



Eugene City Council

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www.eugene-or.gov

EUGENE CITY COUNCIL AGENDA

October 19, 2022

12:00 p.m. CITY COUNCIL WORK SESSION

As the state and community recover from the COVID-19 pandemic, City Council meetings will continue to be held in hybrid format using in person and virtual meeting technology. Information about online or other options for access and participation will be available at <https://www.eugene-or.gov/3360/Webcasts-and-Meeting-Materials>

Meeting of October 19, 2022; Her Honor Mayor Lucy Vinis Presiding

Councilors

Greg Evans, President
Mike Clark
Randy Groves
Jennifer Yeh

Matt Keating, Vice President
Alan Zelenka
Emily Semple

12:00 p.m. CITY COUNCIL WORK SESSION

1. WORK SESSION: Intergovernmental Relations Policy and Priorities

2. WORK SESSION: Parks and Recreation Funding

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010,
or visit us online at www.eugene-or.gov.

October 19, 2022 Work Session

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Intergovernmental Relations - 2023 Legislative Priorities

Meeting Date: October 19, 2022
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Ethan Nelson
Contact Telephone Number: 541-682-5245

ISSUE STATEMENT

This work session will provide the City Council an overview of the *2023 Eugene State and Federal Policy Document* and the *2023 Eugene State Priorities Document*. The current versions were adopted by the Intergovernmental Relations (IGR) Committee in late summer and this work session is the opportunity for City Council to take action on the two documents. Council action provides the necessary direction for city staff and elected officials advocating to the state legislature, Oregon Governor and administrative agencies, and at the federal Congressional and administrative level.

BACKGROUND

In 2013 the City Council passed a resolution calling for a more efficient process to establish and implement legislative policy (Attachment D). The process focuses City resources on high priority items to be reviewed and approved by the Council's IGR Committee rather than staff bringing all City related legislation to the committee.

In previous legislative sessions, the IGR Manager provided regular updates on Priority 1 bills to the IGR Committee and updates as needed to the full City Council. Current IGR Committee Members include: Councilors Evans, Groves, and Yeh. Mayor Vinis regularly attends IGR Committee meetings as a non-voting member. The IGR Committee meets regularly, generally on a weekly to every other week basis during active legislative sessions, and monthly when the legislature is not in session. IGR Committee meetings are posted on the City's website and open to the public via Zoom. More information on the IGR Committee and testimony provided on priority bills can be found at the IGR Program webpage here: <https://www.eugene-or.gov/368/Intergovernmental-Relations>

2023 Preparation

In preparation for the 2023 Oregon Assembly (January 17-June 8), staff from across the organization contributed to the updated *Eugene State and Federal Legislative Policy* document (Attachment A). The update reflects a culmination of technical expertise in specific areas, staff experience implementing City Code and Rules, and as members of statewide and national professional associations. This document was discussed by the IGR Committee during meetings in July and August and was adopted at their September 7, 2022 meeting. *The Eugene State and Federal Legislative Policy Document* serves as the policy framework for the City's position on the

expected types of bills that may surface during the upcoming short session.

In addition to the *Eugene State and Federal Legislative Policy Document*, the IGR Committee also adopted the *2023 Eugene State Priorities Document* (Attachment B). The *2023 Eugene State Priorities Document* outlines the proactive policy or funding items which the IGR team will advocate for in advance of and during the 2023 Legislative Session.

Council Engagement

In response to the direction from City Council on November 22, 2021 (see below for Previous Council Direction), the IGR Committee developed a process for greater engagement with City Council which was outlined in a February 6, 2022 email (Attachment C) to City Council. This greater engagement included developing a process for non-IGR Councilors to bring a policy issue to the Committee, regular legislative updates from the IGR Manager during the session, and regular updates from the Committee by the Committee Chairperson during the Reports period of City Council meetings. The weekly legislative updates will resume in mid-January 2023, corresponding with the start of the 2023 Legislative Session.

PREVIOUS COUNCIL DIRECTION

[November 22, 2021 City Council Work Session](#)

City Council passed the motion, *“Adopt the 2022 City of Eugene-State and Federal Legislative Policy and the 2022 Oregon Priorities. Provide full Council with weekly written reports during the session, and a process for bringing up concerns from non-IGR Council Members and minority opinions. Add as policy, support keeping the Eugene Emeralds in Eugene.”*

[February 11, 2013 City Council Regular Meeting](#)

The City Council passed unanimously, *Resolution 5081*, which created the current process for establishing and lobbying the City’s legislative priorities (Attachment D).

COUNCIL OPTIONS

The City Council could adopt the documents as put forth by IGR committee, City Council could amend the documents, or City Council could take no action.

CITY MANAGER’S RECOMMENDATION

The City Manager recommends adopting the 2023 Eugene State and Federal Policies Document and the 2023 Eugene State Priorities Document as approved by the IGR Committee.

POSSIBLE MOTIONS

1. Move to adopt the 2023 Eugene State and Federal Policies Document and the 2023 Eugene State Priorities Document as approved the IGR Committee.
OR
2. Move to amend the 2023 Eugene State and Federal Policies Document.
OR
3. Move to amend the 2023 Eugene State Priorities Document.

ATTACHMENTS

- A. 2023 Eugene State and Federal Legislative Policy Document
- B. 2023 Eugene State Priorities Document
- C. February 2, 2022 IGR Response Email and Attachments
- D. Resolution 5081

FOR MORE INFORMATION

Staff Contact: Ethan Nelson

Telephone: 541-682-5245

Staff E-Mail: enelson@eugene-or.gov

IGR Webpage: <https://www.eugene-or.gov/368/Intergovernmental-Relations>



2023 State and Federal Legislative Policy

Approved by City of Eugene Intergovernmental Relations Committee on September 7, 2022

Support Housing Opportunities and Financial Stability for Eugene Residents, and Addressing the Homelessness Crisis.

1. Eugene supports the preservation and expansion of programs and tools to fund the development and preservation of housing affordable to low-income persons.
2. Eugene supports the preservation and expansion of funding for human services, emergency housing assistance, and other programs to meet the needs of homeless persons and those at risk of homelessness.
3. Eugene supports the preservation and expansion of land use and community planning tools that enable the development of affordable housing.
4. Eugene supports the preservation and expansion of tools to support financial stability, savings, and asset development for low-income persons.
5. Eugene supports the establishment of stronger linkages between the housing, land use, education, and health systems at the state level to expand housing opportunities. Eugene also supports additional opportunities for state/local coordination and collaboration.
6. Eugene supports increased state funding for addiction treatment and recovery, including sobering and detox, in order to increase Eugene community members access to wrap around services and continuity of care as they transition from homeless to stably housed.
7. Eugene supports state funding for mental health outreach, services, and treatment designed to transition persistently homeless individuals with mental health conditions to housing and treatment.
8. Eugene supports state funding for publicly operated emergency shelters and permanent supportive housing investments designed to transition homeless individuals and families into stable housing situations.
9. Eugene supports efforts to ensure Oregon residents do not experience discrimination in housing and may access appropriate information and complaint systems.
10. Eugene supports efforts to create a balanced set of landlord-tenant laws to increase the stability of renter households and maintain appropriate protections for landlords.
11. Eugene supports state funding that improves energy efficiency in housing, reducing the energy burden and overall cost of housing.
12. Eugene supports state direct funding to cities to address the unhoused crisis, including financial support for: acquisition and rehabilitation for emergency shelter and safe sleep sites, operations for emergency shelter and safe sleep sites, sanitary services, debris removal from abandoned camps, support services for individuals and families experiencing homelessness, including housing navigation, medical, behavioral health, and mental health care, resource enhancement for cities and non-profit partners for houseless service provision, culturally appropriate programs that stabilize individuals and families through food assistance, supportive service information and referrals, and support for community engagement and education

2022 State and Federal Legislative Policies

Securing Local Finance Options

1. Proposals to restructure or change the state's tax and revenue system must allow local government's continued authority to finance the level of services needed by their residents.
2. City governments are the most practical and effective providers of urban municipal services, and state or county tax policies should avoid raising revenues for duplication of city services by other jurisdictions.
3. Eugene opposes the levying of property taxes by the state to fund services that are deemed the responsibility of the state.
4. Eugene supports the ability to maintain local flexibility over revenue systems, retain local apportionment of revenue from state gas, liquor, beer and wine taxes, marijuana taxes and other state imposed taxes and fees, and the preservation and enhancement of state shared revenues.
5. Eugene opposes the granting of new exemptions, deferrals, or forgiveness of property taxes by the Legislature without reimbursement of the revenue forgone by cities.
6. Eugene supports the repeal of local government preemptions created by state or federal agencies or legislation and opposes federal or state pre-emption of local taxation authority.
7. Eugene opposes subsidizing through taxes, services, or changes to revenue sharing formulas those businesses or households in unincorporated areas.
8. Eugene supports maintaining current tax and fee authority regarding System Development Charges (SDCs) and Urban Renewal Districts.

General Government

1. Eugene supports the exemption from disclosure of attorney-client privileged records under the Public Records Law.
2. Eugene opposes changes in state public records laws that place undue financial burden on municipalities to comply or restrict a municipality's ability to represent its interest throughout an appeal process.

Economic Development

1. Eugene will look for opportunities to strengthen and fund the local entrepreneurial ecosystem.
2. Support local authority to develop infrastructure that provides new economic development opportunities, especially in the area of emerging technology industries. Eugene supports the inclusion of high-speed broadband telecommunications network funding in state-funded infrastructure projects.
3. Eugene supports bioscience as a primary economic driver and supports funding for physical spaces and programs to connect the University of Oregon's Knight Campus to existing and future bioscience firms.
4. Eugene supports the Cultural Arts sector as a primary economic driver.
5. Eugene supports the existing ability of cities and municipal utilities to own, operate, construct and provide telecommunications services, including high-speed broadband.
6. Eugene supports keeping the Eugene Emeralds in Eugene.

2022 State and Federal Legislative Policies

Land Use

1. Eugene opposes legislation that eliminates or weakens existing methods of annexation.
2. Eugene opposes state or federal legislative or regulatory pre-emption of local land use laws and authorities.
3. To the extent the legislature establishes mandates that require Eugene to take certain actions, Eugene supports legislation that provides clarity, and incorporates flexibility to the extent possible. Eugene also supports timely and efficient state technical support and funding to provide assistance in implementation of such mandates.
4. Eugene supports legislation that streamlines the Urban Growth Boundary expansion and the Urban Reserves establishment processes, providing clarity, and incorporating flexibility to the extent possible. In addition, Eugene supports allowing the adoption of Rural Reserves outside of the Eugene Metro area.
5. Eugene supports the removal of regulatory barriers to housing affordability, availability, and diversity and to mixed-use development without sacrificing local control.
6. Eugene supports actions that incentivize multi-family and mixed-use development along transit corridors.
7. Eugene seeks appropriate funding from the Legislature to Cities to implement new Legislation or Agency Regulatory Action related to climate and land-use mandates.

Information Technology, Telecommunications, and Municipal Right of Way (ROW)**Authority.**

1. Eugene broadly defines telecommunications activities, services, and facilities to include wireless and wireline voice (including VOIP-voice over internet protocol), data, and video, including cable system communications, and high-speed broadband services such as IPTV (Internet Protocol TV), OTT (Over the Top Programming), and Internet Access.
2. Eugene supports City Ordinance 20083 authority and responsibility to manage the public rights of way (ROW), especially for issuing permits for installations and city pole use contracts for wireless facilities.
3. Eugene supports the City Ordinance 20083 authority to determine and collect fair and reasonable compensation, including in-kind services, for use of public infrastructure and public rights of way.
4. Eugene supports the existing ability of cities and municipal utilities to own, operate, construct and provide telecommunications services, including high-speed broadband.
5. Eugene supports the 2015 net neutrality provisions and opposes actions that would decrease open access to the internet through tiered pricing structures or other strategies.
6. Eugene supports improvements and funding for ensuring effective cyber-security systems and IT modernization at state and local government levels.
7. Eugene supports the preservation and expansion of funding for affordable and accessible broadband services.

Public Safety*Includes Fire/EMS, Courts, Law Enforcement, and Prosecution.*

1. Eugene opposes efforts to increase supervisor representation.
2. Eugene supports the narrow use of polygraph testing for pre-employment screening for sworn police officials.
3. Eugene supports increased funding and training for Special Teams to include Urban Search and Rescue (USAR).

2022 State and Federal Legislative Policies

4. Eugene opposes efforts to remove fire department authority to provide input concerning fire department access and water supply on proposed development projects, and to administer all provisions of the Fire Code for maintenance of the built environment.
5. Eugene supports enhancing the effectiveness of the state's emergency communications system through an increase in the 9-1-1 tax.
6. Eugene supports afterschool funding for youth that contributes to the prevention and reduction of juvenile crime, including early childhood literacy programs, such as the Imagination Library program.
7. Eugene supports funding for state-wide Teen Courts or Peer Courts that provide early intervention into first time juvenile offenders, reducing recidivism.
8. Eugene supports state and federal funding for local government public safety emergency operations, disaster preparedness, and capital facilities.
9. Eugene supports state and federal funding and policy support for local government community justice style programs.
10. Eugene supports state-wide efforts that increase police accountability through application of consistent professional standards, implementation of 21st Century Policing-including the reduction of use of force and increased use of de-escalation techniques, and transparency of disciplinary actions.
11. Eugene supports funding to neighborhoods or areas susceptible to wildland fire, commonly known as the Wildland Urban Interface (WUI), through prevention, education, mitigation efforts such as but not limited to fuels reduction and building codes.

Transportation

1. Eugene opposes federal or state pre-emption of local permitting and trip fee collection authority of Transportation Network Companies (TNCs) and/or Mobile Service Providers (MSPs).
2. Eugene supports policy that ensures the greatest possible flexibility for the use of funds to meet local needs, and that grant priority funding for projects when a local match is available
3. Eugene supports local option transportation system funding alternatives, including local option fuel taxes and local transportation system maintenance fees.
4. Eugene will continue to seek right of way and construction funding for the Beltline Hwy Project from River Road to Coburg Road
5. Eugene supports funding opportunities to address safety on local and state roadways.
6. Eugene supports legislation that allows broader use of fixed automated speed enforcement cameras.
7. Eugene supports state funding for intercity rail service, and more frequent and more reliable, higher-speed, customer-friendly passenger rail between Eugene and Portland.
8. Eugene supports additional planning and construction funds for local communities to establish railroad quiet zones, improve safety at grade crossings, upgrade rail beds and acquire rights-of-way to facilitate "passing" areas for passenger trains and freight trains.

Environment and Natural Resources

1. Eugene supports measures that protect or improve surface water and groundwater quality, including potential drinking water sources.
2. Eugene supports funding, programs, and land use planning tools that protect native ecosystems, preserve intact habitats for migratory species, and protect against invasive species.

2022 State and Federal Legislative Policies

3. Eugene supports continuation of funding for the implementation of place-based water resources planning projects by the Oregon Water Resources Board and its implementing partners.
4. Eugene supports appropriate limitations on fill and/or removal of wetlands.
5. Eugene supports funding for constructing, maintaining, evaluating and renovating “green” stormwater infrastructure such as bioswales, green roofs and porous pavement.
6. Eugene supports a science-based approach to waterway and wetland protections under the federal Clean Water Act and related state statutes.
7. Eugene supports practical exclusions from regulation under the federal Clean Water Act and any related state statutes for constructed green infrastructure stormwater management facilities.
8. Eugene supports fair and equitable water quality permit fees and accountability for demonstrating progress toward meeting commitments made by regulatory agencies collecting the fees.
9. Eugene supports initiatives that assist designated management agencies in meeting their TMDL obligations related to temperature, bacteria, turbidity, and mercury.
10. Eugene supports measures that facilitate economical and environmentally sound practices for managing wastewater and stormwater infrastructure, including maintaining minimum flows to protect infrastructure and reduce the risk of corrosive gas formation.
11. Eugene supports funding and programs to implement measures identified in the regional Natural Hazards Mitigation Plan such as street tree planting programs, enhanced fuels reduction programs, restoration of riparian systems and other efforts to reduce the impact of flood, fires, landslides, and extreme storm events.
12. Eugene supports a statewide prescription drug ‘take-back’ program.

Climate Recovery

1. Eugene supports state and federal measures to place a price on carbon emissions through mechanisms such as a carbon tax/fee or a cap and trade program.
2. Eugene supports all implementation aspects of Department of Environmental Quality's 2050 Vision for Materials Management.
3. Eugene supports state funding for electric vehicles and small electric vehicles, electric vehicle infrastructure, fleet incentives, and electric vehicle education programs.
4. Eugene supports state funding for walking, biking and transit infrastructure projects.
5. Eugene supports funding that improves public transportation efficiency.
6. Eugene supports legislation that improves energy efficiency in the Oregon Building Code in alignment with Executive Order 17-20.
7. Eugene supports legislation that calls for Extended Producer Responsibility, in an effort to reduce lifecycle greenhouse gas emissions, and “Right to Repair” legislation, which requires manufacturers to share information necessary for repairs.
8. Eugene supports legislation that allows for changes to the Oregon Building Code to allow for greater use of reused materials in building construction and incentives for adaptive reuse of existing buildings.
9. Eugene supports local government’s ability to adopt the OR State Reach Code as the base energy efficiency code for local construction.

2022 State and Federal Legislative Policies

Public Health & Wellness

1. Eugene supports Oregon initiatives that connect youth and families to nature, such as Outdoor School and Oregon's Children's Outdoor Bill of Rights.
2. Eugene supports initiatives that promote active, healthy lifestyles through Park and Recreation services.

Equity and Inclusion

1. Eugene supports initiatives that affirm the promotion of rights included in the International Declaration of Human Rights.
2. Eugene supports legislation that condemns all forms of hate, xenophobia, racism, white supremacy, Anti-Semitism, Islamophobia, homophobia, transphobia, ableism, sexism and other forms of bigotry. This includes timely condemnation of actions against certain groups in relation to specific events (i.e. discrimination against Asians and Asian-Americans in connection to the origins of COVID-19).
3. Eugene supports legislation that protects refugees, regardless of citizenship status.
4. Eugene supports legislation that affirm the City of Eugene's practices of not collecting or maintaining information about the political, religious or social views, associations or activities of any individual, group, association, organization, corporation, business or partnership unless such information directly relates to an investigation of criminal activities.
5. Eugene supports legislation that recognizes and celebrates the heritage of the Kalapuya people as original caretakers of the land in which Eugene is located.
6. Eugene supports legislation that includes consideration of equity in the distribution of public resources aimed at removing barriers or correcting historic inequities towards marginalized groups.
7. Eugene supports state and federal legislation that expands protections for people based on source of income, familial status, sexual orientation, and gender identity; regardless of citizenship status.



Memorandum

Date: September 14, 2022
 To: Mayor Vinis and Eugene City Council
 From: Ethan Nelson, IGR Manager
 Subject: **2023 Eugene State Priorities- IGR Committee Adopted**

This memo provides the IGR Committee Adopted (9/7/22) state priorities for the upcoming 2023 Oregon Legislative Session. The Eugene City Council will discuss at a Work Session in mid-October.

1. Long term direct funding to cities for unhoused emergency response.

Eugene seeks state direct funding to cities to address the unhoused crisis, including financial support for: acquisition and rehabilitation for emergency shelter and safe sleep sites, operations for emergency shelter and safe sleep sites, sanitary services, debris removal from abandoned camps, support services for individuals and families experiencing homelessness, including housing navigation, medical, behavioral health, and mental health care, resource enhancement for cities and non-profit partners for houseless service provision, culturally appropriate programs that stabilize individuals and families through food assistance, supportive service information and referrals, and support for community engagement and education

2. Seek Capital Funding for Priority Project(s)

Placeholder priority for seeking Lottery Bond Funding for capital projects.

3. Support the creation of an Oregon Cybersecurity Center of Excellence.

[HB 4155](#) from the 2022 Session would create a state, local government, and educational institutional center that would provide the framework for addressing cybersecurity issues in Oregon. This includes workforce training, grants to local governments, centralized infrastructure, and a Managed Security Operations Center (thereby providing the opportunity for local government fiscal savings).

4. Attorney/Client Privilege for Public Agencies

Pursue [HB 2478](#) from 2021 Session, relating to lawyer-client privileged public records. The bill amends ORS 192.390 to explicitly include attorney-client privileged communications in the list of exemptions that are not subject to the 25-year expiration. The privilege exists independently of Oregon Public Records law. However, a clarification and confirmation is needed to ensure attorney-client privilege is treated the same in the public sector as it is in the private sector.

5. Support increased state investment in mental health and behavioral health systems.

In cooperation with our partners at Lane County, we support an increased level of investment from the state to address the systemic challenges within the mental and behavioral health systems.

6. Item related to the Joint Task Force On Resilient Efficient Buildings

[SB 1518](#) from the 2022 Session created a Joint Task Force On Resilient Efficient Buildings. Mayor Vinis serves on the Task Force, representing the City of Eugene as well as cities in general. Once the Task Force completes its work, there may be items (such as implementing the Reach Code at the local level) that would advance Council's Climate Action Priorities.

7. Seek a minor revision to SB 1565 (2022) to support city parking operations efficiencies.

[SB 1565](#) requires that public services provide options for cash payments. Due to operational changes within the City's parking program (including at Eugene Airport), Eugene seeks a minor amendment to provide exemptions for certain types of payments, as well as clarifying language related to currency and coinage.

8. Support the exemption from the sharing of public records for certain documents related to cybersecurity plans and systems.

To enhance the security of City of Eugene information technology systems and assets, the City seeks an exemption to the sharing of public records be created by the OR Legislature for public agencies regarding plans and systems (including contractual documents) related to cybersecurity. A similar exemption was passed in [Georgia](#), Kansas, Michigan, Vermont and [Washington](#) to exempt certain cybersecurity information from disclosure under public records laws.

From: [NELSON Ethan A](#)
To: [VINIS Lucy K](#); [SYRETT Claire M](#); [YEH Jennifer K](#); [EVANS Greg A](#); [GROVES Randy B](#); [CLARK Mike](#); [ZELENKA Alan](#); [KEATING Matt](#); [SEMPLE Emily](#)
Cc: [FREED Brooke A](#); [BROTHERTON Kathryn](#); [MEDARY Sarah J](#); [HAMMITT Kristie A](#)
Subject: IGR Process Memo-Follow up from 11/22/21 Council Work Session
Date: Sunday, February 6, 2022 10:18:00 AM
Attachments: [22-01-05 IGR Process Memo.docx](#)
[22-01-05 Attachment A-IGR sample wkly report.docx](#)
[22-01-05 Attachment B-IGR Request Form.docx](#)

Greetings Mayor Vinis and City Councils

At your November 22, 2021 City Council Work Session, you adopted the motion, “*Adopt the 2022 City of Eugene-State and Federal Legislative Policy and the 2022 Oregon Priorities. Provide full Council with weekly written reports during the session, and a process for bringing up concerns from non-IGR Council Members and minority opinions. Add as policy, support keeping the Eugene Emeralds in Eugene.*”

This email follows up on that motion, specifically:

- The adopted policy documents and priority are online here: <https://www.eugene-or.gov/368/Intergovernmental-Relations>
- Weekly written reports will be sent out no later than Sunday, summarizing the week’s activities during session. (Feb 4 email forthcoming).
- Attached is the process that was adopted by the IGR Committee at their January 19, 2022 meeting regarding the ability to bring up items from non-IGR Council Members and minority opinions. Note: IGR Process Memo is the summary with Attachment A as the sample weekly session report, and Attachment B is the form to use when requesting the IGR Committee address an item.
- The Eugene Emeralds item was added to the policy document, which can be found at the link above.

Moving forward, if a non-IGR Committee Councilor has a interest to have the IGR Committee address an item, please complete the ‘IGR Request Form’ and submit to the IGR Manager and the IGR Committee Chair. This will ensure clarity and efficient responsiveness to the issue.

Please let me or IGR Chair Syrett if you have any questions.

Thank you,

Ethan Nelson | Intergovernmental Relations

Pronouns (he, him, his)

City of Eugene

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Memorandum

Date: January 5, 2022

To: IGR Committee

From: Ethan Nelson, IGR Manager

Subject: Updated IGR Process in response to 11/22/21 City Council Motion.

At their 11/22/21 Work Session, the City Council adopted the following motion:

“Adopt the 2022 City of Eugene-State and Federal Legislative Policy and the 2022 Oregon Priorities. Provide full Council with weekly written reports during the session, and a process for bringing up concerns from non-IGR Council Members and minority opinions. Add as policy, support keeping the Eugene Emeralds in Eugene.”

In response to this direction, the IGR Committee provided direction during their 12/8/21 meeting including the following actions:

- Include the IGR Committee Meeting information into the Weekly Meeting Packet/Schedule packet to City Councilors. Also include information as to who City Councilors should contact related to IGR Committee Meetings agenda topics. That should be both the IGR Manager and the current IGR Committee Chair.
- Have the IGR Manager send a high-level email to City Councilors after each IGR Committee meeting with outcomes and a link to the IGR Committee website for the posted meeting minutes.
- The weekly written report during session will continue to be the weekly IGR update that the IGR Manager provides during the session currently. (See Attachment A for an example of this report).
- Related to the ‘process for bringing up concerns’, the Chair and Manager agreed to meet outside of the meeting to discuss a proposal and bring back to the IGR Committee for discussion at their next meeting in January.

Proposed Process

IGR Committee Chair Syrett and IGR Manager Ethan Nelson met on 12/20/21 to discuss a process to propose for IGR Committee review.

Proposal: All City Councilors interested in a specific piece of legislation or proposing a legislative concept to advance as a City of Eugene priority shall submit a request to the IGR Committee Chair and the IGR Manager to include as an agenda item on the next scheduled IGR Committee meeting. To ensure clarity, responsiveness, and continuity, it is proposed that the request be submitted in a form that is like the ‘Council Work Session Poll’. See Attachment B-IGR Request Form as a proposed approach.



Memorandum

Date: May 19, 2021
 To: IGR Committee
 From: Ethan Nelson, IGR Manager
 Subject: 2021 State Priority 1 Bills

Notes: PH=public hearing. WS=work session. Highlighted in yellow is change from 5/5 version.

Local Financial Sustainability

- [HB 2015](#): Local Marijuana Tax Increase. **Support.**
 - Update: In House Revenue, likely not moving. SB 864 is the Senate side bill with a PH set for 5/20 and a -1 amendment that would require a city to pay at least 20% payment to counties of any increase passed at the local level. **Recommendation: Support base bill, Oppose the -1 amendment.**
- [HB 3040](#): System Development Charges. **Oppose.**
 - Amended to a study bill and 'transparency' mandates for local governments. Passed out of committee unanimously, move to Ways and Means (W+M). Will work on amending and opposition in W+M.

Housing/Land Use/Homelessness

- [HB 2006](#): Shelter Siting and [HB 2004](#): Shelter Funding Bill. **Support.**
 - HB2006-Governor signed into law on 5/12. City staff working on implementation. HB2004-out of committee and into W+M, where it will stay. Funding from HB2004 was placed into HB5042-budget reconciliation bill that the Gov signed on 4/15 and now state law. **Lane County and City of Eugene negotiating the use of these funds.**
- [HB 2100](#): Modernizing Oregon's Housing Stabilization Funding System. **Support.**
 - Bill was amended to create a Housing Stability Council with local gov representation and role in funding recommendations to OHCS. Also created a task force to come back with recommendations by Jan 15, 2022 for implementation by July 1, 2022. Passed out of committee unanimously and sent to Ways+Means.
- [HB 2283](#) / [SB 458](#): Middle Housing Land Division. **Neutral with Amendments**
 - SB458 became the vehicle. Passed Senate 24-4-2, **Passed House 54-2-4 with no amendments, President signed and headed to Speaker for signature.**
- [HB 2558](#): Housing Density Near Transit. **Oppose. Dead for Session.**
- [HB 2583](#): Occupancy Limits. **Neutral.**
 - Governor Signed into Law on 5/12
- [HB 3115](#): Boise v Martin and [HB 2367](#): Right to Rest. **Neutral. HB 2367 Dead for Session**
 - Passed House 35-23. Assigned to Senate Judiciary with a PH on 5/4 and WS on 5/24.
- [HB 3124](#): Camping Notices. **Neutral with Amendments**
 - 4/19 Passed House 39-16-5. Amended to 30 day holding time and 72-hour notice. In Senate Housing. PH on 5/6. **Rep Lively has put forth a -2 amendment that addresses**

October 4, 2022

the issue of drug paraphernalia that we identified and a -3 amendment related to our request for additional 24 hour notice options. WS is on 5/20.

- [SB 8](#): Affordable Housing Siting Bill. **Neutral with Amendments**
 - Passed Senate and now in House Committee on Housing. PH on 5/18. Potentially additional amendments past the current -4 that has both the advocates and Sen President's support. Watching.

Public Safety

- [HB 2426](#): Urban Search and Rescue funding. **Support**
 - Passed out of Committee and moved to Ways and Means.
- [SB 295](#): Aid and Assist. **Support**
 - Passed Senate, in House Judiciary waiting for WS on 5/4 and one scheduled for 5/24.
- [SB 554](#): Firearm Possession Restriction-Local Control. **Support**
 - Passed Senate. Passed House- after stripping the local government authority out of the bill as a Democratic compromise. To the Governor awaiting signature.
- [SB 398](#): Creates crime of intimidation by display of a noose. **Support**
 - Passed Senate, in House Judiciary with PH on 5/4, Councilor Evans provided testimony. WS on 5/11 passed with unanimous vote in Committee, headed to House floor for reading.
- [HB 2002](#): Expansive Criminal Justice sentencing and policing bill. -4 amendment is problematic due to the lack of process and engagement involved and the nature of the police reforms being proposed. IGR Committee supported an **Oppose** position on 5/7 meeting. In House Rules with PH on 4/30.

The next eight bills are part of a package that was negotiated heavily in the House side, many were passed from Committee to Ways and Means, others were passed from Committee.

- [HB 2162](#): Police Training Study. **Support**. In Ways and Means
- [HB 2513](#): Police Training – Airway Management. **Support**
Passed House 58-2, moved to Sen Judiciary PH on 5/11, WS on 5/24
- [HB 2928](#): Use of Chemicals by Law Enforcement. **Support**. In Ways and Means
- [HB 2929](#): Duty to Report. **Support**
Passed House 58-2, moved to Sen Judiciary PH on 5/11, WS on 5/24
- [HB 2930](#): Limitation on Arbitrators Decision Making. This legislation includes LOC supported arbitration reform. **Support**. In Ways and Means
- [HB 2932](#): Database of Physical Force. **Support**. In Ways and Means
- [HB 2936](#): Pre-Certification Prior to Training. **Support**
Passed House 54-4, moved to Sen Judiciary PH on 5/11, WS on 5/24
- [HB 3059](#): Repeal of State Statute. **Support**
 - Note: Chief Skinner provided testimony in opposition to this bill in his role with Oregon Association Chiefs of Police, and the bill was amended taking into account his testimony and the on-going positive use of the declaring unlawful assemblies.
Passed House 58-2, moved to Sen Judiciary PH on 5/11, WS on 5/17 Passed Committee
- [HB 3355](#): Law Enforcement Identification. **Support**
Passed House 58-2, moved to Sen Judiciary PH on 5/11, WS on 5/20

General Government

- [HB 2478](#): maintains exemption for public agency attorney/client records. **Support**.
 - In House Rules, PH held on 4/1 seeking work session.

Transportation

- [HB 2530](#): Photo radar for high speed corridors. **Support. Dead for Session.**
Bill was brought back to life, with a -7 amendment that would just repeal the sunset on the law and allow City of Portland to keep operating its program. Strategy is to work with Sen Beyer to bring a bill back next year that will expand the authority to other cities.
- [HB 3055](#): Transportation Omnibus with local control for speed setting. **Support**
 - Still in Joint Transportation-subject to second chamber deadlines-bill is being amended. Committee continues to work the bill in WS, with another one scheduled for 5/25.

Climate Recovery/Environment

- [HB 2180](#): EV parking requirement for new construction. **Support**
 - Passed out of House, in Senate Energy and Environment-WS on 5/11 with -6 amendment that would require any changes to the state minimum to be done through a local land use code amendment. Passed Committee and full Senate vote. Back to House for concurrence.
- [HB 2398](#): Reach Code. **Support**
 - Amended to address 'mandate' concerns and process through Building Codes Advisory Councils. Passed out of Committee and sent to Ways and Means.
- [HB 2488](#): Climate Justice Land Use. **Support with amendments**
 - Passed out of committee with -7 amendments, sent to Ways and Means.
- [SB 570](#): Product Stewardship for Mattresses. **Support.**
 - Passed out of committee and sent to Ways and Means.
- [SB 582](#): Updating State Recycling System. **Support.**
 - Passed out of committee and sent to Ways and Means.
- [SB784](#): Authorizes public utility to seek rate recovery for resiliency measures. **Watch**
 - Passed out of committee and assigned to Ways and Means.

Budget Requests

- Riverfront Park and Plaza-\$5M gap funding request from Capitol Construction Committee-Ways and Means. PH on 5/7-Mayor Vinis signed up for testimony.
- ARPA Requests-nine projects that were submitted for consideration on April 2. Each Senate District receives \$8M (\$4M for Sen and \$2M for each House Member), to distribute on projects within the district, for a total of four projects each member. City's request for shelter support is being prioritized. Project requests are due to Ways and Means by May 10th.



IGR Committee Agenda Item Request Form

Councilor: _____ Date: _____

AGENDA ITEM TOPIC**ISSUES AND QUESTIONS TO BE ADDRESSED****OUTCOMES AND PROPOSED CITY POSITION****DEADLINE DATE IF PERTINENT:****Please indicate your preference for timing of Agenda Discussion**☐

Include on next IGR Committee Meeting Agenda.

☐

Time-sensitive; schedule as soon as possible, before the next IGR Committee Meeting.

☐

Not time-sensitive; schedule when time permits.

COMMENTS

COUNCIL RESOLUTION NO. 5081

**A RESOLUTION CONCERNING THE 2013 OREGON
LEGISLATURE AND THE CITY COUNCIL COMMITTEE
ON INTERGOVERNMENTAL RELATIONS OPERATING
AGREEMENTS ADOPTED BY RESOLUTION NO. 5043.**

PASSED: 8:0

REJECTED:

OPPOSED:

ABSENT:

CONSIDERED: February 11, 2013

RESOLUTION NO. 5081

**A RESOLUTION CONCERNING THE 2013 OREGON LEGISLATURE
AND THE CITY COUNCIL COMMITTEE ON INTERGOVERNMENTAL
RELATIONS OPERATING AGREEMENTS ADOPTED BY
RESOLUTION NO. 5043.**

The City Council of the City of Eugene finds that:

A. Section 2.007 of the Eugene Code, 1971, contains provisions regarding Council meetings and the establishment of Council groundrules.

B. The Eugene City Council Operating Agreements (referred to as groundrules in the Eugene Code, 1971) were adopted by Resolution No. 4588 on April 12, 1999, and have subsequently been amended, most recently by Resolution No. 5043 on October 11, 2011.

C. Included in the Operating Agreements is the document titled "City Council Committee on Intergovernmental Relations Operating Agreements" which contains the process for the City's participation in sessions of the Oregon Legislature. The City intends to pilot an alternate process for the 2013 Oregon Legislative Session as set forth in Exhibit A to this Resolution, and Resolution No. 5043 should be temporarily amended to enable the City to try the pilot process.

NOW, THEREFORE,

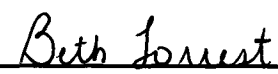
**BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a
Municipal Corporation of the State of Oregon, as follows:**

Section 1. Based on the above findings, the process for review, prioritization and lobbying of legislation for the 2013 Oregon Legislative Session shall be as described in Exhibit A to this Resolution, rather than the process set forth in Resolution No. 5043.

Section 2. A copy of this Resolution shall be appended to Resolution No. 5043.

Section 3. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the 11th day of February, 2013.



City Recorder

Exhibit A

PROCESS FOR REVIEW AND PRIORITIZATION OF LEGISLATION FOR THE 2013 LEGISLATIVE SESSION

The 2013 session will start on February 4, 2013. The Legislature convenes annually in February at the State Capitol in Salem. Sessions may not exceed 160 days in odd-numbered years and 35 days in even-numbered years. Five-day extensions are allowed by a two-thirds vote in each house. In odd-numbered years, the Legislative Assembly convenes on the second Monday in January, to swear-in newly elected officials, elect legislative leaders, adopt rules, organize and appoint committees, and begin introducing bills.

REVIEW OF LEGISLATION BY CITY STAFF LEGISLATIVE COORDINATORS

In past years, bills have been assigned by the IGR staff to appropriate staff throughout the city. This has resulted in the generation of a tremendous amount of work, both for staff, as well as for the IGR committee, often with limited or no tangible benefit. Very few bills that we take positions on merit targeted lobbying efforts on behalf of the city of Eugene. This year, we will be approaching the legislative session in a much more targeted way, with the goal of being more efficient, and effective in our lobbying efforts.

The most obvious change in the process will be that IGR staff will no longer routinely assign bills to legislative coordinators for comments and positions. Instead, we will rely primarily on departments to identify significant legislative issues/bills that merit taking a position on and actively lobbying. Department/division staff will be asked to rely on professional affiliations and jurisdictional counterparts across the state to stay in touch with legislative issues arising in their area of expertise. In addition to bills identified by departments, bills will be identified in a two other primary ways, through the League of Oregon Cities, and through paid lobbyists. The League of Oregon Cities has recently implemented a new bill tracking software system, which will be a significant new resource this session. Additionally, the city council or city manager may identify issues that come to their attention for IGR staff. It is strongly believed that all significant legislation of potential impact to the city will be identified through this approach.

Once an issue/bill is identified by department staff, legislative coordinators will assess consistency of the issue with adopted City policies and past legislative positions, and will provide comments and a recommended position and priority for referral to the IGR committee. Bills/legislative issues brought to IGR staff should be limited to those determined to be high priority; that is, the bill would have significant impact on City operations, services, or finances in such ways as to fundamentally impact department administration, organization, personnel, allocation of City resources, or local decision-making, either negatively or positively. Examples of legislative issues that have already been identified for this session include PERS reform, telecom, and public safety. Legislation related to these issue areas could have significant

financial or operational impact on the City – therefore we plan to actively lobby the city’s interests in these areas.

LEGISLATIVE ADVOCACY

As described in the previous section, advocacy efforts will be narrowed and targeted to focus on a very few, high priority issues of potential impact to the City. In the past, this was done on the basis of the priority assignment and recommendation system. Because only bills of potential impact will be referred to the CELEG system, the priority assignment system will be modified. Staff will be asked to provide a “support,” or “oppose,” recommendation for all bills to be reviewed on which we want to take a position. In rare cases, there may be a need to “monitor” a bill. In that case, specific information will be provided to explain the merits of tracking such a bill.

Position Recommendations:

Support: From the City’s perspective, we are in favor of the bill and the impacts. Legislative Coordinators should note why we are in favor of the bill and note any amendments that would make the bill better.

Oppose: From the City’s perspective, we are opposed to the bill and the impacts. Legislative Coordinators should note why we are opposed and make any recommendations that would make the bill better, if applicable.

Priority Recommendations:

- **High Priority Bills:** We will be highly selective in identifying priority bills to be forwarded to the Intergovernmental Relations Committee (IGR). For a bill to be recommended as a high priority bill to be actively lobbied, either in support or in opposition, the bill would have a significant impact on City operations, services, or finances in such ways as to fundamentally impact department administration, organization, personnel, allocation of City resources, or local decision-making, either negatively or positively. The issues addressed by the bill are of significant interest to the City even if they do not directly impact the operations, services, or finances of the City. Examples of high priority bills could include Telecom/local pre-emption efforts, PERS reform, Public Safety, and transportation funding.
- In addition to be bills identified as high priority, other bills and legislative issues may be forwarded to the IGR committee to enable staff to provide supportive or opposing written or oral testimony. Examples of issues that may require supporting testimony (as opposed to active lobbying) include support for the Oregon Cultural Trust, support for

one of our partner agencies lobbying efforts (University of Oregon, City of Springfield, EWEB), etc.

Voting on bills:

The IGR Committee votes on all bill priorities and recommendations.

All unanimous positions are presented on the full City Council's agenda for review and approval. The minutes of the IGR Committee are ratified by the City Council. Any bill that has been reviewed by the IGR Committee may be pulled for discussion at the request of any Councilor or by the Mayor.

If a position the IGR Committee has taken on a bill is not unanimous, the position on that bill will be Neutral until the full City Council weighs in and directs a position. If possible, the bill will then be placed on the next available City Council agenda. If time makes placing the bill on the City council agenda impossible, City council members will be emailed with the details of the bill and asked for their direction.

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Parks and Recreation Funding

Meeting Date: October 19, 2022
Department: Public Works
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Craig Carnagey
Contact Telephone Number: 541-682-4930

ISSUE STATEMENT

This work session is an opportunity for the Eugene City Council to discuss funding parks and open space system and recreation services due to the 2018 Parks and Recreation Levy expiring in June 2023. Staff will present funding strategy options for continuing or changing service levels.

BACKGROUND

As the 2018 Parks and Recreation Levy will expire in June 2023, a staff team from Recreation, Parks and Open Spaces, Facilities and Finance has met throughout the past year to consider funding options and service levels for the service areas funded by the current levy. The Parks and Recreation Advisory Board also provided input and guidance into this review.

The current levy provides maintenance funding to care for existing and future planned parks, operations funding for renovated and expanded recreation facilities, and funding to help address safety concerns in parks due to illicit activity and vandalism. The attached Park and Recreation Revenue Team report provides a summary of the challenges within the existing services and potential adjustments to the service level to address those challenges, along with a detailed evaluation of different revenue sources that could fund these services.

Funding Options

The staff team reviewed a range of funding options as detailed in the Parks and Recreation Revenue Team Report (Attachment A). After review of a range of revenue sources, as detailed in the report, staff recommend renewal of a local operating levy, as it was determined to still be the most viable and advantageous form of revenue generation due to the voter familiarity, ease of implementation, and low administrative costs. A parks service fee does show promise for additional investigation and consideration in the future but was determined not to be a viable short-term option. This is due to cost-effective implementation of a fee likely relying on billing and collection by EWEB whose current software systems are limited in flexibility and will have more ability to implement fee billing and collection, if agreed to, once the systems are upgraded over the next few years.

Service Level Options

Based upon feedback from the Annual Parks Survey, the recent Community Survey, and guidance

October 19, 2022 Work Session – Item 2

from the Parks and Recreation Advisory Committee, staff has put together different service level options for consideration that address the funding gap that would exist after the expiration of the levy, and the concerns and desires expressed in these public engagements. A detailed listing of the service options is discussed in the attached Park and Recreation Revenue Team report. A summary of the service options is presented here:

Scenario 1: Maintain the current tax rate. Placing a renewal levy on the ballot with the same average tax rate for households would increase the gross revenue raised, but not enough to keep pace with inflation. This scenario would represent a service decrease from the 2018 Park and Recreation Operating Levy. This option would support \$3.150M per year in services and cost the average homeowner \$49 per year, at an average tax rate of \$0.19/\$1,000.

Scenario 2: 2024 Service Requirements. A renewal levy addressing the 2024 service requirements would keep the existing service level consistent and would provide the funding needed to address the rising costs of caring for the existing park system, due to increased park use, inflationary pressures, and illicit activity. Additionally, the growth of the park system has outpaced current levy funding, with several new parks being designed and built that are beyond the anticipated maintenance level needs planned for in the 2018 bond projections. Maintenance, programming, and operations for the three renovated and expanded recreation facilities will also be addressed with this scenario. This option would support \$5.230M per year in services and cost the average homeowner \$83 per year, at an average tax rate of \$0.32/\$1,000.

Scenario 3: Enhanced Safety Option. A renewal levy funding the additional safety and security services would meet all the needs of scenario 2 above and would also add additional Park Resource officers and Park Ambassadors needed to respond to the increase and span of illicit activity in parks, natural areas and along waterways, as well as provide an increased safety presence for park patrons and neighbors. This addition to the safety team would increase the service level to address and cleanup the illegal activity and vandalism that has continued to rise. This option would support \$6.0M per year in services and cost the average homeowner \$95 per year, at an average tax rate of \$0.37/\$1,000.

Depending upon Council interest in the options summarized above, staff would conduct a voter polling survey in November and bring results back to Council in early January 2023 for further discussion and direction. If the City Council would like to place a levy on the May 2023 ballot, a resolution must be passed no later than mid-February to meet the election filing deadline of February 24, 2023.

PREVIOUS COUNCIL DIRECTION

Parks and Open Spaces and Recreation Services staff have presented updates and provided [annual reports](#) to the City Council since the passage of the 2018 Parks and Recreation Bond and Levy. These annual reports identified the achievements experienced with the levy funding and highlighted the changing environment that these services adapted to as our community experienced the COVID-19 pandemic.

[April 27, 2022, City Council Work Session](#)

Presentation on achievements in the 2018 operating levy and 2018 Parks and Recreation Bond through year four (out of five years) of the operating levy.

[June 17, 2020, City Council Work Session](#)

Presentation on accomplishments in the first two years of the 2018 operating levy and highlights what Parks and Recreation are working towards in year three of the operating levy.

COUNCIL OPTIONS

This work session is informational, and no action is requested at this time.

ATTACHMENTS

A. Parks and Recreation Revenue Team Report

FOR MORE INFORMATION

Staff Contact: Craig Carnagey, Parks and Open Space Director

Telephone: 541-682-4930

Staff E-mail: CCarnagey@eugene-or.gov

Staff Contact: Craig Smith, Recreation Director

Telephone: 541-682-5334

Staff E-mail: CSmith@eugene-or.gov



Memorandum

Date: October 5, 2022
 To: Sarah Medary, City Manager
 From: Review Team on Parks and Recreation Security and Maintenance Funding
 Subject: Future funding options for Parks and Recreation

As the 2018 Parks and Recreation Levy will expire in June 2023, a staff team from Recreation, Parks and Open Space, Facilities and Finance has met throughout the past year to consider funding options and service levels for the service areas funded by the current levy. The Parks and Recreation Advisory Board also provided input and guidance into this review. The current levy provides maintenance funding to care for existing and future planned parks, program funding for renovated and expanded recreation facilities and helps address safety concerns in some parks due to illegal activity and vandalism. Upon expiration of the levy, if future funding is not identified, staff will seek further direction from City Council on how to adjust service levels. This report describes both the costs of addressing current challenges in these services and summarizes updated information on various revenue sources.

Overview of Challenges

- Costs to care for existing parks is outpacing current levy funding. The primary factors contributing to rising costs of caring for the park system include:
 - Park usage has continued to increase, beyond what was forecasted in 2018. During the height of the pandemic, park usage increased 125% across Lane County. This has had a lasting effect on park usage as staff estimates current park usage is now 25 – 30% higher than before the pandemic. The increased visits to parks increased custodial costs such as restroom cleaning needs, garbage collection and disposal costs, and the increased maintenance and repair of turf and playgrounds, etc.
 - Illicit activity throughout the park system has continued to increase, increasing camping, vandalism and graffiti abatement costs, garbage removal costs, and overall repair costs.
 - Inflationary costs are outpacing the adjustment provided by the City's budget process, for items such as materials and services, and utility costs.
 - To help meet climate recovery goals, the cost to operate renovated recreation facilities, with LEED standards, has also increased.
 - General Fund budget reductions needed to balance the City's General Fund have also impacted park services, reducing POS's ability to maintain service levels across the park system. For example, funding for fewer summer season temporary staff was reduced, along with materials budgets for preventative care and maintenance of park landscapes. These General Fund reductions put pressures on the same parks and environments that the levy funding supported.

- Growth of the parks system has outpaced current levy funding. The current levy provided funding to help grow the system in partnership with the 2018 Parks and Recreation bond that was also approved by voters in May 2018. However, community parks like the Downtown Riverfront Park are also coming online to the park system and were built with the requirement for additional maintenance needs beyond the scope of what was planned for in the 2018 bond projections.
- Maintenance, and programming, and operations for the three renovated and expanded recreational facilities require additional, sustainable funding. Revenue earned from recreation programming does not fully cover the costs of increased facility maintenance and program operations. Recreation revenue has been and continues to be adversely impacted by the pandemic, affecting cost recovery goals.
- Costs to address safety concerns within some parks due to illegal activity and vandalism have continued to rise. The 2018 levy provided funding for two Eugene Police Department (EPD) Park Resource Officers to partner with Park Ambassadors to help increase the safety of park patrons. In the current environment, additional officers and park ambassadors are necessary to effectively address safety concerns within the park system.

Potential Solutions and Funding Need

Potential solutions have been identified and the type of activities needed to address these challenges are outlined in the following table.

Issue	Potential Solution	Maintain Current Levy Rate	FTE	2024 Service Requirements	FTE	Enhanced Safety Option	FTE
Park Operations & Maintenance	Developed Park Maintenance	\$922	2	\$1,150	3		
	Natural Area Maintenance	\$256	2	\$380	3		
	Future Developed Park Maint.	\$496	1	\$1,330	4		
Community Center Operations & Maintenance	Operations	\$132		\$650	2		
	Facilities Maintenance	\$582		\$590	1		
Operations & Maintenance Sub-total		\$2,388		\$4,100		\$4,100	
Park Safety	Park Resource Officers	\$404	2	\$450	2	\$900	4
	Security Services			\$130		\$190	
	Park Ambassadors	\$358	2	\$550	3	\$810	5
Total – O&M and Safety*		\$3,150	9	\$5,230	18	\$6,000	22

*\$ in 1,000s; Enhanced Safety Option is additive to 2024 Service Requirements option.

2018 Levy

The 2018 levy provided on average \$3.03M per year, for five years, beginning July, 2018 for parks and recreation funding including safety and facilities maintenance. The funding was used to improve the cleanliness, safety and general conditions of the City's parks, recreation facilitations and natural areas. The following is a summary of the specific activities funded:

- Two dedicated EPD officers and two Park Ambassadors for park safety and security;
- Illicit activity response activities such as illegal camp clean-up, graffiti removal and vandalism response;
- General park maintenance activities such as re-opening restrooms, litter and trash pick-up, turf mowing, landscape bed and tree maintenance, infrastructure maintenance (irrigation, lighting, furnishings, etc) and weekend/after-hours maintenance;
- Habitat and natural area maintenance activities such as invasive weed management, wildlife risk abatement, trail maintenance and infrastructure maintenance (roads, parking lots, fences, signs, portable restrooms, etc.);
- Future park, community center, pool and field maintenance that have been phased in over time, as the 2018 bond funded projects are completed.

Maintain 2018 Levy Tax Rate

The average tax rate levied under the 2018 funding measure is \$0.19/\$1,000 of assessed value. If the same tax rate was levied today, the total funding levied would not support the current service level. Assessed value has increased approximately 4% per year, but inflation on services has outpaced this growth, and is expected to continue to outpace assessed value growth at least through the next year. Keeping the tax rate consistent would support approximately \$3.150M per year for services, which would represent a decrease in service provision from the loss of purchasing power over the last five years, due to inflation. This option would cost the average homeowner \$49 per year.

2024 Service Requirements

The 2024 Service Requirements option outlines the estimated service level to maintain operations in the current environment. Included in this option's totals are:

- An additional 1.0 FTE to maintain developed parks to current standards under increased use, and cleanup parks and waterways effected by camping and dumping in parks.
- An additional 3.0 FTE to maintain future parks, such as Santa Clara Community Park, Mattie Reynolds Park and Striker Field, that are currently planned to be developed and are being built with many more amenities then how the parks plan originally scoped these parks in 2018 when the original levy was sized.
- An additional 1.0 FTE to maintain the current and future trails such as Suzanne Arlie Park and natural areas to current standards under increased use and scale, and to address wildfire abatement in natural areas.
- An additional 2.0 FTE to manage the additional programming of services at the renovated community centers.
- An additional 1.0 FTE for Facilities maintenance, to maintain the renovated community centers and pool that are experiencing an increase in use.

- An additional 1.0 FTE for increasing the Park Ambassador team to address illicit activity and increased use of parks by community and funding for a park host at the new Downtown Riverfront Park to address ongoing safety concerns.
- Additional funding for security focused contracts for night-time park patrols and reminders of park rules.

This option would support \$5.230M per year in services and cost the average homeowner \$83 per year, at a tax rate of \$0.32/\$1,000.

Enhanced Safety Option

The Enhanced Safety Option outlines a service level which provides additional funding to address park safety issues, beyond that of the 2024 Service Requirements option. This option includes:

- An additional 2.0 FTE for Park Resource Officers to address the increased illicit activity in parks and open spaces.
- An additional 2.0 FTE for increasing the Park Ambassador team to 4.0 FTE to address illicit activity and increased use of parks by the community.
- Additional funding for security focused contracts for night-time park patrols and reminders of park rules.

This option would support \$6.0M per year in services and cost the average homeowner \$95 per year, at a tax rate of \$0.37/\$1,000.

Potential Funding Sources and Considerations

Leading up to the 2018 Parks and Recreation Levy, a City Council subcommittee investigated multiple revenue sources and evaluated each on multiple factors. While the subcommittee made no official recommendations, there was a consensus that a permanent funding solution was favored over temporary solutions; however, permanent funding sources were not as viable as temporary sources, and the Levy was enacted.

Over the past year, City staff have updated the work of the subcommittee, reviewing possible revenue sources.

The following table is a generalized summary of the pros and cons of each funding source. Please see Appendix A for a more detailed evaluation of all revenue sources evaluated.

Revenue Source	Pros	Cons
Park Fee	Sustainable, ongoing funding source	New fee for residents and uncertainty about collection method
Local Option Property Tax Levy	Common taxing method, understood by voters. Historically well-supported by voters; can generate significant income	Levy needs to be renewed by voters every 5 years creating a high degree of uncertainty for ongoing funding, voter support may be impacted by economic cycles and overall tax burden.
Marijuana Tax	Sustainable, ongoing funding source; low admin costs; impacts residents and non-residents alike	Would divert funds from the General Fund or require legislation to increase allowable local tax.
Restaurant Tax	Sustainable, ongoing funding source; impacts residents and non-residents alike	May result in some lost business for Eugene restaurants. Strong political opposition likely.
Sugary Beverage Tax	Sustainable, ongoing funding source; impacts residents and non-residents alike	Strong political opposition likely.
Admissions/Entertainment Tax	Sustainable, ongoing funding source; impacts residents and non-residents alike	May be costly and difficult to administer. University, school district, and government events would be exempt, which could significantly reduce potential revenue.
Private Foundation Endowment	Sustainable, ongoing funding source; likely well-received by the public	Opportunity cost of putting funds in an endowment for long-term growth instead of investing in current needs - lost revenues in near-term; would need a very large endowment to meet funding needs. Interest earnings are often restricted revenues.
Sale of underutilized park property	Could reduce future need to increase existing or impose new taxes	Limited property inventory; not sustainable or on-going; likely not enough revenue to be sole funding source

Parks and Recreation Advisory Board Guidance

City staff presented the initial update on the funding challenges, service issues, and potential funding sources to the Parks and Recreation Advisory Board in August 2021. The advisory board provided overall guidance to City staff, and is summarized below:

- Long term plan: There was agreement amongst all board members that a long-term plan is needed for the ongoing maintenance and operations of the City's parks and recreation facilities. Funding sources that would provide generational stability to the City's park and recreation system is strongly preferred over short-term solutions.
- Nexus to services provided: Choosing a funding solution, such as a variety of the fees reviewed, that have a nexus to the park and recreation system is preferred.
- Park security: The board discussed whether the hiring of police officers should be funded through a park and recreation levy. The board felt this was outside of parks services and would be interested in City Council discussion and direction on future funding of this service.
- Administration costs: The board discussed future funding solutions should be efficient so that the cost of administering the solution can stay as low as possible. They would prefer more revenue to be directed to park and recreation work.

Recommended Revenue Options

City staff narrowed down the potential revenue sources to those that best met the guidance provided the Parks and Recreation Advisory Board. A follow-up presentation to the board will be held on October 13, 2022 and will focus on two revenue options, a levy renewal and a park fee. The park levy renewal is the staff short-term recommendation to address continuity in funding that is desired for these services, with the long-term solution of a park fee to be considered when the technical complexities of this approach can be addressed with more optimal timing through partnership with EWEB.

Levy renewal: While renewing the current levy does not meet the board's request for a long-term funding source for parks and recreation services, it does meet the other priorities of having a strong nexus to the services offered and low administrative costs. Administering a levy is very cost effective, as the collection rate is 95.5%, is collected through Lane County's Assessment and Tax office, and remitted to the City with other property taxes. The process to renew the current levy would require the City Council to place it on the May 2023 ballot to prevent a gap in funding.

Parks Fee: Staff researched different ways to charge a parks fee. There are three basic different approaches for administering a parks fee:

1. Bill Through EWEB: Utilize the EWEB billing system in conjunction with the City stormwater charges on the EWEB bill. This approach has an expected 99% collection rate and would likely require 2.0 additional FTE to administer the fee. This method is the most cost effective and efficient given the charge would use existing processes and billing structures already in place. The additional fee could make it harder for some households to pay their EWEB/City bill in entirety, and the consequence for unpaid bills is an electrical shut-off. If the park fee is not tied to an electrical shut-off, reducing this burden on residents, then the collection rate is likely to decrease to approximately 85% (which would increase the overall fee for all households).

Currently, EWEB is working on implementing a new Customer Information System, which would increase the complexity of instituting a new fee through their systems

and contracts. The timing of creating an additional fee through EWEB's system would be more optimal after their customer information system is in place.

2. Administering the fee in-house: City staff could contract with MuniRevs, the system currently used to bill the Payroll tax. This approach would yield an estimated 85% collection rate and is likely to require double the administrative FTE necessary to manage this approach compared to the EWEB bill option, as considerable customer service, administration, and non-electronic payment processing would be handled by City of Eugene staff.
3. Contract with a Third Party: The City could contract with a third-party administrator to manage the account administration and billings. This approach would have the same basic assumptions as the MuniRevs option above with an estimated 85% collection rate and approximately 4.0 FTE to administer. Analysis of third-party service structure and experience implementing the CSI Payroll tax indicated that additional FTE would be needed for this option compared to the EWEB option to assist with customer inquiries and communications, and manage vendor billing and accounts, particularly during the first 18 months of implementation.

Annual Park Survey

In the summer of 2022, the [Annual Parks Survey](#) went out to area residents in order to understand how they view their parks and the improvements made possible through the 2018 Levy. Of the 1271 respondents, parks are very important to survey respondents' quality of life, with 89% of survey respondents expressing that parks are extremely (62%) or very (27%) important. For Spanish language respondents, the distribution was nearly identical, with 91% indicating that parks are extremely or very important to their quality of life.

Funding parks is extremely or very important to nearly all (82%) respondents, and changes made possible by 2018 Levy funds are completely or mostly worth the additional expense to most (70%) respondents.

What happens if a replacement revenue is not approved?

The current Parks and Recreation Levy will lapse in June 2023. If a revenue source is not identified to continue the current service level, City Council will be asked for direction on how to address the funding shortfall. Current options would be to discontinue services or re-prioritize City services, as there is not financial capacity to add these ongoing costs within existing revenues. Additionally, challenges related to increased park usage, illicit activity, new parks, safety concerns, the maintenance needs of new bond funded parks and recreation centers and pools, and the additional recreation programming and activation may not be able to be addressed in the short term.

Park and Recreation Security and Maintenance Funding Alternatives
Evaluation Matrix

Attachment A

Revenue Options	Amount or Rate	Revenue Raising Capability (\$ millions or H/M/L)	Action Needed to Implement	Revenue Administrative Effort to Implement and Manage	Revenue Stability and Reliability	TBL: Healthy Business Climate	TBL: Burden on Low Income Community Members	TBL: Impact on Environment	Impact on Other Council Goals	Nexus with Services Funded	Nexus Explanations
Parks and Rec Service Fee	\$3/month	\$2.5 (gross)	Council	?	☑	☐	✗	—	—	☐	All households would pay and all would benefit from having more robust parks & recreation services
Local Option Property Tax Levy	\$3/month	\$2.3 (net)	Voter Approval	☑	☑	☐	✗	—	—	☐	Current method used for paying for the bulk of parks & recreation services
Marijuana Tax	Increase	L-M	Voter Approval	☑	☐	✗	☐	—	—	☐	Council directed spending for three specific purposes, including park maintenance & security
Restaurant Tax	1%	\$3.1 (gross)	Council	☐	☐	✗	☐	—	☐	☐	Indirect nexus: tourists will pay a portion of the tax
Sugary Beverage Tax	1 cent/ounce	\$4.7 (gross)	Council	☐	☐	✗	☐	☐	☐	☐	Could work together with park and recreation activities to create opportunities to improve health
Transient Room Tax Increase	1%	\$0.2 (net)	Council	☑	☐	✗	☐	—	☐	☐	Indirect nexus: tourists will pay a portion of the tax
Admissions/Amusement/Entertainment Tax	?	?	Council	☐	☐	✗	☐	—	✗	☐	Could apply to activities that occur in parks and recreation facilities, such as park rentals, leagues, etc.
Private Foundation Endowment	?	L-M	Foundation	☑	☐	☑	☑	—	☑	☑	People who support parks make a choice to donate to their cost
Sale of Golf Course & Surrounding Property (Back 9)	?	H	Council	☑	✗	☑	☑	✗	☐	☑	Revenue from sale of park property can provide seed money for endowment to maintain parkland

☑ = Meets All Criteria/Favorable/Yes

☐ = Meets Some Criteria/Neutral/Maybe

✗ = Does Not Meet Criteria/Unfavorable/No

— = Not applicable

? = Not known

H = \$1 million or greater; M= \$100,000 to \$1 million; L = less than \$100,000

Gross = no cost of administration taken into consideration; Net = net of administration costs

Park and Recreation Security and Maintenance Funding Alternatives
Evaluation Matrix

Attachment A

Revenue Options	Amount or Rate	Revenue Raising Capability (\$ millions or H/M/L)	Action Needed to Implement	Administrative Effort to Implement and Manage	Revenue Stability and Reliability	TBL: Healthy Business Climate	TBL: Burden on Low Income Community Members	TBL: Impact on Environment	Impact on Other Council Goals	Nexus with Services Funded	Nexus Explanations
Bicycle Registration Fee	\$ amt per sale	L	Council	□	□	□	×	□	×	□	46 miles of off-street bike path, most of which are in parks
Business Gross Receipts Tax	0.1% tax on gross receipts	H	Council	×	□	×	×	—	×	×	No nexus
Business License Fee	varies	L (net)	Council	□	□	×	—	—	×	×	No nexus
Commuter Tax	varies	M-H (gross)	Council	×	□	×	□	▣	×	×	No nexus
Corporate Income Tax	1% income tax	\$2.7+ (gross)	Council	□	□	×	□	—	×	×	No nexus
E-Cigarette Tax	?	L	Council	□	□	×	□	—	—	×	No nexus
Heavy Vehicle Tax	?	?	Council	×	□	×	—	□	□	×	No nexus; must be used for street right-of-ways
Luxury Tax	?	?	Council	×	×	□	▣	□	—	×	No nexus
Motor Vehicle Rental Tax	varies	H	Council	□	□	×	—	—	—	×	No nexus
Paper Bag Fee	\$0.05-\$0.20/bag	L	Council	□	□	—	□	▣	—	×	No nexus
Parking Tax	varies	M	Council	□	□	□	□	—	—	×	No nexus
Payroll Tax	varies	H	Council	□	□	×	□	—	□	×	No nexus
Personal Income Tax	varies	H	Council	□	□	□	×	—	—	×	No nexus
Red Light Cameras	?	L	Council	□	□	—	—	—	▣	×	No nexus
Sales Tax	varies	H	Council	×	□	×	×	—	□	×	No nexus
Solid Waste Collection Fee	varies	L	Council	▣	▣	□	×	□	—	□	Pay for cleanup of solid waste in parks
Utility Consumption Tax	1% surcharge	H	Council	×	□	×	×	▣	—	×	No nexus
User Fees and Service Charges for Parks & Recreation	varies	L	City Manager	▣	□	□	×	—	×	▣	Users pay for the cost of the services

▣ = Meets All Criteria/Favorable/Yes

□ = Meets Some Criteria/Neutral/Maybe

×

— = Not applicable

? = Not known

H = \$1 million or greater; M= \$100,000 to \$1 million; L = less than \$100,000

Gross = no cost of administration taken into consideration; Net = net of administration costs