



Eugene City Council

500 E 4th Ave., Suite 302
Eugene, OR 97401
541-682-5010 • 541-682-5414 Fax
www.eugene-or.gov

EUGENE CITY COUNCIL AGENDA

October 27, 2025

5:30 p.m. CITY COUNCIL WORK SESSION

City Council meetings will continue to be held in hybrid format using in person and virtual meeting technology. Information about online or other options for access and participation will be available at <https://www.eugene-or.gov/3360/Webcasts-and-Meeting-Materials>

**Meeting of October 27, 2025;
Her Honor Mayor Kaarin Knudson Presiding**

Councilors

Greg Evans, President
Eliza Kashinsky
Jennifer Yeh
Mike Clark

Lyndsie Leech, Vice President
Matt Keating
Alan Zelenka
Randy Groves

5:30 p.m. CITY COUNCIL WORK SESSION

- 1. WORK SESSION: Library Local Option Levy (Cont'd)**
- 2. WORK SESSION: Unlawful Transfer on Vehicular Portion of Right-of-Way (Cont'd)**

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010,
or visit us online at www.eugene-or.gov.

EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Work Session: Library Local Option Levy (Cont'd)

Meeting Date: October 27, 2025
Department: Library, Recreation, Cultural Services
www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Angela Ocaña
Phone: 541-682-5632

ISSUE STATEMENT

This work session offers the Eugene City Council an opportunity to discuss the Library Levy, which is set to expire in June 2026. Staff will provide an overview of the levy financials, potential library concepts/packages, and next steps to potentially place the library local option to the ballot.

BACKGROUND

The Eugene Public Library has received levy funding for operational and service enhancements since its opening in 2000. The library is nearing completion of the 2020 Library Levy, which was a renewal of the 2015 Library Levy.

Levy reports are completed annually in accordance with reporting requirements. Reporting for the 2020 levy began in 2021. Reports include service investments and impacts as well as required accountability and transparency mechanisms:

- Levy funds are budgeted and accounted for in separate funds
- Staff prepare an annual summary of levy spending and performance measures
- The Library Advisory Board annually reviews the report to determine whether spending complied with the ballot language.
- The City Manager provides an annual memorandum to the council about the levy spending and key performance measures for the services.

Key achievements from the library levy include:

- Increased building use, card registration, and circulation through extended hours
- Strengthened Teen Services
- Advanced equitable literacy outcomes through partnerships and lowered barriers through a fine-free youth policy and student cards
- Increased the number of off-site programs and activities
- Bridged digital equity gaps
- Expanded outreach and partnerships
- Enhanced youth and toddler access to materials

With an average of one million visitors a year, 65 percent of all Eugene residents have an active

library card. The library levy increased hours at both branches by 84 percent with record-high usage. The increase in usage has resulted in more than 25 million materials checked out. These changes are helping advance the Eugene Public Library's Mission to provide access for all.

The average tax rate for the 2015 levy was \$0.17 and generated \$2.7 million in annual revenue with an average cost per home of \$36 per year. It passed with 52.04 percent of community support. On July 27, 2020, the Council moved to place a reduced tax rate on the November 3, 2020, ballot. Council reduced the average tax rate to \$0.15, generating \$2.85 million in annual revenue with an average cost per home of \$37. It was passed with 76.33 percent community support.

In preparation for the 2015 Library Levy, the City contracted with Strategy Research Institute (SRI) to survey the community's opinions and priorities regarding library services and to assess the level of support for a five-year local option levy. The library services most valued by the community at that time were: Promoting early literacy, supporting success in school and work, and ensuring equity of access—the community input aligned with the priorities identified by the Council, library users, and focus groups. In addition, the priorities also aligned with national best practices for libraries in 2015. The 2020 levy renewal process occurred during the peak of the COVID-19 pandemic. Polling was not facilitated as part of the process.

On September 22, 2025, the Council received an overview of the 2015 and 2020 levies. Staff provided a proposed levy framework for the 2026 Library Levy process and timeline for council consideration.

Polling will also be conducted to inform the 2026 levy. The consulting firm selected to complete this process is DHM Research. Their methodology includes a phone/text survey of 400 voters matched to active voter records. The survey will take 15 minutes to complete. The purpose of the survey is to provide information related to the proposed levy options and services. Polling will begin in early November, with results shared at a January council work session. They previously worked with the City of Eugene on the Parks and Recreation levy and have extensive experience working with government agencies.

Concept One - Maintain Current Levy Services:

Concept One maintains current library levy services while advancing the community's priorities of access, equity, and safety through additional investments. The total amount collected annually through concept one is \$3.3 million.

Service Components

- Maintain 160 service hours across three locations
Ensures consistent access for residents citywide and supports equitable service delivery across Eugene's neighborhoods.
- Maintain high-quality, inclusive collections
Provides diverse materials in both print and digital formats that reflect the full spectrum of community experiences, interests, and voices. A well-balanced and inclusive collection supports literacy, lifelong learning, and cultural understanding.
- Increase focus on technology and digital equity
Expands access to essential technology, such as Wi-Fi, device lending, and digital literacy programming, to bridge the digital divide. This ensures that all residents, including students and job seekers, have equitable access to digital tools and information.

- Enhance building safety and create more welcoming spaces
Prioritizes security, and accessibility upgrades to make each facility safer and more inviting. A welcoming and secure environment strengthens public trust and encourages greater community use.
- Develop a Library Systems Plan
Establishes a strategic roadmap for future library services, facilities, and partnerships. This plan will provide the library data-driven options for sustaining and improving library operations in future levy cycles.

Concept Two – Read, Learn, and Thrive

This concept increases investments in Eugene’s youngest learners through evidence-based early literacy programming, supporting the City of Eugene’s Strategic Plan’s goals of fostering belonging and access by helping every child enter school ready to learn. A 2018 study by the Public Library Association found that families increased home reading by an average of 20 minutes per day after participating in six consecutive storytimes and the Association for Library Service to Children reported gains in vocabulary, phonological awareness among children attending library storytimes. The total amount collected annually through Concept Two is \$3.6 million.

Service Components

- Add Early Literacy Librarian to lead and coordinate early learning initiatives, ensuring consistent quality and measurable outcomes across programs.
- Reinstate the “Storytime to Go” program, training volunteers to bring literacy programming directly to preschools, daycares, and kindergarten classrooms. This model extends the library’s reach into neighborhoods and learning environments citywide without significant new staffing costs.
- Expand the number and variety of storytimes and early learning programs offered both in library branches and in community settings, with a focus on accessibility for working families and underserved areas.
- Expanding the youth collection, ensuring that children and families have access to inclusive, developmentally appropriate books and resources that reflect Eugene’s cultural and linguistic diversity.
- Build and sustain partnerships with early learning providers, local schools, and family-serving organizations to coordinate literacy supports and align with citywide efforts to improve early childhood outcomes.
- Implement a training-of-trainers model that provides on-site professional development for youth-serving staff at preschools and daycares and additional sessions at the library; and expand annual learning convenings for librarians and teachers.

Concept Three – Expansion of services

Concept Three increases library access and equity across Eugene by installing book vending kiosks and return units in three areas: West Eugene, River Road, and South Eugene. These automated kiosks extend service to neighborhoods that are underserved by proximity or public transit, providing residents with 24-hour access to books, returns, and hold pickups. The kiosks will provide a small-footprint to provide 24-hour borrowing, returns, and hold pickups. Metrics gathered from these sites will inform a data-driven expansion strategy based upon usage patterns, circulation

data, and community engagement metrics. This information will inform future decisions about permanent micro facilities or additional kiosks for other areas across the community. Book vending kiosks have been identified by the American Library Association and peer libraries nationwide as an emerging best practice for improving library accessibility, reducing barriers, and expanding engagement in high-need areas. The total amount collected annually through Concept Three is \$4 million.

Service Components

- Deploy book vending kiosks and return units in West Eugene and River Road to increase access in neighborhoods located more than 10 minutes from a library branch. These kiosks would allow residents to borrow, return, or pick up reserved materials at their convenience.
- Install a book vending kiosk in South Eugene, complementing the existing return bin and extending after-hours and weekend access for families and working adults.
- Integrate all kiosks with the library's existing catalog and circulation system to ensure seamless access to materials and efficient restocking and maintenance.
- Implement signage, lighting, and outreach to promote awareness, ensure safety, and maximize use.
- Expand digital and physical collections to support increased demand and ensure diverse, inclusive materials are available citywide.
- Conduct a comprehensive systems planning study to define a vision for the 4th floor at the downtown library, evaluate potential expansion sites, and assess Bethel Branch needs, including feasibility, cost estimates, and a phased implementation timeline.

Service Option Summary

<u>Concept One</u> Maintain Current Levy Services \$3.3 million	<u>Concept Two</u> Read, Learn, Thrive \$3.6 million	<u>Concept Three</u> Expansion of Services \$4 million
Maintain 160 hours across three locations Maintain high quality collections Increased focus on technology & digital equity Increase building safety & improved welcoming spaces Creation of a Library systems plan	Includes all the services in the Maintain option Expands the early literacy program: <ul style="list-style-type: none"> • Returns the Storytime to Go program for pre-schools and daycares • Adds kindergarten outreach • Expands the youth collection of materials • Increased storytime program sessions 	Includes all the services in the Maintain and Early Literacy options. Expands the Library Systems plan Implements expanded micro library sites Adds book drop bins & material pick-up in three initial neighborhoods: <ul style="list-style-type: none"> • West Eugene /Churchill • River Road • South Eugene

		Increased collections for the book pick up locations.
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Funding levels shown for service options represent the ongoing cost of service in the first year of the levy. Staff will provide information on the gross levy, average tax rate and average cost to the typical home as part of the staff presentation on October 27, 2025.

Beginning in November 2025, DHM Research will conduct voter polling to test levy concepts and messaging. Staff will return to Council for two work sessions in January 2026 to present the polling results, refine service options, and share additional information to support the City Council in their decision making. Based on that input, Council may consider action in February 2026 to refer a library local option levy to the May ballot.

RELATED CITY POLICIES

The Library's efforts align with key focus areas within the City's [Strategic Plan](#):

1. Urgent Community Needs: including contributing to community safety, resilience, youth development, addressing homelessness.
2. Communication and Outreach: including improving awareness, transparency, and engagement across the community.
3. Culture of Belonging: including inclusion, equity, amplifying marginalized voices, and increasing participation.

PREVIOUS COUNCIL DIRECTION

[2016-2021 Annual Reports](#)

Individual year reports

[October 25, 2017 Work Session](#)

Council received a Presentation of Year One of the 2016 levy.

[January 14, 2019 Work Session](#)

Council received a presentation of Year Two of the 2016 levy.

[January 27, 2020, Work Session](#)

Council received a presentation of Year Three of the 2016 levy.

[June 10, 2020, Work Session](#)

Council received a presentation on local option levy packages for Council to consider.

[July 13, 2020 Work Session](#)

Council received options for renewing the library levy at the November 3, 2020 General Election and directed the City Manager to return with resolutions for both options.

[July 27, 2020, Work Session](#)

Council reviewed two proposed library local option levy renewal resolutions for consideration to place a levy option on the November 3, 2020, ballot.

Councilor Semple, seconded by Councilor Yeh, moved to adopt the resolution selecting Library Levy Option One to place on the November 3, 2020, ballot.
Passed 6:2 (Opposed by Councilors Syrett and Zelenka)

Councilor Semple, seconded by Councilor Yeh, moved to appoint Councilors Yeh, Pryor, and Taylor to the voters' pamphlet proponent committee for the Library Local Option Levy.
Passed 8:0

Councilor Semple seconded by Councilor Yeh, moved to direct the City Manager to prepare a neutral information tabloid concerning a library local option levy.
Passed 8:0

Councilor Semple, seconded by Councilor Yeh, move to direct the City Manager to include on a supplemental budget sufficient appropriation to produce a voters' pamphlet and produce a neutral information tabloid.
Passed: 8:0

[February 14, 2021 Work Session](#)

Council received a presentation of Year 2 of the current library levy.

[December 15, 2021 Work Session](#)

Council received a report on the fifth year of the expanded "Library of the Future" services, provided with levy funding.

[January 12, 2022 Work Session](#)

Council received a presentation of Year 5 of the 2016 levy.

[December 14, 2022 Work Session](#)

Council received a report on the first year of expanded library services made possible with levy funding.

[February 14, 2024 Work Session](#)

Council received a report on the Year 2 expanded library services made possible with levy funding during the period starting on July 1, 2022 and ending on June 30, 2023.

[July 16, 2025 Work Session](#)

Council received a presentation of Year 3 of the current library levy.

[September 22, 2025 Work Session](#)

Council received a presentation on the local option library levy library staff have presented updates and provided annual reports to the City Council. These yearly reports highlighted the achievements made with the funding received.

COUNCIL OPTIONS

This item is informational only.

CITY MANAGER'S RECOMMENDATION

None.

SUGGESTED MOTION

None.

ATTACHMENTS

- A. Resolution 5307: A Resolution Calling a City Election on November 3, 2020, For The Purpose of Referring to the Legal Electors of the City of Eugene a Measure Authorizing a Five-Year Local Option Levy for the Funding of Library Operations.
- B. Ballot Measure No. 20-235 Five-Year Library Local Option Levy
- C. Library Levy Timeline 2026

FOR MORE INFORMATION

Staff Contact: Angela Ocaña, Library Director

Telephone: 541-682-5632

Staff E-Mail: aocana@eugene-or.gov



COUNCIL RESOLUTION NO. 5307

**A RESOLUTION CALLING A CITY ELECTION ON
NOVEMBER 3, 2020, FOR THE PURPOSE OF REFERRING
TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A
MEASURE AUTHORIZING A FIVE-YEAR LOCAL OPTION
LEVY FOR THE FUNDING OF LIBRARY OPERATIONS.**

PASSED: 6:2

REJECTED:

OPPOSED: Syrett & Zelenka

ABSENT:

CONSIDERED: July 27, 2020



RESOLUTION NO. 5307

A RESOLUTION CALLING A CITY ELECTION ON NOVEMBER 3, 2020, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE AUTHORIZING A FIVE-YEAR LOCAL OPTION LEVY FOR THE FUNDING OF LIBRARY OPERATIONS.

The City Council of the City of Eugene finds as follows:

A. The Eugene Public Library's mission is to support an informed community, lifelong learning, and the love of reading by providing access for all city residents to the universe of ideas and information. The library provides inclusive and equitable information access for all of Eugene that contributes to the education, development, and growth of our community. The library is a leader in the areas of community building, public computer access, early literacy, and free, enriching programs for all ages. The library is heavily used by our community and has been repeatedly recognized as being within our nation's top three percent of public libraries for excellence in cost-effective delivery of key services.

B. The City of Eugene has a history of supporting its library. In 1906, the first Eugene Public Library, named the Carnegie Library, opened at 11th and Willamette. Over time, the Carnegie Library no longer met the needs of the growing community. In 1959, the library moved into a new building at Olive and 13th. By the 1990's, Eugene had grown significantly, and the community desired a larger library to meet its new needs. The Mayor and City Council, supported by the voters, decided to open two branch libraries as well as build a new downtown library. Since its completion in 2002, the Downtown Library has been an anchor to downtown redevelopment. In 2000, the Bethel and Sheldon Branch Libraries opened in leased facilities with levy funding. These neighborhood locations are vital to accessible service delivery for community members in all parts of the city, especially for kids after school. After two years with reduced hours, voter-approved levy funding doubled open hours at both branches beginning July 2016.

C. In FY19, the library served over 3,000 visitors daily at three locations, and the library's collection was utilized over three million times. Annually, the library provides almost 2,300 free programs, ranging from story-times and classes to entertainment. Over 65,000 community members of all ages attend these free programs every year. The library's three locations provided over 1.7 million wireless sessions and over 145,000 Internet computer user sessions.

D. The City's library services are funded by the City's General Fund, donated funds, and the five-year operating levy approved by the voters in 2015. The FY21 General Fund budget of \$12,271,893 pays for the following services:

- a. Downtown Library services - 61 hours across seven days a week.
- b. Bethel and Sheldon Branch services - 26 hours over five days a week.

- c. Publicly available technology to use at the library.
- d. Ability to use one's own technology to access library services online 24 hours per day.
- e. A limited amount of new material acquisitions.
- f. Approximately 1,200 free public programs offered at the library annually, for all ages.
- g. Some off-site programs, all of which serve those unable to come into the library.

E. On November 3, 2015, the City of Eugene voters approved Measure 20-235 to fund library services for five years beginning July 2016. The services included more hours and access, more programs and services, and more materials and technology. The five-year levy is set to expire in June of 2021.

F. Since the passage of the 2015 levy funding, the library has seen a 16% increase in cardholders. Currently, 65% of community members hold a Eugene Public Library Card. Similarly, since the addition of the 2015 levy funds, program attendance has increased 37%. More recently, the library has seen dramatic growth (over 75% increase during the past two years) in usage of the Maker Hub, which has almost 5,000 users per year.

G. The Eugene community has heavily utilized the services provided through the 2015 library levy funds. Renewal of the levy funds will maintain the high level of service the community has come to enjoy and expect from the library.

H. The goals of additional hours and access, more programs and services, and more materials and technology were attained through passage of the 2015 levy and can be seamlessly maintained for another five years through the continuation of that levy funding. Specifically, the 2020 levy will:

- a. Preserve the 47 additional open hours weekly across all three locations.
- b. Maintain the 1/3 increase in number of free, enriching programs for all ages.
- c. Maintain the Maker Hub area providing community members with access to and training on tools and equipment they might not be able to afford individually.
- d. Maintain increased off-site delivery of programs and outreach.
- e. Maintain high level of library collection and shorter wait times for high demand items.
- f. Maintain and replace internet-ready devices at the Bethel and Sheldon locations.
- g. Maintain programming and upkeep for the library Maker Van, which provides additional opportunities for outreach and access to tools and equipment the community wouldn't be able to afford otherwise.

I. The most recent feedback that the library has received from the Library Advisory Board, community partners, and through patron surveys, reaffirms the community's desires expressed in a 2015 community survey around hours and access, materials and technology, and programs and services.

J. In order to continue the services currently funded by the 2015 levy, the City Council developed a proposal for library levy funding. The levy proposal would pay for services identified in paragraph H, above. All other library services would continue to be funded by the General Fund and donated funds.

K. On July 27, 2020, the City Council agreed that a five-year Local Option Levy of \$2,850,000 per year should be placed on the November 3, 2020 ballot. The typical Eugene taxpayer is estimated to pay an average of \$37 per year over the five-year period of the levy. The tax rate for this levy will be \$0.15 per \$1,000.00 of property value per home, which is two cents less than the \$0.17 tax rate for the current (2015) levy.

L. In order to ensure accountability in the use of levy funds, several components will be included in the levy implementation:

- a. Levy funds will be budgeted and accounted for in separate funds that are easily identifiable by members of the public, in accordance with state law.
- b. Staff will prepare an annual summary of levy spending and performance measures. The report will clearly lay out the library's budget and the split between the General Fund and Levy Funds. The Library Advisory Board will annually review the report to determine whether spending complied with the intention of the ballot measure.
- c. The City Manager will provide an annual memorandum to the City Council about library levy spending and key performance measures for the services. The memorandum will include the staff report and any comments from the Library Advisory Board after their review.

NOW, THEREFORE, based upon the above findings,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:

Section 1. A city election is called for the purpose of referring to the legal electors of the City of Eugene a measure authorizing a five-year Library Local Option Levy in the amount of \$2,850,000 per year, beginning July 1, 2021, to continue to maintain the current level of library services.

Section 2. The City Council orders this city election to be held in the City of Eugene, Oregon, concurrently with the election on November 3, 2020, in accordance with the provisions of Chapter 254 of the Oregon Revised Statutes, and the ballots shall be counted and tabulated and the results certified as provided by law.

Section 3. The City Recorder is directed to give not less than ten days' notice of the city election by publication of one notice in the Register Guard, a newspaper published in the City and of general circulation within the City.

Section 4. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the 27th day of July, 2020.


 City Recorder - Deputy

BALLOT MEASURE NO. 20-235**BALLOT MEASURE NO. 20-235
REFERRED BY CITY OF EUGENE****CAPTION: FIVE-YEAR LIBRARY LOCAL OPTION LEVY****QUESTION:** Shall Eugene levy \$2,700,000/year for five years, beginning 2016-2017, to increase library hours and expand other library services? This measure may cause property taxes to increase more than three percent.**SUMMARY:** The funds from this levy will be used to provide additional library services including: expanding access by adding 22 more hours at the Bethel and Sheldon Branches and 3 more hours on Sunday at the downtown library; increasing programming by 33%, with primary focus on supporting early literacy, success in school and career development (including "makerspace"), and providing additional offsite programming directly to community members; providing \$300,000 per year for new books and other resources; and providing laptops/tablets for public use. The measure will require an annual report on spending to be reviewed by the Library Advisory Board and made available to the City Council and the public. The levy will be \$2,700,000 each year for five years for a total levy of \$13,500,000. The typical Eugene taxpayer is estimated to pay an average of \$36 per year over the levy's five-year period. The estimated tax cost for this measure is an **ESTIMATE ONLY** based on the best information available from the county assessor at the time of estimate.**RESOLUTION NO. 5136****A RESOLUTION CALLING A CITY ELECTION ON NOVEMBER 3, 2015, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE AUTHORIZING A FIVE-YEAR LOCAL OPTION LEVY FOR THE FUNDING OF LIBRARY OPERATIONS.****The City Council of the City of Eugene finds as follows:**

A. Despite reduced budgets in recent years, the Eugene Public Library is heavily used by our community. In FY14, the Library served over 3,000 visitors daily and processed nearly three million check-outs. The Library provided more than 1,800 programs, ranging from storytimes to classes to entertainment with approximately 55,000 community members of all ages attending these free events. Monthly, the Library's three locations provided over 75,000 wireless sessions and 18,000 Internet computer user sessions.

B. The City's Library Services is funded by General Fund and donation funds. The FY16 \$10.6 million budget pays for the following existing services: reasonable reserves to address unexpected impacts.

- a. Downtown Library services 61 hours across seven days a week.
- b. Bethel and Sheldon Branch services 26 hours over five days a week.
- c. Publically available technology to use at the Library.

- d. Ability to use your own technology to access library services online 24 hours per day, 7 days each week.
- e. Purchase of a limited amount of new materials.
- f. Approximately 1,200 free public programs offered at the Library annually, for all ages.
- g. Some off-site programs, all of which serve those unable to come into the Library, such as storytimes to low-income children at daycares and large print book delivery to homebound seniors.

C. Eugene Public Library is nationally recognized for excellence in cost-effective delivery of services. In its 2014 rankings, Library Journal named Eugene Public Library a "Star Library" for the fifth time. The designation means Eugene Public Library ranks among the top three percent of public libraries nationwide for excellence in cost-effective delivery of key services. The Library Journal study, the "Index of Public Library Service 2014," examined 7,586 public libraries. Only 258 libraries, including Eugene Public Library, received a Star Library designation. Eugene Public Library's delivery of services per capita was evaluated against public libraries with comparable budgets.

D. In October 2014, the Library engaged the community in a visioning process about the "Eugene Public Library of the Future". Participants, representing diverse demographics and viewpoints within the community, reached a consensus that "Eugene Public Library has been and will continue to be a center of our community, a community that values learning and opportunity for all of its residents." The resulting report set out a vision for the future 2024 Library that included themes such as technology, literacy, off-site delivery of Library programs, creativity and creative spaces, growth in services, facilities growth and funding.

BALLOT MEASURE NO. 20-235**RESOLUTION NO. 5136** *(continued)*

E. In April 2015, the Library contracted for a survey to explore the community's opinions and priorities regarding Library services and to learn the probable level of support for a five-year local option levy as a supplement to the General Fund. The survey results confirmed community support for a Library Local Option Levy and reaffirmed the priorities heard repeatedly from council, Library users and supporters, and from the Library of the Future visioning process.

F. Increased access to existing Library services by adding back open hours was rated by community members as the most critical enhancement for levy funding. Also highly rated was a restoration of the Library's materials budget to former levels, which would reduce "wait times" for the most popular materials. Library services targeted to specific underserved groups were also identified as a high priority for investment. These include early literacy skill development for preschoolers and their families, an expansion of programs and services for teens, and an investment in new technologies such as makerspace.

G. In response to the community feedback about service level enhancements, the City Council developed a proposal for library levy funding. The proposal was shaped by what residents identified as highest priorities for themselves and the community as a whole. The levy proposal would pay for service enhancements, not existing Library services. Existing Library services would continue to be funded by the General Fund and donation funds.

H. Based on community input, the levy services will focus on expanding hours and access for everyone and ensuring equity in provision of library services. Specifically, the levy will fund the following service enhancements:

- a. Additional hours and access. This would include adding 22 hours each week at Bethel Branch, to be open 48 hours over six days a week; adding 22 hours each week at Sheldon Branch, to be open 48 hours over six days a week; and restoring 3 hours on Sunday mornings each week at the Downtown Library, to be open 64 hours over seven days a week.
- b. Increase by 33% on-site free programming for all ages, with particular focus on teens; expanded "makerspace" to provide community members with access to and training on tools and equipment they might not be able to afford individually; and increased off-site delivery of programs, including focused expansion of the early literacy outreach and other volunteer programs.
- c. More technology and materials, including restoring \$300,000 per year to bring the budget for books and other resources back to FY09 levels, to ensure a shorter "wait time" for the most popular items; and technology (tablets and/or laptops) to lend for public use on-site at both Branch Libraries.

I. On July 13, 2015, the City Council agreed that a five-year Local Option Levy of \$2,700,000 per year should be placed on the November 3, 2015 ballot. The typical Eugene taxpayer is estimated to pay an average of \$36 per year over the five-year period of the levy.

J. In order to ensure accountability in the use of levy funds, several components will be included in the levy implementation:

- a. Levy funds will be budgeted and accounted for in separate funds that are easily identifiable by members of the public, in accordance with state law.
- b. Staff will prepare an annual summary of levy spending and performance measures. The report will clearly lay out the Library's budget and the split between the General Fund and Levy Funds. The Library Advisory Board will annually review the report to determine whether spending complied with the intention of the ballot measure.
- c. The City Manager will provide an annual memorandum to the City Council about library levy spending and key performance measures for the services. The memorandum will include the staff report and any comments from the Library Advisory Board after their review.

NOW, THEREFORE, based upon the above findings,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:

Section 1. A city election is called for the purpose of referring to the legal electors of the City of Eugene a measure authorizing a five-year Library Local Option Levy in the amount of \$2,700,000 per year, beginning July 1, 2016, to fund enhanced library services.

Section 2. The City Council orders this city election to be held in the City of Eugene, Oregon, concurrently with the election on November 3, 2015, in accordance with the provisions of Chapter 254 of the Oregon Revised Statutes, and the ballots shall be counted and tabulated and the results certified as provided by law.

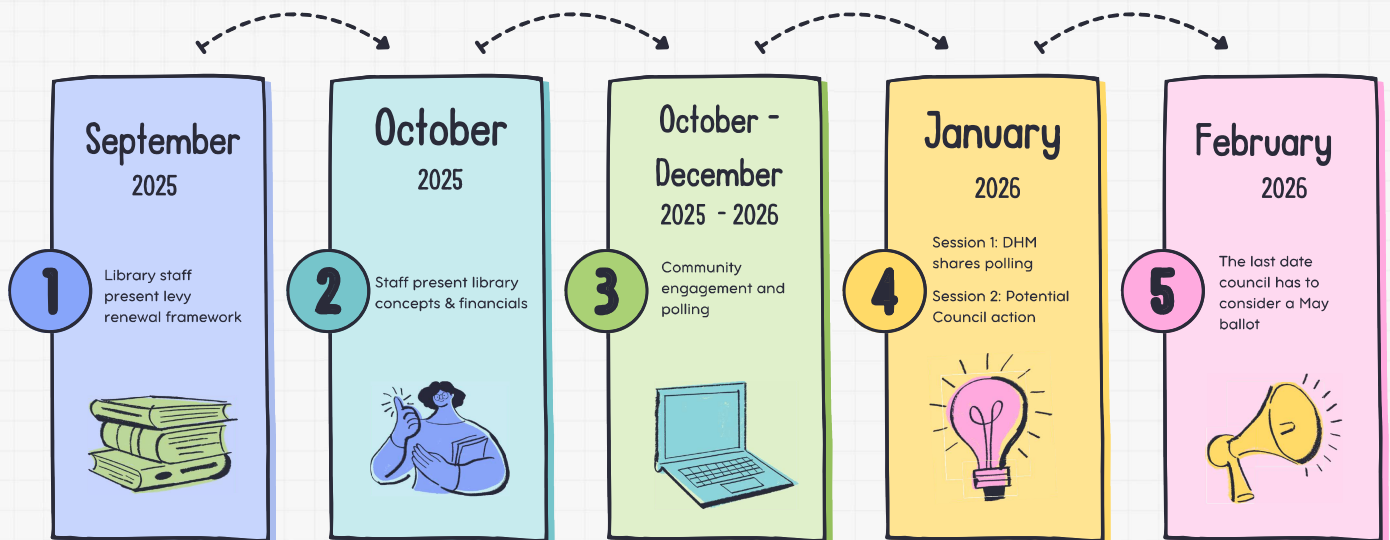
Section 3. The City Recorder is directed to give not less than ten days' notice of the city election by publication of one notice in the Register Guard, a newspaper published in the City and of general circulation within the City.

Section 4. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the 13th day of July, 2015.

/s/ Beth Forrest
City Recorder

2026 LIBRARY LEVY TIMELINE



EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Work Session: Unlawful Transfer on Vehicular Portion of Right-of-Way (Cont'd)

Meeting Date: October 27, 2025
Department: Eugene Police Department
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Chief Chris Skinner
Phone: 541-682-8461

ISSUE STATEMENT

This is a continuation of Council's September 17, 2025 work session to discuss ways to "discourage occupants of motor vehicles, while on public streets, from transferring money or goods" such as through the adoption of an ordinance prohibiting drivers and passengers in vehicles from passing items to pedestrians unless the vehicle is legally parked.

BACKGROUND

On April 4, 2016, the City of Springfield adopted code section 6.112, Unlawful Transfer on Vehicular Portion of the Right-of-Way. At the Eugene City Council work session on January 14, 2019, during Committee Reports and Items of Interest, a motion was passed to hold a public hearing on an ordinance that mirrored Springfield's ordinance. On February 19, 2019, the council held a public hearing on the addition of a new section (5.170) to Chapter 5 of the City's Code and the amendment of section 5.990 of the code to provide a maximum fine of \$50 for the offense. In April 2019, the Council voted 2-6 against adopting the ordinance.

On November 7, 2024, City Council passed a work session poll requesting strategies to reduce or eliminate "Occupants of motor vehicles from the dangerous practice of transferring money or goods to people while on public streets" and seeking measures to address "actions that are posing safety hazards, encouraging behavioral problems, and causing economic harm to residents and local businesses."

On April 23, 2025, City Council directed the City Manager to return to Council for discussion and further consideration with a mirrored version of Springfield Ordinance 6.112.

During the September 17, 2025, work session, City Council discussed a proposed ordinance prohibiting the transfer of goods or money between pedestrians and vehicle occupants in travel lanes. Several councilors, including Clark and Groves, supported advancing the ordinance to a public hearing but favored delaying a vote until all councilors were present. Supporters cited traffic safety concerns, noting the risks posed by such exchanges, regardless of intent or recipient. Other councilors, including Kashinsky, Zelenka, and Yeh, raised concerns about the ordinance's intent, constitutionality, and enforcement, questioning whether existing traffic laws already cover the behavior and expressing discomfort with perceived targeting of the unhoused. Councilors emphasized the need for data, public education, and a compassionate approach, with some suggesting current enforcement of traffic laws and increased public safety efforts as alternatives.

RELATED CITY POLICIES

The City of Eugene [Strategic Plan](#) outlines direction and organizational priorities for the 2023-2026 period. The strategic plan identifies four key focus areas: Urgent Community Needs, Culture of Belonging, Communication and Outreach, and Organizational Wellbeing.

The ordinance is aligned with the Urgent Community Needs area and is intended to increase safety for pedestrians and motorists.

PREVIOUS COUNCIL DIRECTION

[January 14, 2019, Work Session](#)

Councilor Clark, seconded by Councilor Taylor, moved to direct the City Manager to prepare an ordinance that mirrors Springfield Municipal Code section 6.112 Unlawful Transfer on Vehicular Portion of the Right-of-Way and schedule a Public Hearing.

Passed 6:2 (opposed by Councilors Syrett and Zelenka)

[April 15, 2019 Meeting](#)

Councilor Taylor, seconded by Councilor Semple, moved to adopt Council Bill 5203, an ordinance concerning unlawful transfer on vehicular portion of right-of-way adding section 5.170 to the Eugene Code, 1971, and amending section 5.990 of that code.

Failed 2:6 (opposed by Councilors Syrett, Evans, Zelenka, Semple, Yeh, and Pryor)

[April 23, 2025 Work Session](#)

Councilor Clark, seconded by Councilor Groves, moved to direct the City Manager to return to Council for discussion and further consideration with a mirrored version of Springfield Ordinance 6.112.

Passed 4:2 (opposed by Councilors Kashinsky and Zelenka. Absent: Councilors Evans and Yeh)

[April 28, 2025 Meeting](#)

Councilor Clark made the motion to send the ordinance directly to a public hearing without another work session, noting that Council has previously held work sessions and a public hearing on this topic.

Councilor Clark, seconded by Councilor Groves, moved to direct the City Manager to schedule a public hearing on an unlawful transfer on vehicular portions of the right-of-way ordinance.

Failed 3:5 (Opposed by Councilors Kashinsky, Keating, Zelenka, Yeh, and Leech)

[September 17, 2025 Work Session](#)

No vote was taken, and further discussion will occur at a future meeting when all councilors are present.

COUNCIL OPTIONS

1. Send the proposed ordinance to a public hearing.
2. Request changes to the proposed ordinance.
3. Request another work session on the topic.

October 27, 2025 Work Session – Item 2

CITY MANAGER'S RECOMMENDATION

No recommendation at this time.

MOTION OPTIONS

If Council chooses option 1:

1. Move to direct the City Manager to schedule a public hearing on the draft unlawful transfer on vehicular portions of the right-of-way ordinance as set forth in Attachment A to this AIS.

If Council chooses option 2 and the changes are minor:

2. Move to direct the City Manager to revise the draft ordinance to include/remove (state specific items) and schedule a public hearing on the revised ordinance.

If Council chooses option 2 and the changes are major, the recommended motion would be the same as for Option 3:

3. Move to direct the City Manager to return with an additional work session on the potential ordinance.

ATTACHMENTS

- A. Draft Ordinance: An Ordinance Concerning Unlawful Transfer on Vehicular Portion of Right-Of-Way, Adding Section 5.170 to the Eugene Code, 1971, and Amending Section 5.990 of that Code.

FOR MORE INFORMATION

Staff Contact: Chris Skinner, Chief of Police

Telephone: 541-682-8461

Staff E-Mail: cskinner@eugene-or.gov

ORDINANCE NO. _____

AN ORDINANCE CONCERNING UNLAWFUL TRANSFER ON VEHICULAR PORTION OF RIGHT-OF-WAY, ADDING SECTION 5.170 TO THE EUGENE CODE, 1971, AND AMENDING SECTION 5.990 OF THAT CODE.

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. Section 5.170 of the Eugene Code, 1971, is added to provide as follows:

5.170 ***Unlawful Transfer on Vehicular Portion of the Right-of-Way. Unless the vehicle is legally parked, no person, while a driver or a passenger in a vehicle, may give or relinquish possession or control of, or allow another person in the vehicle to give or relinquish possession or control of, any item of property to a pedestrian.***

Section 2. Section 5.990 of the Eugene Code, 1971, is amended by adding subsection (9) to provide as follows:

5.990 **Penalties - Specific.**
(9) *Violation of Section 5.170 is punishable by fine not to exceed \$50.*

Section 3. The City Recorder, at the request of, or with the consent of the City Attorney, is authorized to administratively correct any reference errors contained herein, or in other provisions of the Eugene Code, 1971, to the provisions added, amended or repealed herein.

Passed by the City Council this

____ day of _____, 2025

City Recorder

Approved by the Mayor this

____ day of _____, 2025

Mayor