City Council
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www.eugene-or.gov

EUGENE CITY COUNCIL AGENDA

September 25, 2023

5:30 p.m. CITY COUNCIL WORK SESSION

City Council meetings will continue to be held in hybrid format using in person and virtual meeting technology. Information about online or other options for access and participation will be available at https://www.eugene-or.gov/3360/Webcasts-and-Meeting-Materials

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Meeting of September 25, 2023;
Her Honor Mayor Lucy Vinis Presiding

Councilors

Randy Groves, President	Matt Keating, Vice President
Lyndsie Leech	Emily Semple
Jennifer Yeh	Alan Zelenka
Mike Clark	Greg Evans

5:30 p.m. CITY COUNCIL WORK SESSION

1. **WORK SESSION: Move EUG Update**
2. **WORK SESSION: City Manager Updates**

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

For more information, contact the Council Coordinator at 541-682-5010,
or visit us online at www.eugene-or.gov.

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Work Session: Move EUG Update

Meeting Date: September 25, 2023 | Agenda Item Number: 1
Department: Public Works | Staff Contact: Reed Dunbar
www.eugene-or.gov | Contact Telephone Number: 541-682-5727

ISSUE STATEMENT

Move EUG is a planning process to identify and prioritize walking, biking, and safety projects for construction across the city using voter-approved pavement bond funds. After establishing a series of dedicated funds and a ranked prioritization of projects, staff will provide the council with an update regarding the development of a project list for walking, biking and transportation safety projects and will seek council's feedback on the proposed list. The council resolution authorizing the public vote on the bond measure requires that the project list for walking, biking, safety and street trees funding be approved by council by November 1, 2023. A council work session is scheduled for October 23, 2023 for council to approve the project list.

BACKGROUND

The 2025-2029 Street Repair Bond Measure sets aside $15 million for walking, biking, safety, and street tree projects with the following distribution:

- Walking projects: $5 million
- Biking projects: $3 million
- Safety projects: $3 million
- Street tree projects: $2 million
- Unprogrammed – leverage opportunities: $2 million

To help determine which projects are recommended for funding, city staff developed a robust public outreach plan that offered a variety of in-person and online engagement opportunities. Concluding in spring 2023, the Move EUG process collected over 1,300 project ideas, staff held two open houses, attended 32 events and over 23,000 postcards were mailed to areas of town where public engagement tends to be low. After the engagement process concluded, city staff began the work of interpreting the information received from the community.

After identifying projects based on the public engagement responses, staff analyzed all relevant projects from the 2035 Eugene Transportation System Plan, reviewed the Vision Zero Action Plan, and then ranked both adopted projects and community ideas based on an objective set of evaluation criteria. These criteria categories included the following:

Safety

- Crash data including Vision Zero network evaluation;
- Posted speed limits;
- Presence of existing facilities such as sidewalks.

Equity

- Proximity to affordable housing site or social service provider;
- EPA environmental justice tool (Asthma);
- Percentage of minors and seniors (18 and under and 65 and older);
- Percentage of residents who are people of color or of Hispanic/Latino origin;
- Low-income status.

Travel Demand

- Street functional classification;
- Proximity to transit stops, public buildings, employment centers;
- Proximity to schools and parks.

Based on these criteria, all projects were ranked to create a prioritized project list provided in Attachment A. The attached prioritized project list includes 55 projects that span the City and address a variety of improvements addressing pedestrian, bicycling, and safety facilities. The project list contains the following type of projects:

- Sidewalk infill
- Pedestrian and bicycle crossings of busy streets
- Bike lanes and protected bike lanes
- Neighborhood greenways
- Street lighting
- Traffic calming
- Shared use path enhancements including lighting, ramp improvements and separation from traffic
- Shared use path rehabilitation
- Speed feedback and school zone signs
- Accessways

For the most part, larger scale capital projects are not recommended for funding with the bond funds. This enables projects to be distributed more evenly around Eugene. As we have done historically, staff will continue to pursue grant opportunities to fund larger projects.

Attachment B provides a proposed process for programming the $2 million in bond funds for street tree projects.

Next Steps

Staff are seeking council's feedback on the recommended walking, biking and safety project list and on the process for programming the street tree funding. The list and process will be revised, as needed, based on feedback received and brought back to council for approval at the October 23, 2023 council work session.

RELATED CITY POLICIES
The Move EUG community process aligns with the Communication and Outreach focus area in the 2023-2026 City of Eugene Strategic Plan. Not only were there online materials and open houses, but staff also went to low-income housing units, social service providers, and community-based organizations to gather input from underserved communities. The outcomes of Move EUG also align with the Strategic Plan goals relating to safety, sustainability, and climate resiliency.

The following city policies are also relevant to this topic:

- Eugene 2035 Transportation System Plan
- Vision Zero Action Plan
- Climate Action Plan 2.0
- Climate Recovery Ordinance

PREVIOUS COUNCIL DIRECTION
July 13, 2022, Work Session
Council approved resolution No. 5364, "A Resolution Calling a City Election on November 8, 2022, for the Purpose of Referring to the Legal Electors of the City of Eugene a Measure Authorizing the Issuance of a Maximum of $61,200,000 of General Obligation Bonds to Fund Street Preservation Projects, Walking Projects, Biking Projects, Safety Projects, and Street Tree Projects." (Resolution passed 8:0)

COUNCIL OPTIONS
No action is requested at this time.

CITY MANAGER'S RECOMMENDATION
None at this time. This work session is discussion only.

SUGGESTED MOTION
None at this time. This work session is discussion only.

ATTACHMENTS
A. Recommended Walking, Biking and Safety Project List
B. Street Tree Projects – Process for Prioritizing Transportation Bond Funds
C. Council Resolution No. 5364

FOR MORE INFORMATION
Staff Contact: Reed Dunbar, Senior Transportation Planner
Telephone: 541-682-5727
Staff E-Mail: RDunbar@eugene-or.gov

Attachment A: Transportation Bond Funding Proposal

Summary Table 1. Estimated Bond Funds by Ward		
Wards	**# of Projects**	**Estimated Bond Funds**
1	8	$ 948,300
2	7	$ 1,183,000
3	4	$ 1,000,000
4	6	$ 1,096,000
5	5	$ 942,000
6	7	$ 1,332,500
7	12	$ 1,592,700
8	13	$ 2,905,500

Summary Table 2. Amount Spent by Fund Category		
Fund Type	**Estimated Bond Funds Programmed**	**Target Amounts**
Ped	$ 5,000,000	$ 5,000,000
Bike	$ 3,000,000	$ 3,000,000
Safety	$ 3,000,000	$ 3,000,000
Flexible*	$ 2,000,000	$ 2,000,000
Total	**$ 13,000,000**	**$ 13,000,000**

* Flexible funds are considered discretionary and are not itemized in subsequent pages.
Staff currently plan to dedicate flexible funds to enhance bond paving projects
and/or for grant match requirements as needed

Proposed Walking, Biking, and Safety Project List: All Wards

ID #	Location	Extents	Fund Type	Project Type	Estimated Bond Funds	Ward Info
753	Bailey Hill Rd	W 13th Ave to W 18th Ave	Safety	Street Lighting	$ 157,000	8
824	Berntzen Rd	Marshall Ave to Royal Ave	Safety	Traffic Calming	$ 65,000	6
796	Bertelsen Rd	11th to 18th	Ped	Sidewalk	$ 552,000	8
746	Broadway	Mill St to Patterson St	Ped	Sidewalk	$ 500,000	3
392	Cal Young Rd	Willakenzie Rd to Oakway Rd	Bike	Protected Bike Lane	$ 291,000	4
825	Candlelight Dr	Royal Ave to Avalon St	Safety	Traffic Calming	$ 133,000	6
445	City View Street	W 11th Ave to W 18th Ave	Bike	Neighborhood Greenway	$ 75,000	1 , 8
826	Clinton Dr	Willagillespie Rd to Crenshaw Rd	Safety	Traffic Calming	$ 83,000	5
SP2	Coburg Rd	Ferry Street Bridge to Oakway	Ped	Island Redesign	$ 150,000	4
SP3	Division Avenue	Lone Oak way to River Rd	Safety	Match for Safety Grant	$ 310,000	7
885	E 15th Ave and Patterson St + E 15th and Hilyard	N/A	Ped	Ped Crossing - RRFB	$ 240,000	3
802	E 24th Ave	Willamette St to Amazon Pkwy	Ped	Sidewalk	$ 87,000	2
894	E 24th Ave and Amazon Path	N/A	Bike	Ped Crossing - Raised Crossing	$ 300,000	2
707	E 30th Ave	Hilyard St to University St	Safety	Traffic Calming - speed feedback	$ 24,000	2
944	E 3rd Ave and Coburg Rd	N/A	Ped	Ped Crossing - Raised Crossing	$ 125,000	7
928	Elkay Dr and River Rd	N/A	Ped	Ped Crossing - RRFB	$ 200,000	7
809	Empire Park Dr/Hwy 99	N/A	Ped	Accessway	$ 154,000	6
SP11	Enhancements to West Bank Path Extension		Ped	Shared Use Path Enhancements	$ 428,000	5
763	Fairfield Ave	Royal Ave to Elmira Rd	Safety	Sidewalk	$ 229,000	7, 8
968	Fern Ridge Path and Beltline	N/A	Ped	Undercrossing Improvement	$ 15,000	8
973	Fern Ridge Path and Chambers St	N/A	Safety	Undercrossing Improvement	$ 15,000	1
880	Fern Ridge Path and City View St	N/A	Bike	Ped Crossing - Raised Crossing + 2-way Bike Facility	$ 320,000	8
972	Fern Ridge Path and Garfield St	N/A	Ped	Undercrossing Improvement	$ 15,000	1
970	Fern Ridge Path and W 11th Ave	N/A	Ped	Undercrossing Improvement	$ 15,000	8
704	Fox Hollow Rd	W Amazon Dr to Donald St	Safety	Traffic Calming - speed feedback	$ 24,000	2
SP12	Franklin/Broadway	Onyx to Hilyard	Ped	Shared Use Path Enhancements	$ 158,000	3
770	Garfield St	RR tracks to driveway	Ped	Sidewalk	$ 98,000	7
887	Garfield St and W Broadway	N/A	Ped	Ped Crossing - PHB	$ 455,000	1
910	Goodpasture Island Rd and Ridgeway Dr and Happy Ln	N/A	Ped	Ped Crossing - RRFB	$ 207,000	5
595	Grant Street	W 5th Ave to W 15th Ave	Bike	Urban Neighborhood Greenways	$ 176,000	1 , 7
43	Hunsaker Lane	River Rd to Lone Oak	Safety	Sidewalk	$ 400,000	5 , 7
897	Jackson St and W 1st Ave	N/A	Ped	Ped Crossing - Raised Crossing	$ 125,000	7
732	Jeppesen Acres Rd	Gilham Rd to Providence St	Ped	Sidewalk	$ 200,000	4
SP5	Marshall Path Rehabilitation		Bike	Shared Use Path	$ 400,000	6
709	Martin Luther King Jr Blvd	Harris to S Garden Way	Ped	Shared Use Path Enhancements	$ 200,000	4
920	Martin Luther King Jr Blvd and Leo Harris Pkwy	N/A	Ped	Ped Crossing - RRFB	$ 200,000	4
436	N Danebo Avenue	Barger to Souza (West Side)	Ped	Sidewalks	$ 450,000	6
SP9	N Danebo Avenue		Safety	Street Lighting	$ 200,000	8

SP6/7	Path Rehabilitation Amazon/Tugman Paths		Bike	Shared Use Path	$	600,000	2
523	Polk Street	2nd to 18th	Bike	Bike Lane	$	230,000	1 , 7
362	Polk Street	South of W 2nd Avenue	Ped	Sidewalks	$	13,000	7
SP8	River Road		Safety	Street Lighting	$	300,000	7
772	Roosevelt Path	N Danebo Ave to Maple St	Safety	Shared Use Path Lighting	$	750,000	8
SP4	Roosevelt Path Rehabilitation		Bike	Shared Use Path	$	553,000	8
747	Royal Ave	Fairfield Elementary School	Safety	Traffic Calming - speed feedback	$	24,000	6 , 7 , 8
946	Royal Ave and Berntzen Rd	N/A	Ped	Ped Crossing - RRFB	$	120,000	6
334	Seneca Road	gap south of 5th Avenue	Ped	Sidewalks	$	137,000	8
335	Seneca Road	North of W 7th Place	Ped	Sidewalks	$	44,000	8
822	Spring Blvd	Fairmount Blvd to Capital Dr	Safety	Traffic Calming	$	102,000	3
SP1	W 15th St	Chambers to Grant	Ped	Sidewalk	$	112,000	1
752	W 29th Ave	Lincoln St to Amazon Pkwy	Safety	Traffic Calming - speed feedback	$	24,000	1 , 2
579	Western Drive	Van Duyn St/Satre St to Calvin St	Bike	Urban Neighborhood Greenways	$	55,000	4
767	Willagillespie Rd	Willagillespie Community School	Safety	Traffic Calming - speed feedback	$	24,000	5
SP10	Willamette and 31st	N/A	Safety	Ped Crossing	$	136,000	2

Proposed Walking, Biking, and Safety Project List: Ward 1

ID #	Location	Extents	Fund Type	Project Type	Estimated Bond Funds*
445	City View Street	W 11th Ave to W 18th Ave	Bike	Neighborhood Greenway	$ 75,000
973	Fern Ridge Path and Chambers St	N/A	Safety	Undercrossing Improvement	$ 15,000
972	Fern Ridge Path and Garfield St	N/A	Ped	Undercrossing Improvement	$ 15,000
887	Garfield St and W Broadway	N/A	Ped	Ped Crossing - PHB	$ 455,000
595	Grant Street	W 5th Ave to W 15th Ave	Bike	Urban Neighborhood Greenways	$ 176,000
523	Polk Street	2nd to 18th	Bike	Bike Lane	$ 230,000
SP1	W 15th St	Chambers to Grant	Ped	Sidewalk	$ 112,000
752	W 29th Ave	Lincoln St to Amazon Pkwy	Safety	Traffic Calming - speed feedback	$ 24,000.00

* Project 445 is shared between Wards 1 and 8. Approximately 50% of listed project funds would serve design and construction in Ward 1.
* Project 523 is shared between Wards 1 and 7. Approximately 70% of listed project funds would serve design and construction in Ward 1.
* Project 595 is shared between Wards 1 and 7. Approximately 80% of listed project funds would serve design and construction in Ward 1.
* Project 752 is shared between Wards 1 and 2. Approximately 50% of listed project funds would serve design and construction in Ward 1.

Proposed Walking, Biking, and Safety Project List: Ward 2

ID #	Location	Extents	Fund Type	Project Type	Estimated Bond Funds*
802	E 24th Ave	Willamette St to Amazon Pkwy	Ped	Sidewalk	$ 87,000
894	E 24th Ave and Amazon Path	N/A	Bike	Ped Crossing - Raised Crossing	$ 300,000
707	E 30th Ave	Hilyard St to University St	Safety	Traffic Calming - speed feedback	$ 24,000
704	Fox Hollow Rd	W Amazon Dr to Donald St	Safety	Traffic Calming - speed feedback	$ 24,000
SP6/7	Path Rehabilitation Amazon/Tugman Paths		Bike	Shared Use Path	$ 600,000
752	W 29th Ave	Lincoln St to Amazon Pkwy	Safety	Traffic Calming - speed feedback	$ 24,000
SP10	Willamette and 31st	N/A	Safety	Ped Crossing	$ 136,000.00

* Project 752 is shared between Wards 2 and 1. Approximately 50% of listed project funds would serve design and construction in Ward 2.

Proposed Walking, Biking, and Safety Project List: Ward 3

ID #	Location	Extents	Fund Type	Project Type	Estimated Bond Funds
746	Broadway	Mill St to Patterson St	Ped	Sidewalk	$ 500,000
885	E 15th Ave and Patterson St + E 15th and Hilyard	N/A	Ped	Ped Crossing - RRFB	$ 240,000
SP12	Franklin/Broadway	Onyx to Hilyard	Ped	Shared Use Path Enhancements	$ 158,000
822	Spring Blvd	Fairmount Blvd to Capital Dr	Safety	Traffic Calming	$ 102,000.00

Proposed Walking, Biking, and Safety Project List: Ward 4

ID #	Location	Extents	Fund Type	Project Type	Estimated Bond Funds
392	Cal Young Rd	Willakenzie Rd to Oakway Rd	Bike	Protected Bike Lane	$ 291,000
SP2	Coburg Rd	Ferry Street Bridge to Oakway	Ped	Island Redesign	$ 150,000
732	Jeppesen Acres Rd	Gilham Rd to Providence St	Ped	Sidewalk	$ 200,000
709	Martin Luther King Jr Blvd	Harris to S Garden Way	Ped	Shared Use Path Enhancements	$ 200,000
920	Martin Luther King Jr Blvd and Leo Harris Pkwy	N/A	Ped	Ped Crossing - RRFB	$ 200,000
579	Western Drive	Van Duyn St/Satre St to Calvin St	Bike	Urban Neighborhood Greenways	$ 55,000.00

Proposed Walking, Biking, and Safety Project List: Ward 5

ID #	Location	Extents	Fund Type	Project Type	Estimated Bond Funds*
826	Clinton Dr	Willagillespie Rd to Crenshaw Rd	Safety	Traffic Calming	$ 83,000
SP11	Enhancements to West Bank Path Extension		Ped	Shared Use Path Enhancements	$ 428,000
910	Goodpasture Island Rd and Ridgeway Dr and Happy Ln	N/A	Ped	Ped Crossing - RRFB	$ 207,000
43	Hunsaker Lane	River Rd to Lone Oak	Safety	Sidewalk	$ 400,000
767	Willagillespie Rd	Willagillespie Community School	Safety	Traffic Calming - speed feedback	$ 24,000.00

* Project 43 is shared between Wards 5 and 7. Approximately 50% of listed project funds will serve design and construction in Ward 5 and adjacent County ROW.

Proposed Walking, Biking, and Safety Project List: Ward 6

ID #	Location	Extents	Fund Type	Project Type	Estimated Bond Funds*
824	Berntzen Rd	Marshall Ave to Royal Ave	Safety	Traffic Calming	$ 65,000
825	Candlelight Dr	Royal Ave to Avalon St	Safety	Traffic Calming	$ 133,000
809	Empire Park Dr/Hwy 99	N/A	Ped	Accessway	$ 154,000
SP5	Marshall Path Rehabilitation		Bike	Shared Use Path	$ 400,000
436	N Danebo Avenue	Barger to Souza (West Side)	Ped	Sidewalks	$ 450,000
747	Royal Ave	Fairfield Elementary School	Safety	Traffic Calming - speed feedback	$ 24,000
946	Royal Ave and Berntzen Rd	N/A	Ped	Ped Crossing - RRFB	$ 120,000.00

* Project 747 is shared between Wards 6, 7, and 8. Approximately 42% of listed project funds would serve design and construction in Ward 6.

Proposed Walking, Biking, and Safety Project List: Ward 7

ID #	Location	Extents	Fund Type	Project Type	Estimated Bond Funds*
SP3	Division Avenue	Lone Oak way to River Rd	Safety	Match for Safety Grant	$ 310,000
944	E 3rd Ave and Coburg Rd	N/A	Ped	Ped Crossing - Raised Crossing	$ 125,000
928	Elkay Dr and River Rd	N/A	Ped	Ped Crossing - RRFB	$ 200,000
763	Fairfield Ave	Royal Ave to Elmira Rd	Safety	Sidewalk	$ 229,000
770	Garfield St	RR tracks to driveway	Ped	Sidewalk	$ 98,000
595	Grant Street	W 5th Ave to W 15th Ave	Bike	Urban Neighborhood Greenways	$ 176,000
43	Hunsaker Lane	River Rd to Lone Oak	Safety	Sidewalk	$ 400,000
897	Jackson St and W 1st Ave	N/A	Ped	Ped Crossing - Raised Crossing	$ 125,000
523	Polk Street	2nd to 18th	Bike	Bike Lane	$ 230,000
362	Polk Street	South of W 2nd Avenue	Ped	Sidewalks	$ 13,000
SP8	River Road		Safety	Street Lighting	$ 300,000
747	Royal Ave	Fairfield Elementary School	Safety	Traffic Calming - speed feedback	$ 24,000.00

* Project 43 is shared between Wards 7 and 5. Approximately 50% of listed project funds would serve design and construction in Ward 7 and adjacent County ROW.
* Project 523 is shared between Wards 7 and 1. Aproximately 30% of listed project funds would serve design and construction in Ward 7.
* Project 595 is shared between Wards 7 and 1. Approximately 20% of listed project funds would serve design and construction in Ward 7.
* Project 747 is shared between Wards 7, 6, and 8. Approximately 12% of listed project funds would serve design and construction in Ward 7.
* Project 763 is shared between Wards 7 and 8. Approximately 50% of listed project funds would serve design and construction in Ward 7.

Proposed Walking, Biking, and Safety Project List: Ward 8					
ID #	**Location**	**Extents**	**Fund Type**	**Project Type**	**Estimated Bond Funds***
753	Bailey Hill Rd	W 13th Ave to W 18th Ave	Safety	Street Lighting	$ 157,000
796	Bertelsen Rd	11th to 18th	Ped	Sidewalk	$ 552,000
445	City View Street	W 11th Ave to W 18th Ave	Bike	Neighborhood Greenway	$ 75,000
763	Fairfield Ave	Royal Ave to Elmira Rd	Safety	Sidewalk	$ 229,000
968	Fern Ridge Path and Beltline	N/A	Ped	Undercrossing Improvement	$ 15,000
880	Fern Ridge Path and City View St	N/A	Bike	Ped Crossing - Raised Crossing + 2-way Bike Facility	$ 320,000
970	Fern Ridge Path and W 11th Ave	N/A	Ped	Undercrossing Improvement	$ 15,000
SP9	N Danebo Avenue		Safety	Street Lighting	$ 200,000
772	Roosevelt Path	N Danebo Ave to Maple St	Safety	Shared Use Path Lighting	$ 750,000
SP4	Roosevelt Path Rehabilitation		Bike	Shared Use Path	$ 553,000
747	Royal Ave	Fairfield Elementary School	Safety	Traffic Calming - speed feedback	$ 24,000
334	Seneca Road	gap south of 5th Avenue	Ped	Sidewalks	$ 137,000
335	Seneca Road	North of W 7th Place	Ped	Sidewalks	$ 44,000

* Project 445 is shared between Wards 8 and 1. Approximately 50% of listed project funds would serve design and construction in Ward 8.
* Project 763 is shared between Wards 8 and 7. Approximately 50% of listed project funds would serve design and construction in Ward 8.
* Project 747 is shared between Wards 8, 6, and 7. Approximately 42% of listed project funds would serve design and construction in Ward 8.

Attachment B

Street Tree Projects – Process for Prioritizing Transportation Bond Funds

Approximately $2,000,000 of bond proceeds will be used for street tree projects distributed among Tier 1 and 2 level project types and vetted annually in consultation the Sustainability Commission.

Tier 1 project types

- planting of street trees
- watering to establish the street trees

Tier 2 project types

- removal of stumps and hazard trees
- preparation of soil
- alterations to curbs and gutters and sidewalks if needed to accommodate street trees
- other elements integral to these infrastructure systems.

The criteria for selecting tree projects will include:

(a) geographic distribution balanced with projects selected to increase equity and visibility of impact. Focus on downtown core and arterials.

(b) assessment of where street trees are most needed along City streets including equity and urban heat island mapping and where they are best suited in accordance with the approved street tree list

Data informed decision making utilizing Tree Plotter Canopy to assess canopy cover percentage. Priority areas are selected using equity indicators such as:

- average temperature
- household income
- vulnerable populations
- health index generated by the CDC

Right tree, right location considerations include:

- suitable species selection
- proper spacing
- land use designations
- future development
- planting strip width, soil quality and volume
- adjacent infrastructure

(c) triple bottom line considerations of social equity, environmental health and economic prosperity

(d) goals of the Climate Action Plan 2.0

COUNCIL RESOLUTION NO. 5364

A RESOLUTION CALLING A CITY ELECTION ON NOVEMBER 8, 2022, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE AUTHORIZING THE ISSUANCE OF A MAXIMUM OF $61,200,000 OF GENERAL OBLIGATION BONDS TO FUND STREET PRESERVATION PROJECTS, WALKING PROJECTS, BIKING PROJECTS, SAFETY PROJECTS, AND STREET TREE PROJECTS.

PASSED: 8:0

REJECTED:

OPPOSED:

ABSENT:

CONSIDERED: July 13, 2022

RESOLUTION NO. 5364

A RESOLUTION CALLING A CITY ELECTION ON NOVEMBER 8, 2022, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE AUTHORIZING THE ISSUANCE OF A MAXIMUM OF $61,200,000 OF GENERAL OBLIGATION BONDS TO FUND STREET PRESERVATION PROJECTS, WALKING PROJECTS, BIKING PROJECTS, SAFETY PROJECTS, AND STREET TREE PROJECTS.

The City Council of the City of Eugene finds that:

A. Since the first street bond approved by voters in 2008, the City has repaired over 230 lane miles of streets by using the $35.9 million five-year bond measure approved by voters in November 2008, a $43 million five-year bond measure approved by voters in November 2012, and a $51.2 million five-year bond measure approved by the voters in November 2017, the latter of which included an annual average of $1 million to fund bicycle and pedestrian projects.

B. The revenues from the local gas tax, and the 2008, 2012, and 2017 bond measures have helped reduce the backlog of street repair projects. Nevertheless, the 2021 Pavement Management Report calculated that the backlog of repairs on improved asphalt streets is $87.6 million. This backlog is projected to continue to grow unless there is funding that is both sufficient and sustainable. The taxes levied from the 2017 street bond end in 2023. Streets that have failed to the point of reconstruction create safety problems and cause vehicle repair problems, make walking, biking or driving on the streets uncomfortable, interfere with economic activity and diminish the quality of life.

C. In order to address the funding shortfalls with the City's street maintenance and preservation program, and to address critical transportation system needs related to walking, biking, safety, and street trees, the City Council determined that a General Obligation Bond measure generating approximately $61.2 million in bond proceeds should be referred to voters. Of that amount, the Council determined that an annual average of $3 million should be allocated over a period of five years to fund walking projects, biking projects, safety projects, and street tree projects.

D. The bond proceeds will be used to overlay or reconstruct the driving surface of streets as well as to preserve existing integral elements of the street such as curbs, gutters, sidewalks, on-street bike lanes, traffic signals, street lights, medians, traffic calming devices, and other integral parts of a street preservation project. These preservation efforts will be undertaken only to preserve existing elements, not to expand the motor vehicle capacity of the street system. In addition, the City will allocate an annual average of $3 million of the bond proceeds over a period of five years, approximately $15 million in total, to fund walking projects, biking projects, safety projects, and street tree projects.

E. A general obligation bond measure of $61.2 million would fund approximately $45.9 million in specific street preservation projects, approximately $15 million in walking projects, biking projects, safety projects and street tree projects, and approximately $300 thousand

in bond issuance costs over a period of five years. The $45.9 million for street preservation projects represents 42 streets that would repair an estimated 44.6 lane miles of roads. The $61.2 million figure accounts for $11.3 million per year for five years at an inflation factor of 4%.

F. The measure is expected to cost an average of $0.63 per $1000 of assessed value each year for five years. For an average homeowner in Eugene, this would be about $169 per year. This rate is also the approximate average tax rate levied over the five years of the 2017 bond measure. The taxes would first be levied in November 2024, after the 2017 bond taxes end in 2023.

G. The criteria for choosing bond street preservation projects included: (a) use of the most current engineering and cost-benefit information about needed street rehabilitation and reconstruction; (b) citizen input with respect to prioritizing major streets in need of reconstruction; and (c) geographic distribution throughout the community to ensure all areas of the City benefit from the bond proceeds. Bond proceeds will be used only for street preservation projects included in the list of projects attached as Exhibit A to this Resolution. If all of the projects listed in Exhibit A are completed and there are bond proceeds remaining, the Council may add other street preservation projects to the list.

H. Walking projects, biking projects, safety projects, and street tree projects are intended to address critical needs in these systems. The criteria for selecting walking, biking, safety, and street tree projects will include: (a) geographic distribution throughout the community to ensure all areas of the City benefit from the bond proceeds, balanced with projects selected to increase the equity of infrastructure across the City; (b) citizen input on walking, biking and safety and street tree needs, challenges and opportunities obtained through a variety of public outreach tools such as pop-up events, outreach to neighborhood groups, the business community and Latino, Black, and alter-abled communities, online survey, and stakeholder listening sessions; (c) assessment of where street trees are most needed along City streets including equity and urban heat island mapping and where they are best suited in accordance with the approved street tree list; (d) the condition of shared use paths and other pedestrian and bicycle facilities; (e) triple bottom line considerations of social equity, environmental health and economic prosperity; and, (f) projects and policies identified in the Transportation System Plan, Vision Zero Action Plan, and Climate Action Plan 2.0.

I. Using the process and criteria described in Paragraph H above, draft project lists will be developed in consultation with the Active Transportation Committee for walking projects and biking projects, the Vision Zero Advisory Committee for safety projects, and the Sustainability Commission for street tree projects. The draft project lists will be shared with the community for feedback. The final project lists adopted by the City Council will be completed by November 1, 2023, and will consider community feedback and guidance from the three identified committees and commissions. Any change to the adopted project lists will be made by the City Council in accordance with a Council-proscribed process which, depending on the scope of the change, could include soliciting feedback from the community and/or the three identified committees and commissions.

J. Examples of the types of walking, biking, safety, and street tree projects that would be eligible for funding with the $15,000,000 of bond proceeds designated for these purposes, and the approximate amount of funding for each category of projects, are as follows:

- Walking Projects: Include projects such as construction, reconstruction, or rehabilitation of sidewalks, shared-use paths, shared use path bridges, enhanced pedestrian crossings, street and path lighting, safe routes to school, and other projects associated with improvements to walking and the elements integral to these infrastructure systems.
    - Approximately $5,000,000 of bond proceeds will be used for walking projects.

- Biking Projects: Include projects such as construction, reconstruction, or rehabilitation of on-street bicycle facilities, bicycle parking, shared-use paths, shared-use path bridges, enhanced bicycle crossings, street and path lighting, safe routes to schools, and other projects associated with improvements to biking and the elements integral to these infrastructure systems.
    - Approximately $3,000,000 of bond proceeds will be used for biking projects.

- Safety Projects: Include projects such as construction, reconstruction, or rehabilitation of traffic signals and other forms of traffic control, intersections, street medians, street accesses, street lighting, safe routes to school, traffic calming, and other projects associated with improvements to safety and the elements integral to these infrastructure systems.
    - Approximately $3,000,000 of bond proceeds will be used for safety projects.

- Street Tree Projects: Include projects such as planting of street trees, removal of stumps and hazard trees, preparation of soil, watering to establish the street trees, alterations to curbs and gutters and sidewalks if needed to accommodate street trees and other elements integral to these infrastructure systems.
    - Approximately $2,000,000 of bond proceeds will be used for street tree projects.

- Approximately $2,000,000 of bond proceeds will remain unprogrammed and available to be used for walking projects, biking projects, safety projects, or street tree projects to allow the potential to leverage grant funding or other opportunities to leverage funds, achieve economies of scale, or other opportunities for multi-objective project benefits.

K. In order to promote accountability in the use of bond proceeds, the City Manager will contract with an outside auditor to prepare an annual written report on the use of the bond proceeds. The auditor will ascertain and report on whether the bond proceeds were used for the authorized purposes and in compliance with the restrictions set forth above. The City Manager will provide the report to the Council and make the report publicly available.

L. To further promote accountability and citizen involvement in street preservation projects, the City Manager will convene the citizen street repair review panel. The citizen street repair review panel will prepare an annual report, separate and distinct from the report prepared

by the outside auditor, documenting the City's use of the bond proceeds and noting whether the bond proceeds were used in compliance with the terms of this Resolution. The City Manager will provide the street repair review panel's report to the Council and make the report publicly available. To ensure accountability and citizen involvement in walking, biking, safety, and street tree projects, the City Manager will either include these projects in the work of the citizen street repair review panel or convene a separate citizen review panel for these projects that will prepare an annual report documenting the City's use of the bond proceeds for walking, biking, safety and street tree projects and noting whether the bond proceeds were used in compliance with the terms of this Resolution.

NOW, THEREFORE,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:

Section 1. A city election is called for the purpose of submitting to the qualified electors of the City a Measure authorizing the issuance of a maximum of $61,200,000 of General Obligation bonds to fund street preservation projects, walking projects, biking projects, safety projects, and street tree projects.

Section 2. The City Council orders this City election to be held in the City of Eugene, Oregon, concurrently with the general election on the 8th day of November, 2022, in accordance with the provisions of Chapter 254 of the Oregon Revised Statutes, and the ballots shall be counted and tabulated and the results certified as provided by law.

Section 3. The City Recorder is directed to give not less than ten days' notice of the City election by publication of one notice in the Register Guard, a newspaper published in the City and of general circulation within the City.

Section 4. If approved by the electors, the proceeds from the sale of the bonds will be used only for costs related to street preservation projects, walking projects, biking projects, safety projects, and street tree projects and payment of bond issuance costs and not to expand the motor vehicle capacity of the street system. The use of bond proceeds for street preservation projects will be limited to projects included in Exhibit A to this Resolution unless upon completion of all the projects listed in Exhibit A to this Resolution the Council adds other street preservation projects to the list in order to utilize unspent bond proceeds. The use of bond proceeds for walking, biking, safety, and street tree projects will be based on the criteria and process set forth in this Resolution. An outside auditor will report on whether the bond proceeds were used in compliance with these limitations.

Section 5. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the 13th day of July, 2022.

City Recorder

Street Preservation Project List for 2022 Bond Measure

Exhibit A

Project Location	From	To	Ward	Estimated Cost*
Chambers St	13th Ave	18th Ave	1	$1,741,800
Grant St	18th Ave	23rd Ave	1	$697,500
Hayes St	18th Ave	S End	1	$697,500
Pierce St	18th Ave	23rd Ave	1	$697,500
Willamette St	13th Ave	18th Ave	1	$1,032,800
Agate St	Agate St	31st Ave	2	$622,700
Harris St	NS 29th Ave	SS 29th Ave	2	$143,100
31st Ave	Agate St	Onyx St	2	$966,300
Huckleberry St	Pine Canyon Dr	End	2	$124,200
Pine Canyon Dr	Vine Maple St	End	2	$879,700
South Ridge Dr	Spring Blvd	End	2	$261,400
Spring Blvd	N Shasta Loop	320' E of South Ridge Dr	2	$1,125,500
Vine Maple St	Agate St	Spring Blvd	2	$629,200
24th Ave	Columbia St	Agate St	3	$525,900
Agate	22nd Ave	27th Ave	3	$1,718,900
University St	23rd Ave	24th Ave	3	$451,700
22nd Ave	Alder St	Potter St	3	$991,400
Sunset Dr	Fairmount Blvd	Parkside Dr	3	$859,300
Longview St	Fairmount Blvd	End	3	$469,400
Bailey Ln	Luella St	Coburg Rd	4	$448,700
Kinsrow Ave	Commons Dr	297' W of Chevy Chase St	4	$772,000
Lindley Ln	MLK Jr Blvd	Bardell Ave	4	$1,187,800
Honeysuckle Ln	Harlow Rd	970' S of Harlow Rd	4	$355,700
Van Ave	Luella St	730' East	4	$385,900
Jeppesen Acres Rd	Coburg Rd	Gilham Rd	4	$2,034,400
N Delta Hwy	Ayres Rd	Green Acres Rd	5	$2,035,100
Echo Hollow Rd	Willhi St (N)	Royal Ave	6	$1,471,600
Ohio Street	Jessen Drive	Burnett Ave	6	$993,600
Waite St	Hawthorne Ave	Royal Ave	6	$660,100
Terry St	N End	Barger Dr	6	$2,341,200
Irvington Dr	Drwy 110	NW Expressway	7	$2,207,300
River Rd	Green Ln	Beltline Rd	7	$2,014,900
Bethel Dr	1006 Bethel Dr	Roosevelt Blvd	7	$2,672,700
14th Ave	Wilson Ct	City View St	8	$787,900
Commerce St	11th Ave	13th Ave	8	$559,400
Plumtree Dr	Bailey Hill Rd	End	8	$688,200
Westleigh St	Bailey Hill Rd	650' East	8	$680,200
Willow Creek Rd	352' S of W 11th Ave	18th Ave	8	$1,874,400
McLean Blvd	Chambers St	Graham Dr	1,8	$1,993,800
Club Rd	MLK Jr Blvd	Cedarwood Dr	4,5	$887,300
County Farm Rd	Dale Ave	Kinney Lp	4,5	$792,000
Country Club Rd	Southwood Ln	Cedarwood Dr	4,5	$430,400
River Rd	Wedgewood Dr	Green Ln	5,7	$2,959,800
		Total Estimated Project Costs		$45,870,200

**Estimated costs are for informational purposes only and will be adjusted based on actual project costs*

EUGENE CITY COUNCIL
AGENDA ITEM SUMMARY

Work Session: City Manager Updates

Meeting Date: September 25, 2023
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Sarah Medary
Contact Telephone Number: 541-682-5010

ISSUE STATEMENT
This work session is for City Manager updates. City Council will receive updates on the status of the Peace Health University District planned closure.

BACKGROUND

At the end of August, Peace Health notified the City of the planned process to begin closure of the University District hospital and "transition Inpatient Rehabilitation, Emergency Department and related medical services to PeaceHealth Sacred Heart Medical Center at RiverBend." The announcement also stated "PeaceHealth Medical Group clinics and Home & Community services, will remain open" and, "PeaceHealth intends to continue providing Behavioral Health services at University District until there is a sustainable alternative in the community."

Currently, Eugene Springfield Fire, performs over 4,500 ambulance transports annually to the facility. In addition, Eugene Police frequently access University District Hospital services to assist individuals in custody or victims of crime in need of medical treatment or evaluation. The closure of the Emergency Department and transition of hospital services will increase transport times and likely impact the availability of critical first responder resources.

City staff have been in discussion with regional partners to share the impacts to service response and reliability and are actively engaged in assessing paths to mitigate community impact. The City Manager will provide an update regarding discussions with State and regional partners and mitigations plans.

SUGGESTED MOTION
None.

FOR MORE INFORMATION
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Staff E-Mail: smedary@eugene-or.gov