



Eugene City Council

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EUGENE CITY COUNCIL AGENDA

January 8, 2018

5:30 p.m. CITY COUNCIL WORK SESSION
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

Meeting of January 8, 2018;
Her Honor Mayor Lucy Vinis Presiding

Councilors

Alan Zelenka, President
Jennifer Yeh
Emily Semple
Claire Syrett

Mike Clark, Vice President
Greg Evans
Chris Pryor
Betty Taylor

5:30 p.m. CITY COUNCIL WORK SESSION
Harris Hall, 125 East 8th Avenue

The Mayor opens the January 8, 2018, City Council work session.

**A. Committee Reports and Items of Interest from Mayor, City Council,
and City Manager**

B. POTENTIAL ACTION: Dusk to Dawn Family Site

City Council President: *I move to approve 4060 W. Amazon Drive as a site for the
Dusk to Dawn overnight sleeping program.*

Call for vote.

C. WORK SESSION: Public Shelter Update

Adjourn.

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

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or visit us online at www.eugene-or.gov.

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Potential Action: Dusk to Dawn Family Site

Meeting Date: January 8, 2018
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: B
Contact: Regan Watjus
Contact Telephone Number: 541-682-8442

ISSUE STATEMENT

This is an opportunity for City Council to consider approval of a new Dusk to Dawn site for families with children at 4060 W. Amazon Drive, a property recently purchased by St. Vincent de Paul Society of Lane County.

BACKGROUND

Approved in December 2015, the Dusk to Dawn program provides approved sites for people who are experiencing homelessness to sleep overnight. The program has been utilized as a winter strategy for sheltering people through the last three winter seasons, between November 1 and March 31. There are currently two Council-approved sites providing overnight winter shelter of this nature: a site for individuals on a vacant St. Vincent de Paul-owned property on Hwy. 99 and a site for individuals with vehicles at the Lane County Behavioral Health parking lot. In addition, families with children have been able to stay overnight at the Eugene Mission with funding from the Human Services Commission. In the FY18 budget, City Council allocated \$155,000 to the Lane County Human Services Commission for Eugene's portion of the Dusk to Dawn program.

An overnight winter warming shelter for families with children has been provided during the 2016-17 winter season and since November 1, 2017, this winter season inside the Eugene Mission's Hub building. The program has been administered by St. Vincent de Paul's First Place Family Program. There are currently seven families being served nightly, and 14 are on the wait list.

With the recent acquisition of a new property, the former Crossfire Family Worship Center at 4060 W. Amazon Drive, St. Vincent de Paul wishes to relocate the winter warming center for families to a Dusk to Dawn site at the newly acquired building. Larger and more practical space for the families to sleep at night, and improved access and coordination with First Place Family Center on Amazon Parkway, constitute primary reasons for the desire to move the families to the new facility.

RELATED CITY POLICIES

1. Eugene Code 4.816 Permitted Overnight Sleeping.
2. Council goal for a safe community: A community where all people are safe, valued and welcome.

TRIPLE BOTTOM LINE ANALYSIS

Environmental – reducing environmental and health impacts of people sleeping unsheltered in unsanctioned locations

Economic prosperity – supporting families and individuals to achieve economic stability by connecting them with housing opportunities, assistance and other services to improve their quality of life

Social equity – helping underserved populations of people who are currently experiencing homelessness and face a number of barriers and social stigmas associated with their status as unhoused

COUNCIL OPTIONS

Council can choose to approve or not approve the new site for Dusk to Dawn overnight sleeping program use.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends approval of the site at 4060 W. Amazon Drive for use as a Dusk to Dawn program site.

SUGGESTED MOTIONS

Move to approve 4060 W. Amazon Drive as a site for the Dusk to Dawn overnight sleeping program.

ATTACHMENTS

- A. Ordinance No. 20559 Adopting the Dusk to Dawn Program
- B. Ordinance No. 20576 Removing the Sunset Dates of the Rest Stop and Dusk to Dawn Programs
- C. Administrative Order No. 53-15-18

FOR MORE INFORMATION

Staff Contact: Regan Watjus, City Manager's Office
Telephone: 541-682-8442
E-Mail: Regan.S.Watjus@ci.eugene.or.us

ATTACHMENT A



COUNCIL ORDINANCE NO. 20559

COUNCIL BILL 5149

**AN ORDINANCE ADOPTING THE “DUSK TO DAWN”
PERMITTED OVERNIGHT SLEEPING PILOT PROGRAM AND
PROVIDING FOR AN IMMEDIATE EFFECTIVE DATE.**

ADOPTED: November 23, 2015

SIGNED: November 24, 2015

PASSED: 8:0

REJECTED:

OPPOSED:

ABSENT:

EFFECTIVE: Immediate



ORDINANCE NO. 20559

AN ORDINANCE ADOPTING THE “DUSK TO DAWN” PERMITTED OVERNIGHT SLEEPING PILOT PROGRAM AND PROVIDING FOR AN IMMEDIATE EFFECTIVE DATE.

The City Council of the City of Eugene finds as follows:

A. In order to create additional sleeping options for people who are homeless, a pilot program (“the Dusk to Dawn program”) expanding the permitted overnight sleeping provisions should be established allowing homeless persons to sleep overnight on City approved sites between the hours of 4:30 p.m. and 7:30 a.m.

B. The Dusk to Dawn program should remain in effect until March 31, 2016. The termination date of this program coincides with the current sunset date of the Rest Stop program, and will allow the City to monitor the program to determine whether it should be made permanent, revised or abandoned.

NOW, THEREFORE,

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. The following provisions are adopted as the Dusk to Dawn program and shall sunset and be repealed on March 31, 2016, unless extended or made permanent by future Council action:

Dusk to Dawn Permitted Overnight Sleeping Pilot Program. Notwithstanding section 4.815 of the Eugene Code, 1971, the City Manager is authorized to permit persons to sleep overnight at designated sites, between the hours of 4:30 p.m. and 7:30 a.m., under the following circumstances:

- 1.** The City Manager shall recommend to the City Council proposed sites for the Dusk to Dawn program. Any such site may not be located in a residential area or close to a school, and must be owned or leased by the City of Eugene, another governmental entity, a religious institution, a non-profit organization, or a business if the business is located on property zoned commercial or industrial.
- 2.** Before a proposed site may be used, the site must be approved by the City Council by motion and the City Manager must adopt an administrative rule governing use of the site.
- 3.** The City Manager may close a site at any time upon determining that allowing camping at a site would create dangerous conditions or a health threat to the public.

Section 2. Pursuant to the provisions of Section 32(2) of the Eugene Charter of 2002, with the affirmative vote of two-thirds of the members of the City Council, this Ordinance shall become effective immediately upon adoption by the Council and approval by the Mayor, or passage over the Mayor's veto. An immediate effective date is necessary in order to provide additional places for people to camp.

Passed by the City Council this

23rd day of November, 2015.

Beth Forrest
City Recorder

Approved by the Mayor this

24 day of Nov, 2015

Kitty Perry
Mayor

ATTACHMENT B



COUNCIL ORDINANCE NO. 20576

COUNCIL BILL 5168

**AN ORDINANCE REMOVING THE SUNSET DATES OF THE REST
STOP AND DUSK-TO-DAWN PROGRAMS.**

ADOPTED: February 27, 2017

SIGNED: March 1, 2017

PASSED: 8:0

REJECTED:

OPPOSED:

ABSENT:

EFFECTIVE: April 1, 2017



ORDINANCE NO. 20576

AN ORDINANCE REMOVING THE SUNSET DATES OF THE REST STOP AND DUSK-TO-DAWN PROGRAMS.

The City Council of the City of Eugene finds as follows:

A. On September 25, 2013, Ordinance No. 20517 was adopted concerning permitted overnight sleeping. Section 3 of that Ordinance adopted a permitted overnight sleeping ("rest stop") pilot program with a sunset date of March 31, 2014. The program was amended by Ordinance No. 20547. The rest stop program sunset date has been extended, most recently on March 14, 2016, by Ordinance No. 20563, which extended the sunset date to March 31, 2017.

B. On November 24, 2015, Ordinance No. 20559 was adopted establishing the permitted overnight sleeping (dusk to dawn) pilot program with a sunset date of March 31, 2016. The dusk to dawn program was amended and the sunset date extended to March 31, 2017, by Ordinance No. 20563 on March 14, 2016.

C. The Council has decided to remove the sunset date of the rest stop and dusk to dawn programs.

NOW, THEREFORE,

THE CITY OF EUGENE DOES ORDAIN that the sunset date for the rest stop program adopted in Section 3 of Ordinance No. 20517 and amended by Ordinance No. 20547, and the dusk to dawn program adopted by Ordinance No. 20559, is repealed.

Passed by the City Council this

27th day of February, 2017.

Approved by the Mayor this

1st day of March, 2017.

Beth Louest
City Recorder

Lucy Viris
Mayor

ADMINISTRATIVE ORDER NO. 53-15-18
of the
City Manager

TEMPORARY RULE ADOPTING OVERNIGHT SLEEPING (“DUSK to DAWN”) PILOT PROGRAM REGULATIONS FOR PURPOSES OF IMPLEMENTING ORDINANCE NO. 20559.

The City Manager of the City of Eugene finds that:

A. Section 2.019 of the Eugene Code, 1971 (EC) authorizes the City Manager to adopt rules for administration of provisions of the Eugene Code. EC 2.019(5) authorizes the City Manager to adopt temporary rules for a period of 180 days.

B. On November 23, 2015, the City Council adopted Ordinance No. 20559 which established a temporary permitted overnight sleeping (“Dusk to Dawn”) pilot program allowing persons to sleep overnight between specified hours at approved City locations until March 31, 2016.

C. This temporary Rule is necessary so that regulations will be in place when Council approves the site(s) at which people may sleep overnight pursuant to the provisions of Ordinance No. 20559.

NOW THEREFORE, based on the above findings, the following standards shall remain in effect until March 31, 2016, unless replaced earlier by an emergency rule, temporary rule, or permanent rule adopted in accordance with the provisions of EC 2.019.

PERMITTED OVERNIGHT SLEEPING (“DUSK TO DAWN”)
PILOT PROGRAM REGULATIONS

For purposes of the implementation of Ordinance No. 20559, the following regulations are implemented for the Dusk to Dawn locations (“the property”) approved by City Council:

A. Property Provider/Site Manager Responsibilities:

1. A property provider/site manager will be designated who shall be responsible for providing supervision during site operating hours.
2. Site will be occupied no earlier than 4:30 p.m. and no later than 7:30 a.m. in a 24 hour period.
3. Personal property will be stored in compliance with criteria set by the property provider/site manager and must be taken with guests when they vacate the site each day.

4. Provide one or more portable toilets with weekly cleaning, and weekly trash/recycling pick up.

5. Keep the site and surrounding property free from accumulation of trash or items left behind by guests.

6. Maintain a current roster of individuals who are authorized to be at the property ("guests").

7. Shall open a site only after the City Manager has provided written authorization allowing the site to open. The written authorization shall include the number of people permitted to use the site, and any other regulations applicable to the specific site.

8. Make sure that the number of people at the site(s) between 4:30 p.m. and 7:30 a.m. does not exceed the number of people permitted by the City Manager's written authorization.

9. Ensure that guests comply with all provisions of these regulations and Ordinance No. 20559.

10. All applicable provisions of federal, state and local laws will be complied with, including the requirements of the fire code.

B. Guest Responsibilities:

1. The following activities/items are prohibited from the property:

- Alcohol; illegal drugs
- Weapons
- Illegal activity
- Open flames, unless approved by the Fire Marshal.
- Loud music or other disruptive noise
- Overnight visitors
- Physical violence, intimidating or threatening behavior or language while on or in the vicinity of the property; damage or harm to the property or property in the surrounding area.
- Behavior on or near the property that may negatively affect the peace and enjoyment of the property and surrounding property for other overnight sleepers or for neighbors.
- Children.

2. Compliance with all applicable provisions of federal, state and local laws, including the requirements of the fire code.

3. Guests shall be selected by the property provider/site manager and may stay on the property until the property provider/site manager revokes that permission. If permission to remain

on the property is revoked, the guest(s) must immediately remove themselves and their property or risk citation for trespassing, having their vehicle towed, at the owner's expense, and their property disposed of.

4. Guests shall deposit all garbage in waste receptacles provided by the property provider/site manager or transport it off site and dispose of it lawfully, and shall keep the area where they are sleeping clean.

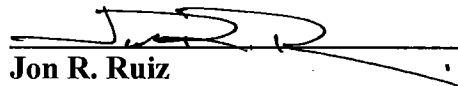
5. Guests shall use bathroom facilities provided by the property provider/site manager, or available to the public off-site.

6. Guests must comply with any additional rules or regulations not covered here but established by the property provider/site manager.

C. Closure of Site by the City Manager.

The City Manager may close a site at any time upon determining that allowing camping at a site would create or continue dangerous conditions or a threat to the public health, safety or welfare, or if the property provider/site manager fails to comply with these regulations or the provisions of Ordinance No. 20559.

Dated and effective this 16th day of December, 2015.



Jon R. Ruiz
City Manager

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Public Shelter Update

Meeting Date: January 8, 2018
Department: City Manager's Office
www.eugene-or.gov

Agenda Item: C
Contact: Jason Dedrick
Contact Telephone Number: 541-682-5033

ISSUE STATEMENT

This item is an opportunity for staff to provide an update on collaborative efforts underway with Lane County to complete a feasibility study that will examine various factors involved with a public shelter.

BACKGROUND

In June 2017, Council allocated \$1 million to be utilized for a future shelter and also directed staff to return with a plan for how to utilize those funds. During the summer and fall of 2017, Mayor Vinis convened a group of community members that began to discuss the various considerations involved with a permanent shelter, including but not limited to criteria such as which populations to serve and how a new shelter should be integrated with existing options. These conversations highlighted the need to comprehensively analyze all shelter options in our community as well as the populations with the greatest need for shelter.

In the fall of 2017, Lane County Health and Human Services secured funding from the State of Oregon, via the Human Services Commission, that could be utilized specifically for a public shelter feasibility study. The underlying notion of the study is that the community already has a complex network of shelter options and that while learning about public shelter best practices from other communities would be important, so too would an objective, expert analysis of the situation with recommendations that would be tailored to the financial and policy conditions present in the community. A team of City and County staff identified the key areas that a feasibility study should address so as to guide the qualifications necessary in a consultant to perform the work.

The feasibility study will incorporate elements of the Triple Bottom Line through examination of how a shelter could serve different and often underserved populations (social equity) as well as how a shelter would be integrated with other programs that address housing and overall economic prosperity.

RELATED CITY POLICIES

1. Council goal for a safe community: A community where all people are safe, valued and welcome.

CITY MANAGER'S RECOMMENDATION

This is an information-only item. There is no City Manager recommendation.

SUGGESTED MOTION

None.

ATTACHMENTS

None.

FOR MORE INFORMATION

Staff Contact: Jason Dedrick, City Manager's Office

Telephone: 541-682-5033

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