clean Energy Resolution

Whereas, climate change threatens the lives and livelihoods of the people of Eugene
and,

Whereas, resolving climate change will take actions at the Local, State, and National level

Hereby, be it resolved;

The Eugene Sustainability Commission recommends the Eugene City Council support efforts to transition to 100% Renewable Electricity by 2035 at the local, State, and National level through:

- Supporting legislation in the Oregon State Legislature to pass a 100% Renewable Electricity bill, such as HB 2995 (<https://olis.oregonlegislature.gov/liz/2021R1/Measures/Overview/HB2995>) under consideration during the 2021 Legislative Session
- Supporting rulemaking at the Federal level to require 100% renewable electricity by 2035 as part of the Clean Power Plan, as President Joe Biden has proposed
- Working with EWEB to set a target date for 100% renewable electricity locally



Support for LC 1894/2902 - Environmental Justice for Oregon and HB 2488 - Equity and Climate In Land Use and request for the Eugene City Council to endorse and support the bills through the city's lobbying efforts

Background:

Communities across Oregon especially our BIPOC (Black, Indigenous, People of Color) communities have been experiencing the climate change impacts in more severe storms, droughts, heat waves, extremely severe wildfires and sea level rise. Communities that are already struggling because of historic inequities or other economic, social, or environmental challenges are much more vulnerable to the impacts of climate change, so their needs must be centered in the process of addressing climate impacts through upcoming environmental justice legislation in Oregon.

Beyond Toxics and NAACP are working on two pieces of legislation this upcoming 2021 Session and are asking for the support of the City of Eugene in order to pass them and win important environmental justice legislation that will support our most impacted communities.

The two pieces of legislation are;

1. LC 1894 - Environmental Justice for Oregon
Introduced by Representative Power and Senator Dembrow

The joint resolution establishes principles, lays a framework of shared values, and lays the path forward for future policies and practices based on the right to ethical, balanced, healthy and responsible uses of land and renewable resources for future generations. Specifically, the resolution:

- Acknowledges the deep interconnection between present environmental impacts and crises and the history of structural racial and socioeconomic inequities in the state;
- Affirms that clean air and water, healthy food and a stable climate are basic human rights;
- Recognizes that frontline, impacted and traditionally underrepresented communities have lacked adequate services and infrastructure, which has made those communities more vulnerable to environmental and public health impacts;

2. HB 2488 - Equity and Climate In Land Use
Chief Sponsors: Sens. Golden, Frederick & Dembrow; Reps. Power & Helm

Our statewide land use planning goals currently lack strong standards for meaningful and equitable public participation, for achieving environmental justice, and for addressing the impacts of climate change - hindering progress towards land use decisions that plan for a just and climate-resilient future for Oregonians.

The Equity and Climate in Land Use will:

- Align consideration of environmental justice in Oregon's land use decisions laws with innovative legislation in other states (e.g. Senate Bill 1000 in California);



- Direct the Land Conservation and Development Commission beginning a process of amending and/or adopting new statewide land use planning goals to promote environmental justice and achieve important climate outcomes;
- Established by rule making interim standards for climate change mitigation and adaptation, and just and equitable public participation.
- Correct outdated and offensive definitions in our existing land use laws by moving away from “minority” identifiers and instead targeting historically disadvantaged and underserved communities.

Proposal:

The Eugene Sustainability Commission voted to approve this statement of support on January 20th, 2021.

Statement of Support from Eugene Sustainability Commission to the Eugene City Council for Environmental Justice Legislation

The Eugene Sustainability Commission expresses support for the two pieces of environmental justice legislation, LC 1894 - Environmental Justice for Oregon and HB 2488 - Equity and Climate In Land Use, and urges the City Council to endorse the legislation and support it through the City’s lobbying efforts.

Communities across Oregon especially our BIPOC (Black, Indigenous, People of Color) communities have been experiencing the climate change impacts in more severe storms, droughts, heat waves, extremely severe wildfires and sea level rise.

Communities that are already struggling because of historic inequities or other economic, social, or environmental challenges are much more vulnerable to the impacts of climate change, so their needs must be centered in the process of addressing climate impacts through upcoming environmental justice legislation in Oregon.

These two pieces of legislation will help address these inequalities and is an important step forward for Oregon. These bills are in alignment with the city’s values of equity, inclusion, and a healthy environment. Both pieces of legislation will help guide the City in its land use decisions including Urban Reserves, Transportation Planning, Comprehensive Planning and Natural Resource Protections.

The Sustainability Commission urges the full support of the City Council.

Thank you for considering this request.

Eugene Sustainability Commission.



Sustainability Commission Resolution in Support of Sunrise Eugene Recommendations

Whereas, residential Natural Gas use has risen 22% in Eugene from 2010 to 2019 and is the fastest growing sector of Eugene's emissions (Eugene 2019 GHG Inventory)

And

Whereas, Industrial Natural gas use could expand with the Clear Lake Expansion of the UGB

And

Whereas, without reducing fossil natural gas use the City will not achieve the GHG reduction goals stated in its 2014 Climate Recovery Ordinance

And

Whereas, young people and historically marginalized communities, who will be most impacted by climate change, are advocating for swift and immediate action

Thereby,

Be it resolved; the Eugene Sustainability Commission recommends that the City of Eugene should refuse to sign a new franchise agreement with NW Natural unless they agree to terms that put us on track to meet our CRO goals and pass a series of ordinances to:

1. Mandate the transition of all utilities in the City to 100% renewable energy by 2030; or as soon as feasible
2. Ban the construction of all new fossil fuel infrastructure in the City
3. Levy a fee on NW Natural and other climate polluters to create a fund to transition low income and historically marginalized communities from fracked gas to electric appliances, and to retrofit these homes to increase efficiency

Eugene 2019 GHG Inventory - https://www.eugene-or.gov/DocumentCenter/View/59286/2019-Eugene-Community_GHG



Appendix C: Greenfund Grant Applications

From: noreply@civicplus.com
To: [ROBERTS Samantha P](#)
Subject: Online Form Submittal: Eugene Sustainability Commission Request for Support
Date: Monday, June 07, 2021 9:40:42 AM

[EXTERNAL]

Eugene Sustainability Commission Request for Support

The City of Eugene allocated funds to the Eugene Sustainability Commission (ESC) to use to support community events. Applications must be submitted complete with a full explanation of the funding request. All requests must be submitted 10 days prior to the ESC meeting (3rd Wednesdays) in advance of the event or project start date. Timely submission assures that requests are discussed and approved for funding. Having a representative at the ESC meeting to answer questions about the request is strongly encouraged. Please note that if funding is approved, the commission requires a follow-up report within 30 days of the event. Recipients may submit a written report or may attend the next commission meeting to present a brief verbal report. Photos are encouraged but not required. Failing to provide a report may result in denial for future funding.

Date of Event	8/7/2021
Date Funding Required	6/30/2021
Please describe the event/activity for which you are requesting support and/or funding	The series of events we are requesting funding for is a community mural art project at Annie Mims Community Garden North. Key aspects of this project include commissioning a local BIPOC artist to help create a mural during the arts and crafts festival in August (8/7/21). The mural will include community involvement with a focus on youth involvement, and integrated multigenerational education centered in sustainability, permaculture, and art.
Level of Support Requested	Co-sponsorship: up to \$1,000 for event with SC involvement. *ESC co-sponsorship would involve a Sustainability Commissioner with participation to be determined based on event structure.
How much is the request for?	\$1000
Name of Support and/or Funding Recipient	
Organization (if applicable)	NAACP
Applicant's First Name	Corrie Parrish

Applicant's Last Name

Address (for mailing check)

330 High Street

City

Eugene

State Name

OR

ZIP

97401

Email

cparrish@uoregon.edu

Phone

4125236123

Extension

Field not completed.

Payment should go to:

Organization Listed

How does this request align with the work of the Eugene Sustainability Commission? What will these funds be used for specifically (if applicable).

This request aligns with the work of the Eugene Sustainability Commission because of shared values and work. This project would be housed within the Resiliency Subcommittee of the Eugene/Springfield NAACP's Environmental and Climate Justice Committee (ECJC), which two members of the Sustainability Commission also sit on. Strengthening community resilience and livability through an interdisciplinary lens are central to the Resiliency Subcommittee and shared with the Sustainability Commission. These goals will be moved forward through designing and implementing this project with environmental justice, green design, support for local BIPOC artists, and community involvement with a specific focus on BIPOC families at its core. The funds would be used for commissioning an artist (\$500), prep and materials (\$500). If we do not spend the whole amount on prep and materials, we would like to request to add that amount to the artist stipend. Community outreach costs will be taken care of by the NAACP and the ECJC committee.

Who are the other community partners and what is their level of involvement?

The NAACP works closely with a wide variety of partners. We are still in the early planning phases for this community mural and art festival, but current partners include all member organizations of the ECJC committee (a variety of environmentally focused community organizations here in Eugene and Springfield), Our Redeemer Lutheran Church,

Acknowledgement

I understand

Electronic Signature

By providing the information below and electronic signature, I certify that I have read and understood the submittal requirements outlined, and that I understand

that omission of any listed item may cause delay in processing the application. I (We), the undersigned, acknowledge that the information supplied in this application is complete and accurate to the best of my (our) knowledge.

I am the:	Applicant's Representative
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Full Name of Applicant representative	Corrie Parrish
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Email of applicant's representative	cparrish@uoregon.edu
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Electronic Signature	Sign
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