



Eugene City Council

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www.eugene-or.gov

EUGENE CITY COUNCIL AGENDA

February 12, 2018

7:30 p.m. CITY COUNCIL MEETING
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

Meeting of February 12, 2018;
Her Honor Mayor Lucy Vinis Presiding

Councilors

Mike Clark, President
Greg Evans
Emily Semple
Jennifer Yeh

Betty Taylor, Vice President
Chris Pryor
Claire Syrett
Alan Zelenka

7:30 p.m. CITY COUNCIL MEETING
Harris Hall, 125 East 8th Avenue

- 1. CEREMONIAL MATTERS: Declaration on Human Rights and Climate Change**
- 2. PUBLIC FORUM**

***Mayor:** The Public Forum is an opportunity for individuals to speak to the City Council on any city-related issues except for those items which have already been heard by a Hearings Official or are on tonight's agenda as a public hearing. Each person will have three minutes to speak. When you come to the podium, please give your name, city of residence, and, for Eugene residents, your ward if known. The timer and lights indicate the time you have to speak. The red light indicates the end of three minutes.*

Mayor closes Public Forum and asks for comments from the City Council.

- 3. CONSENT CALENDAR**
 - A. Approval of City Council Minutes**
 - January 4, 2018, Meeting
 - January 8, 2018, Work Session

- January 8, 2018, Meeting
- January 10, 2018, Work Session
- January 17, 2018, Work Session

B. Approval of Tentative Working Agenda

City Council President: I move to approve the items on the Consent Calendar.

Call for vote.

4. ACTION: Referring to a Proposed Charter Amendment - Independent Performance Auditor

City Council President: I move to adopt a resolution calling a city election on May 15, 2018, for the purpose of referring to the legal electors of the City of Eugene a measure proposing a Charter amendment to create an independent performance auditor accountable to the City Council.

Call for vote.

5. WORK SESSION AND ACTION: Parks and Recreation Operating Levy and Capital Bond Resolutions

City Council President: I move to adopt a resolution placing a (\$3.12 or \$3.15) million five-year local option levy measure on the May 15, 2018, ballot to fund operations and maintenance of parks, trails, natural areas, rivers and recreation facilities, consistent with the resolution in Attachment (A or B).

Call for vote.

City Council President: I move adopt a resolution placing a (\$31.1 or \$39.35) million general obligation bond measure on the May 15, 2018, ballot to fund parks and recreation projects, consistent with the resolution in Attachment (A or B).

Call for vote.

City Council President: I move to prepare a neutral information tabloid for the local option levy and general obligation bond measures, and request that the City Manager include the cost for the tabloid on the supplemental budget in June.

Call for vote.

6. ACTION: Approval of Motions Relating to the May 15, 2018, Election

City Council President: I move to direct the City Manager to include on a supplemental budget sufficient appropriation offset by General Fund contingency and the Reserve for Revenue Shortfall to produce that voters' pamphlet.

Call for vote.

City Council President: I move to appoint Councilors _____, _____, and _____ to the voters' pamphlet proponent committee for the Charter Amendment to create a Council-appointed independent performance auditor.

Call for vote.

City Council President: I move to appoint Councilors _____, _____, and _____ to the voters' pamphlet proponent committee for an operations and maintenance levy to maintain parks trails, natural areas, rivers and recreation facilities.

Call for vote.

City Council President: I move to appoint Councilors _____, _____, and _____ to the voters' pamphlet proponent committee for a general obligation bond measure package to fund parks and recreation projects.

Call for vote.

7. WORK SESSION: Winter Strategies

Adjourn.

The Eugene City Council welcomes your interest in these agenda items. This meeting location is wheelchair-accessible. For the hearing impaired, an interpreter can be provided with 48 hours' notice prior to the meeting. Spanish-language interpretation will also be provided with 48 hours' notice. To arrange for these services, contact the receptionist at 541-682-5010. City Council meetings are telecast live on Metro Television, Comcast channel 21, and rebroadcast later in the week.

El consejo de la Ciudad de Eugene agradece su interés en estos asuntos de la agenda. El lugar de la reunión tiene acceso para sillas de ruedas. Se puede proveer a un intérprete para las personas con discapacidad auditiva si avisa con 48 horas de anticipación. También se puede proveer interpretación para español si avisa con 48 horas de anticipación. Para reservar estos servicios llame al 541-682-5010. Las reuniones del consejo de la ciudad se transmiten en vivo por Metro Television, Canal 21 de Comcast y son retransmitidas durante la semana.

<p>For more information, contact the Council Coordinator at 541-682-5010, or visit us online at <i>www.eugene-or.gov</i>.</p>
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EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Ceremonial Matters

Meeting Date: February 12, 2018
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 1
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This item is to acknowledge awards and achievements and inform the public of proclamations signed by the Mayor. No action is required by the City Council.

BACKGROUND

At its 1997 fall process session, the council agreed to include a monthly agenda item entitled "Ceremonial Matters." From time to time, the Mayor is asked to sign proclamations or acknowledge awards received, which serve to encourage and educate the community about important issues and events.

CITY MANAGER'S RECOMMENDATION

This is an information item only.

ATTACHMENTS

None.

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Public Forum

Meeting Date: February 12, 2018
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 2
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This segment allows citizens the opportunity to express opinions and provide information to the council. Testimony presented during the Public Forum should be on City-related issues and should not address items which have already been heard by a Hearings Official, or are on the present agenda as a public hearing item.

SUGGESTED MOTION

No action is required; this is an informational item only.

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Approval of City Council Minutes

Meeting Date: February 12, 2018
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 3A
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This is a routine item to approve City Council minutes.

SUGGESTED MOTION

Move to approve the following minutes: January 4, 2018, State of the City, January 8, 2018, Work Session, January 8, 2018, Meeting, January 10, 2018, Work Session, and January 17, 2018, Work Session.

ATTACHMENTS

- A. January 4, 2018, State of the City
- B. January 8, 2018, Work Session
- C. January 8, 2018, Meeting
- D. January 10, 2018, Work Session
- E. January 17, 2018, Work Session

FOR MORE INFORMATION

Staff Contact: Beth Forrest
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

MINUTES

**Eugene City Council
Hult Center for the Performing Arts
1 Eugene Centre
Eugene, Oregon**

**January 4, 2018
5:30 p.m.**

Councilors Present: Emily Semple, Betty Taylor, Jennifer Yeh, Mike Clark, Claire Syrett, Chris Pryor; Alan Zelenka, Greg Evans

1. WELCOME AND INTRODUCTIONS

City Council President Alan Zelenka provided opening remarks.

2. ENTERTAINMENT

Flamenco Choco performed “Sevillanas,” directed by Martita Santiago

3. VIDEO PRESENTATION

A video entitled “2017 City of Eugene Highlights” was shown.

4. COMMUNITY AWARD PRESENTATION

Mayor Vinis presented the 2017 Community Award to Technology Association of Oregon.

5. BOLD STEPS AWARD

Mayor Vinis announced George Rode Repair Shops as the 2017 Bold Steps Award winner, and recognized Summit Bank and Good Clean Love as finalists.

6. ENTERTAINMENT

Flamenco Chico performed “Que Me Voy,” directed by Martita Santiago.

7. STATE OF THE CITY ADDRESS

Mayor Vinis delivered her 2017 State of the City address:

Well, that was quite a year!

Beginning with the women’s march in January—and followed by a sanctuary city ordinance, scholarships to the Dreamers program, and our first annual Indigenous People’s Day—2017 was a year to define ourselves in light of—or in contrast to—a turbulent national climate. We also responded to an increase in hate speech and graffiti.

Let me be clear—what we do in Eugene matters. It matters that we stand for our values; it matters that we work toward improving the quality of life for everyone who lives here; it matters that we respond constructively and positively to climate change; and it matters that we model the work we want others to follow.

I want to do two things tonight: review and report on the commitments I made to you last year; and highlight the themes that will guide my second year in office.

First, the long term. Big choices of lasting impact were voted on and moved forward by City Council. We approved a 20-year Transportation System Plan and an Urban Growth Boundary,

both of which respond to the dual challenges of climate change and population growth. Both are fundamental equity issues because they form the framework on which we build a livable community. A livable community must incorporate transportation options to serve everyone – people who live here today and those who are coming. It includes buses, biking and walking—options that reduce our carbon footprint, and strengthen our commitment to Vision Zero, a program to eliminate vehicle-related deaths. Thanks to voters, we have extended for another five years the road bond to maintain and improve both our roads and our biking and pedestrian infrastructure.

Council made a huge step in realizing the Envision Eugene goals by agreeing to expand our urban growth boundary to include more land for parks, schools, and industrial areas to encourage continued economic growth. Council also voted not to increase that boundary to accommodate more housing. With this big decision behind us, the city is positioned to gather data that identifies where future expansion for housing can and should take place.

These decisions sharpen the challenge of building enough housing in enough neighborhoods that people at all economic levels can afford.

I made two commitments related to housing last year. The first was to address the need for increased shelter options for people who are homeless. We continue to support and expand the Dusk to Dawn and Rest Stop programs, which answer the urgent needs for shelter and stability. But the pressure is unrelenting to do more, faster. We continue to struggle to find locations for more rest stops that are acceptable to neighbors.

I convened three meetings to gauge the interest and commitment for a permanent public shelter. There is consensus that a low barrier shelter for folks who are sleeping in our parks and doorways would be valuable. Providers of housing and health services are eager to engage in the development of this shelter. The Budget Committee and council took a significant step in directing the manager to reserve \$1 million of the Comcast settlement funds for this capital investment, and the County Human Services Commission has committed \$50,000 towards a feasibility study.

Let's be clear: a shelter is not a solution to homelessness. Yes, some people who stay there will access services and make their way toward more stable lives. But others will rotate in and out multiple times.

The shelter is an answer to a health crisis. It will increase the survival chances for folks who are living in the open; reduce the impact of people seeking emergency care on our hospitals and clinics; and reduce suffering. It is in everyone's best interest for these folks to be safely housed because people living without shelter and sanitation struggle with untreated infectious diseases. Untreated human waste in our city is a health hazard to us all.

My second commitment related to housing was to champion the “missing middle”—compact, more affordable options, including duplexes, four-plexes, cottage clusters and townhouses. We have missed decades of building housing in the price range, size, and location to meet the demand of boomers who want to downsize and millennials who need to get started. As with all housing proposals, there are challenges and opportunities. The conversations about what, how and where are beginning to coalesce. I'm grateful to the realtors, developers, architects, land use experts, affordable housing providers, City staff and community volunteers who are bringing their experience to bear in this conversation. The University of Oregon has stepped forward as a key partner and will host a missing middle forum with this new coalition, Better Housing Together, in February to identify a few key strategies that could promote more

construction of this housing. Council will follow with a work session, and we will begin to transition from talking to doing. Please be a part of this!

All of this progress hinges on our economy. The city is responsible for creating a climate in which businesses can provide products, services and jobs to our community. Downtown in particular is our economic engine. This year the City invested in expanding the high speed fiber throughout downtown, a commitment that earned us two national awards as a Mozilla Gigabit city and a US Ignite city. Our city's tech sector continues to grow and thrive – attracting new businesses who invest, create jobs, and infuse our downtown with energy and opportunity.

We are poised to realize a long-held vision for riverfront development. This game-changer expands housing, commercial and park space and forms a dynamic triangle between our downtown, the riverfront, and the University's new Knight Campus. This work joins us more closely with Springfield, as they work westward to enhance Franklin Boulevard. Together we are compounding our investment in that essential transportation corridor.

Ahead of us is planning a new city hall, a permanent home for the farmers market, rejuvenated Park Blocks and Kesey Square, and a reconfigured plaza at the Hult Center. In 2017, we marked the 35th anniversary of the Hult Center, which was built on land within an Urban Renewal zone and constructed during an economic slump. It was controversial then, but no longer. Recognizing that anniversary should galvanize our commitment to investing in our public spaces.

Our choices about investment of public dollars can be controversial. Reasonable people disagree. The timing and quality of information that is shared between decision-makers and with the public drives the discourse and influences the outcome. I pledged last year to work hard to report in a timely and clear way to the public. I have done so. The promised Monthly Report has been updated regularly and posted on the city's website. I have written weekly blogs all year and published nine guest viewpoints in the Register-Guard.

I also instituted an independent study group to review and share information about the kinds of auditor roles incorporated in other city and county governments. My goal is to ensure that we have a robust, factual discussion of the choice before us on the May ballot.

A performance auditor can be valuable. An objective review of specific City functions with an eye towards delivering the best service possible will help inform and reassure the public that tax dollars are being well spent. The citizen initiative proposal—which adds a third branch of government with dedicated funds—should stand the test of public scrutiny before it becomes law. We are aiming for responsiveness – that the City's work meets the needs and hopes of all who live here. The public discussion is important. As my study group concluded: there is no right or wrong way to do this. It is a question of what structure is the best fit for our community.

City staff raised the bar with their innovative public engagement efforts this year. Parks and Rec staged a little red bus in the parks to invite ideas and feedback on the master plan. The City's "listen, recruit, hire" outreach to solicit views on the hiring of a new police chief has astounded the national recruiting firm for its extensiveness and effectiveness. What we learn from each of these efforts will inform how we approach the changes and challenges ahead.

And change is the name of the game. As I look forward to the coming year, two themes emerge. The first is that the global is local, and the local is global. We are an increasingly diverse community, emerging in a national climate of distrust, racism and sexism. We have been caught in our own complacency about how people of color, varying gender identities or national

origins experience life in our community. We can do better. We can listen; we can pay attention; we can question our assumptions. Whether we are talking about access to jobs, to a quality education, to affordable housing, or to the opportunities to simply enjoy life and our community, we need to bring all of the voices to the table.

Eugene will be on the global stage in 2021 for the World Track and Field Championship, the biggest international sporting event in the world that year. I travelled to London last August to see the championship and gain insight into how London -- a city of 7 million -- accommodated 40,000 guests. My take away from that trip is that we will host in a uniquely Eugene and Oregon style, and it will be extraordinary. We have already begun -- witness the spectacular murals across our city as part of the "20x21" project. We anticipate opening a bike share program in March that not only will enable more of us to make quick bike trips between the university, downtown and Whitaker, it will move us toward our climate recovery goals and serve our future international guests.

We are all challenged to answer the question: what's your 20 by 21 goal? Mine is that, as a community, we will honor 20 different cultures in monthly themes -- restaurants offering food; venues offering music, dance or theater; museums sharing history and art; schools engaging students in learning about other cultures and languages. Many of those 20 cultures are already represented in our friends, colleagues and neighbors -- they offer us a personal and direct passport to other parts of the world. Let's make the most of this moment!

The second theme that emerges for me is resiliency. I mean this in the broadest sense. The city works on many levels to prepare us for disaster, whether in the form of climate change or a major earthquake. Neighborhood associations are conducting CERT training to expand the number of people who can guide and assist in times of crisis. Our transportation funds help us strengthen bridges; EWEB works to ensure access to water and power. New schools are built to withstand earthquake tremors.

Last year the Mayor's Ad Hoc Committee on the Climate Recovery Ordinance worked closely with City staff to update the Climate and Energy Action Plan. This plan will provide us with a roadmap as we adapt to and mitigate the impacts of climate change. The big structural and infrastructural changes require action by big entities -- major energy consumers and major employers.

But resiliency is also a personal responsibility.

Last year's ice storm and forest fires have made it clear that we will not escape the reverberations of climate change. The way we approach those challenges will determine our success. We are in this together, and if we look at this as an opportunity to live better together, with more care for one another, we will build a more cohesive and effective community.

Imagine our neighborhood schools as centers for us all, each with its own power grid and water source; a place not only for shelter but for stability. Whether or not the big one hits in our lifetime, these scattered, strong neighborhood centers will bind us together. Suddenly school funding is something that matters to everyone, whether or not you have kids in school. Neighborhoods become safer because residents can count on the neighborhood center to help them weather a crisis. The elderly and disabled know there is a place to go and neighbors to help them.

During the course of my first year in office, a number of people -- mostly young -- began their testimony before the City Council by saying, "I want to acknowledge that we are meeting here in buildings built on Kalapuya land." Most of them were testifying about climate change or

homelessness – reminding us of our context and that history should guide our thinking about current and future challenges.

I am part of one wave of migration that is now surging into a new, larger wave. We came because we believed that our lives would be better here than in the place we left behind.

And it is. We all make it that way -- with our talents, passion, love of nature, the arts, and the quirkiness that makes Eugene unique. Keep that thought close as we tackle these larger than life challenges and acknowledge with gratitude the people who came before. Our emerging diversity is part of our resilience. We're in this together. I'm excited for the year to come. Let's get to work.

The meeting adjourned at 6:55 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

MINUTES

Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

January 8, 2018
5:30 p.m.

Councilors Present: Emily Semple, Betty Taylor, Jennifer Yeh, Mike Clark, Claire Syrett, Chris Pryor

Councilors Absent: Alan Zelenka, Greg Evans

Mayor Vinis opened the January 8, 2018, Work Session of the Eugene City Council.

1. Committee Reports and Items of Interest from Mayor, City Council, and City Manager

Council Discussion

- A lot of input has been received in support of restoring all of the “Flying People” at the airport.
- A number of calls have been received regarding a religious banner hanging across street on public property.
- Concerns expressed about the City’s use of leaf blowers when trying to reach carbon emissions goals.
- City should cooperate with County in addressing rats as a health issue.
- Interested in more extensive minutes, helpful to public who don’t have time to watch webcast.
- Would like to see more outreach regarding notice of City Council meetings; put money into publicizing.
- Important to acknowledge accolades that City staff receive; for example, the State of Oregon Citizen Advisory Committee Achievement in Community Engagement Award given to the Parks and Recreation System Plan in recognition of the outreach done in Latino communities.
- Mayor Vinis, Ethan Nelson, and Michael Kinnison will be going on United Front trip to Washington D.C.
- Intergovernmental Relations work session will be scheduled prior to legislative session.
- Rideshare conversation will be coming back to Council later this month.
- Occupy Medical has the permit to operate on Sundays in Washington-Jefferson Park; they continue to looking for an indoor, longer-term solution.
- Founder of Saturday Market, Lotte Streisinger, passed away recently.

2. POTENTIAL ACTION: Dusk to Dawn Family Site

City Manager’s Office Division Manager Mia Cariaga and Policy Analyst Regan Watjus presented an overview of the Dusk to Dawn program. They introduced a proposal for the City Council to consider approval of a new Dusk to Dawn site for families with children on Amazon Drive.

MOTION: Councilor Taylor, seconded by Councilor Semple, moved to postpone action to Wednesday, January 10.

Council Discussion

- Important to give public the opportunity to speak at a public forum and give more input before Council decides.
- The impact if Council waits two days to vote would not be significant.

VOTE ON MOTION TO POSTPONE: PASSED 6:0.

3. WORK SESSION: Public Shelter Update

Policy Systems Analyst Jason Dedrick gave an update on collaborative efforts with Lane County to complete a feasibility study that will examine various factors involved with a public shelter.

Council Discussion

- Up to \$50,000 will be spent on a feasibility study; money is coming from the state.
- Would like to see a shelter downtown.
- Would like to look at challenges faced by homeless and how to address those issues.
- Consider a low-barrier shelter that would likely serve the chronically homeless rather than others who may just be down on their luck.
- A shelter is not a solution to homelessness.
- Important to keep Council up-to-date, publicize progress, and map current services.
- Information requested about how many homeless are currently sheltering in local facilities at night and how much it has increased each year.

The meeting adjourned at 6:18 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

MINUTES

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**January 8, 2018
7:30 p.m.**

Councilors Present: Emily Semple, Betty Taylor, Jennifer Yeh, Mike Clark, Claire Syrett, Chris Pryor

Councilors Absent: Alan Zelenka, Greg Evans

Mayor Vinis opened the January 8, 2018, meeting of the Eugene City Council.

1. ELECTION OF 2018 COUNCIL OFFICERS

MOTION AND VOTE: Councilor Semple, seconded by Councilor Taylor, moved to elect Mike Clark as President of the City Council for 2018. **PASSED 6:0.**

MOTION AND VOTE: Councilor Semple, seconded by Councilor Clark, moved to elect Betty Taylor as Vice President of the City Council for 2018. **PASSED 6:0.**

2. PUBLIC FORUM

1. Kate Gessert – spoke about priorities in making police chief recruitment decision.
2. Carol Scherer – said immigrant rights are important in police chief recruitment decision.
3. Lucy Lynch – expressed concern about Citizens for Sensible Oversight proposal.
4. Bonny Bettman McCornack – spoke in favor of city auditor ballot measure.
5. Larry Deckman – spoke in support of railroad quiet zone.
6. Robert Pinger – made statements in support of railroad quiet zone.
7. Dennis Meili – spoke in favor of low-income property tax exemption for Birchwood Apartments.
8. Linda Mitchem – spoke in favor of low-income property tax exemption for Birchwood Apartments.
9. Bob Cassidy – spoke in support of elected city auditor initiative.
10. Travis Johnston – spoke in support of tax exemption for Birchwood apartments.
11. Laura Tamkin – encouraged making it easier to build ADUs to help housing crisis.
12. Terry McDonald – asked Council to support moving Dusk to Dawn from the Mission to Amazon.
13. Paul Neville - supported Dusk to Dawn move and announced Youth House opening on February 1.
14. John Thielking – voiced concerns about parts of Section 8 regulations.
15. David Monk – gave thoughts on last Council work session; supported elected city auditor.
16. Ron Bevirt – spoke in support of independent elected city-auditor.
17. Eugene Drix – gave a nod to others; we are all “you.”
18. Carolyn Jacobs – spoke about residential density zones; evaluate R-1 before changing code.
19. Aaron Baker – supported bringing ridesharing to Eugene; change PPV rules.
20. Bill Aspegren – does not want to see code changes regarding SB 1051.
21. Eliza Kashinsky – read WE CAN letter requesting SDU code revisions to simplify building SDUs.
22. David Piccioni – spoke in support of independent elected city auditor.
23. Robin Bloomgarden – questioned efforts against elected city auditor group.
24. Sloan Heermance – spoke in support of railroad quiet zone.
25. Julia O'Reilly – spoke in favor of railroad quiet zone.

26. James Barber – said Our Revolution Lane County endorsed independent city-auditor measure.
27. John Abbe – encouraged support of independent elected city auditor.
28. Rob Zako – spoke in favor of alternative measure to independent elected city auditor initiative.
29. Julie Daniel – spoke in favor of an auditor and supported alternative city auditor measure.
30. John Barofsky – expressed budget concerns with elected city auditor initiative.
31. Mandy Jones – asked Council to consider alternative proposal to elected auditor initiative.
32. Tenille Woodward – voiced concerns about elected city auditor; in favor of alternative measure.
33. Chris Wig – voiced concerns about elected city auditor; in favor of alternative measure.
34. Kitty Piercy – voiced concerns about elected city auditor; in favor of alternative measure.
35. Marty Wilde – voiced concerns about elected city auditor; in favor of alternative measure.
36. Joshua Skov – voiced concerns about elected city auditor; in favor of alternative measure.
37. Janet Bevirt – spoke in support of elected city-auditor initiative.
38. Art Bollman – spoke in support of elected city-auditor initiative.
39. Tracy Cooke – spoke against Uber and Lyft coming to Eugene.
40. George Brown – spoke against alternative auditor proposal, supported elected city-auditor.
41. Norman Erp – spoke in favor of Birchwood Village Apartment propoerty tax exemption.
42. Stefan Strek – defended train horns, critical of “Best of” comments made in Eugene Weekly.
43. Lesa Wheeler – supported Birchwood Apartment property tax exemption; supports veterans.

Council Discussion

- If City Council puts a competing auditor ballot measure on the ballot, both measures would likely be defeated.
- Discussion of divestment from U.S. Bank is scheduled in a few weeks.
- There is confusion about the process and actions that led to a competing auditor measure.
- Not in support of either auditor proposal; having an auditor would not change Council’s actions.
- It is important to listen to every message the speakers bring to the public forum and consider the interesting ideas they propose.
- Robust public discussion around the possibility of an auditor is healthy.

3. CONSENT CALENDAR

- A. Approval of City Council Minutes
 - November 20, 2017, Work Session
 - December 11, 2017, Work Session
- B. Approval of Tentative Working Agenda
- C. Adoption of a Resolution Approving a Low-Income Rental Housing Property Tax Exemption Renewal for the Birchwood Apartments, Located at 1080 Clark Street, Eugene, Oregon (Birchwood Investments LLC/Applicant)

Councilor Syrett pulled Item C from the Consent Calendar.

Councilor Clark pulled Item B from the Consent Calendar.

MOTION AND VOTE: Councilor Clark, seconded by Councilor Taylor, moved to approve the item on the Consent Calendar. **PASSED 6:0.**

Council Discussion

- Would like to add an item to the list at the end of the tentative agenda for follow-up work session to be scheduled: Workforce housing discussion around MUPTE – what percentage of AMI is qualifying when determining target for workforce housing?

MOTION AND VOTE: Councilor Clark, seconded by Councilor Taylor, moved to approve Item B on the Consent Calendar. **PASSED 6:0.**

Council Discussion

- Birchwood apartment complex is a well-maintained property for low-income individuals and provides a very important housing resource – in favor of continuing the tax exemption.

MOTION AND VOTE: Councilor Clark, seconded by Councilor Taylor, moved to approve Item C on the Consent Calendar. **PASSED 6:0**

The meeting adjourned at 9:38 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

MINUTES

Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401

January 10, 2018
12:00 p.m.

Councilors Present: Emily Semple, Betty Taylor, Alan Zelenka, Jennifer Yeh, Mike Clark, Greg Evans, Claire Syrett, Chris Pryor

Mayor Vinis opened the January 10, 2018, Work Session of the Eugene City Council.

1. WORK SESSION: Performance Auditor Discussion

MOTION: Councilor Syrett, seconded by Councilor Zelenka, moved to direct staff to craft a proposed charter amendment for an independent performance auditor based on the objectives and provisions contained in the Citizens for Sensible Oversight January 8 memo presented to Mayor and Council in sufficient time to allow for a referral to the May 2018 special election ballot.

Council Discussion

- The City has a responsibility to provide a public forum for the discussion around auditor options.
- It may not be a good idea to alter the City's form of government.
- Citizens placed an initiative on the ballot. Council shouldn't interfere; should wait to see how the vote goes.
- There is not enough time to put together a thoughtful alternate ballot measure.
- Support for the proposed motion does not mean automatic support for putting alternate measure on the ballot.

VOTE: Passed 4:3, Councilors Semple, Taylor, and Clark in opposition. Councilor Evans absent for vote.

2. ACTION: Dusk to Dawn Family Site

MOTION: Councilor Clark, seconded by Councilor Taylor, moved to approve 4060 West Amazon Drive as a site for the Dusk to Dawn overnight sleeping program.

Council Discussion

- Request made to postpone the vote from the previous Monday to allow people to come to the public forum to speak to it.

VOTE: Passed 7:0, Councilor Evans absent for vote.

3. WORK SESSION: Parks and Recreation System Plan Implementation – Funding for Operations and Maintenance and Capital Improvements

Parks and Open Space Division Manager Craig Carnagey, Parks Planning Manager Carolyn Burke, and Recreation Services Director Craig Smith presented funding options for the Parks and Recreation System Plan Update recommendations.

Council Discussion

- Concerned about adding costs to homeowners and those in affordable housing.
- Selling Laurelwood Golf Course would provide an Operating and Maintenance endowment.
- Would like to explore transient taxes to help pay for parks funding.
- Would really like to focus on short-term actions while also working on longer-term strategies.
- There is great faith in the project list because of how much feedback was received and how much outreach in the community was done.
- Parks are a priority for this community; there may be interest in the more robust funding options over the more cautious options.
- Would like to compare the levy by itself versus the bond and the levy.
- A sugary beverage tax seems like a viable strategy to support ongoing operations.
- Need to address the safety aspects of parks funding, including bathroom facilities.
- The levy and bond would be put on the ballot as two separate items.
- If the City doesn't make these investments now, the price tag will just keep getting higher.
- Need to provide competitive sports facilities locally and invest in the infrastructure to help the local economy.
- Levies and bonds both increase property taxes, but many people in the community rent. Property tax increase result in rent increases, impacting affordable housing.
- Marijuana taxes are general fund dollars that can fund whatever Council wants, current policy directs these funds towards community court, parks security, and human services.
- Draw from the success of road bond initiatives and include a citizen advisory committee, audits, and distribution of benefits around the city.

The meeting adjourned at 1:27 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

MINUTES

**Eugene City Council
Harris Hall, 125 East 8th Avenue
Eugene, Oregon 97401**

**January 17, 2018
12:00 p.m.**

Councilors Present: Emily Semple, Betty Taylor, Alan Zelenka, Jennifer Yeh, Mike Clark, Claire Syrett

Councilors Absent: Greg Evans, Chris Pryor

Councilor Clark opened the January 17, 2018, Work Session of the Eugene City Council and announced that Mayor Vinis was in Washington D.C as part of the annual United Front delegation.

1. WORK SESSION: Follow-Up to City Council January 10 Motion on Performance Auditor

City Attorney Glenn Klein distributed a draft copy of a proposed Charter Amendment crafted in response to the Council motion made on January 10, 2018, and asked for direction from Council before next meeting.

MOTION: Councilor Semple, seconded by Councilor Taylor, moved to terminate all work on this proposal for a second performance auditor measure and that we do not refer a competing measure to the May ballot.

Council Discussion

- It is a dangerous precedent to take up a proposal from citizens who expect Council to put it on the ballot for them.
- There has been plenty of time to bring forward a separate measure; this is coming too late.
- Council has a responsibility to listen to constituents and keep the conversation going.
- People can choose not to vote for the current ballot measure if they disagree with it.
- The competition of ideas keeps the conversation robust.
- Council can refer a Charter Amendment to the ballot to change parts of the current ballot measure that are seen as problematic.
- Council's proposal would be a Charter Amendment to establish an auditor's office.
- Concerned about the need for or efficacy of an auditor in either proposal.
- The concerns and questions raised about the auditor model proposed in the citizen initiative obligate Council to act and discuss topic to see if majority of Council supports a separate measure.

VOTE: FAILED 3:3, Councilors Semple, Taylor, and Clark in favor.

Council Discussion

- May be beneficial to look at Police Auditor model and add desired components to alternate proposal.
- Questions around auditor employees and union representation need to be addressed.
- Council would have the discretion to define "performance auditing."
- Concerned that "relevant certification" is too vague.

- If both measures pass and get a majority, then whichever receives more “Yes” votes would pass and the other would fail.
- City staff is working for the majority of Council who asked staff to come back with this material; the City Attorney is neither working with nor has shared information with anyone outside of the City.
- Important to establish a minimum budget for an auditor’s office so that a future Council can’t restrict their budget so as to make the office inoperable.

2. WORK SESSION: Local Implementation of Legislation Related to secondary Dwellings

Land Use Planning Manager Alissa Hansen gave an overview of a new provision in state law related to the allowance of secondary dwellings that will require changes to Eugene’s land use code.

Council Discussion

- Siting and design is important when considering livability standards and livable neighborhoods and that will look different in different parts of town.
- SDUs are already allowed in R-1, but will probably need to allow them in other zones that are predominantly single-family.
- Phase 1 is to comply with state law to ensure that in Eugene’s code, SDUs are allowed in all areas zoned for detached single-family dwellings, which includes more than R-1.
- Do not want to alter the definition of R-1 to conform to “missing middle” housing, decreasing quality-of-life. Do not want to see density standards changed.
- Would like to have a full conversation with Council about what R-1 is and ought to be.

The meeting adjourned at 1:27 p.m.

Respectfully submitted,

Elena Domingo
Deputy City Recorder

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Approval of Tentative Working Agenda

Meeting Date: February 12, 2018
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 3B
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

This is a routine item to approve City Council Tentative Working Agenda.

BACKGROUND

On July 31, 2000, the City Council held a process session and discussed the Operating Agreements. Section 2, notes in part that, "The City Manager shall recommend monthly to the council which items should be placed on the council agenda. This recommendation shall be placed on the consent calendar at the regular City Council meetings (regular meetings are those meetings held on the second and fourth Monday of each month in the Council Chamber). If the recommendation contained in the consent calendar is approved, the items shall be brought before the council on a future agenda. If there are concerns about an item, the item may be pulled from the consent calendar at the request of any councilor or the Mayor. A vote shall occur to determine if the item should be included as future council business." Scheduling of this item is in accordance with the Council Operating Agreements.

RELATED CITY POLICIES

There are no policy issues related to this item.

COUNCIL OPTIONS

The council may choose to approve, amend or not approve the tentative agenda.

CITY MANAGER'S RECOMMENDATION

Staff has no recommendation on this item.

SUGGESTED MOTION

Move to approve the items on the Tentative Working Agenda.

ATTACHMENTS

A. Tentative Working Agenda

FOR MORE INFORMATION

Staff Contact: Beth Forrest

Telephone: 541-682-5882

Staff E-Mail: beth.l.forrest@ci.eugene.or.us



City Council Tentative Agenda

For February 8, 2018

Meeting Location: Harris Hall, 125 E 8th Avenue, unless otherwise noted

February-2018					
Date		Time	Title	Length (in min)	Department Contact
10-Feb	Saturday	9:00am	Council Goal Setting Session		
Expected Absences for 2/10: Councilor Semple					
12-Feb	Monday	5:30pm	Committee Reports and Items of Interest		
			Edison Parking (Work Session)	30	Alissa Hansen, PDD
			Hatton Avenue Annexation (Work Session)	30	Jeff Petry, PDD
			Boundary Expansion for Downtown Riverfront Property Purchase (URA Work Session and Potential Action)	30	Amanda Nobel, PDD
		7:30pm	Ceremonial Matters - Declaration on Human Rights and Climate Change		
			Public Forum		
			Proposed Charter Amendment: Independent Performance Auditor (Action)		Glenn Klein, CS
			Parks and Recreation Operating Levy and Capital Bond Resolutions (Work Session and Action)		Carolyn Burke, PW
			Approval of Motions Relating to the May 15, 2018 Election (Action)		Beth Forrest, CS
			Winter Strategies (Work Session)		Regan Watjus, CS
Expected Absences for 2/12: None					
14-Feb	Wednesday	12:00p	Ridehailing (Work Session) Executive Session Pursuant to ORS 192.660 (2)(e)	45	Rachelle Nicholas, PDD
Expected Absences for 2/14: None					
20-Feb	Tuesday	7:30pm	Ordinance Adopting Hazardous Substance User Fees for FY18 (Public Hearing and Potential Action)		Joann Eppli, ESF
			Ordinance Providing for Withdrawal of Annexed Properties From Special Districts (Public Hearing)		Nick Gioello, PDD
			Community Justice System Update (Work Session)	90	Kristie Hammitt, CS
Expected Absences for 2/20: None					

Work Session
 Action Item
 Public Hearing
 Public Forum
 Consent Calendar Item
 Committee Reports and Items of Interest
 Ceremonial Matters

February-2018					
Date		Time	Title	Length (in min)	Department Contact
21-Feb	Wednesday	12pm	 Divestment (Work Session)	45	Twylla Miller, CS
			 Community Justice & Fire/EMS Ambulance System Update (Work Session)	45	Joe Zaludek, ESF
Expected Absences for 2/21: None					
24-Feb	Saturday	9:00am	Council Goal Setting Session		
Expected Absences for 2/24: None					
26-Feb	Monday	5:30pm	 Committee Reports and Items of Interest		
			 RR Quiet Zones (Work Session)	45	Mark Schoening, PW
			 Housing Affordability/Missing Middle Housing (Work Session)	45	Terri Harding, PDD
		7:30pm	 Public Forum		
 Approval of Steinberg Annexation (A17-11) (Consent Calendar)			Nick Gioello, PDD		
 Ordinance Providing for Withdrawal of Annexed Properties From Special Districts (Potential Action)			Nick Gioello, PDD		
Expected Absences for 2/26: None					
28-Feb	Wednesday	12pm	 Emergency Operations Center (Work Session)	45	Mike Penwell, CS
			 Transportation SDC Methodology Update (Work Session)	45	Louranah Janeski, PW
Expected Absences for 2/28: None					

March-2018					
Date		Time	Title	Length (in min)	Staff Contact
12-Mar	Monday	5:30pm	 Committee Reports and Items of Interest	45	Michael Kinnison, PDD
			 5th Street Market Project Update (Work Session)		
			 Eruv Resolution (Work Session)		
		7:30pm	 Public Forum		
 Ceremonial Matters					
Expected Absences for 3/12: Councilor Evans, Councilor Taylor, Councilor Semple					
14-Mar	Wednesday	12pm	 TBD (Work Session)		
			 TBD (Work Session)		
Expected Absences for 3/14: Councilor Evans, Councilor Taylor, Councilor Semple					

Council Break: March 15 – April 8, 2018

Approved Work Session Polls to be Scheduled:

C-2 Zoning - Councilor Taylor
Rest Stop Siting Policy - Councilor Evans
Hwy 99/Bethel Urban Renewal District - Councilor Evans
Rats! - Councilor Semple
Exception to Naming Policy Requirement - Councilor Evans

Follow-Up Work Sessions to be Scheduled:

\$1 Million Shelter
Nuisance Codes
Rental Housing
Zone of Benefit/Reimbursement District
Unimproved Roads
Commercial Setbacks
Property Leases

EUGENE CITY COUNCIL

AGENDA ITEM SUMMARY



Action: Referring a Proposed Charter Amendment – Independent Performance Auditor

Meeting Date: February 12, 2018
Department: Central Services
www.eugene-or.gov

Agenda Item Number: 4
Staff Contact: Glenn Klein
Contact Telephone Number: 541-682-5010

ISSUE STATEMENT

On January 24, Council directed the city manager to bring back a resolution to refer a proposed Charter amendment to the May 2018 ballot. Attached for Council's consideration and action is the resolution and final language for the proposed Charter amendment.

BACKGROUND

On January 10, 2018, the Council adopted the following motion:

I move to direct staff to craft a proposed Charter Amendment for an independent performance auditor based on the objectives and provisions contained in the Citizens for Sensible Oversight January 8 memo presented to Mayor and Council, in sufficient time to allow for referral to the May 2018 special election ballot.

On January 17, the Council held a work session to review a draft of the possible Charter amendment. During that meeting, councilors offered suggestions for changes to the draft, and asked questions. On January 22, the public provided comments to the Council during the public forum about this proposal. On January 24, the Council held a work session to discuss a revised version based on the suggestions made during the January 17 work session. At the conclusion of that discussion, the Council adopted a motion directing the city manager to bring back a resolution to refer the proposal to the May 2018 ballot.

Attached to this AIS is a proposed resolution calling an election on the proposed Charter amendment. Attached to the resolution is the ballot measure itself. Both the resolution and the ballot measure make clear that if both this measure and Measure 20-083 receive a majority of "yes" votes, then only the measure that receives the most number of "yes" votes will become effective, and the other measure will not take effect.

COUNCIL OPTIONS

1. Adopt the resolution.
2. Amend the resolution and then adopt it.
3. Take no action.

SUGGESTED MOTION

I move to adopt Resolution ____, a Resolution Calling a City Election on May 15, 2018, for the Purpose of Referring to the Legal Electors of the City of Eugene a Measure Proposing a Charter Amendment to Create an Independent Performance Auditor Accountable to the City Council.

ATTACHMENTS

- A. Proposed Resolution calling an election on the proposed Charter amendment with Exhibit A to the Resolution: Eugene Charter Amendment Ballot Measure

RESOLUTION NO. ____

A RESOLUTION CALLING A CITY ELECTION ON MAY 15, 2018, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE PROPOSING A CHARTER AMENDMENT TO CREATE AN INDEPENDENT PERFORMANCE AUDITOR ACCOUNTABLE TO THE CITY COUNCIL.

The City Council of the City of Eugene finds as follows:

A. On October 18, 2017, Measure 20-283 qualified for the May 2018 ballot. Measure 20-283 would create an independent performance auditor who would be elected by the City's voters and would be independent of the City Council.

B. On November 20, 2017, pursuant Section 2.980 of the Eugene Code, 1971, the City Council held a work session to consider whether the Council wanted to support or oppose Measure 20-283, refer an alternative measure, or take no action in response.

C. On January 24, 2018, the City Council voted to refer to the May 2018 ballot an alternative measure amending the Charter that would create an independent performance auditor who is hired and supervised by the City Council. This alternative proposed Charter amendment is attached as Exhibit A.

D. Pursuant to Section 2.988 of the Eugene Code, 1971, if both this measure and Measure 20-283 receive a majority of "yes" votes, whichever ballot measure receives the most "yes" votes will become effective and the other measure never goes into effect.

NOW, THEREFORE, based upon the above findings,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:

Section 1. A city election is called for the purpose of referring to the legal electors of the City of Eugene the measure attached as Exhibit A proposing a Charter amendment to create an independent performance auditor who is hired and supervised by the City Council.

Section 2. The City Council orders this city election to be held in the City of Eugene, Oregon, concurrently with the election on May 15, 2018, in accordance with the provisions of Chapter 254 of the Oregon Revised Statutes, and the ballots shall be counted and tabulated and the results certified as provided by law.

Section 3. If both this measure and Measure 20-283 receive a majority of "yes" votes, then pursuant to Section 2.988 of the Eugene Code, 1971, whichever measure receives more "yes"

votes between the two measures shall become effective and the measure receiving fewer “yes” votes between the two never goes into effect.

Section 4. The City Recorder is directed to give not less than ten days’ notice of the city election by publication of one notice in the Register Guard, a newspaper published in the City and of general circulation within the City.

Section 5. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the _____ day of _____, 2018

City Recorder

BALLOT MEASURE: EUGENE CHARTER AMENDMENT

Section 1. Section 15-B is added to Chapter III of the Eugene Charter of 2002 to provide as follows:

15-B. Independent Performance Auditor

(a) It is the policy of the city to maintain a performance and financial audit function to provide the city council, city manager, city staff and the general public with objective, timely and accurate analysis and information. To accomplish this policy, the city council shall appoint an independent performance auditor and citizen performance audit review board as described in this section. The council also shall annually appropriate funding for the office of the independent performance auditor that is sufficient to carry out the functions described in this section, including the hiring of the auditor, support staff and consultants, with a minimum budget of \$250,000 per year.

(b) The city council shall hire, supervise and specify the salary of the independent performance auditor ("auditor"), with salary and benefits equal to or greater than the average salary and benefits for government auditors in Oregon. The auditor shall possess adequate professional proficiency as demonstrated by a relevant certification such as a Certified Public Accountant, Certified Internal Auditor or Certified Government Auditing Professional; have at least five years of recent auditing, evaluation, analysis or comparable experience; and remain certified during the term of office. The auditor must reside within the city throughout the term of office. The auditor may be removed from office only for cause by a vote of six or more city councilors, and after receiving advice from the citizen performance audit review board created by subsection (d) of this section.

(c) The auditor shall conduct or cause to be conducted performance and financial audits, and may conduct studies intended to measure or improve the performance, of city departments and programs following generally accepted government auditing standards. All completed audits and studies shall be provided to the city council and city manager, and posted on the city's website. Subject to policies and budget appropriations adopted by the city council, the auditor may hire, supervise and remove employees for the auditor's office, prescribe the duties and compensation for those employees, and retain consultants to assist with an audit. The auditor and other staff in the office of the independent performance auditor are independent of the city manager. The auditor shall have timely access to all city employees, information and records required to conduct a performance audit, including confidential and legally privileged information and records so long as the privilege is not waived and no state or federal law or regulation is violated.

(d) The city council shall appoint a citizen performance audit review board ("board") to advise the council and the auditor on matters relating to performance auditing and to oversee the work of the auditor. The board shall consist of five voting members, none of whom may be city elected officials or staff, with at least one resident from ward 2 or 3, one from ward 4 or 5, one from ward 6 or 8 and one from ward 1 or 7. At least one voting member shall have experience auditing or accounting.

(e) The city council shall specify the responsibilities of the board. At a minimum, the board shall provide advice to the city council on the selection, compensation and dismissal of the auditor; the appropriate amount of budget and staffing for the auditor's office; the auditing principles and guidelines that the auditor must use in conducting performance audits; the auditor's proposed annual audit plan; and the auditor's performance. In addition, the board also shall provide advice directly to the auditor on the fieldwork plans for each audit; review the completed audits for quality assurance purposes; and provide other advice to the auditor when requested by the auditor.

(f) To the extent that any of the provisions of this section conflict with section 16 of this charter, these provisions shall control. If a question arises as to the meaning of any provision of section 15-B, the city council may authorize the auditor to retain outside legal counsel to provide advice on that question.

Section 2. In the event that both this measure and Measure 20-283 receive a majority of “yes” votes, whichever measure receives more “yes” votes between the two measures shall become effective and the measure receiving fewer “yes” votes between the two never goes into effect.

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session and Action: Parks and Recreation Operating Levy and Capital Bond Resolutions

Meeting Date: February 12, 2018

Department: Public Works

www.eugene-or.gov

Agenda Item Number: 5

Staff Contact: Carolyn Burke

Contact Telephone Number: 541-682-4914

ISSUE STATEMENT

This work session and action item is an opportunity to consider placing a five-year local option levy and general obligation bond for parks and recreation on the May 15, 2018, ballot. This meeting is the final opportunity to take this action.

BACKGROUND

In 2015, the Parks and Open Space and Recreation Services divisions launched a process to establish a plan for the future of the parks and recreation system. Two outcomes of this process include a 30-year vision for parks and recreation to benefit current and future generations and a 10-year implementation plan that identifies priorities and funding strategies. Following three years of planning work and an award-winning community engagement effort that connected with over 12,000 community members, a draft of *Picture. Plan. Play: A Vision and Implementation Plan for Eugene's Parks and Recreation System* is available for public review at

www.eugparksandrec.org

A series of work sessions with the City Council have paralleled the planning process, including discussions of a long-range vision for parks and recreation in Eugene, community engagement results, funding mechanisms, funding priorities, and—most recently—polling results of likely Eugene voters and their willingness to pay for additional parks and recreation services.

At the January 24, 2018, work session, City Council unanimously directed the City Manager to prepare two sets of resolutions to be brought back to Council for their consideration:

- A. Option A would refer two separate funding measures to the May 2018 ballot: a \$3.12 million five-year local option levy to maintain parks, trails, natural areas, rivers and recreation facilities, including increased security patrols; and a \$31.1 million general obligation bond to improve parks, trails, natural areas, community centers and pools.
- B. Option B would also refer two separate funding measures to the May 2018 ballot, adding the costs associated with the renovation of Sheldon Pool: a \$3.15 million five-year local option levy to maintain parks, trails, natural areas, rivers and recreation facilities, including increased

security patrols; and a \$39.35 million general obligation bond to improve parks, trails, natural areas, community centers and pools.

The two options (a total of four resolutions) are attached to this AIS as Attachment A and Attachment B. Reflective of Council's discussion at the January 24 work session, both of the general obligation bond resolutions include the following sentence: "The use of bond proceeds for park renovation projects, trail and habitat projects, safety improvements, infrastructure improvements, school district partnerships, recreation and pool facility projects, and new park development will be limited to projects listed in Finding G of this Resolution unless upon completion of all the projects listed in Finding G of this Resolution the Council adds other parks and recreation projects to the list in order to utilize unspent bond proceeds." This sentence is consistent with the approach taken by Council with the Street Bond funds.

Homeowner Costs

Option A consists of a five-year local option levy and a general obligation bond with the following costs:

OPTION A	Levy	Bond	Combined
Amount	\$3.12 mil	\$31.1 mil	
Tax Rate (5-year average)	\$0.19	\$0.21	
Annual Cost for Typical Household (5-year average)	\$41	\$46	\$87
Monthly Cost for Typical Household (5-year average)	\$3.40	\$3.80	\$7.30

Option B consists of a five-year local option levy and a general obligation bond that includes the costs of Sheldon Pool renovations:

OPTION B	Levy	Bond	Combined
Amount	\$3.15 mil	\$39.35 mil	
Tax Rate (5-year average)	\$0.19	\$0.26	
Annual Cost for Typical Household (5-year average)	\$41	\$58	\$99
Monthly Cost for Typical Household (5-year average)	\$3.40	\$4.80	\$8.30

The sizing of the operations and maintenance levy takes into account the timing of the operations and maintenance expenditures, inflation for future costs, and discounts and delinquencies in property tax payments. The funding need under either of the potential levy options would be phased in over time.

Accountability

The council expressed a desire to provide a high degree of assurance to voters about what will be accomplished with levy and bond funds. This will give community members confidence about the use of public funds and reduce the risk that Eugene citizens will think the money could be used in a way that was not intended when they voted for the measure.

The following accountability and transparency plans would be included in levy and bond implementation:

- Separate budget and accounting for the operations and maintenance levy (as per state law)
- Annual audit of capital bond expenditures
- Annual staff summary of spending and performance measures
- Annual review by a Citizen Advisory Board
- An annual City Manager's report to City Council

Voter's Pamphlet and Neutral Information Tabloid

Immediately following this item on the council agenda is an item that requests funding for a voters' pamphlet and assignment of councilors to serve on the proponent committees.

The City has prepared neutral information tabloids for some of the previous ballot measures, including the previous street bond measures and library levy measures. Council is asked to decide whether to prepare a neutral information tabloid for the local option levy and general obligation bond measures. The estimated cost is \$25,000. A motion regarding the neutral information tabloid is included in this AIS.

RELATED CITY POLICIES

- Council goal for Accessible and Thriving Culture and Recreation (a community where arts and outdoors are integral to our social and economic well-being and are available to all).
- Council goal for Fair, Stable and Adequate Financial Resources (a government whose ongoing financial resources are based on a fair and equitable system of revenues and are adequate to maintain and deliver municipal services).

COUNCIL OPTIONS

Council could approve the two Option A resolutions (which exclude Sheldon Pool) as presented in Attachment A, or approve the two Option B resolutions (which include Sheldon Pool) as presented in Attachment B, or make changes to any of the Option A or Option B resolutions, or take no action.

MOTION OPTIONS

1. Adopt the two Option A Resolutions as presented in Attachment A:
 - Move to adopt a resolution placing a \$3.12 million five-year local option levy measure on the May 15, 2018, ballot to fund operations and maintenance of parks, trails, natural areas, rivers and recreation facilities, consistent with the resolution in Attachment A.
 - Move to adopt a resolution placing a \$31.1 million general obligation bond measure on the May 15, 2018, ballot to fund parks and recreation projects, consistent with the resolution in Attachment A.

Or

2. Adopt the two Option B Resolutions as presented in Attachment B:
 - Move to adopt a resolution placing a \$3.15 million five-year local option levy measure on the May 15, 2018, ballot to fund operations and maintenance of parks, trails, natural areas, rivers and recreation facilities, consistent with the resolution in Attachment B.
 - Move to adopt a resolution placing a \$39.35 million general obligation bond measure on the May 15, 2018, ballot to fund parks and recreation projects, consistent with the resolution in Attachment B.

In addition to 1 or 2

Move to prepare a neutral information tabloid for the local option levy and general obligation bond measures, and request that the City Manager include the cost for the tabloid on the supplemental budget in June.

ATTACHMENTS

- A. Option A Resolutions (exclude Sheldon Pool):
 - o A resolution calling a city election on May 15, 2018, for the purpose of referring to the legal electors of the City of Eugene a measure authorizing a five-year local option levy for the funding of operations and maintenance of parks, trails, natural areas, rivers and recreation facilities, including increased security.
 - o A resolution calling a city election on May 15, 2018, for the purpose of referring to the legal electors of the City of Eugene, a measure authorizing the issuance of a maximum of \$31,100,000 of general obligation bonds to fund parks and recreation projects.
- B. Option B Resolutions (include Sheldon Pool):
 - o A resolution calling a city election on May 15, 2018, for the purpose of referring to the legal electors of the City of Eugene a measure authorizing a five-year local option levy for the funding of operations and maintenance of parks, trails, natural areas, rivers and recreation facilities, including increased security.
 - o A resolution calling a city election on May 15, 2018, for the purpose of referring to the legal electors of the City of Eugene a measure authorizing the issuance of a maximum of \$39,350,000 of general obligation bonds to fund parks and recreation projects.

FOR MORE INFORMATION

Carolyn Burke, Project Manager, (541) 682-8816, carolyn.j.burke@ci.eugene.or.us
Craig Carnagey, POS Director, (541) 682-4930, craig.t.carnagey@ci.eugene.or.us
Craig Smith, Recreation Director, (541) 682-5334, craig.h.smith@ci.eugene.or.us

Option A
O & M Levy
Excludes Sheldon Pool

RESOLUTION NO. ____

A RESOLUTION CALLING A CITY ELECTION ON MAY 15, 2018, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE AUTHORIZING A FIVE-YEAR LOCAL OPTION LEVY FOR THE FUNDING OF OPERATIONS AND MAINTENANCE OF PARKS, TRAILS, NATURAL AREAS, RIVERS AND RECREATION FACILITIES, INCLUDING INCREASED SECURITY PATROLS.

The City Council of the City of Eugene finds as follows:

A. Great cities have great parks and recreation systems. For over 100 years, Eugene residents have demonstrated strong support for parks and recreation services by donating land, raising funds, and approving measures that expanded parks and recreation facilities. The results of this support can be seen from the establishment of Hendricks Park in 1906, and Spencer Butte Park in 1914, to the passage of a series of levies in the 50s and 60s that built more parks, pools, and community centers. In 1972, a bond measure created the 12-mile riverfront path system, and in 1976, voters passed a \$5 million levy for park improvements and acquisition. By the 1980s, Eugene's growing population of 100,000 enjoyed 1,500 acres of parks that included developed playgrounds, swimming pools, sports fields, and community centers. In 1998, voters passed a \$25.3 million parks and open space bond that significantly increased the number of parks, turf fields, and land for future parks and natural areas. The bond also renovated 12 existing parks, and made the expansion and renovation of Amazon Pool possible. In 1999 and 2002, local option levies passed that provided more funding for after-school recreation programming. In 2006, voters approved a \$27.5 million bond focused primarily on acquiring land for future neighborhood and community parks in growing areas, as well as the expansion of Eugene's natural areas including the Willamette riverfront system and Ridgeline Park.

B. Today, Eugene enjoys and benefits from over 4,700 acres of parks which includes: playgrounds, sport fields and courts, trails and pathways, gardens, and natural areas, as well as six community centers, three swimming pools and seven satellite recreation facilities that extend services by leveraging local partnerships. These assets provide essential social, environmental, and economic services that contribute to the overall health, safety, prosperity and well-being of the community. City of Eugene Parks and Recreation is a community leader in providing opportunities that inspire a lifelong passion, to imagine, explore, learn, grow and contribute. Recreation builds community by bringing people together to create a safer, healthier, and happier community. However, in order to sustain these values and benefits, adequate maintenance for this system is necessary.

C. In 2015, the Parks and Open Space and Recreation Services divisions launched a process to establish a plan for the future of the parks and recreation system. During the past three years over 12,000 individuals contributed their voice to this planning effort. The three-year community engagement process has resulted in a vision that builds on Eugene's rich legacy and promises a robust, exciting and equitable parks and recreation system for future generations. The funding of parks and recreation security, operations and maintenance has been a part of the Parks and Recreation Systems Plan discussions with the community.

D. Currently, there is an operations and maintenance gap of more than \$2.4 million dollars. The need for additional operations and maintenance funding has been driven by the combination of: 1) A doubling of parkland in twenty years associated with the 1998 and 2006 park bonds; 2) Reductions in general fund revenues for parks and recreation facility maintenance during the economic recession; 3) A significant increase in the need to mitigate the impacts to parks from illegal camping and other illicit activities; and 4) The deferred maintenance of an aging park and recreation infrastructure.

E. Polling of Eugene voters in October 2017 revealed the community's strong level of interest in addressing budget challenges through increased funding. The survey found:

- Eugene Parks and Recreation has a strong 79% approval rating.
- 51% of respondents said they use the facilities weekly and 74% use them monthly.
- 74% are willing to support maintenance and security funding and 63% are willing to support additional capital investment.

F. To address the shortfall in operations and maintenance funding the City Council developed a proposal for parks and recreation levy funding. The proposed levy to address the operations and maintenance funding shortfall is intended to result in park users seeing an improvement in the cleanliness, safety and general condition of Eugene's parks.

G. Specifically, the levy funds would be directed to the following types of activities:

- Park safety and security
 - o Two dedicated Police Officers
 - o Two Park Ambassadors
- Illicit activity response
 - o Illegal camp clean-up
 - o Graffiti removal
 - o Vandalism response
- General park maintenance
 - o Reopen restrooms
 - o Litter and trash pick-up
 - o Turf mowing
 - o Landscape bed and tree maintenance

- o Infrastructure maintenance (irrigation, lighting, furnishings, etc.)
- o Weekend/after-hours maintenance
- Habitat and natural area maintenance
 - o Invasive weed management
 - o Wildfire risk abatement
 - o Native plantings
 - o Trail maintenance
 - o Infrastructure maintenance (roads, parking lots, fences, signs, portable restrooms, etc.)
- Future park, community center, pool and field maintenance (phased in over time)

H. A five-year levy can serve as a stop gap measure for funding operations and maintenance activities while a more sustainable solution is identified and implemented. The City is committed to working towards securing sustainable funding for parks and recreation operations and maintenance, including exploring the formation of a private foundation endowment as a potential funding mechanism.

I. On January 22, 2018, the City Council agreed that a five-year Local Option Levy of \$3,120,000 per year should be placed on the May 15, 2018 ballot. This amount will pay for the \$2.4 million existing funding gap, plus future park, community center, pool and field maintenance that is phased in over time. It also accounts for inflation in future costs over the period, and property tax discounts and delinquencies.

J. The typical Eugene taxpayer is estimated to pay an average of \$41 per year (about \$3.40 per month) over the five-year period of the levy, with an estimated tax rate of \$0.19/\$1000 of assessed value.

K. In order to ensure accountability in the use of levy funds, several components will be included in the levy implementation:

- a.** Levy funds will be budgeted and accounted for in separate funds that are easily identifiable by members of the public, in accordance with state law.
- b.** Staff will prepare an annual summary of levy spending. A Citizen Advisory Board will annually review the report to determine whether spending complied with the intention of the ballot measure.
- c.** The City Manager will provide an annual memorandum to the City Council about parks and recreations operations and maintenance levy spending. The memorandum will include the staff report and any comments from the Citizen Advisory Board after their review.

NOW, THEREFORE, based upon the above findings,

**BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a
Municipal Corporation of the State of Oregon, as follows:**

Section 1. A city election is called for the purpose of referring to the legal electors of the City of Eugene a measure authorizing a five-year Local Option Levy in the amount of \$3,120,000 per year, beginning July 1, 2018, to fund operations and maintenance of parks, trails, natural areas, rivers and recreation facilities, including increased security patrols.

Section 2. The City Council orders this city election to be held in the City of Eugene, Oregon, concurrently with the election on May 15, 2018, in accordance with the provisions of Chapter 254 of the Oregon Revised Statutes, and the ballots shall be counted and tabulated and the results certified as provided by law.

Section 3. The City Recorder is directed to give not less than ten days' notice of the city election by publication of one notice in the Register Guard, a newspaper published in the City and of general circulation within the City.

Section 4. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the _____ day of _____, 2018

City Recorder

RESOLUTION NO. ____

A RESOLUTION CALLING A CITY ELECTION ON MAY 15, 2018, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE AUTHORIZING THE ISSUANCE OF A MAXIMUM OF \$31,100,000 OF GENERAL OBLIGATION BONDS TO FUND PARKS AND RECREATION PROJECTS.

The City Council of the City of Eugene finds as follows:

A. Great cities have great parks and recreation systems. For over 100 years, Eugene residents have demonstrated strong support for parks and recreation services by donating land, raising funds, and approving measures that expanded parks and recreation facilities. The results of this support can be seen from the establishment of Hendricks Park in 1906, and Spencer Butte Park in 1914, to the passage of a series of levies in the 50s and 60s that built more parks, pools, and community centers. In 1972, a bond measure created the 12-mile riverfront path system, and in 1976, voters passed a \$5 million levy for park improvements and acquisition. By the 1980s, Eugene's growing population of 100,000 enjoyed 1,500 acres of parks that included developed playgrounds, swimming pools, sports fields, and community centers. In 1998, voters passed a \$25.3 million parks and open space bond that significantly increased the number of parks, turf fields, and land for future parks and natural areas. The bond also renovated 12 existing parks, and made the expansion and renovation of Amazon Pool possible. In 1999 and 2002, local option levies passed that provided more funding for after-school recreation programming. In 2006, voters approved a \$27.5 million bond focused primarily on acquiring land for future neighborhood and community parks in growing areas, as well as the expansion of Eugene's natural areas including the Willamette riverfront system and Ridgeline Park.

B. Today, Eugene enjoys and benefits from over 4,700 acres of parks which includes: playgrounds, sport fields and courts, trails and pathways, gardens, and natural areas, as well as six community centers, three swimming pools and seven satellite recreation facilities that extend services by leveraging local partnerships. These assets provide essential social, environmental, and economic services that contribute to the overall health, safety, prosperity and well-being of the community. City of Eugene Parks and Recreation is a community leader in providing opportunities that inspire a lifelong passion, to imagine, explore, learn, grow and contribute. Recreation builds community by bringing people together to create a safer, healthier, and happier community.

C. In 2015, the Parks and Open Space and Recreation Services divisions launched a process to establish a plan for the future of the parks and recreation system. During the past three years over 12,000 individuals contributed their voice to this planning effort. The three-year community engagement process has resulted in a vision that builds on Eugene's rich legacy and promises a robust, exciting and equitable parks and recreation system for future generations. The

funding for improvements to parks, trails, natural areas, community centers and pools has been a part of the Parks and Recreation Systems Plan discussions with the community.

D. Polling of Eugene voters in October 2017 revealed the community's strong level of interest in addressing budget challenges through increased funding. The survey found:

- Eugene Parks and Recreation has a strong 79% approval rating.
- 51% of respondents said they use the facilities weekly and 74% use them monthly.
- 74% are willing to support maintenance and security funding and 63% are willing to support additional capital investment.

E. Currently, there is a \$50 million capital repair backlog on our parks and recreation facilities. Examples of aging park infrastructure that contribute to this repair backlog include play equipment reaching the end of its useful life, broken and worn out park furniture, bark running trails that verge on being unsafe, and restrooms needing repairs and aesthetic upgrades. Further, the inability of the City to significantly invest in renovation and updating of existing community center facilities and pools has contributed to the acceleration of aging infrastructure and often, reduction in park and recreation system services.

F. To address the shortfall in parks and recreation facility improvement project funding, the City Council determined that a \$31.1 million General Obligation Bond should be referred to the voters.

G. The bond proceeds will be used for park renovation projects, trail and habitat projects, safety improvements, infrastructure improvements, school district partnerships, recreation and pool facility projects, and new park development. The following specific park or recreation facility projects would be the only projects eligible for funding with the \$31,100,000 general obligation bond proceeds:

- Park Renovation Projects
 - Alton Baker Park, University Park, Tugman Park, MLK Jr. Park, Berkeley Park, Trainsong Park
- Trails and Habitat Projects
 - Amazon Running Trail, Delta Ponds Loop Trail, Susanne Arlie Park Ridgeline Trail and Access, West Eugene Wetlands, Skinner Butte Park, Ridgeline Park System, Whilamut Natural Area, Amazon Creek
- Safety/Lighting Improvements
 - Neighborhood parks, Alton Baker Park, Maurie Jacobs Park, Washington Jefferson Park, West Bank Path, Amazon Park, Fern Ridge Path, South Bank Path
- Infrastructure Projects
 - Repairing and improving irrigation systems
 - Repairing and improving restrooms
- School District Partnerships

- o Artificial turf replacements at Meadow View, Willamette High School, Spencer Butte Middle School, and Arts and Technology Academy
- o Churchill tennis court renovation, Churchill community center and park planning (including possible site acquisition)
- Community Center, Pool and Sportsfield Renovations and Improvements
 - o Echo Hollow Pool, Campbell Community Center, Sports Complex (Phase I)
- New Park Development in Underserved Neighborhoods
 - o Striker Field, Mattie Reynolds Park, Santa Clara Community Park (Phase 1), Ferndale Park, West Bank Park, Riverfront Park

H. Capital projects requiring additional operations and maintenance funds will be constructed if those operation and maintenance funds become available. The capital projects listed in Finding G of this Resolution requiring additional operations and maintenance funds include: Alton Baker Park renovations, Suzanne Arlie Park Ridgeline Trail, habitat restoration, new restrooms, Echo Hollow Pool renovations, Campbell Community Center renovations, sports complex phase 1, and the development of six new parks (Striker Field, Mattie Reynolds, Santa Clara C.P., Ferndale Park, West Bank Park, and Riverfront Park). A Local Option Levy being placed on the May 15, 2018, ballot could serve as a five-year funding source for the operations and maintenance of these capital projects.

I. The measure is expected to cost an average of \$0.21 per \$1,000 of assessed value each year. For a typical homeowner in Eugene, that would be approximately \$46 per year (about \$3.80 per month).

J. The criteria for choosing bond projects included: (a) citizen input obtained through a variety of public outreach tools such as pop-up events, Latino community outreach, online survey, statistically valid survey, and stakeholder listening sessions; and (b) equity mapping to determine geographic distribution throughout the community to ensure all areas of the City benefit from the bond proceeds; and (c) current facility conditions; and (d) triple bottom line considerations of social equity, environmental health and economic prosperity. Bond proceeds will be used only for park renovation projects, trail and habitat projects, safety improvements, infrastructure improvements, school district partnerships, recreation and pool facility projects, and new park development included in the list of projects set forth in Finding G of this Resolution. The City may not be able to provide all the projects listed in Finding G. If all of the projects listed in Finding G of this Resolution are completed and there are bond proceeds remaining, the Council may add other projects to the list.

K. In order to promote accountability in the use of bond proceeds, the City Manager will contract with an outside auditor to prepare an annual written report on the use of the bond proceeds. The auditor will ascertain and report on whether the bond proceeds were used for the authorized purposes and in compliance with the restrictions set forth above. The City Manager will provide the report to the Council and make the report publicly available.

L. To further promote accountability and citizen involvement in park and recreation

facility improvement projects, the City Manager will convene a Citizen Advisory Board. The Citizen Advisory Board will prepare an annual report, separate and distinct from the report prepared by the outside auditor, documenting the City's use of the bond proceeds and noting whether the bond proceeds were used in compliance with the terms of this Resolution. The City Manager will provide the Citizen Advisory Board's report to the Council and make the report publicly available.

NOW, THEREFORE, based upon the above findings,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:

Section 1. A city election is called for the purpose of submitting to the qualified voters of the City a measure authorizing the issuance of a maximum of \$31,100,000 of General Obligation bonds to be used for parks and recreation projects, including improvement to parks, trails, natural areas, community centers and pools.

Section 2. The City Council orders this city election to be held in the City of Eugene, Oregon, concurrently with the general election on the 15th day of May, 2018, in accordance with the provisions of Chapter 254 of the Oregon Revised Statutes, and the ballots shall be counted and tabulated and the results certified as provided by law.

Section 3. The City Recorder is directed to give not less than ten days' notice of the city election by publication of one notice in the Register Guard, a newspaper published in the City and of general circulation within the City.

Section 4. If approved by the electors, the proceeds from the sale of the bonds will be used only for capital costs related to parks and recreation projects and payment of bond issuance costs. The use of bond proceeds for park renovation projects, trail and habitat projects, safety improvements, infrastructure improvements, school district partnerships, recreation and pool facility projects, and new park development will be limited to projects listed in Finding G of this Resolution unless upon completion of all the projects listed in Finding G of this Resolution the Council adds other parks and recreation projects to the list in order to utilize unspent bond proceeds. An outside auditor will report on whether the bond proceeds were used in compliance with these limitations.

Section 5. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the ____ of day of ____, 2018.

City Recorder

Option B
O & M Levy
Includes Sheldon Pool

RESOLUTION NO. ____

A RESOLUTION CALLING A CITY ELECTION ON MAY 15, 2018, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE AUTHORIZING A FIVE-YEAR LOCAL OPTION LEVY FOR THE FUNDING OF OPERATIONS AND MAINTENANCE OF PARKS, TRAILS, NATURAL AREAS, RIVERS AND RECREATION FACILITIES, INCLUDING INCREASED SECURITY PATROLS.

The City Council of the City of Eugene finds as follows:

A. Great cities have great parks and recreation systems. For over 100 years, Eugene residents have demonstrated strong support for parks and recreation services by donating land, raising funds, and approving measures that expanded parks and recreation facilities. The results of this support can be seen from the establishment of Hendricks Park in 1906, and Spencer Butte Park in 1914, to the passage of a series of levies in the 50s and 60s that built more parks, pools, and community centers. In 1972, a bond measure created the 12-mile riverfront path system, and in 1976, voters passed a \$5 million levy for park improvements and acquisition. By the 1980s, Eugene's growing population of 100,000 enjoyed 1,500 acres of parks that included developed playgrounds, swimming pools, sports fields, and community centers. In 1998, voters passed a \$25.3 million parks and open space bond that significantly increased the number of parks, turf fields, and land for future parks and natural areas. The bond also renovated 12 existing parks, and made the expansion and renovation of Amazon Pool possible. In 1999 and 2002, local option levies passed that provided more funding for after-school recreation programming. In 2006, voters approved a \$27.5 million bond focused primarily on acquiring land for future neighborhood and community parks in growing areas, as well as the expansion of Eugene's natural areas including the Willamette riverfront system and Ridgeline Park.

B. Today, Eugene enjoys and benefits from over 4,700 acres of parks which includes: playgrounds, sport fields and courts, trails and pathways, gardens, and natural areas, as well as six community centers, three swimming pools and seven satellite recreation facilities that extend services by leveraging local partnerships. These assets provide essential social, environmental, and economic services that contribute to the overall health, safety, prosperity and well-being of the community. City of Eugene Parks and Recreation is a community leader in providing opportunities that inspire a lifelong passion, to imagine, explore, learn, grow and contribute. Recreation builds community by bringing people together to create a safer, healthier, and happier community. However, in order to sustain these values and benefits, adequate maintenance for this system is necessary.

C. In 2015, the Parks and Open Space and Recreation Services divisions launched a process to establish a plan for the future of the parks and recreation system. During the past three years over 12,000 individuals contributed their voice to this planning effort. The three-year community engagement process has resulted in a vision that builds on Eugene's rich legacy and promises a robust, exciting and equitable parks and recreation system for future generations. The funding of parks and recreation security, operations and maintenance has been a part of the Parks and Recreation Systems Plan discussions with the community.

D. Currently, there is an operations and maintenance gap of more than \$2.4 million dollars. The need for additional operations and maintenance funding has been driven by the combination of: 1) A doubling of parkland in twenty years associated with the 1998 and 2006 park bonds; 2) Reductions in general fund revenues for parks and recreation facility maintenance during the economic recession; 3) A significant increase in the need to mitigate the impacts to parks from illegal camping and other illicit activities; and 4) The deferred maintenance of an aging park and recreation infrastructure.

E. Polling of Eugene voters in October 2017 revealed the community's strong level of interest in addressing budget challenges through increased funding. The survey found:

- Eugene Parks and Recreation has a strong 79% approval rating.
- 51% of respondents said they use the facilities weekly and 74% use them monthly.
- 74% are willing to support maintenance and security funding and 63% are willing to support additional capital investment.

F. To address the shortfall in operations and maintenance funding the City Council developed a proposal for parks and recreation levy funding. The proposed levy to address the operations and maintenance funding shortfall is intended to result in park users seeing an improvement in the cleanliness, safety and general condition of Eugene's parks.

G. Specifically, the levy funds would be directed to the following types of activities:

- Park safety and security
 - o Two dedicated Police Officers
 - o Two Park Ambassadors
- Illicit activity response
 - o Illegal camp clean-up
 - o Graffiti removal
 - o Vandalism response
- General park maintenance
 - o Reopen restrooms
 - o Litter and trash pick-up
 - o Turf mowing
 - o Landscape bed and tree maintenance

- o Infrastructure maintenance (irrigation, lighting, furnishings, etc.)
- o Weekend/after-hours maintenance
- Habitat and natural area maintenance
 - o Invasive weed management
 - o Wildfire risk abatement
 - o Native plantings
 - o Trail maintenance
 - o Infrastructure maintenance (roads, parking lots, fences, signs, portable restrooms, etc.)
- Future park, community center, pool and field maintenance (phased in over time)

H. A five-year levy can serve as a stop gap measure for funding operations and maintenance activities while a more sustainable solution is identified and implemented. The City is committed to working towards securing sustainable funding for parks and recreation operations and maintenance, including exploring the formation of a private foundation endowment as a potential funding mechanism.

I. On January 22, 2018, the City Council agreed that a five-year Local Option Levy of \$3,150,000 per year should be placed on the May 15, 2018 ballot. This amount will pay for the \$2.4 million existing funding gap, plus future park, community center, pool and field maintenance that is phased in over time. It also accounts for inflation in future costs over the period, and property tax discounts and delinquencies.

J. The typical Eugene taxpayer is estimated to pay an average of \$41 per year (about \$3.40 per month) over the five-year period of the levy, with an estimated tax rate of \$0.19/\$1000 of assessed value.

K. In order to ensure accountability in the use of levy funds, several components will be included in the levy implementation:

- a. Levy funds will be budgeted and accounted for in separate funds that are easily identifiable by members of the public, in accordance with state law.
- b. Staff will prepare an annual summary of levy spending. A Citizen Advisory Board will annually review the report to determine whether spending complied with the intention of the ballot measure.
- c. The City Manager will provide an annual memorandum to the City Council about parks and recreations operations and maintenance levy spending. The memorandum will include the staff report and any comments from the Citizen Advisory Board after their review.

NOW, THEREFORE, based upon the above findings,

**BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a
Municipal Corporation of the State of Oregon, as follows:**

Section 1. A city election is called for the purpose of referring to the legal electors of the City of Eugene a measure authorizing a five-year Local Option Levy in the amount of \$3,150,000 per year, beginning July 1, 2018, to fund operations and maintenance of parks, trails, natural areas, rivers and recreation facilities, including increased security patrols.

Section 2. The City Council orders this city election to be held in the City of Eugene, Oregon, concurrently with the election on May 15, 2018, in accordance with the provisions of Chapter 254 of the Oregon Revised Statutes, and the ballots shall be counted and tabulated and the results certified as provided by law.

Section 3. The City Recorder is directed to give not less than ten days' notice of the city election by publication of one notice in the Register Guard, a newspaper published in the City and of general circulation within the City.

Section 4. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the _____ day of _____, 2018

City Recorder

RESOLUTION NO. ____

A RESOLUTION CALLING A CITY ELECTION ON MAY 15, 2018, FOR THE PURPOSE OF REFERRING TO THE LEGAL ELECTORS OF THE CITY OF EUGENE A MEASURE AUTHORIZING THE ISSUANCE OF A MAXIMUM OF \$39,350,000 OF GENERAL OBLIGATION BONDS TO FUND PARKS AND OPEN SPACE PROJECTS.

The City Council of the City of Eugene finds as follows:

A. Great cities have great parks and recreation systems. For over 100 years, Eugene residents have demonstrated strong support for parks and recreation services by donating land, raising funds, and approving measures that expanded parks and recreation facilities. The results of this support can be seen from the establishment of Hendricks Park in 1906, and Spencer Butte Park in 1914, to the passage of a series of levies in the 50s and 60s that built more parks, pools, and community centers. In 1972, a bond measure created the 12-mile riverfront path system, and in 1976, voters passed a \$5 million levy for park improvements and acquisition. By the 1980s, Eugene's growing population of 100,000 enjoyed 1,500 acres of parks that included developed playgrounds, swimming pools, sports fields, and community centers. In 1998, voters passed a \$25.3 million parks and open space bond that significantly increased the number of parks, turf fields, and land for future parks and natural areas. The bond also renovated 12 existing parks, and made the expansion and renovation of Amazon Pool possible. In 1999 and 2002, local option levies passed that provided more funding for after-school recreation programming. In 2006, voters approved a \$27.5 million bond focused primarily on acquiring land for future neighborhood and community parks in growing areas, as well as the expansion of Eugene's natural areas including the Willamette riverfront system and Ridgeline Park.

B. Today, Eugene enjoys and benefits from over 4,700 acres of parks which includes: playgrounds, sport fields and courts, trails and pathways, gardens, and natural areas, as well as six community centers, three swimming pools and seven satellite recreation facilities that extend services by leveraging local partnerships. These assets provide essential social, environmental, and economic services that contribute to the overall health, safety, prosperity and well-being of the community. City of Eugene Parks and Recreation is a community leader in providing opportunities that inspire a lifelong passion, to imagine, explore, learn, grow and contribute. Recreation builds community by bringing people together to create a safer, healthier, and happier community.

C. In 2015, the Parks and Open Space and Recreation Services divisions launched a process to establish a plan for the future of the parks and recreation system. During the past three years over 12,000 individuals contributed their voice to this planning effort. The three-year community engagement process has resulted in a vision that builds on Eugene's rich legacy and promises a robust, exciting and equitable parks and recreation system for future generations. The

funding for improvements to parks, trails, natural areas, community centers and pools has been a part of the Parks and Recreation Systems Plan discussions with the community.

D. Polling of Eugene voters in October 2017 revealed the community's strong level of interest in addressing budget challenges through increased funding. The survey found:

- Eugene Parks and Recreation has a strong 79% approval rating.
- 51% of respondents said they use the facilities weekly and 74% use them monthly.
- 74% are willing to support maintenance and security funding and 63% are willing to support additional capital investment.

E. Currently, there is a \$50 million capital repair backlog on our parks and recreation facilities. Examples of aging park infrastructure that contribute to this repair backlog include play equipment reaching the end of its useful life, broken and worn out park furniture, bark running trails that verge on being unsafe, and restrooms needing repairs and aesthetic upgrades. Further, the inability of the City to significantly invest in renovation and updating of existing community center facilities and pools has contributed to the acceleration of aging infrastructure and often, reduction in park and recreation system services.

F. To address the shortfall in parks and recreation facility improvement project funding, the City Council determined that a \$39.35 million General Obligation Bond should be referred to the voters.

G. The bond proceeds will be used for park renovation projects, trail and habitat projects, safety improvements, infrastructure improvements, school district partnerships, recreation and pool facility projects, and new park development. The following specific park or recreation facility projects would be the only projects eligible for funding with the \$39,350,000 general obligation bond proceeds:

- Park Renovation Projects
 - Alton Baker Park, University Park, Tugman Park, MLK Jr. Park, Berkeley Park, Trainsong Park
- Trails and Habitat Projects
 - Amazon Running Trail, Delta Ponds Loop Trail, Susanne Arlie Park Ridgeline Trail and Access, West Eugene Wetlands, Skinner Butte Park, Ridgeline Park System, Whilamut Natural Area, Amazon Creek
- Safety/Lighting Improvements
 - Neighborhood parks, Alton Baker Park, Maurie Jacobs Park, Washington Jefferson Park, West Bank Path, Amazon Park, Fern Ridge Path, South Bank Path
- Infrastructure Projects
 - Repairing and improving irrigation systems
 - Repairing and improving restrooms
- School District Partnerships

- o Artificial turf replacements at Meadow View, Willamette High School, Spencer Butte Middle School, and Arts and Technology Academy
- o Churchill tennis court renovation, Churchill community center and park planning (including possible site acquisition)
- Community Center, Pool and Sportsfield Renovations and Improvements
 - o Echo Hollow Pool, Campbell Community Center, Sports Complex (Phase I), Sheldon Pool
- New Park Development in Underserved Neighborhoods
 - o Striker Field, Mattie Reynolds Park, Santa Clara Community Park (Phase 1), Ferndale Park, West Bank Park, Riverfront Park

H. Capital projects requiring additional operations and maintenance funds will be constructed if those operation and maintenance funds become available. The capital projects listed in Finding G of this Resolution requiring additional operations and maintenance funds include: Alton Baker Park renovations, Suzanne Arlie Park Ridgeline Trail, habitat restoration, new restrooms, Echo Hollow Pool renovations, Campbell Community Center renovations, sports complex phase 1, Sheldon Pool renovations, and the development of six new parks (Striker Field, Mattie Reynolds, Santa Clara C.P., Ferndale Park, West Bank Park, and Riverfront Park). A Local Option Levy being placed on the May 15, 2018, ballot could serve as a five-year funding source for the operations and maintenance of these capital projects.

I. The measure is expected to cost an average of \$0.26 per \$1,000 of assessed value each year. For a typical homeowner in Eugene, that would be approximately \$58 per year (about \$4.80 per month).

J. The criteria for choosing bond projects included: (a) citizen input obtained through a variety of public outreach tools such as pop-up events, Latino community outreach, online survey, statistically valid survey, and stakeholder listening sessions; and (b) equity mapping to determine geographic distribution throughout the community to ensure all areas of the City benefit from the bond proceeds; and (c) current facility conditions; and (d) triple bottom line considerations of social equity, environmental health and economic prosperity. Bond proceeds will be used only for park renovation projects, trail and habitat projects, safety improvements, infrastructure improvements, school district partnerships, recreation and pool facility projects, and new park development included in the list of projects set forth in Finding G of this Resolution. The City may not be able to provide all the projects listed in Finding G. If all of the projects listed in Finding G of this Resolution are completed and there are bond proceeds remaining, the Council may add other projects to the list.

K. In order to promote accountability in the use of bond proceeds, the City Manager will contract with an outside auditor to prepare an annual written report on the use of the bond proceeds. The auditor will ascertain and report on whether the bond proceeds were used for the authorized purposes and in compliance with the restrictions set forth above. The City Manager will provide the report to the Council and make the report publicly available.

L. To further promote accountability and citizen involvement in park and recreation

facility improvement projects, the City Manager will convene a Citizen Advisory Board. The Citizen Advisory Board will prepare an annual report, separate and distinct from the report prepared by the outside auditor, documenting the City's use of the bond proceeds and noting whether the bond proceeds were used in compliance with the terms of this Resolution. The City Manager will provide the Citizen Advisory Board's report to the Council and make the report publicly available.

NOW, THEREFORE, based upon the above findings,

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EUGENE, a Municipal Corporation of the State of Oregon, as follows:

Section 1. A city election is called for the purpose of submitting to the qualified voters of the City a measure authorizing the issuance of a maximum of \$39,350,000 of General Obligation bonds to be used for parks and recreation projects, including improvement to parks, trails, natural areas, community centers and pools.

Section 2. The City Council orders this city election to be held in the City of Eugene, Oregon, concurrently with the general election on the 15th day of May, 2018, in accordance with the provisions of Chapter 254 of the Oregon Revised Statutes, and the ballots shall be counted and tabulated and the results certified as provided by law.

Section 3. The City Recorder is directed to give not less than ten days' notice of the city election by publication of one notice in the Register Guard, a newspaper published in the City and of general circulation within the City.

Section 4. If approved by the electors, the proceeds from the sale of the bonds will be used only for capital costs related to parks and recreation projects and payment of bond issuance costs. The use of bond proceeds for park renovation projects, trail and habitat projects, safety improvements, infrastructure improvements, school district partnerships, recreation and pool facility projects, and new park development will be limited to projects listed in Finding G of this Resolution unless upon completion of all the projects listed in Finding G of this Resolution the Council adds other parks and recreation projects to the list in order to utilize unspent bond proceeds. An outside auditor will report on whether the bond proceeds were used in compliance with these limitations.

Section 5. This Resolution shall become effective immediately upon its adoption.

The foregoing Resolution adopted the ____ of day of ____, 2018.

City Recorder

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Action: Approval of Motions Relating to the May 15, 2018, Election

Meeting Date: February 12, 2018
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 6
Staff Contact: Beth Forrest
Contact Telephone Number: 541-682-5882

ISSUE STATEMENT

The purpose of this item is to solicit council direction on items related to the May 15, 2018, election.

BACKGROUND

On February 12, 2018, the City Council may take action on resolutions calling a city election on May 15, 2018, for the purpose of referring to electors the following measures: a Charter Amendment to create a Council-appointed independent performance auditor; an operations and maintenance levy to fund parks, trails, natural areas, rivers and recreation facilities; and, a general obligation bond measure to fund parks and recreation projects. There are several decisions related to the election for council to consider.

In addition to the City-referred measures, information and arguments related to Ballot Measure 20-283 will also be included in the City's voters' pamphlet.

Voters' Pamphlet: Eugene Code requires the City Manager to publish and distribute a local voters' pamphlet for elections in which a city measure is on the ballot. The time required for printing a pamphlet and preparing it for mailing are set by production schedules of mailing services and commercial printers. Pamphlet content and deadlines for its preparation and mailing are established by Eugene Code 2.993 through 2.997. To meet these deadlines, council action is needed at this meeting.

Production of a voters' pamphlet is not a regularly budgeted item and thus requires a request for additional funds. Production costs for the voters' pamphlets the past few years have averaged between \$20,000 and \$25,000 (including mailing). Taking into account increased costs for postage and labor, staff estimates that this pamphlet will cost approximately \$25,000.

Election Costs: Because the May 15, 2018, election is a primary election, Lane County will bear the full cost of holding the election.

RELATED CITY POLICIES

EC 2.993(2) requires the city manager to publish and distribute a local voters' pamphlet for elections in which a city measure is on the ballot.

EC 2.996(1)(b) establishes that for City Council-referred measures, the argument in favor and the rebuttal to the opposition argument are to be prepared by one or more of the councilors who voted in favor of the measure.

COUNCIL OPTIONS

1. The council may approve motions to produce and expend funds on a voters' pamphlet and appoint councilors to the three proponent committees.
2. The council may provide other direction to staff.

CITY MANAGER'S RECOMMENDATION

The City Manager recommends approval of the motions to produce and pay for a voters' pamphlet, and to appoint members of the three proponent committees.

SUGGESTED MOTIONS

- A. Move to direct the City Manager to include on a supplemental budget sufficient appropriation offset by General Fund contingency and the Reserve for Revenue Shortfall to produce that voters' pamphlet.
- B. Move to appoint Councilors _____, _____, and _____ to the voters' pamphlet proponent committee for the Charter Amendment to create a Council-appointed independent performance auditor.
- C. Move to appoint Councilors _____, _____, and _____ to the voters' pamphlet proponent committee for an operations and maintenance levy to maintain parks trails, natural areas, rivers and recreation facilities.
- D. Move to appoint Councilors _____, _____, and _____ to the voters' pamphlet proponent committee for a general obligation bond measure package to fund parks and recreation projects.

ATTACHMENTS

None.

FOR MORE INFORMATION

Staff Contact: Beth Forrest, City Recorder
Telephone: 541-682-5882
Staff E-Mail: beth.l.forrest@ci.eugene.or.us

EUGENE CITY COUNCIL AGENDA ITEM SUMMARY



Work Session: Winter Strategies

Meeting Date: February 12, 2018
Department: City Manager's Office
www.eugene-or.gov

Agenda Item Number: 7
Contact: Regan Watjus
Contact Telephone Number: 541-682-8442

ISSUE STATEMENT

This work session is an opportunity for City Council to discuss strategies for assisting people who are unhoused in the community during the winter months.

BACKGROUND

The City of Eugene and Lane County work collaboratively with community partners to address the needs of people who are experiencing homelessness in our community. A recent staff-produced document titled Addressing Homelessness (attached) outlines specific strategies the City uses and programs the City supports to address needs along the continuum of housing and homelessness, from emergency services and supports for moving people toward permanent housing to housing stabilization efforts to homelessness prevention. This includes the City's key work through the Human Services Commission and the Poverty and Homelessness Board to move forward a variety of strategies and efforts to combat homelessness and poverty.

According to an inventory of shelter and housing for the homeless compiled by the Lane County Human Services Division, there are 465 year-round emergency shelter beds in the Eugene/Springfield area, including 69 beds for households with children and 396 beds for households without children. These include beds at the Eugene Mission, St. Vincent de Paul Vet LIFT program's emergency beds, Looking Glass Station's 7 beds for runaway and homeless youth, emergency shelter beds offered through a number of programs operated by ShelterCare, and emergency shelter beds offered by Womenspace for people experiencing homelessness due to domestic violence.

In addition to these year-round beds, programs supported with funding through the Human Services Commission and implemented over the past several years have worked to increase resources and shelter to those who are unhoused during the winter months. These include the Egan Warming Centers, the City-approved Dusk to Dawn program sites, and motel vouchers for families with children. Egan Warming Centers activate on those nights when the temperature drops to 30 degrees or below, and they can provide shelter for up to 300 people. Three Dusk to Dawn sites are providing nightly shelter this winter season for 90 individual households and 9 households with children (approximately 115 people). In addition, 106 individuals have been served this winter through motel vouchers for families with children administered by Catholic Community Services on nights that Egan Warming Centers activate.

In addition to these winter seasonal strategies, a few other programs in the community offer emergency shelter options both during and outside of the winter months. The St. Vincent de Paul Interfaith Night Shelter program provides shelter for 30 families through the school year. In addition, community-based, City-sanctioned programs provide additional shelter capacity, with Opportunity Village serving up to 35 people, the Rest Stop Program currently serving up to 72, and the Car Camping or Overnight Parking Program serving approximately 100 people with over 70 individual spaces and 8 family spaces.

Totaling all of these programs, staff estimate that there are approximately 1,250 emergency shelter beds that can be made available during the winter season. The variant factors for each of these programs are worthy of consideration in the process of analyzing the community's winter strategies efforts. For example, Egan Warming Centers and the motel voucher program only operate when the weather drops to 30 degrees or below. Some people may utilize more than one program throughout the winter season. Some programs are higher barrier programs than others, and some are prioritized for particular demographics.

In addition to the emergency shelter options available in the community, there are 96 year-round beds for transitional housing, where people who are experiencing homelessness may live for up to 24 months and have access to supportive services, and 772 beds of permanent housing in Lane County designated for formerly homeless individuals and families.

The annual Homeless Point in Time Count provides an annual snapshot of the need in Lane County. The 2017 count revealed 1,529 people experiencing homelessness, some living in transitional or emergency shelter and 1,003 men, women, and children living without shelter. In addition, nearly 13,000 individuals who were homeless sought social services through Lane County Human Services Division funded programs in 2016.

RELATED CITY POLICIES

1. Council goal for a safe community: A community where all people are safe, valued and welcome.

TRIPLE BOTTOM LINE ANALYSIS

- Environmental – reducing environmental and health impacts of people sleeping unsheltered in unsanctioned locations
- Economic prosperity – helping people achieve housing and economic stability by connecting currently unhoused individuals with housing opportunities and other services to improve their quality of life
- Social equity – helping underserved populations of people who are currently experiencing homelessness and face a variety of barriers and social stigmas associated with their status as unhoused

CITY MANAGER'S RECOMMENDATION

This is a discussion item only. There is no City Manager recommendation.

SUGGESTED MOTION

None.

ATTACHMENTS

- A. Eugene/Springfield/Lane County Homeless Service System, Lane County Human Services Division, 2017
- B. Addressing Homelessness, City of Eugene Update, Winter 2017-18
- C. Ordinance No. 20559 Adopting the Dusk to Dawn Program
- D. 2017 Annual Homeless Point in Time Count Highlights

FOR MORE INFORMATION

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Eugene/Springfield/Lane County Homeless Service System

Introduction

The homeless service system is a collection of both short-term and permanent housing options, along with supportive social services, available to individuals, families, and youth experiencing homelessness in the Eugene/Springfield/Lane County area. Nonprofit agencies, government entities, and faith-based organizations partner to provide these critical community services. The homeless service system helps people experiencing homelessness get connected to stable housing, increase skills and income, and move toward self-sufficiency.

Housing Inventory of Shelter and Housing Providers

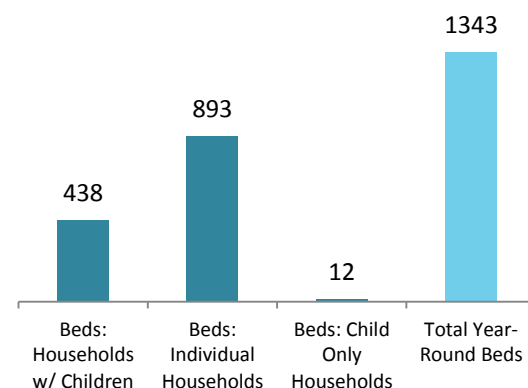
On January 25, 2017, agencies were asked to provide information regarding their current housing inventory designated to serve those experiencing homelessness. The Housing Inventory Count (HIC) is required to be submitted annually as part of federal requirements of the Continuum of Care (CoC) program, funded through the Department of Housing and Urban Development (HUD). The HIC includes information about housing and services provided within the geographic area, regardless of funding sources. A total of 11 agencies, representing 45 housing programs, provided information on the housing inventory available on the night of January 25th. The information collected during the HIC is presented below.

Shelter and Housing Types in the Eugene/ Springfield/ Lane County Homeless Service System

A variety of housing and shelter models are available within the community including: emergency shelter (ES), transitional housing (TH), permanent supportive housing (PSH), rapid re-housing (RRH), safe haven (SH), and an extreme weather shelter. In addition to these shelter models, the homeless service system also includes additional resources available to those experiencing homelessness such as access centers, community service centers, street outreach services, rest stops and car camping. A description of each housing model and related services are provided in the subsequent sections, along with the housing inventory summary for each housing type.

Overall, the homeless assistance system includes a total inventory of over 1300 year-round beds and 75 seasonal beds, available only during the months of November through March. Of the total year-round beds available, 438 serve households with children (33%), 12 serve child-only households (<1%), and 893 serve individual households (66%).

33% of beds in the homeless service system serve households with children



Street Outreach Services

Street Outreach engages with people who are experiencing homeless in an effort to connect them to essential services including basic needs such as food, clothing and shelter, as well as more intensive services such as medical care, substance abuse treatment, protection from sexual exploitation and victimization, disease and pregnancy, abuse/neglect services, permanent housing, mental health and crisis counseling. The following agencies provide outreach services to Lane County:

Agency	Program	Population
HIV Alliance	HIV Outreach	People at risk for HIV/AIDS
Looking Glass	New Roads	Youth
White Bird Clinic	White Bird Outreach PATH	Single Adults
ShelterCare	Shankle Safe Haven	
	FUSE Street Outreach	Frequent Users of Systems of Care

Emergency Shelter

Emergency Shelter is often the first stop for individuals, youth, and families entering the homeless service system. These shelters provide short-term shelter, generally up to 60 days. Area shelter providers have indicated emergency shelter stay policies range from a maximum of 1 to 60 days, but some offer extended stays. The following agencies were identified as providing emergency shelter:

Agency	Program	Year-Round Beds	Beds HH w/ Children	Beds HH w/o Children	Total Seasonal Beds
Catholic Community Services (CCS)	Eugene	-	-	-	6
Eugene Mission	Family Program	15	15	-	-
	Men's Life Change Program	25	-	25	-
	Men's Program	259	-	259	-
	Women's Life Change Program	15	-	15	-
	Women's Program	65	-	65	-
St. Vincent De Paul	Dusk to Dawn Families	-	-	-	30
	Faith-based Shelter	-	-	-	30
	VET LIFT ES	4	-	4	-
Looking Glass	Station 7	12	12	-	-
ShelterCare	CAHOOTS Crisis Units	3	2	1	-
	Family Housing Program (EHA)	14	14	-	-
	Family Housing Program (Other)	7	7	-	-
	L Building ES	8	-	8	-
	ShelterCare Medical Recuperation	19	-	19	-
Siuslaw Outreach Services	Hope House DV Shelter	10	10	-	-
	SOS-SHAP-NEW17-Motel Vouchers	-	-	-	9
Womenspace	Womenspace Shelter	19	19	-	-
		475	67	396	75

Other Specialized Shelters

Domestic Violence Services

Womenspace and Siuslaw Outreach Services are the two domestic violence facilities in the area that provides emergency shelter to people experiencing homelessness due to domestic violence.

Winter Weather Response

St. Vincent de Paul's **Egan Warming Center** is a coalition of community members representing service providers, religious congregations, nonprofit support agencies, social activist communities and local government who have come together to ensure that up to 300 people experiencing homelessness in Lane County have a warm and safe place to sleep when temperatures drop below 30 degrees between November 15th and March 31st.

The **Dusk to Dawn** program was launched in 2015 as an additional winter warming site due to increased demand for safe, low barrier shelter. Now run by St. Vincent de Paul, the temporary shelter utilizing large tent structures provides up to 60 individuals a warm place to be between the hours of 4:30pm and 7:30am in the winter months.

Other Community-Based Housing Options

Over the last several years, Lane County has embraced new and innovative community housing options in response to the growing need for safe places for people to sleep. Some of the new approaches include Rest Stops, Transitional Micro-Housing, and Safe Spots.

Transitional Micro-Housing

Opportunity Village Eugene is a collaboration between the housed and the unhoused providing stable, safe, and sustainable places to be through alternative, cost-effective approaches for transitioning the unhoused to more permanent living situations. Opportunity Villages is a transitional micro-housing site utilizing community-based development and a self-governance model.

Agency	Program	Population Served	Total Units
Square One Villages	Opportunity Village Eugene	Single Adults and Couples	30-35 Residents

Safe Spots Camp Communities or “Rest Stops”

Community Supported Shelters (CSS) encompasses four basic, temporary housing locations utilizing micro-shelter and tent structures. Rest Stops also provide employment training and volunteer opportunities to residents. Nightingale Health Sanctuary hosts a Conestoga Hut site, temporary housing for those without disabilities focusing on overall health and wellness.

Agency	Program	Population	Total units
Community Supported Shelters	Safe Spot – Roosevelt	General	20 Residents
	Safe Spot – Chambers	General	20 Residents
	Veterans Safe Spot - Eugene Mission	Single Adults and Couples (Veterans)	15 Residents
	Safe Spot – Single Women and Married Couples	Single Adult Women and Married Couples	20 Residents
Nightingale Health Sanctuary	Conestoga Huts at Good Samaritan	Single Adults	1 Site, 6 units

The Overnight Parking Program

The Overnight Parking Program provides legal camping, free trash disposal, and portable restrooms to families and individuals living in their vehicles.

Agency	Program	Singles	Families
St. Vincent de Paul	Overnight Parking Program- Eugene	59	14
	Overnight Parking Program- Springfield	4	4
		63	18

Transitional Housing

Transitional Housing is designed to provide individuals and families experiencing homelessness with the interim stability and support to successfully move to and maintain permanent housing. Individuals and families may live in transitional housing for up to 24 months and receive supportive services such as childcare, job training, and life skills that help them live more independently. The following table represents the transitional housing available in Lane County:

Agency	Program	Year-Round Beds	Beds HH w/ Children	Beds HH w/o Children
Looking Glass	Transitional Living Program	10	2	8
Sponsors	GPD Homeless Veterans	10	-	10
St. Vincent de Paul	Connections CoC	63	63	-
	GPD Vet LIFT AVC-GPD	12	-	12
ShelterCare	Indigent LC Cx50940	1	-	1
		96	67	31

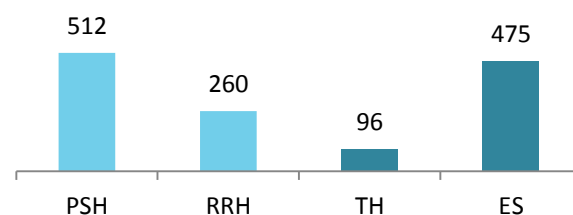
Permanent Housing

Permanent housing is defined as community-based housing without a designated length of stay in which formerly homeless individuals and families live as independently as possible. There are two main types of permanent housing models: Permanent Supportive Housing (PSH) or Rapid Re-housing (RRH). These two models are explained in further detail below.

Permanent Supportive Housing

PSH is long-term permanent housing with supportive services to assist those with disabilities (i.e. physical or mental health) obtain housing stability. This long-term housing has no designated length of stay. The following PSH programs are available in Lane County:

Permanent Housing makes up 57% of year round beds in the homeless service system



Agency	Program	Year-Round Beds	Beds HH w/ Children	Beds HH w/o Children
1st PI	1st Place Family	9	9	-
HACSA	HUD-VASH	236	9	227
	Shelter Plus Care CoC	120	40	80
MHI	Emerald Options	31	15	16
SC	Camas	18	6	12
	Shankle Safe Haven Scattered Site	11	-	11
	Shankle Safe Haven Facility	16	-	16
SVDP	Housing PLUS (Lamb Bldg OHA)	7	-	7
	Housing PLUS (Lamb Bldg SPON)	3	-	3
	Housing Plus (Vet LIFT 3)	9	-	9
	LIFT CoC	33	25	8
	VET LIFT CoC	19	-	19
		512	104	408

Rapid Re-housing

RRH assists individuals, youth, and families experiencing homelessness (with or without a disability) move as quickly as possible into permanent housing through housing search and relocation services, coupled with short- to medium-term rental assistance and case management in order to achieve stability in that housing.

Agency	Program	Year-Round Beds	Beds HH w/ Children	Beds HH w/o Children
Catholic Community Services	McKenzie RRH	73	73	-
Looking Glass	EHA RRH	9	3	6
	McKenzie RRH	9	4	5
ShelterCare	Cascades RRH	13	-	13
	FUSE	4	-	4
	McKenzie RRH	64	64	-
St. Vincent de Paul	ESG RRH for Families	33	33	-
	ESG RRH for Singles	7	-	7
	Supportive Services to Veteran Families (SSVF) RRH	37	14	23
Womenspace	RRH	11	11	-
		260	202	58

Other Specialized Permanent Housing

Safe Havens

Safe Havens are supportive housing units that serve hard-to-reach homeless persons with severe mental illness and other debilitating behavioral conditions that are on the street and have been unable or unwilling to participate in housing or supportive services. Traditionally, safe havens are low-barrier shelters with a participant population that seeks shelter as needed. Currently, our community has one safe haven that is operated by ShelterCare which is *Safe Haven Shankle*.

Shelter Plus Care

Shelter Plus Care Program provides rental assistance for hard-to-serve homeless persons with disabilities in connection with supportive services funded from sources outside the program. Shelter Plus Care (S+C) is a program designed to provide housing and supportive services on a long-term basis for homeless persons with disabilities (primarily those with serious mental illness, chronic problems with alcohol and/or drugs, and (AIDS) or related diseases) and their families who are living in places not intended for human habitation (i.e., streets or emergency shelters). The program allows for a variety of housing choices, and a range of supportive services funded by other sources, in response to the needs of the hard-to-reach homeless population with disabilities.

Access Centers and Community Service Centers

Community Service Centers provide emergency basic needs assistance, homeless prevention services, energy assistance and linkage to mainstream benefits and resources for low income households in Lane County. There are four community service centers throughout the county:

Agency	Program	Population Served
Catholic Community Services	CCS Community Service Center - Eugene	Single Adults and Families with Children
	CCS Community Service Center - Springfield	
Community Sharing Program	CSP Community Service Center – Cottage Grove	
Siuslaw Outreach Services	SOS Community Service Center – Florence	

Access Centers for Youth offer day shelter and services to assist youth in accessing more intensive supports, including employment skills and opportunities. The Youth Access Centers meet the community's basic needs by providing youth with safe day shelter with access to services including basic needs, case management, employment and community resources, laundry, phones, meals, and computer access.

Agency	Program	Population Served
Hosea Youth Services	Hosea Youth Services	Youth Age 12-22 who are at-risk or currently homeless
Looking Glass	New Roads	Youth up to 21 years of age who are at-risk or currently homeless

Access Centers for Families help to meet basic needs by providing emergency services, provisions, information and referral, and case management to families with children who are low-income, at-risk of or currently experiencing homelessness. Families receive an intake and needs assessment for all members of the household. Services are provided as needed including emergency assistance, such as food, clothing, supplies; telephone access; housing location; advocacy; mentoring; and employment assistance.

Agency	Program	Population Served
St. Vincent de Paul	First Place Family Center	Families with children under 18

Access Centers for Singles provide single homeless adults with emergency and basic needs assistance to include food, clothing, laundry and shower facilities, prescription assistance, supplies, telephone and internet access, housing location, advocacy, and transportation assistance.

Agency	Program	Population Served
St. Vincent de Paul	Eugene Service Station	Single Adults
White Bird Clinic	White Bird Walk-In Services	Single Adults



Addressing Homelessness

CITY OF EUGENE UPDATE, WINTER 2017-18



The City of Eugene works with governmental and community partners on a range of efforts to address homelessness in our community.

In these efforts, the City strives:

1. To address the need for both permanent solutions and more short-term emergency shelter strategies
2. To acknowledge and demonstrate through collaboration that partnerships are essential to successful outcomes
3. To balance livability of neighborhoods with compassionate and humane responses to homelessness and the reality of our current housing and homelessness crisis

Emergency Services and Helping People Move Toward Permanent Housing

Continued Support for Social Services

Support for human services is a critical piece of the City's strategies and efforts in addressing homelessness. The City of Eugene provided \$350,000 in CDBG funds and \$935,000 in FY17 General Fund dollars to the Lane County Human Services Commission to support critical social services that support people who are homeless and in poverty. These resources are combined with other federal, state and local resources received by Lane County to support a range of general and specialized social services including:

1. Community Service Centers in four locations for low-income persons
2. Three Homeless Access Centers for singles, families and youth
3. Hunger relief services including food box distribution and meal sites
4. Early childhood programs
5. Cultural and linguistic access

The resources also support a range of emergency, transitional and permanent housing programs and services provided by a variety of non-profit social service organizations in the community.



2017-18 Winter Strategies

The City of Eugene allocated \$155,000 to the Lane County Human Services Commission to help support winter strategies for unsheltered homeless persons through the Dusk to Dawn program. This season, Human Services Commission funding for winter strategies will support the following programs from November 1 to March 31:

- **Dusk to Dawn:** Approved in December 2015, Dusk to Dawn provides approved sites for people to sleep overnight. City Council approved two new sites for the 2017-18 winter season which has added capacity to the program. A St. Vincent de Paul-owned site for individuals in northwest Eugene, a Lane County-owned site for individuals with vehicles in north Eugene, and a St. Vincent de Paul-owned site for families with children in southeast Eugene will together serve over 110 people nightly. St. Vincent de Paul manages the program for each site.
- **Emergency shelter seasonal warming through the Egan Warming Centers:** For singles and couples without children, Egan Warming Centers offer overnight shelter on nights when the temperature drops to 30 degrees or below. The centers rely heavily on a cadre of volunteers and donated spaces for overnight shelter. In 2016-17, the Egan Warming Centers activated 25 nights and served over 1,600 unique guests.
- **Motel vouchers to assist homeless families with children:** On nights that Egan Warming Centers activate, Catholic Community Services administers motel vouchers for families with children.

Car Camping Program

The City of Eugene's Car Camping program, run in partnership with St. Vincent de Paul, currently hosts over 70 single spaces and eight family spaces at over 42 addresses, both public and private. The City of Eugene provides \$89,000 annually for the program, which has been increased by \$50,000 through the Supplemental Budget the past few years. St. Vincent de Paul administers the program, providing sanitary facilities as well as camper screening and placement.



EUGENE'S CAR CAMPING PROGRAM

- ▶ 70+ SINGLE SPACES
- ▶ 8 FAMILY SPACES

Lindholm Service Station

The City of Eugene provided over \$190,000 in CDBG funds for critical improvements at the Lindholm Center Service Station. Improvements were made to the lavatory, shower and laundry facilities to support increased use by Service Center clients. Construction was completed in December 2016.

Looking Glass Youth Shelter

The City of Eugene Police Department provides \$36,000 annually to the Human Services Commission that goes towards Looking Glass Station 7 to provide shelter services for homeless youth. Station 7 and its Rural Program component operate 24 hours a day to provide crisis intervention services for youth, ages 11 to 17, and their families.

Eugene Community Service Center

The City of Eugene allocated over \$168,000 in CDBG funds for rehabilitation of the Eugene Community Service Center, owned and operated by Catholic Community Services. This facility served over 10,000 people in 2015 and is the largest distributor of food boxes in Lane County. Funds will be used to replace the walk-in freezer/cooler, improve accessibility at the entrance, replace windows and light fixtures to achieve greater energy efficiency, and install an exterior awning to protect clients in inclement weather. Work will commence in 2018.

Rest Stops

Rest stops provide approved sites where people experiencing homelessness can sleep in tents or Conestoga huts, keep their belongings, and receive assistance connecting with social services. Currently, five rest stops managed by local non-profits are in operation, serving up to 92 people at any one time. In December 2016, Council approved one-time funding of \$25,000 for the program, and in February 2017, Council approved the removal of the sunset date for the program. In 2017, City staff created an Outreach Handbook on the Rest Stop and Car Camping programs to provide detailed information about the programs as well as tools to assist community members and neighborhood groups interested in working with staff to increase awareness and identify new potential sites.

**5 REST STOPS CAN
SERVE UP TO 92
PEOPLE**

*Two rest stop residents
distribute firewood to fellow
residents.*





**OPPORTUNITY
VILLAGE EUGENE
CAN SERVE UP TO
35 PEOPLE**

Opportunity Village

A self-managed micro-housing site located on City-owned property, Opportunity Village has been providing low-cost shelter for people experiencing homelessness since August 2013. The site consists of common bath, kitchen and gathering spaces and 29 temporary residential units with capacity to serve up to 35 people at any one time.



Homeless Medical Recuperation Program

The City of Eugene allocated \$108,000 in CDBG funds to rehabilitate ShelterCare's Homeless Medical Recuperation facility. This program provides 19 units of safe supportive emergency housing, including meals and wrap-around services, for medically fragile people discharged from hospitals with no place to go. Funds will be used for exterior repairs, HVAC upgrades, improvements to cold food storage, and to replace the roof. Work will commence in 2018.

Community Justice and Outreach Initiatives

The City of Eugene has launched several programs for which the goals are to intervene and help people connect with resources to address needs which may be contributing to frequent interactions with law enforcement and the criminal justice system. While the following programs serve both those with and without housing, many whom they serve are homeless.

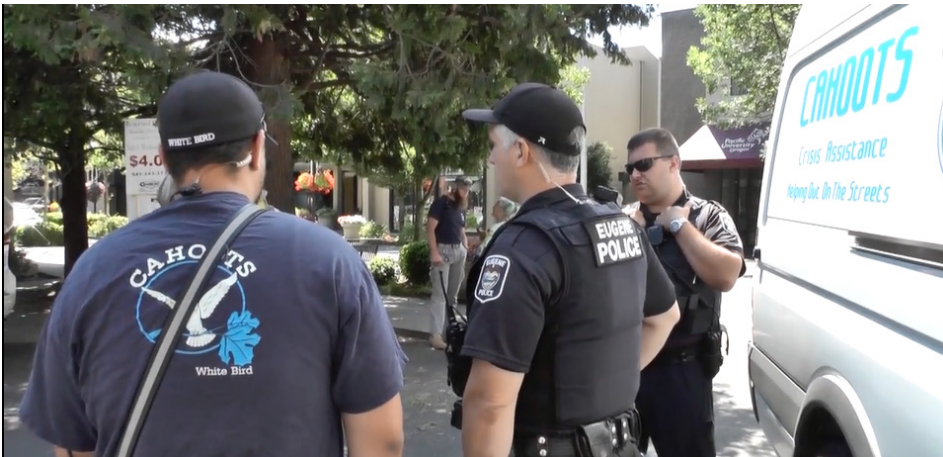
- **Community Court:** Eugene Municipal Court launched Community Court in September 2016 as a program for those who have committed non-violent offenses in the downtown area. Community Court happens once a week in the downtown library, and participants are required to do community service and meet with service providers who can help with housing and a variety of other needs. The program had 51 graduates in its first year, and walk-ins also take advantage of the opportunity to come meet with providers.
- **CAHOOTS:** Crisis Assistance Helping Out On The Streets (CAHOOTS) provides 24/7 mobile crisis intervention and is dispatched through the police non-emergency communications center. Each team consists of a medic and crisis worker who can provide immediate stabilization, assessment, referral, information, and advocacy. The Eugene Police Department contracts with White Bird for CAHOOTS services, providing over \$900,000 in funding and owning and maintaining three vans used for the program.
- **Community Outreach and Response Team (CORT):** A partnership between the Downtown Police Team and CAHOOTS, this team identifies top users of police resources in the downtown area and spends two days a week working with individuals to help them address underlying needs and barriers. CORT has helped 31% of their clients enter housing.
- **Park Ambassadors:** Park Ambassadors work in City parks to help promote safety and quality experiences in the parks system. Ambassadors perform a variety of tasks, including providing information and explaining rules to park visitors, helping maintain clean parks, and connecting with and assisting those who are experiencing homelessness.

Buckley House/Willamette Family Treatment Center

The City of Eugene Police Department contracts with Willamette Family Treatment Center annually in the amount of \$79,000 to provide sobering services.



The Community Court program had 51 graduates in its first year.



The Community Outreach and Response Team has helped 31% of their clients enter housing.



Parks Ambassadors work throughout the City of Eugene's parks and natural areas to help promote safety, cleanliness and positive experiences.

The 15th Night Initiative addresses youth homelessness in Eugene.



15th Night Initiative

The City of Eugene is partnering with the 4J and Bethel School Districts and a number of community partners on the 15th Night Initiative to address youth homelessness. A total of 311 students who are unaccompanied minors experiencing homelessness have been identified in Eugene. The 15th Night's Rapid Alert Network system responded to 120 requests between January and September 2017. The City's Recreation Division is also partnering with 15th Night to provide a variety of recreational experiences, programming and development opportunities for youth participants. Three 15th Night youth were hired this past summer by the Recreation Division following their completion of an internship and job training program.

Looking Glass McKay Lodge

The City of Eugene allocated almost \$425,000 in CDBG funds to rehabilitate McKay Lodge, which is a residential facility for male juvenile ex-offenders. McKay Lodge is owned and operated by Looking Glass and supports 35 youth annually. Funds will be used to renovate the kitchen, replace the roof, replace the HVAC system, and for other interior improvements. Work will commence in 2018.

Whiteaker School

The City of Eugene allocated \$250,000 in CDBG funds to rehabilitate Whiteaker School, which is owned and operated by Head Start of Lane County. At this location, Head Start provides services to almost 200 children and provides over 4,000 meals per month. Funds will be used for roof repairs, kitchen expansion and renovation, and security improvements. Work will commence in 2018.

Homelessness Prevention and Permanent Housing Solutions

Access to permanent affordable housing is critical to both prevent and end homelessness. The lack of affordable housing opportunities is the most significant barrier identified by homeless service providers in their work. Eugene has invested in multiple projects to expand the number of affordable housing units available and to also preserve the existing stock. Eugene invests its federal HOME and CDBG funds for this purpose and also provides local System Development Charge waivers and property tax exemptions.

EXPANDING THE SUPPLY OF AFFORDABLE HOUSING

Over the past year, 64 units of affordable housing were created through completion of one new construction and two acquisition projects. Of the total, 13 units are for homeless persons and 11 units are for youth aging out of the foster care system. Three additional projects with 23 affordable housing units are underway including The Monroe, River Road Apartments, and Youth House. Descriptions of these projects are provided below.

Delta Court

Cornerstone Community Housing used HOME funds to acquire Delta Court, an eight-unit apartment building on Hunsaker Lane. The rehabilitated units serve as transitional housing for homeless families with children.

Bascom Village Phase Two

This new construction project was developed by Housing and Community Services Agency of Lane County (HACSA). It includes 47 affordable housing units and one on-site manager unit. HACSA received HOME funds to support the development, and the land was purchased with CDBG funds. CDBG funds were also used to pay for the street infrastructure for the development.

Bascom Village



North Polk Street Apartments

Neighborhood Economic Development Corporation (NEDCO) acquired a 12-unit apartment building with HOME funds. The apartments were renovated with CDBG funds and other sources. Eleven units are dedicated to housing very-low income youth aging out of foster care and one is for an on-site manager. This is the first project of its kind in Oregon that meets the critical housing needs of youth aging out of foster care.

Youth House

SVdP was awarded HOME funds to acquire a former church building to provide 13 transitional housing units for homeless youth age 16 to 18 and one on-site manager unit. Construction to adapt the building for this purpose has commenced and will be completed in early 2018.



North Polk Street Apartments

AFFORDABLE HOUSING BY THE NUMBERS

► 64
NEW UNITS CREATED

► 23
ADDITIONAL UNITS
UNDERWAY

► 267
UNITS OF EXISTING
AFFORDABLE
HOUSING
REHABILITATED

The Monroe

Liberty Housing Group LLC used HOME funds to acquire a six-unit apartment building in the Whiteaker neighborhood. Veterans will be the target population for these two-bedroom units. Rehabilitation will be completed by the end of December.

River Road Apartments

NEDCO used HOME funds to acquire a four-unit apartment building targeted to very-low income persons living with HIV/AIDS. Building rehabilitation will be completed by the end of December.

HOUSING REHABILITATION PROGRAM

In addition to creating additional affordable housing units, Eugene invested CDBG funds to preserve 267 units of existing affordable housing through its Housing Rehabilitation Program. Specific projects completed or underway are described below.

West Town on 8th

Cornerstone Community Housing received a \$158,000 CDBG loan to repair construction defects that led to a failed roofing system. Rehabilitation was completed in 2017. These repairs preserved 102 affordable housing units in downtown Eugene.



Olive Plaza

Olive Plaza, a 150-unit affordable housing development for very low-income seniors, received a \$360,000 CDBG loan for relocation of residents while significant rehabilitation took place including seismic upgrades and accessibility improvements. Work was completed in September 2017.



Eugene Emergency Home Repair Program

Fifteen very low-income households received assistance through Eugene's emergency home repair and accessibility improvements program totaling \$53,000. These repairs address critical health and life safety issues and prevent displacement and homelessness.

City of Eugene Support for Community Initiatives

Veterans Homelessness

Work to leverage \$3 million in additional federal grant resources that were awarded to St. Vincent de Paul in 2014 resulted in more closely coordinated efforts to address homelessness among veterans, over 400 veterans being housed, and over 50 avoiding imminent homelessness through the local initiative dubbed Operation 365. Since March 2016, 445 homeless veterans on Lane County's By-Name Homeless Veterans List have been housed.

Housing Policy Board

The City of Eugene supports the intergovernmental Housing Policy Board, which acts as a forum for public input into the community issues related to affordable housing. The HPB reviews low-income housing issues and makes policy, funding, and other recommendations regarding affordable housing to Eugene and Lane County governments. The mission of the HPB is to increase the availability of decent, affordable housing for low and very-low income families and individuals in Lane County.

► **445**
HOMELESS VETERANS
HOUSED SINCE 2016

Poverty and Homelessness Board

The Poverty and Homelessness Board (PHB) is an action oriented group of elected officials, community stakeholders, and individuals who represent low-income and homeless people's concerns. The board developed a five-year strategic plan in 2016 that included creating 600 additional housing opportunities for chronically homeless individuals and 300 additional emergency shelter beds, as well as other strategies related to the key goals of increasing housing, shelter, and services, preventing homelessness and poverty, and enhancing public awareness and advocacy. The Mayor of Eugene sits on the PHB as a voting member, and City staff also provide support.

Human Services Commission

The Lane County Human Services Commission (HSC) is the lead agency for the Continuum of Care Plan, coordinating an integrated community safety net delivery system of social services, supportive housing, and healthcare services for low-income and homeless community members. In addition to providing over \$800,000 in annual funding to the HSC for a variety of critical social services, the City of Eugene is represented on the commission by elected officials who join those from Lane County and the City of Springfield.

Recent Council Actions and Resolutions

- In May 2016, the Eugene City Council passed Resolution No. 5153, which affirmed the City of Eugene's support and commitment to the Housing First approach.
- In October 2015, Council approved Resolution No. 5142, acknowledging the current housing and homelessness situation as a crisis and urging state assistance to help address it.
- City Council voted unanimously on February 27, 2017, to remove the sunset dates from the Rest Stop and Dusk to Dawn programs.
- The FY18 City of Eugene budget that Council adopted in June 2017 included adjustments to allocate:
 - o \$154,655 for the Dusk to Dawn program
 - o \$1 million of one-time Comcast Settlement Funds for a shelter

Challenges and Priorities

1. The number of households living in poverty is rising, and the number of affordable market rate housing units is shrinking. Over half of Eugene renters and a third of homeowners have a moderate or severe housing cost burden that places them at risk of homelessness. While Eugene continues to support development of affordable and special needs housing, development has not kept pace with the growth in need.
2. Unauthorized camping in City parks and public right-of-ways is having a taxing impact on the community, the unhoused, and the City. While interdepartmental teams continue to explore and implement strategies to increase public health and safety, and help address the needs of the unhoused, finding workable solutions that meet the magnitude and urgency of the need is a continuing challenge.
3. Education and outreach around the issue of homelessness and City and community efforts are key to increasing awareness and opportunities for partnerships and collaboration within the community.
4. Many efforts and initiatives have been implemented that are helping people meet their basic needs, find shelter, connect with services, and access housing. The City will continue to work with Lane County and other agencies, non-profit organizations, community partners and individuals to identify and support practical, humane, collaborative and sustainable solutions to homelessness.

LEARN MORE: www.eugene-or.gov/homelessness or 541-682-5010



COUNCIL ORDINANCE NO. 20559

COUNCIL BILL 5149

**AN ORDINANCE ADOPTING THE “DUSK TO DAWN”
PERMITTED OVERNIGHT SLEEPING PILOT PROGRAM AND
PROVIDING FOR AN IMMEDIATE EFFECTIVE DATE.**

ADOPTED: November 23, 2015

SIGNED: November 24, 2015

PASSED: 8:0

REJECTED:

OPPOSED:

ABSENT:

EFFECTIVE: Immediate



ORDINANCE NO. 20559

AN ORDINANCE ADOPTING THE “DUSK TO DAWN” PERMITTED OVERNIGHT SLEEPING PILOT PROGRAM AND PROVIDING FOR AN IMMEDIATE EFFECTIVE DATE.

The City Council of the City of Eugene finds as follows:

A. In order to create additional sleeping options for people who are homeless, a pilot program (“the Dusk to Dawn program”) expanding the permitted overnight sleeping provisions should be established allowing homeless persons to sleep overnight on City approved sites between the hours of 4:30 p.m. and 7:30 a.m.

B. The Dusk to Dawn program should remain in effect until March 31, 2016. The termination date of this program coincides with the current sunset date of the Rest Stop program, and will allow the City to monitor the program to determine whether it should be made permanent, revised or abandoned.

NOW, THEREFORE,

THE CITY OF EUGENE DOES ORDAIN AS FOLLOWS:

Section 1. The following provisions are adopted as the Dusk to Dawn program and shall sunset and be repealed on March 31, 2016, unless extended or made permanent by future Council action:

Dusk to Dawn Permitted Overnight Sleeping Pilot Program. Notwithstanding section 4.815 of the Eugene Code, 1971, the City Manager is authorized to permit persons to sleep overnight at designated sites, between the hours of 4:30 p.m. and 7:30 a.m., under the following circumstances:

- 1.** The City Manager shall recommend to the City Council proposed sites for the Dusk to Dawn program. Any such site may not be located in a residential area or close to a school, and must be owned or leased by the City of Eugene, another governmental entity, a religious institution, a non-profit organization, or a business if the business is located on property zoned commercial or industrial.
- 2.** Before a proposed site may be used, the site must be approved by the City Council by motion and the City Manager must adopt an administrative rule governing use of the site.
- 3.** The City Manager may close a site at any time upon determining that allowing camping at a site would create dangerous conditions or a health threat to the public.

Section 2. Pursuant to the provisions of Section 32(2) of the Eugene Charter of 2002, with the affirmative vote of two-thirds of the members of the City Council, this Ordinance shall become effective immediately upon adoption by the Council and approval by the Mayor, or passage over the Mayor's veto. An immediate effective date is necessary in order to provide additional places for people to camp.

Passed by the City Council this

23rd day of November, 2015.

Beth Forrest
City Recorder

Approved by the Mayor this

24 day of Nov, 2015

Kitty Perry
Mayor



2017 Annual Homeless Point in Time Count HIGHLIGHTS

1,529 people were counted during Lane County's 2017 Annual Point in Time Count

This number includes homeless community members who were counted in a myriad of locations including the streets, under bridges, in parks, at food pantries, day access centers, schools, churches, emergency shelters, and transitional housing programs for homeless persons on January 25, 2017. 146 staff and volunteers from 32 organizations assisted.

Of the **1,529** people counted:

- **442** individuals were staying in Emergency Shelter
- **84** individuals were living in Transitional Housing (up to 24 months) designated for people who are homeless
- **1,003** men, women, and children were without shelter

Total 1,529 individuals

Highlights of the count:

- **269** family members in homeless households with children; **153 sheltered**; **116** unsheltered
- **164** homeless veterans: **44 sheltered**; **120** unsheltered:
- **640** chronically homeless people: **143 sheltered**; **497** unsheltered
- **435** people have a mental illness
- **254** people have chronic alcohol/substance abuse issues
- **9** unaccompanied homeless youth (under 18)

Other Factors

- **12,998** individuals who were homeless sought social services through Lane County Human Services Division funded programs during Calendar Year (CY) 2016.
- **1,616** unduplicated individuals were served at the St. Vincent de Paul Egan Warming Center during 24 nights of the winter season at **14** faith-based sites, the Lane Events Center's Wheeler Pavilion, and Lane Community College during the 2016-17 winter season.
- **2,388** homeless and precariously housed students attended public school in Lane County during the 2015-16 school year (Oregon Dept. of Education).
- **253** homeless youth were served at the Looking Glass New Roads Access Center, (ages 16-21) during CY 2016.
- **199** youth stayed at Station 7 (under age 18): **131** runaway and **68** homeless youth during CY 2016.
- **2,470** people stayed at the Eugene Mission during CY 2016.

Unique to This Year's Count

- **5%** increase of overall count between the 2016 and 2017 Counts (a 32% decrease from 2011 to 2017).
- **741** formerly homeless people live in permanent housing designated for homeless people on the night of the count.

Cost of Homelessness (updated October 2016, Lane County Human Services Division)

Homelessness affects all Lane County residents because people without shelter may require costly support services:

- \$237-\$1,900 cost of a visit to the Sacred Heart Hospital Emergency Room –Riverbend and University District
- \$2,613-\$3,045 daily cost of care at Sacred Heart's In-Patient Behavioral Health Unit, acute psychiatric care
- \$800-\$1,500 cost of visit to McKenzie-Willamette Hospital Emergency Room
- \$650 daily cost of in-patient detoxification services at Willamette Family Treatment's Buckley Center
- \$171 daily cost per inmate at the Lane County Jail
- \$87 daily cost per inmate at the Springfield Jail